# WISCONSIN 

## COMPREHENSIVE ANNUAL FINANCIAL REPORT



For the fiscal year ended June 30, 2006

# STATE OF WISCONSIN 

## COMPREHENSIVE ANNUAL FINANCIAL REPORT



For the fiscal year ended June 30, 2006

Jim Doyle, Governor

Department of Administration
Stephen E. Bablitch, Secretary
William J. Raftery, State Controller

Prepared by the State Controller's Office
This document is available on the Department of Administration homepage on the World Wide Web: http://www.doa.state.wi.us/debf

## State of Wisconsin

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## INTRODUCTORY SECTION

December 15, 2006

The Honorable Jim Doyle
The Honorable Members of the Legislature
Citizens of the State of Wisconsin

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) for the State of Wisconsin for the fiscal year ended June 30, 2006.

The State's CAFR is prepared by the Department of Administration, Division of Executive Budget and Finance, State Controller's Office, which is responsible for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

This report has been prepared in accordance with generally accepted accounting principles (GAAP) for governments as promulgated by the Governmental Accounting Standards Board (GASB). To report the State's financial activity, the State's budgetary funds are grouped into the fund types required by GAAP. As a result, the State's 61 budgetary funds have been expanded into 92 individual GAAP funds. The most significant change has been to reclassify certain activities from the budgetary General Fund and present them in proprietary and fiduciary fund types more appropriate for the financial reporting of transactions related to commercial and trust activities. Note 1-C to the financial statements includes a more detailed discussion of the generic GAAP fund types.

Wisconsin's CAFR is presented in three sections as follows:

- The Introductory Section provides information on the general contents of the report, contains this letter of transmittal, a list of State officials and an organizational chart of State government.
- The Financial Section is composed of the auditor's report, Management Discussion and Analysis, the basic financial statements, required supplementary information and the combining financial statements.
- The Statistical Section provides various financial, economic and demographic data about the State, generally on a multi-year basis.


## Independent Audit

In compliance with Wis. Stat. Sec. 13.94 (1)(c), the State Legislative Audit Bureau has performed an examination of and has issued an unqualified opinion on the State's basic financial statements included in this report. The independent auditor's report is located at the front of the financial section of this report.

## Management Discussion and Analysis

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD\&A). This letter of transmittal is designed to complement MD\&A and should be read in conjunction with it. The State's MD\&A can be found immediately following the auditor's report.

## PROFILE OF THE STATE

The State of Wisconsin was admitted to the Union as the $30^{\text {th }}$ state in 1848 . Wisconsin, situated between Lake Michigan to the east and the Mississippi River to the west, covers 54,310 square miles and serves a population of 5.5 million.

Wisconsin government is divided into three branches. The executive branch, headed by the governor, includes five other elected constitutional officers, as shown on the organization chart on Page 13. The legislative branch includes the Wisconsin Legislature, which is composed of a 33-member senate and a 99 -member assembly. The judicial branch includes the Wisconsin Supreme Court, the Court of Appeals, and circuit courts.

The State provides a full range of services that include commerce, education, transportation, environmental resources, human relations and resources, judicial, legislative and general administrative services. The financial statements present information on the financial position and operations of State government as a single comprehensive reporting entity. The various agencies, departments, boards, commissions and accounts of the State that constitute the State reporting entity are included in this report.

## Component Units

In accordance with criteria established by the GASB, this report also includes component units which are legally separate organizations for which the State is financially accountable or receives a substantial benefit.

Blended component units, which although legally separate entities are, in substance, part of the State's operations, include the following:

- Wisconsin Public Broadcasting Foundation, Inc.
- Badger Tobacco Asset Securitization Corporation

Discretely presented component units, which function independently of the State despite the ties between them and are, therefore, presented separately from the data of the State, include the following:

- Wisconsin Housing and Economic Development Authority
- Wisconsin Health Care Liability Insurance Plan
- University of Wisconsin Hospitals and Clinics Authority
- State Fair Park Exposition Center, Inc.
- University of Wisconsin Foundation


## Budgetary Process

The State's biennial budget is prepared on a mixture of cash and modified accrual bases of accounting and represents departmental appropriations based on agency requests reviewed by the Department of Administration and recommended by the Governor. The Governor's budget is submitted to the State Legislature for approval. Following debate, amendment and approval by the Senate and Assembly, the budget bill is returned to the Governor for his signature or veto in entirety or in part.

The State Constitution provides that no money shall be paid out of the Treasury except as appropriated by law. The Statutes require that the Secretary of Administration must approve all payments. The Department of Administration exercises detail allotment control over all agency appropriations and approval authority over all encumbrances.

The budgetary basis of accounting required by State law differs materially from the basis used to report revenues and expenditures in accordance with GAAP. The State's biennial budget is developed according to the statutorily required fund structure that, as previously noted, differs extensively from the fund structure used in the financial statements.

## Wisconsin Retirement System and Accumulated Sick Leave Conversion Credits Program

The Wisconsin Retirement System (WRS) is a pension plan administered by the Department of Employee Trust Funds (DETF). The WRS provides coverage to all eligible employees of the State of Wisconsin and other participating local units of government. The most current actuarial valuations of this pension plan indicated that the WRS was funded at 99.5 percent of liabilities for the 530,540 participants of the WRS. The State's contribution to WRS represents approximately 28.2 percent of total contributions required of all participating entities.

The Accumulated Sick Leave Conversion Credits (ASLCC) benefit program, reported in a fiduciary fund and also administered by DETF, allows employees at the time of their retirement to convert the value of their accumulated unused sick leave into an account to be used to pay for post-retirement health insurance. The actuarial value-based funded ratio of this program was $98.9 \%$ as of December 31, 2004 (the date of the most recent valuation).

A review of benefits is continuing to determine if other liabilities concerning retirees should be reported.

## ECONOMIC CONDITION AND OUTLOOK

Wisconsin has matched or exceeded the nation's economic performance in recent years.

- Wisconsin's unemployment rate is about the same as the national rate.
- Since the 2000 census, the State's population growth ranks third in the Midwest states as more people relocate to Wisconsin.
- With 89.7 percent of its population covered, Wisconsin has the fourth highest health insurance coverage rate in the country.
- Wisconsin's median household income, $\$ 47,004$, is the nineteenth highest in the country, 2.1 percent above the national average.

Looking ahead, Wisconsin's expansion should follow the nation's. With modest expansion in manufacturing adding to the expansion in services, finance and utilities, total nonfarm employment
should increase by 1.0 percent in 2006 and by 0.6 percent in 2007. Nationally, nonfarm employment should increase by 1.6 percent in 2006 and by 1.1 percent in 2007.

The expansion of employment should strengthen Wisconsin's personal income growth. Total personal income should grow by 5.4 percent in 2006 and by 4.8 percent in 2007. This is slightly below projected national growth over the two-year period of 7.2 percent in 2006 and 5.4 percent in 2007.

## MAJOR INITIATIVES

Economic Development. In Fiscal Year 2006, the State invested $\$ 1$ million in the operation of the Wisconsin Entrepreneurs Network. The network is a cooperative effort that leverages both public and private resources to offer services to small businesses, which includes business planning assistance, access to capital and financial assistance, and assistance with intellectual property and technology transfer issues.

In 2006, the State continued to support the tax relief measures and regulatory changes that were enacted in previous years. The enactment of the single-factor sales apportionment of income for corporate and franchise taxes is projected to reduce corporate tax burdens by $\$ 45$ million, when it is fully implemented in 2008. Manufacturers currently receive tax credits equal to the amount of sales and use tax paid for fuel and electricity used in manufacturing. Beginning on January 1, 2006, fuel and electricity used in manufacturing is exempt from sales and use tax. Manufacturers are still able to claim any unused tax credits accumulated prior to 2006. In addition, a tax credit for dairy modernization offers support for capital investment on dairy farms and livestock operations, and is estimated to provide up to $\$ 5.7$ million annually to farmers through 2009. Effective in November 2005, Wisconsin became the first state in the nation to require livestock premises registration. Livestock owners provide a central database with an address, contact person and list of species. This measure is intended as the first step in developing a nationwide system to trace livestock movements within 48 hours in the event of an animal disease outbreak.

Additionally, the Biobased Industry Opportunity Grant program was created to encourage projects that will lead to increased production and use of biofuels and other sources of renewable energy in Wisconsin. In Fiscal Year 2006, the program awarded $\$ 1$ million to 12 projects. Also, to position Wisconsin's economy for future growth, streamlined utility siting permit processes encourage siting of new facilities and improve electric reliability for business, industry, agriculture and the public.

In addition, the State has continued its efforts to expand existing businesses, attract new companies to Wisconsin and provide support to entrepreneurs looking to start a business in this State. Major tools used in these efforts are the Wisconsin Development Fund and the development zone programs. The State awarded $\$ 13.3$ million during Fiscal Year 2006 from the Wisconsin Development Fund, primarily through the major economic development program, customized labor training grants, and technology development grants and loans. To date, 627 businesses have been designated under the Community and Enterprise Development Zone programs, resulting in over 93,000 jobs created or retained and leveraging more than $\$ 4.4$ billion in private investment. The Technology Development Zones program certified 71 high-technology businesses as eligible to receive $\$ 15.3$ million in tax credits. These credits leveraged over $\$ 435$ million in private investment, and the firms involved created and retained over 15,000 jobs in Wisconsin. The Agricultural Development Zone program certified 23 businesses as eligible to receive $\$ 3.15$ million in tax credits. These credits leveraged over $\$ 43$ million in private investment, and the firms involved created or retained over 2,100 jobs in Wisconsin.

In 2006, the State created several new economic development programs, including the Enterprise Zones Job Credit program, the Airport Development Zone program, the Expansion of Broadband Internet Service program, and the Film Production Activities program. The Enterprise Zones Job Credit program authorizes the Department of Commerce to designate up to ten zones in which certified businesses may
claim tax credits. Each zone may not exceed 50 acres and may exist for up to 12 years. Under the Airport Development Zone program, the Department of Commerce may designate zones to exist for up to seven years and may allocate up to $\$ 3$ million in tax credits to each zone, up to a total of $\$ 9$ million in credits for all zones. The State is encouraging the expansion of broadband Internet service through tax incentives. The incentives are targeted to the purchase and installation of equipment that will increase the availability of broadband Internet service in areas of the state that are either not currently served or that are served by only one broadband provider. The total amount of the credits and exemptions that may be claimed is $\$ 7.5$ million. The State also created the Film Production Activities program to increase film production-related activities through a variety of tax credits.

The State also offers a variety of programs that target minority and rural business development as well as community-based economic development. In Fiscal Year 2006, the State awarded $\$ 1.4$ million, which leveraged additional investments of $\$ 14.5$ million. Also in 2006, the State created a women-owned business certification program to assist businesses that are majority owned and controlled by a woman or women in competing for federal contracts. In addition, $\$ 1.2$ million was provided in 2006 to manufacturing extension programs, allowing these organizations to help manufacturers modernize, remain competitive and create new jobs in Wisconsin. State investment in the manufacturing extension programs illustrates Wisconsin's continued commitment to help manufacturers grow and remain a driving force in Wisconsin's economy.

Travelers spent nearly $\$ 12$ billion in Wisconsin in 2005, according to a study released by the Department of Tourism. In Fiscal Year 2006, the State continued its commitment to improving travel to and within Wisconsin by investing over $\$ 10.8$ million in marketing the state to potential travelers in Chicago, Minneapolis-St. Paul and throughout the Midwest. The state has always been a popular leisure travel destination and two significant new tourist attractions, the Madison Museum of Contemporary Arts and Milwaukee's Discovery World at Pier Wisconsin, joined several new lodging, golf and shopping facilities in opening their doors to visitors in 2006. In addition, the meetings and conventions sector of tourism remained strong as the state hosted several high profile national conventions, sporting and cultural events including the U.S. Hispanic Chamber of Commerce, Americans for the Arts and Gospel Music Workshop of America.

Environmental sustainability has been a notable theme in Wisconsin's history and in 2006 the state became the first in the nation to launch a travel business environmental certification program called Travel Green Wisconsin. A new birding guide, a travel slogan emphasizing the state's quality of life ("Life's So Good"), and other tactics are aimed to position the state as an "eco-tourism" destination.

Transportation. The State continued to make significant investments in transportation infrastructure through expansion in highway capacity and reconstruction of existing highways and bridges. In 2006, almost 625 miles of State Trunk Highway and local highways were improved and 257 deficient state and local bridges were rehabilitated or replaced. Also, in 2006 the State contributed $\$ 356$ million to continue work on the Marquette Interchange reconstruction project. In all, more than $\$ 663$ million in construction projects on state and local road systems was contracted through the Wisconsin Department of Transportation.

Wisconsin also distributes State transportation user fee revenues to local governments for transportation infrastructure improvements and transit operating assistance. In Fiscal Year 2006, $\$ 560.4$ million was transferred to local governments for these purposes.

Environment. Wisconsin continued to streamline and improve regulatory processes while strengthening environmental protection. Through implementation of innovative programs such as Green Tier, which seeks to reduce regulatory overhead while encouraging companies to exceed environmental standards, and the development of a streamlined air emissions permit program, Wisconsin took steps to make it easier for businesses of all sizes to comply with state and federal regulations. In Fiscal Year 2006, the State expanded eligibility for its well compensation program to include wells that have been contaminated by fecal bacteria from livestock. Any resident of a determined "hotspot" of contamination can apply for a grant. Twenty-four grants were awarded under this expansion in 2006.

Wisconsin's Warren Knowles-Gaylord Nelson Stewardship Program and its successor, the Warren Knowles-Gaylord Nelson Stewardship 2000 Program, underscore the State's role as a national leader in environmental preservation and enhancement. The original Stewardship Program committed \$250 million through the sale of general obligation bonds and the use of federal grant monies for various resource development and land protection activities, including acquisition of State park lands, protection of urban rivers and assistance to local parks. The Stewardship 2000 Program commits $\$ 572$ million over 10 years through the sale of general obligation bonds to continue the State's efforts to protect and enhance Wisconsin's abundant natural resources. During Fiscal Year 2006, the State used $\$ 50.2$ million in Stewardship 2000 Program financing to acquire over 68,800 acres of public recreational land through acquisition and recreational easements.

In addition to land acquisition through the Stewardship programs, Wisconsin's efforts to protect and enhance its natural resources include partnerships with individual landowners. In November 2001, the State entered into an agreement with the U.S. Department of Agriculture for the authority to enroll up to 100,000 acres of Wisconsin farmland in the Conservation Reserve Enhancement Program. The federal government will provide up to $\$ 200$ million for the program, which will be matched by the State with up to $\$ 40$ million from the sale of general obligation bonds. Landowners participating in the program receive an upfront payment from the State and annual payments from the federal government to install and maintain riparian buffers, wetlands and other practices that reduce polluted runoff or, in certain areas, improve habitat for grassland birds. Landowners may receive a larger upfront payment if they transfer to the State an easement to permanently maintain the practices. As of June 30, 2006, 35,272 acres had been enrolled in the program, and total payments to landowners amounted to almost $\$ 10$ million.

During Fiscal Year 2006, Wisconsin continued to lead in sustainable forestry practices by having independent, third-party reviewers monitor the sustainable management of county, state and nearly 2 million acres of privately-owned forestland. This additional layer of review ensures that Wisconsin's forests will continue to provide ecological, social and economic benefits long into the future. The \$20 billion forest products industry is an integral part of Wisconsin's economy, and sound management practices aid in Wisconsin's ability to remain competitive in the global marketplace.

The first instance of chronic wasting disease in Wisconsin's deer herd was discovered in February 2002. Since then, over 105,000 deer have been sampled across the State, with 656 testing positive for the disease. Hunting of white-tailed deer contributes an estimated $\$ 1$ billion to Wisconsin's economy annually. The large economic and social significance of deer to Wisconsin warrants the $\$ 32$ million investment the State has made to deal with the disease over the last five years. The Department of Natural Resources will lead a statewide dialogue in 2007 to develop future chronic wasting disease management actions. Through continued vigilance and herd management, it is hoped that the State can control the extent and prevalence of the disease and ensure successful deer hunts for years to come.

Wisconsin's Environmental Improvement Fund program provides financial assistance to municipalities for the planning, design and construction of wastewater treatment and drinking water treatment facilities. The program also provides assistance for brownfields remediation projects. Most communities applying for assistance receive subsidized loans, although some wastewater projects are eligible for partial grants through a hardship component of the program. Funding is provided from a State-matched federal capitalization grant and through State revenue and general obligation bonds. In Fiscal Year 2006, the Environmental Improvement Fund made awards to municipalities amounting to $\$ 246$ million, bringing the total amount of loans and grants awarded by the program to $\$ 2.58$ billion since its inception in 1991.

The Petroleum Environmental Cleanup Fund Award program (PECFA) assists owners of leaking petroleum storage tanks with environmental remediation costs and has provided $\$ 1.45$ billion for cleanups at 12,261 locations since 1988. Efforts to minimize claim payment backlogs and improve site closure methodologies have streamlined the program while protecting the environment and public health.

In addition to the PECFA program, Wisconsin has made a strong effort to reclaim contaminated properties, or brownfields. In Fiscal Year 2006, the brownfields site assessment grant program provided $\$ 1.7$ million to 33 communities across the state to jump-start investigation and redevelopment of brownfield sites. After seven rounds of applications, 294 grants totaling $\$ 9.9$ million have been awarded. Since June 1998, the Blight Elimination and Brownfield Redevelopment program has awarded \$50.9 million to 133 projects for the redevelopment of brownfields where clean-up will have a significant economic as well as environmental impact. The completion of these projects will return 1,330 acres of abandoned or under-used environmentally contaminated sites to productive use, increase taxable property values by over $\$ 1$ billion and create over 5,300 new jobs.

Wisconsin has historically been a national leader in recycling. Since its inception as one of the nation's first and foremost programs in support of community recycling, over $\$ 396$ million has been provided to municipalities to help defray the cost of operating effective recycling programs. In addition, the State has provided funds for innovative recycling and waste reduction projects, including $\$ 1.9$ million annually for the Recycling Efficiency Incentive Grants program. The program rewards municipalities for efficiencies achieved through consolidation of and cooperative agreements between local recycling services.

Human Resources. Several Medical Assistance programs were expanded during Fiscal Year 2006, including managed care programs for SSI-eligible seniors and recipients with disabilities and communitybased care for recipients with long-term care needs. Detailed planning for a statewide expansion of managed long-term care programs is underway, led by the Department of Health and Family Services. Many of these managed care programs are being organized by coalitions of county and private non-profit organizations working together to expand and improve long-term care services in the community.

The growth in health care costs for the Medical Assistance programs continued to be well below the growth rates experienced in the private sector. The Department of Health and Family Services was able to control costs through continued and improved management of pharmacy expenditures, especially through supplemental rebates, and the expansion of managed care enrollment.

Federal support for the state's Medical Assistance programs has continued to decline over the last five years. If Wisconsin received the same federal matching rate that it did in 2001, the GPR need for the 2005-07 biennium would have been reduced by $\$ 119$ million.

As projected, enrollment grew at a modest but steady pace in the Medicaid and BadgerCare programs. Currently, Medicaid serves 646,000 recipients and BadgerCare serves 95,000 recipients. However, enrollment in the state's SeniorCare program grew by 28 percent in Fiscal Year 2006 due to seniors' uncertainty about the implementation of the new Medicare Part D pharmacy benefit. The SeniorCare program currently provides assistance for the purchase of prescriptions drugs to 107,000 individuals age 65 years or older.

In Fiscal Year 2006, the Department of Health and Family Services continued to improve care for children in the child welfare system by facilitating over 840 adoptions of children with special needs around the state. In Milwaukee County, the Department of Health and Family Services successfully implemented a subsidized guardianship program to move over 120 foster children into permanent homes, most frequently with relatives. The department also continued to serve over 1,500 children with autism, Asperger's Syndrome and other pervasive developmental disorders with intensive in-home therapy and flexible support services.

Education. State aids and tax credits provided to support 2005-2006 school year costs for elementary and secondary education totaled $\$ 5.64$ billion. As part of this state aid commitment, general equalization aid, which provides funding to school districts to help offset property taxes, increased by $\$ 296.4$ million in Fiscal Year 2006, an increase of 6.9 percent. This was the largest single year increase in general equalization aid since Fiscal Year 1997, when the State first committed to funding two-thirds of school costs. This increase also raised the State's share of school costs from 63.7 percent in Fiscal Year 2005 to 65.3 percent in Fiscal Year 2006.

In addition, the 2005-07 biennial budget bill increased the low revenue ceiling by $\$ 300$ ( 3.8 percent) per pupil for the 2005-06 school year, from $\$ 7,800$ per pupil to $\$ 8,100$. The low revenue ceiling provides low-spending school districts with more spending flexibility to ensure that their students can continue to receive quality educational services. The increase for the 2005-06 school year benefited 86 of the State's lowest spending school districts. Wisconsin's tradition of promoting equity in financing public schools continues to keep the state at or near the top of national rankings of state financing systems for public education.

Fiscal Year 2006 also continued the Governor's initiative to significantly increase State financial aid to University of Wisconsin students through the Wisconsin Higher Education Grant, Lawton and Advanced Opportunity programs. The combined $\$ 7.8$ million ( 17.3 percent) increase in awards enhanced muchneeded grant support to help keep the University of Wisconsin affordable for low-income students. The Governor's continued commitment to financial aid for University of Wisconsin students, which has doubled in 4 years, combined with maintaining low-to-moderate tuition levels for resident undergraduate students has helped rank Wisconsin among the top 15 states in the affordability of public higher education.

In addition, the University of Wisconsin continues to be among the world leaders in cutting edge research. This position will be enhanced by Governor's proposal and subsequent legislative approval of $\$ 150$ million in public and private financing to begin construction of the Wisconsin Institute for Discovery, which will build on Wisconsin's long history of collaborative, interdisciplinary research in the biological and health sciences. Private fundraising received a significant boost in April 2006 with a $\$ 50$ million gift from John and Tashia Morgridge, the largest individual gift yet to the University of Wisconsin-Madison. Construction of the institute is expected to be completed in 2010.

## AWARDS AND ACKNOWLEDGEMENTS


#### Abstract

Award The Government Finance Officers Association of the United States and Canada (GFOA) awarded a "Certificate of Achievement for Excellence in Financial Reporting" to the State of Wisconsin for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2005. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. This is the tenth year the State has received this award. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA.

\section*{Acknowledgements}

We wish to express our appreciation to the many individuals whose dedicated efforts have made this report possible. The preparation of this report could not have been accomplished without the professionalism and dedication demonstrated by the financial managers and accountants of the State agencies and component units, along with staff within the State Controller's Office.


Sincerely,
Stasten E. Suacke

Stephen E. Bablitch
Secretary


William J. Raftery, CPA
State Controller

# Certificate of Achievement for Excellence in Financial Reporting 

Presented to

## State of Wisconsin

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2005
A Certificate of Achievement for Excellence in Financial
Reporting is presented by the Govemment Finance Officers
Association of the United States and Canada to
government units and public employee retirement
systems whose comprehensive annual financial
reports (CAFRs) achieve the highest
standards in government accounting and financial reporting


## Organizational Chart



[^0]As of June 30, 2006:

## EXECUTIVE

Jim Doyle
Governor
Barbara Lawton
Lieutenant Governor
Douglas J. La Follette
Secretary of State
Jack C. Voight
State Treasurer
Peggy A. Lautenschlager
Attorney General
Elizabeth Burmaster
State Superintendent of Public Instruction

## LEGISLATIVE

Alan J. Lasee<br>President of the State Senate<br>John Gard<br>Speaker of the Assembly

## JUDICIAL

Shirley S. Abrahamson
Chief Justice of the Supreme Court


## FINANCIAL SECTION

## INDEPENDENT AUDITOR'S REPORT

Honorable Members of the Legislature
The Honorable James Doyle, Governor
We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Wisconsin as of and for the year ended June 30, 2006, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State of Wisconsin's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the following financial statements: the Wisconsin Department of Transportation Revenue Bond Program and Commercial Paper Program, which represent 11 percent of the liabilities of the governmental activities and 2 percent of the expenditures of the aggregate remaining fund information; the Badger Tobacco Asset Securitization Fund, which represents 10 percent of the liabilities of the governmental activities; the Environmental Improvement Fund, which is a major fund and represents 18 percent of the assets and 19 percent of the liabilities of the business-type activities; or the College Savings Program Trust, which represents 2 percent of the assets of the aggregate remaining fund information. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts audited by others, are based solely upon their reports. In addition, we did not audit the financial statements of the discretely presented component units. Those financial statements were audited by other auditors. Our opinion on the aggregate discretely presented component units, insofar as it relates to the amounts audited by others, is based upon the reports of the Wisconsin Housing and Economic Development Authority, the University of Wisconsin Hospitals and Clinics Authority, and the University of Wisconsin Foundation.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. The financial statements of the Wisconsin Housing and Economic Development Authority, which were audited by other auditors, were also audited in accordance with these standards. The financial statements of the other funds and component units that were audited by other auditors upon whose reports we are relying were audited in accordance with auditing standards generally accepted in the United States of America, but not in accordance with Government Auditing Standards. Auditing standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial positions of the governmental activities, the business-type activities, the aggregate discretely presented component units,
each major fund, and the aggregate remaining fund information of the State of Wisconsin as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 18C to the financial statements, the Injured Patients and Families Compensation Fund's projected ultimate loss liability is an estimate based on recommendations of a consulting actuary. The Injured Patients and Families Compensation Fund Board of Governors believes that the estimated loss liability is reasonable and adequate to cover the cost of claims incurred to date. However, uncertainties inherent in projecting the frequency and severity of large medical malpractice claims because of the Injured Patients and Families Compensation Fund's unlimited liability coverage, and extended reporting and settlement periods, make it likely that amounts paid will ultimately differ from the recorded estimated liabilities. These differences cannot be quantified.

Management's discussion and analysis, the infrastructure narrative, and the budgetary comparison schedules with related notes, as listed in the table of contents, are not required parts of the basic financial statements of the State of Wisconsin but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The combining statements and schedules in the supplementary information section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements of the State of Wisconsin. The combining statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, are fairly presented in all material respects in relation to the basic financial statements taken as a whole.

The introductory section and the statistical section listed in the table of contents have not been subjected to the auditing procedures applied within the audit of the basic financial statements and, accordingly, we express no opinion on them.

In accordance with Government Auditing Standards, we have prepared a report dated December 15, 2006, on our consideration of the State of Wisconsin's internal control over financial reporting; tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements; and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. The report on internal control and compliance is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

## LEGISLATIVE AUDIT BUREAU

December 15, 2006


Janice Mueller
State Auditor


## MANAGEMENT'S DISCUSSION AND ANALYSIS

The Management's Discussion and Analysis of the State of Wisconsin's Comprehensive Annual Financial Report (CAFR) presents a discussion and analysis of the State's financial performance during the fiscal year that ended June 30, 2006. It should be read in conjunction with the transmittal letter located at the front of this CAFR, and the State's financial statements, which follow this part of the CAFR.

## FINANCIAL HIGHLIGHTS -- PRIMARY GOVERNMENT

## Government-wide (Tables 2 and 3 on Pages 23 and 24)

- Net Assets. The assets of the State of Wisconsin exceeded its liabilities at the close of Fiscal Year 2006 by $\$ 12.0$ billion (reported as "net assets"). Of this amount, $\$(8.1)$ billion was reported as "unrestricted net assets". A positive balance in unrestricted net assets would represent the amount available to be used to meet a government's ongoing obligations to citizens and creditors.
- Changes in Net Assets. The State's total net assets increased by $\$ 0.5$ billion in Fiscal Year 2006. Net assets of governmental activities increased by $\$ 176.2$ million or 3.5 percent, while net assets of the business-type activities showed an increase of $\$ 297.1$ million or 4.6 percent.
- Excess of Revenues over (under) Expenses -- Governmental Activities. During Fiscal Year 2006, the State's total revenues for governmental activities of $\$ 21.46$ billion were $\$ 1.2$ billion more than total expenses (excluding transfers) for governmental activities of $\$ 20.28$ billion. Of these expenses, $\$ 7.8$ billion were covered by program revenues. General revenues, generated primarily from various taxes, totaled $\$ 13.6$ billion.


## Fund

- Governmental Funds -- Fund Balances. As of the close of Fiscal Year 2006, the State's governmental funds reported combined ending fund balances of $\$(968.9)$ million, a decrease of $\$ 137.4$ million in comparison with the prior year. Of this total amount, \$(3.1) billion represents the "unreserved fund balances".
- General Fund -- Fund Balance. At the end of the current fiscal year, the unreserved fund deficit for the General Fund was $\$(2.5)$ billion, or (14.7) percent of total General Fund expenditures.


## Long-term Debt

- The State's total long-term debt obligations (bonds and notes payable) increased by $\$ 352.9$ million during the current fiscal year which represents the net difference between new issuances, payments and refundings of outstanding debt. The key factors contributing to this increase are the issuance during the fiscal year of $\$ 662.9$ million of general obligation bonds and $\$ 80.0$ million of revenue bond obligations, and the early redemptions and refundings of general obligation and revenue bonds. Additional detail regarding these activities begins on Page 31.


## OVERVIEW OF THE FINANCIAL STATEMENTS

The Financial Section of this CAFR consists of four parts: (1) management's discussion and analysis (this section), (2) basic financial statements, (3) additional required supplementary information, and (4) optional other supplementary information. Parts (2), (3), and (4) are briefly described on the following page:

## Basic Financial Statements

The basic financial statements include two sets of statements that present different views of the State -- the government-wide financial statements and the fund financial statements. These financial statements also include notes that explain some of the information in the financial statements and provide more detail.

- The government-wide financial statements provide a broad view of the State's operations. The statements provide both short-term and long-term information about the State's financial status, which assists in assessing the State's financial condition at the end of the fiscal year.
- The fund financial statements focus on individual parts of the State government, reporting the State's operations in greater detail than the government-wide statements. The basic fund financial statements provide more detailed information on the State's most significant funds.

Table 1, below, summarizes the major features of the financial statements.

Table 1
Major Features of State of Wisconsin's Government-wide and Fund Financial Statements

GOVERNMENT-WIDE
STATEMENTS

Scope
financial statements

- Statement of net assets - Presents all of the government's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the state's net assets are an indicator of whether its financial health is improving or weakening, respectively.
- Statement of activities - Presents a comparison between direct expenses and program revenues for each function of the State's governmental activities and for different identifiable business-type activities of the State.

| Governmental Funds | Proprietary Funds | Fiduciary Funds |
| :---: | :---: | :---: |
| These funds report activities of the State that are not proprietary or fiduciary in nature. Most of the basic services provided by the State, which are primarily financed through taxes, intergovernmental revenues, and other nonexchange revenues, are reported as governmental funds. <br> Examples of the State's governmental funds (including the State's two major governmental funds), as reported within their respective fund types, follow: <br> - General Fund (a major fund) <br> - Special Revenue: <br> -- Transportation (a major fund) <br> - Debt Service: <br> -- Bond Security and Redemption <br> - Capital Projects: <br> -- Capital Improvement <br> - Permanent: <br> -- Common School | The activities the State operates similar to private business. These funds are used to show activities that operate more like those of commercial enterprises. Fees are charged for services provided, both to outside customers and to other units of the State. <br> Examples of the State's proprietary funds, including the State's four major enterprise funds, follow: <br> - Enterprise: <br> --Injured Patients and Families Compensation (a major fund) <br> --Environmental Improvement (a major fund) <br> -- University of Wisconsin System (a major fund) <br> --Unemployment Reserve (a major fund) <br> --Health Insurance <br> -- Lottery <br> - Internal services: <br> -- Technology Services <br> --Facilities Operations and Maintenance | These funds are used to show assets held by the State as trustee or agent for others and cannot be used to support the State's own programs. <br> Examples of the State's fiduciary funds, as reported within their respective fund types, follow: <br> - Pension and Other Employee Benefit Trust Funds: <br> -- Wisconsin Retirement System <br> - Investment Trust: <br> -- Local Government Pooled Investment <br> - Private Purpose Trust: <br> -- College Savings Program Trust <br> - Agency: <br> -- Support Collection Trust |
| - Balance sheet <br> - Statement of revenues, expenditures, and changes in fund balances | - Balance sheet <br> - Statement of revenues, expenses and changes in fund equity <br> - Statement of cash flows | - Statement of fiduciary net assets <br> - Statement of changes in fiduciary net assets <br> Because the State can not use these assets to finance its operations, fiduciary funds are not included in the government-wide financial statements discussed in the left column. |

(Table 1, continued)

## Table 1 (Continued)

Major Features of State of Wisconsin's Government-wide and Fund Financial Statements

|  | GOVERNMENT-WIDE STATEMENTS | FUND STATEMENTS |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | Governmental Funds | Proprietary Funds | Fiduciary Funds |
| Accounting basis and measurement focus | Accrual accounting and economic resource focus <br> The accrual basis of accounting, which is similar to the methods used by most businesses, takes into account all revenues and expenses associated with the fiscal year even if cash involved has not been received or paid. | Modified accrual accounting and current financial resource focus <br> These statements provide a detailed short-term view of the State's finances that assists in-determining whether there will be adequate financial resources available to meet the current needs of the State. Because this information does not encompass the long-term focus of the government-wide statements, reconciliations are provided on the subsequent page of the governmental fund statements. | Accrual accounting and economic resources focus | Accrual accounting and economic resources focus |
| Type of asset/liability information | All assets and liabilities, both financial and capital, and short-term and long-term | Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included | All assets and liabilities, both financial and capital, and short-term and longterm | All assets and liabilities, both short-term and long-term |
| Type of inflowoutflow information | All revenues and expenses during the year, regardless of when cash is received or paid | - Revenues for which cash is received during or soon after the end of the year <br> - Expenditures when goods or services have been received and payment is due during the year or soon thereafter | All revenues and expenses during the year, regardless of when cash is received or paid | All revenues and expenses during the year, regardless of when cash is received or paid |

## Additional Required Supplementary Information

In addition to this Management's Discussion and Analysis, which is required supplementary information, the basic financial statements are followed by a section of required supplemental information that further explains and supports the information in the financial statements. The required supplementary information includes (1) condition and maintenance data regarding the State's infrastructure, and (2) a budgetary comparison schedule of the General and the Transportation funds, including reconciliations between the statutory and GAAP fund balances at fiscal year-end.

## Other Supplementary Information

The Other Supplementary Information includes combining financial statements for nonmajor governmental funds, nonmajor enterprise funds, internal service funds and fiduciary funds, each of which are added together and presented in single columns in the basic financial statements.

## FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

Tables 2 and 3, below, present summary information of the State's net assets and changes in net assets.

## Net Assets

As presented in Table 2, total assets of the State on June 30, 2006 were $\$ 30.5$ billion, while total liabilities were $\$ 18.5$ billion, resulting in combined net assets (government and business-type activities) of $\$ 12.0$ billion. The largest component of the State's total net assets, $\$ 15.5$ billion or approximately 129.6 percent, reflects its investment in capital assets (i.e., land, buildings, equipment, infrastructure, and others), less any related debt outstanding that was needed to acquire or construct the assets. Approximately $\$ 4.6$ billion of net assets were restricted by external sources or the State Constitution or Statutes, and were not available to finance the day-to-day operations of the State.

The unrestricted net assets, which, if positive, could be used at the State's discretion, showed a negative balance of \$(8.1) billion. Therefore, based on this measurement, no funds were available for discretionary purposes. A contributing factor to the negative balance is that governments recognize a liability on the government-wide statement of net assets as soon as an obligation is incurred. While financing focuses on when a liability will be paid, accounting is primarily concerned with when a liability is incurred. Accordingly, the State recognizes long-term liabilities (such as general obligation debt, compensated absences, and future benefits and loss liabilities - listed in Note 10 to the financial statements) on the statement of net assets. In addition to the effect of reporting long-term liabilities when incurred, the General Fund's total deficit fund balance of \$(2.2) billion at year-end, as discussed on Page 27, also contributed to the deficit unrestricted net assets reported in the statement of net assets.

During Fiscal Year 2006, the State issued $\$ 0.7$ billion of general obligation bonds, primarily for the acquisition or improvement of land, water, property, highways, buildings, and equipment, the refunding of certain outstanding bonds, and the funding of veterans loan programs. General obligation bonds outstanding at June 30, 2006 totaled $\$ 4.9$ billion. Outstanding appropriation bonds, issued in Fiscal Year 2004 to pay the State's unfunded accrued prior service (pension) liability and its unfunded accrued liability for sick leave conversion credits, were $\$ 1.8$ billion at June 30, 2006. Outstanding revenue bonds, which are not considered general obligation debt of the State, were $\$ 3.8$ billion at June 30, 2006.

| Table 2 Net Assets (in millions) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | Business-type Activities |  |  |  | Total |  |  |  | Total Percentage Change 2006-2005 |
|  |  | 2006 | 2005 |  | 2006 |  | 2005 |  | 2006 |  | 2005 |  |  |
| Current and Other Assets | \$ | 5,026.1 | \$ | 5,021.2 | \$ | 6,680.5 | \$ | 6,570.7 | \$ | 11,706.7 | \$ | 11,591.8 | 1.0 \% |
| Capital Assets |  | 15,007.0 |  | 14,378.1 |  | 3,807.8 |  | 3,546.2 |  | 18,814.8 |  | 17,924.3 | 5.0 |
| Total Assets |  | 20,033.2 |  | 19,399.3 |  | 10,488.3 |  | 10,116.9 |  | 30,521.5 |  | 29,516.1 | 3.4 |
| Long-term Liabilities |  | 9,265.5 |  | 8,942.4 |  | 3,052.5 |  | 2,997.2 |  | 12,318.0 |  | 11,939.6 | 3.2 |
| Other Liabilities |  | 5,496.8 |  | 5,362.2 |  | 715.3 |  | 696.3 |  | 6,212.1 |  | 6,058.5 | 2.5 |
| Total Liabilities |  | 14,762.3 |  | 14,304.6 |  | 3,767.8 |  | 3,693.5 |  | 18,530.2 |  | 17,998.2 | 3.0 |
| Net Assets: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Net of Related Debt |  | 12,291.6 |  | 11,492.9 |  | 3,243.6 |  | 3,013.5 |  | 15,535.3 |  | 14,506.4 | 7.1 |
| Restricted |  | 1,218.0 |  | 1,314.9 |  | 3,336.8 |  | 3,222.6 |  | 4,554.8 |  | 4,537.6 | 0.4 |
| Unrestricted (deficit) |  | $(8,238.8)$ |  | $(7,713.2)$ |  | 140.0 |  | 187.2 |  | $(8,098.7)$ |  | $(7,526.0)$ | 7.6 |
| Total Net Assets | \$ | 5,270.9 | \$ | 5,094.6 | \$ | 6,720.5 | \$ | 6,423.3 | \$ | 11,991.3 | \$ | 11,518.0 | 4.1 |

## Changes in Net Assets

The revenues and expenses information, as shown in Table 3, was derived from the government-wide statement of activities and reflects how the State's net assets changed during the fiscal year. The State earned program revenues of $\$ 13.5$ billion and general revenues of $\$ 13.7$ billion for total revenues of $\$ 27.2$ billion during Fiscal Year 2006. Expenses for the State during Fiscal Year 2006 were $\$ 26.7$ billion. As a result of the excess of revenues over expenses, the total net assets of the State increased $\$ 0.5$ billion, net of contributions and transfers.

| Table 3 Changes in Net Assets (in millions) |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Governmental Activities |  |  | Business-type Activities |  |  |  | Total Primary Government |  |  |  | Percentage Change 2006-2005 |
|  |  | 2006 |  | 2005 |  | 2006 |  | 2005 |  | 2006 |  | 2005 |  |
| Program Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Charges for Goods and Services | \$ | 1,518.6 | \$ | 1,324.7 | \$ | 5,311.3 | \$ | 5,187.9 | \$ | 6,829.9 | \$ | 6,512.7 | 4.9 \% |
| Operating Grants and Contributions |  | 5,723.5 |  | 5,826.3 |  | 332.4 |  | 356.7 |  | 6,055.9 |  | 6,183.0 | (2.1) |
| Capital Grants and Contributions |  | 600.7 |  | 666.8 |  | 35.7 |  | 34.5 |  | 636.4 |  | 701.4 | (9.3) |
| General Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Income Taxes |  | 6,867.0 |  | 6,467.4 |  | - |  | - |  | 6,867.0 |  | 6,467.4 | 6.2 |
| Sales and Excise Taxes |  | 4,489.7 |  | 4,395.3 |  | - |  | - |  | 4,489.7 |  | 4,395.3 | 2.1 |
| Public Utility Taxes |  | 250.1 |  | 255.7 |  | - |  | - |  | 250.1 |  | 255.7 | (2.2) |
| Motor Fuel Taxes |  | 990.7 |  | 989.6 |  | - |  | - |  | 990.7 |  | 989.6 | 0.1 |
| Other Taxes |  | 565.3 |  | 564.6 |  | - |  | - |  | 565.3 |  | 564.6 | 0.1 |
| Other General Revenues |  | 456.4 |  | 466.8 |  | 58.8 |  | 9.6 |  | 515.2 |  | 476.4 | 8.1 |
| Total Revenues |  | 21,461.9 |  | 20,957.2 |  | 5,738.2 |  | 5,588.8 |  | 27,200.1 |  | 26,546.0 | 2.5 |
| Program Expenses: |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Commerce |  | 267.2 |  | 257.1 |  | - |  | - |  | 267.2 |  | 257.1 | 3.9 |
| Education |  | 6,270.2 |  | 5,818.4 |  | - |  | - |  | 6,270.2 |  | 5,818.4 | 7.8 |
| Transportation |  | 1,774.2 |  | 1,801.6 |  | - |  | - |  | 1,774.2 |  | 1,801.6 | (1.5) |
| Environmental Resources |  | 467.0 |  | 418.6 |  | - |  | - |  | 467.0 |  | 418.6 | 11.6 |
| Human Relations and Resources |  | 8,436.7 |  | 8,434.9 |  | - |  | - |  | 8,436.7 |  | 8,434.9 | 0.0 |
| General Executive |  | 542.3 |  | 478.8 |  | - |  | - |  | 542.3 |  | 478.8 | 13.3 |
| Judicial |  | 114.9 |  | 111.7 |  | - |  | - |  | 114.9 |  | 111.7 | 2.8 |
| Legislative |  | 59.9 |  | 57.0 |  | - |  | - |  | 59.9 |  | 57.0 | 5.1 |
| Tax Relief and Other General Expenditures |  | 857.9 |  | 838.0 |  | - |  | - |  | 857.9 |  | 838.0 | 2.4 |
| Intergovernmental - Shared Revenue |  | 1,016.7 |  | 1,011.1 |  | - |  | - |  | 1,016.7 |  | 1,011.1 | 0.6 |
| Interest on Long-term Debt |  | 477.5 |  | 424.2 |  | - |  | - |  | 477.5 |  | 424.2 | 12.6 |
| Injured Patients and Families Compensation |  | - |  | - |  | (2.3) |  | 77.6 |  | (2.3) |  | 77.6 | (103.0) |
| Environmental Improvement |  | - |  | - |  | 42.8 |  | 39.5 |  | 42.8 |  | 39.5 | 8.3 |
| Veterans Mortgage Loan Repayment |  | - |  | - |  | 25.8 |  | 29.1 |  | 25.8 |  | 29.1 | (11.3) |
| University of Wisconsin System |  | - |  | - |  | 3,519.7 |  | 3,425.0 |  | 3,519.7 |  | 3,425.0 | 2.8 |
| Unemployment Reserve |  | - |  | - |  | 821.1 |  | 844.9 |  | 821.1 |  | 844.9 | (2.8) |
| Lottery |  | - |  | - |  | 481.3 |  | 451.8 |  | 481.3 |  | 451.8 | 6.5 |
| Health Insurance |  | - |  | - |  | 983.7 |  | 896.6 |  | 983.7 |  | 896.6 | 9.7 |
| Other Business-type |  | - |  | - |  | 592.1 |  | 582.1 |  | 592.1 |  | 582.1 | 1.7 |
| Total Expenses |  | 20,284.4 |  | 19,651.3 |  | 6,464.2 |  | 6,346.7 |  | 26,748.6 |  | 25,998.0 | 2.9 |
| Excess (deficiency) before Contributions and Transfers |  | 1,177.5 |  | 1,305.9 |  | (726.0) |  | (757.9) |  | 451.5 |  | 548.0 | 17.6 |
| Contributions to Term and Permanent Endowments |  | - |  | - |  | 0.2 |  | 0.6 |  | 0.2 |  | 0.6 | (62.9) |
| Contributions to Permanent Fund Principal |  | 21.6 |  | 20.1 |  | - |  | - |  | 21.6 |  | 20.1 | 7.5 |
| Transfers |  | $(1,022.9)$ |  | $(1,008.2)$ |  | 1,022.9 |  | 1,008.3 |  | - |  | 0.1 |  |
| Increase (decrease) in Net Assets |  | 176.2 |  | 317.9 |  | 297.1 |  | 251.0 |  | 473.4 |  | 568.9 | 16.8 |
| Net Assets - Beginning (Restated) |  | 5,094.6 |  | 4,776.7 |  | 6,423.3 |  | 6,172.3 |  | 11,518.0 |  | 10,949.1 | 5.2 |
| Net Assets - Ending | \$ | 5,270.9 | \$ | 5,094.6 | \$ | 6,720.5 | \$ | 6,423.3 | \$ | 11,991.3 | \$ | 11,518.0 | 4.1 |

## Governmental Activities

The net assets of governmental activities increased $\$ 0.2$ billion in Fiscal Year 2006. Revenues for the governmental activities (including Contributions to Permanent Fund Principal) totaled $\$ 21.5$ billion, while expenses and net transfers totaled $\$ 21.3$ billion in 2006.

General and program revenues of governmental activities increased $\$ 504.7$ million during this fiscal year. The largest increase, $\$ 490.1$ million, relates to tax revenues which largely was the result of an increase in income tax revenues due to the growth in employment and wages in the State.

The State's governmental activities program expenses increased $\$ 633.1$ million during Fiscal Year 2006. Education expenditures grew $\$ 451.8$ million, a significant portion of which reflects an increase in state aids paid to schools.

As shown in Table 4, below, approximately 61.3 percent of revenues from all sources earned came from taxes (sales and excise, income, public utility, motor fuel, and other taxes). Operating grants and contributions, which represent amounts received from other governments/entities - primarily the federal government - for non-capital purposes provided 26.6 percent of total revenues. Charges for services contributed 7.1 percent, and various other revenues provided 5.0 percent of the remaining governmental activity revenue sources.


As shown in Table 5, below, expenses for Human Relations and Resources programs make up the largest portion - 39.6 percent - of total governmental expenses and transfers. Included in this function are various programs such as Medical Assistance, the prison system, and the temporary assistance for needy families "TANF" program.

Educational expenses, which include various school aids but exclude expenses of the University of Wisconsin System, make up 29.4 percent. Tax Relief and Other General Expenses and the municipal and county shared revenue program represent 8.8 percent of the total, while Transportation expenses represent 8.3 percent. Net transfers to business-type activities, which include a general purpose revenue "GPR" subsidy to the University of Wisconsin System, make up 4.8 percent of the total expenses/transfers. The interest on long-term debt and remaining functional expenses total 9.1 percent.


## Business-Type Activities

Net assets of the State's business-type activities increased $\$ 297.1$ million in Fiscal Year 2006. Total business-type program revenues and expenses increased $\$ 100.2$ million and $\$ 117.5$ million, respectively. An increase of 7 percent in tuition at the University of Wisconsin System was a contributing factor to the increase in business-type program revenues. Correspondingly, the largest increase in program expenses, $\$ 94.7$ million, also related to University activity.

Revenues of business-type activities totaled $\$ 5.7$ billion for Fiscal Year 2006. The program revenues consisted of $\$ 5.3$ billion of charges for services, $\$ 0.3$ billion of operating grants and contributions, and $\$ 35.7$ million of capital grants and contributions. General revenues, contributions to endowments and permanent fund principal, and net transfers totaled $\$ 58.8$ million, $\$ 0.2$ million, and $\$ 1,022.9$ million, respectively. The total expenses for business-type activities were $\$ 6.5$ billion.

Table 6, below, compares the program revenues and program expenses of the various State business-type activities. This table does not include the transfer in (subsidy) from the General Fund to the University of Wisconsin System or other business-type activities.


## FINANCIAL ANALYSIS OF THE STATE'S INDIVIDUAL FUNDS

## Governmental Funds

At the end of Fiscal Year 2006, the State's governmental funds reported a negative combined fund balance of \$(968.9) million. Funds with significant changes in fund balance are discussed below:

## General Fund

The General Fund is the chief operating fund of the State. At June 30 2006, the State's General Fund reported a total fund deficit of $\$(2,150.5)$ million. The net change in fund balance during Fiscal Year 2006 was $\$(8.5)$ million, in contrast to $\$(223.1)$ million in Fiscal Year 2005. Major revenue, expenditure and other sources/uses contributing to the change in fund balance are as follows:

## Revenues

Revenues of the General Fund totaled $\$ 18,238.8$ million in Fiscal Year 2006, an increase of $\$ 599.6$ million from Fiscal Year 2005. Factors contributing to the increase included the following:

- Revenues from taxes increased $\$ 527.1$ million from Fiscal Year 2005 to Fiscal Year 2006. The most significant increase related to individual income tax withholdings, which increased $\$ 390.4$ million or 7.0 percent, and estimated individual income tax payments, which increased $\$ 102.5$ million or 11.1 percent. These increases were due to the growth in employment and wages in the State during that period. In addition, sales tax collections increased 2.2 percent, or approximately \$89.2 million from Fiscal Year 2005 to Fiscal Year 2006.
- Intergovernmental revenues (e.g., federal assistance) decreased $\$ 126.3$ million in Fiscal Year 2006, primarily due to a decrease in expenditures that were eligible for Federal reimbursement. The most significant changes related to intergovernmental revenues for human relations and resources programs, which decreased $\$ 210.0$ million, while those covering education programs increased $\$ 60.6$ million.
- Charges for goods and services increased $\$ 130.4$ million in Fiscal Year 2006. The majority of this change, $\$ 90.9$ million, resulted from increased collections from the tribal gaming operations in the State.
- Other revenues, such as licenses and permits, and gifts and grants increased $\$ 68.4$ million.


## Expenditures

Expenditures of the General Fund totaled $\$ 17,020.7$ million in Fiscal Year 2006, an increase of $\$ 278.8$ million from Fiscal Year 2005. The factors contributing to the increase included the following:

- An increase in education expenditures of $\$ 437.7$ million primarily resulted from an increase in State aids to schools of \$368.2 in Fiscal Year 2006.
- A decrease in human relations and resources expenditures of $\$ 225.3$ million, which occurred primarily because of the shift of a portion of medical assistance payments from the General Fund to the Medical Assistance Trust Fund. Wisconsin, along with other states, continues to struggle with increasing Medical Assistance costs.
- Other expenditures increased $\$ 66.5$ million.


## Other Financing Sources and Uses

Other financing sources/uses and increases/decreases totaled a net $\$(1,226.6)$ million in Fiscal Year 2006, a change of $\$ 106.4$ million from the prior year. The components of this change included the following:

- Transfers in of the General Fund increased by $\$ 128.7$ million to $\$ 513.8$ million in Fiscal Year 2006.

The majority of the 2006 transfers in, $\$ 390.8$ million, related to the statutory mandated transfers from the Transportation, Utility Public Benefits, Petroleum Inspection, Environmental and Recycling funds, as required by 2005 Wisconsin Act 25.

In Fiscal Year 2005, the State had transferred to the General Fund $\$ 170.0$ million from the Transportation Fund and $\$ 20.0$ million from the Utility Public Benefits Fund to fund a portion of the Fiscal Year 2005 shared revenue payments to local governments. No similar transfers were made in Fiscal Year 2006.

- Transfers out of the General Fund totaled $\$ 1,743.5$ million, an increase of $\$ 232.8$ million from the prior year. The majority of this change relates to an increase in transfers to the Medical Assistance Trust Fund of $\$ 178.4$ million in Fiscal Year 2006.
- Other financing sources/uses and other increases/decreases resulted in a net decrease to fund balance of \$2.2 million from the prior fiscal year.

As of June 30, 2006, the General Fund reported a deficit of $\$(2,506.9)$ million in its "Unreserved" Fund Balance. This compares to a General Fund Unreserved Fund Deficit of $\$(2,459.5)$ million as of June 30, 2005. A deficit unreserved fund balance represents the excess of the liabilities of the General Fund over its assets and reserved fund balance accounts. Reservations of fund balances of governmental funds represent amounts that are not available for appropriation. Examples of fund balance reservations reported in the General Fund include reserves for encumbrances, inventories and prepaid items.

## General Fund Budgetary Highlights

Differences between the original budget and the final amended budget were significant (a $\$ 1.2$ billion increase in appropriations). This was due primarily to the fact that several of the State's programs and various transfers (including the transfer to the Medical Assistance Trust Fund and Food Stamps - see the items denoted with *, below) are not included in the original budget. In addition, numerous adjustments to spending estimates were needed as the year progressed because of changing circumstances (spending needs can change dramatically over a one-year period). The largest variances incurred in the following appropriations (in millions):

| Program |  | Variance |
| :--- | :---: | :---: |
| Department of Public Instruction Federal Aids; Local Aids |  | 56.2 |
| Medical Assistance Program Benefits |  | 64.8 |
| Food Stamps, Electronic Benefit Transfer |  | 343.0 * |
| GPR Funds General Program Supplement |  | (58.2) |
| Transfer to Medical Assistance Trust Fund |  |  |

Actual charges to appropriations (expenditures) were $\$ 1.5$ billion below the final budgeted estimates. The most significant positive variance occurred in UW System Federal Aid - Special Projects ( $\$ 83.4$ million).

During the past fiscal year the budgetary-based fund balance increased by $\$ 205.3$ million for the General Fund, primarily due to an increase in tax collections.

## Transportation Fund

In Fiscal Year 2006, the Transportation Fund reported a net change in fund balance of $\$(26.1)$ million as compared to $\$ 16.3$ million in Fiscal Year 2005, a decrease of $\$ 42.4$ million.

An increase in transfers out of $\$ 53.8$ million from 2005 to 2006 was the largest contributing factor for the decrease. Under 2005 Wisconsin Act 25, $\$ 338.4$ million was transferred to the General Fund in Fiscal Year 2006 compared to $\$ 78.9$ million transferred under 2003 Wisconsin Act 33 in 2005.

In contrast, in Fiscal Year 2005, the Transportation Fund transferred to the General Fund $\$ 170.0$ million to fund a portion of the 2005 shared revenue payments to local governments. No similar transfer was made in Fiscal Year 2006.

Transportation maintenance and capital outlay expenditures, which are funded with general obligation bonds and reported in the Capital Improvement (a capital projects fund) rather than the Transportation Fund, totaled $\$ 320.2$ million in Fiscal Year 2006, an increase of $\$ 31.3$ million from Fiscal Year 2005.

## Medical Assistance Trust Fund

The Medical Assistance Trust Fund, which was created to account for revenues received under the intergovernmental transfers program, ended the year with a deficit balance of $\$(25.6)$ million. Revenues in the fund decreased by $\$ 88.9$ million, primarily due to the elimination of intergovernmental transfers received by this fund. Expenditures increased by $\$ 229.3$ million, due to the shift of a portion of Medical Assistance costs from the General Fund. The reduction of revenues in Fiscal Year 2006 has been partially offset through increased transfers from the General Fund ( $\$ 175.9$ million in Fiscal Year 2005 compared to $\$ 303.4$ million in Fiscal Year 2006, an increase of $\$ 127.5$ million).

## Proprietary Funds

The State's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail. Significant changes to balances of proprietary funds from Fiscal Year 2005 to Fiscal Year 2006 include the following:

- In Fiscal Year 2006, the future benefits and loss liabilities of the Injured Patients and Families Compensation Fund decreased $\$ 36.0$ million or 5.0 percent from Fiscal Year 2005, reflecting a modification in the methodology for projection of those costs. Correspondingly, benefit expenses decreased $\$ 79.9$ million in 2006 , contributing to an increase in operating income of $\$ 21.1$ million.
- The Environmental Improvement Fund issued new revenue bonds of $\$ 80.0$ million in Fiscal Year 2006, which contributed to a net increase of the fund's liabilities of $\$ 38.6$ million or approximately 5.9 percent over Fiscal Year 2005. Given that a primary purpose of this fund is to provide loans to local governments for environmental purposes (e.g., clean water projects), loans receivable reported a corresponding increase of $\$ 91.7$ million or 6.5 percent over Fiscal Year 2005.
- In Fiscal Year 2006, the University of Wisconsin System's Tuition and Fees revenue increased $\$ 51.2$ million or 7.1 percent, due primarily to a 7.0 percent increase in tuition. Fiscal Year 2006 operating expenses increased $\$ 104.8$ million or 3.1 percent from Fiscal Year 2005, due primarily to a 2.3 percent increase in personal services that includes health insurance increases and pay plan adjustments.
- The Unemployment Reserve Fund experienced a $\$ 23.7$ million or 2.8 percent decrease in expenses in Fiscal Year 2006 in comparison to Fiscal Year 2005. Due to the improvement in the overall economy of the State, the Unemployment Reserve Fund has experienced a slowing of the net loss reported for the prior few years. However the fund continues to reflect a net loss (a net loss of $\$ 28.8$ million in Fiscal Year 2006 compared to a $\$ 47.3$ loss in Fiscal Year 2005). The fund's equity was $\$ 895.0$ million as of June 30, 2006.
- In Fiscal Year 2006, revenues of the Health Insurance Fund, which accounts for group health insurance provided to State employees and employees of other participating governments, increased to $\$ 1,009.0$ million and expenses increased to $\$ 983.7$ million, reflecting a $\$ 61.5$ million and $\$ 87.1$ million increase, respectively, due to the rising cost of health care premiums paid to health insurance providers and the rising cost of self-insured expenses of the program.
- The Lottery Fund reported an increase in operating revenues of $\$ 57.2$ million or 12.7 percent in Fiscal Year 2006. This increase was attributed to Powerball jackpots larger than the previous year, which have a significant effect on ticket sales. Lottery prize award expenses reflected a corresponding increase of $\$ 31.7$ million or 12.1 percent. The property tax credit, which serves to provide property tax relief through application of net proceeds from the Wisconsin Lottery, totaled \$122.1 million in Fiscal Year 2006 in contrast to $\$ 129.0$ million in 2005.


## GOVERNMENT-WIDE CAPITAL ASSET AND DEBT ADMINISTRATION

## Capital Assets

At the close of Fiscal Year 2006, the State had $\$ 18.8$ billion invested in capital assets, net of accumulated depreciation of $\$ 3.2$ billion. This represents an increase of $\$ 890.0$ million, or 5.0 percent, from Fiscal Year 2005. Depreciation charges totaled $\$ 96.6$ million and $\$ 167.7$ million for governmental and business-type activities, respectively, in Fiscal Year 2006. The details of these assets are presented in Table 7, below. Additional information about the State's capital assets is presented in Note 7 to the financial statements.

| Table 7 <br> Capital Assets, Net of Depreciation, as of June 30 (in millions) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental <br> Activities |  |  |  | Business Type <br> Activities |  |  |  | Total <br> Primary Government |  |  |  |
|  | 2006 |  | 2005 |  | 2006 |  | 2005 |  | 2006 |  | 2005 |  |
| Land and Land Improvements <br> Buildings and Improvements | \$ | 1,652 | \$ | 1,532 | \$ | 120 | \$ | 114 | \$ | 1,772 | \$ | 1,646 |
|  |  | 1,324 |  | 1,304 |  | 2,042 |  | 2,001 |  | 3,366 |  | 3,305 |
| Library Holdings |  | 79 |  | 78 |  | 1,037 |  | 1,019 |  | 1,115 |  | 1,097 |
| Machinery and Equipment |  | 232 |  | 221 |  | 261 |  | 257 |  | 493 |  | 478 |
| Infrastructure |  | 10,727 |  | 10,325 |  | - |  | - |  | 10,727 |  | 10,325 |
| Construction in Progress |  | 993 |  | 919 |  | 348 |  | 154 |  | 1,341 |  | 1,073 |
| Totals | \$ | 15,007 | \$ | 14,379 | \$ | 3,808 | \$ | 3,546 | \$ | 18,815 | \$ | 17,925 |

The major capital asset additions completed during Fiscal Year 2006 included the:

- Madison Cogeneration Facility (\$92.2 million),
- Residence Hall - La Crosse (\$21.1 million), and
- Grandstand Replacement - State Fair Park (\$20.8 million).

In addition to these completed projects, construction in progress as of June 30, 2006 for governmental and business type activities totaled $\$ 993.5$ million and $\$ 347.7$ million, respectively. (For business type activities, certain construction in progress for the University of Wisconsin System is reported within various other categories of capital assets.) A list of construction in progress projects is provided in Note 7.

The State's continuing or proposed major capital projects for Fiscal Year 2006 through 2015 include the:

- Wisconsin Institute for Discovery (2005-2015) - Madison (estimated budget of \$380.7 million),
- Jarvis Science Wing renovation and addition (2005-2007) - Stout (estimated budget of \$40.6 million),
- University Square Development (2005-2009) - Madison (estimated budget of $\$ 56.8$ million),
- Tri-State initiative (2005-2009) - Various locations (estimated budget of $\$ 50.6$ million),
- Business \& Economics building (2005) - Whitewater (estimated budget of $\$ 41.0$ million), and
- Columbia Campus Acquisition (2005-2011) - Milwaukee (estimated budget of $\$ 112.1$ million).


## Debt Administration

The State of Wisconsin Building Commission, an agency of the State, is empowered by law to consider, act upon, authorize, issue and sell all debt obligations of the State. The total general obligation debt outstanding for the State as of June 30, 2006 was $\$ 4.9$ billion, as shown in Table 8.

During Fiscal Year 2006, $\$ 662.9$ million of these general obligation bonds were issued to provide for the acquisition or improvement of land, water, property, highways, buildings, equipment, or facilities for public purposes, to refund current outstanding bonds and the funding of veterans loan programs.

In Fiscal Year 2004, the State issued $\$ 1.8$ billion of annual appropriation bonds to pay the State's unfunded accrued prior service (pension) liability and its unfunded accrued liability for sick leave conversion credits.

Chapter 18 of the Wisconsin Statutes authorizes the State to issue revenue obligations. These obligations, which are not general obligation debt of the State, are secured by a pledge of revenues or property derived from the operations of a program funded by the issuance of the obligations. Revenue bonds of the primary government totaled $\$ 3.8$ billion outstanding at June 30, 2006, as shown in Table 8. These bonds included $\$ 1,485.6$ million of Transportation Revenue Bonds, $\$ 190.9$ million of Petroleum Inspection Revenue Bonds, $\$ 690.9$ million of Environmental Improvement Revenue Bonds, and $\$ 1,474.1$ million of Badger Tobacco Asset Securitization Corporation bonds.

Based on the application of the criteria contained in GASB Statement No. 14, as amended by GASB Statement No. 39 and clarified by GASB Technical Bulletin No. 2004-1, the Badger Tobacco Asset Securitization Corporation (BTASC) is reported as a blended component unit in a debt service fund. The bylaws of BTASC require that the corporation hold itself apart and separate from the State of Wisconsin. Bonds issued by the BTASC are the sole obligation of the BTASC. The State is not legally liable for payment of principal and interest on these bonds nor is the debt dependent upon any dedicated stream of revenue generated by the State.

| Table 8 <br> Outstanding Debt as of June 30, 2006 and 2005 (in millions) |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-Type Activities |  |  |  | Total |  |  |
|  | 2006 | 2005 |  | 2006 |  | 2005 |  | 2006 | 2005 |
| General obligation bonds | \$ 4,042.0 | \$ 3,764.0 | \$ | 896.3 | \$ | 893.2 | \$ | 4,938.3 | \$ 4,657.2 |
| Annual appropriation bonds | 1,792.4 | 1,792.3 |  | -- |  | -- |  | 1,792.5 | 1,792.3 |
| Revenue bonds | 3,150.6 | 3,117.7 |  | 690.9 |  | 652.2 |  | 3,841.5 | 3,769.9 |
| Totals | \$8,985.0 | \$8,674.0 | \$ | 1,587.2 | \$ | 1,545.4 |  | 0,572.2 | \$ 10,219.4 |

Article VIII of the Wisconsin Constitution and Wis. Stat. Sec. 18.05 limit the amount of general obligation bond debt the State can contract in total and in any calendar year. In total, debt cannot exceed five percent of the value of all taxable property in the State. The amount of debt contracted in any calendar year is limited to the lesser of three-quarters of one percent of the aggregate value of taxable property or five percent of the aggregate value of taxable property less net indebtedness at January 1.

At June 30, 2006, State of Wisconsin fixed bonds had a rating of Aa3 from Moody's Investors Services, AA- from Standard and Poor's Corporation, and AA- from Fitch Investors Service, L.P. Variable notes had a rating of P-1 from Moody's, A-1+ from Standard and Poor's Corporation, and F-1+ from Fitch Investors Services, L.P.

Detailed information about the State's long-term debt activity is presented in Note 11 to the financial statements.

## INFRASTRUCTURE -- MODIFIED APPROACH

The State reports infrastructure (i.e., roads, bridges, and buildings considered an ancillary part of roads) as capital assets. The State has elected to report its infrastructure assets (11,200 centerline miles of roads and 4,900 bridges with a combined value of $\$ 10.7$ billion), using the modified approach. Under this method, infrastructure assets are not required to be depreciated if the State manages its eligible infrastructure assets using an asset management system designed to maintain and preserve these assets at a condition level established and disclosed by the State.

All infrastructure assets constructed prior to July 1, 2000 have been recorded at estimated historical cost. Historical cost was determined by calculating current costs of a similar asset and deflating that cost, using a price-index, to the estimated average construction date. Infrastructure costs, which exclude right of way, are expressed in 2000 dollars and deflated back to the average construction date using the Federal Highway Administration's composite index for federal-aid highway construction.

In order to adequately serve the traveling public and support the State economy, it is the State's policy to ensure at least 85 percent of the state-owned roads and bridges are in good or fair condition. As of June 30, 2006, 94.6 percent of the roads and 95.7 percent of bridges were in good or fair condition, consistent with State policies.

For the fiscal year ended June 30, 2006, actual maintenance and preservation costs for the State's road network were $\$ 425.9$ million, or $\$ 69.8$ million less than the estimated amount. On that same date, actual maintenance and preservation costs for the State's bridge network were $\$ 31.3$ million, or $\$ 11.1$ million more than the estimated amount. In developing estimated costs at the beginning of the fiscal year it is difficult to predict the types of projects that will actually incur costs during the year. In addition, the State of Wisconsin, Department of Transportation's multi-year contracting process, allowing encumbrances to carry forward, makes a comparison of actual to estimated amounts difficult since expenditures for the current year may have been budgeted and committed to a project in prior years.

## ECONOMIC FACTORS

In calendar year 2005, the Wisconsin economy continued its economic expansion.
Wisconsin employment has rebounded. After a decrease of 0.3 percent in 2003, Wisconsin employment increased 1.1 percent in 2004 and 1.2 percent in 2005. Wisconsin has matched the national experience in the early recovery. Nationally, employment also declined 0.3 percent in 2003, increased 1.1 percent in 2004 and 1.5 percent in 2005.

The improved employment performance led to gains in income growth. Wisconsin personal income increased 2.6 percent in 2003, 5.4 percent in 2004 and 4.2 percent in 2005. Nationally, income growth was 6.2 percent in 2004 and 5.2 percent in 2005. On a per capita basis, Wisconsin's performance is closer to the nation's. Per capita income in Wisconsin increased 4.4 percent in 2004 and 3.5 percent in 2005 compared to 5.2 percent and 4.2 percent nationally. Since 2000, Wisconsin's per capita income has moved closer to the national average from 95.7 percent in 2000 to 96.4 percent in 2005.

Wisconsin's employment continues to expand. Through September 2006, Wisconsin non-farm employment is up 0.8 percent compared to a year ago. Nationally, employment was up 1.4 percent over the same period. Wisconsin's unemployment rate in September was 4.7 percent compared to 4.6 percent nationally.

Wisconsin's property values reflect an expanding economy. Real property values increased significantly in 2005 and 2006, up 9.4 percent and 9.6 percent respectively. Commercial and residential real estate have increased significantly in these years.

## CONTACTING THE STATE'S FINANCIAL MANAGEMENT

This financial report is designed to provide Wisconsin's citizens, taxpayers, customers, investors and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. Questions about this report or requests for additional financial information should be addressed to: State of Wisconsin, State Controller's Office, 101 E. Wilson Street, 5th Floor, Madison, WI 53707.

The State's component units issue their own separate audited financial statements. These statements may be obtained by directly contacting the component unit. You may contact the individual component units through their administrative offices identified in Note 1-B.


## Basic Financial Statements


(In Thousands)

|  |  | Primary Government |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Governmental Activities |  | Business-Type Activities |  | Totals |  |
| Assets |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 811,327 | \$ | 2,562,267 | \$ | 3,373,594 |  |  | \$ | 260,767 |
| Investments |  | 127,508 |  | 1,370,720 |  | 1,498,228 |  | 1,213,288 |
| Cash and Investments with Other Component Units |  | - |  | - |  | - |  | 206,765 |
| Receivables (net of allowance) |  | 2,891,189 |  | 2,570,537 |  | 5,461,726 |  | 2,718,710 |
| Internal Balances |  | 106,777 |  | $(106,777)$ |  | - |  | - |
| Inventories |  | 41,782 |  | 42,283 |  | 84,065 |  | 6,812 |
| Prepaid Items |  | 329,615 |  | 130,610 |  | 460,225 |  | 3,185 |
| Capital Leases Receivable - Component Units |  | - |  | 14,761 |  | 14,761 |  | - |
| Restricted and Limited Use Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | 348,573 |  | 78,076 |  | 426,648 |  | 97,910 |
| Investments |  | 218,602 |  | - |  | 218,602 |  | 1,451,185 |
| Cash and Investments with Other Component Units |  | - |  | - |  | - |  | 61,924 |
| Other Restricted Assets |  | 651 |  | - |  | 651 |  | 1,079 |
| Deferred Charges |  | 90,076 |  | 12,058 |  | 102,134 |  | 12,041 |
| Capital Assets: |  |  |  |  |  |  |  |  |
| Depreciable |  | 1,450,588 |  | 2,305,800 |  | 3,756,388 |  | 343,759 |
| Nondepreciable: |  |  |  |  |  |  |  |  |
| Infrastructure |  | 10,727,018 |  | - |  | 10,727,018 |  | - |
| Other |  | 2,829,435 |  | 1,501,978 |  | 4,331,412 |  | 32,182 |
| Other Assets |  | 60,046 |  | 5,995 |  | 66,040 |  | 47,432 |
| Total Assets |  | 20,033,187 |  | 10,488,305 |  | 30,521,492 |  | 6,457,037 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities |  | 1,403,044 |  | 329,580 |  | 1,732,624 |  | 150,399 |
| Due to Other Governments |  | 1,699,745 |  | 13,170 |  | 1,712,916 |  | - |
| Tax Refunds Payable |  | 1,079,279 |  | - |  | 1,079,279 |  | - |
| Tax and Other Deposits |  | 39,100 |  | 18,892 |  | 57,992 |  | 84,294 |
| Amounts Held in Trust by Component Unit for |  |  |  |  |  |  |  |  |
| Other Component Units |  | - |  | - |  | - |  | 196,122 |
| Unearned Revenue |  | 402,107 |  | 261,437 |  | 663,544 |  | 2,087 |
| Interest Payable |  | 129,605 |  | 11,123 |  | 140,728 |  | 30,886 |
| Short-term Notes Payable |  | 743,937 |  | 81,120 |  | 825,057 |  | - |
| Long-term Liabilities: |  |  |  |  |  |  |  |  |
| Current Portion |  | 536,741 |  | 323,937 |  | 860,679 |  | 90,586 |
| Noncurrent Portion |  | 8,728,772 |  | 2,728,579 |  | 11,457,350 |  | 2,894,446 |
| Total Liabilities |  | 14,762,332 |  | 3,767,838 |  | 18,530,170 |  | 3,448,820 |
| Net Assets |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 12,291,617 |  | 3,243,637 |  | 15,535,254 |  | 107,950 |
| Restricted for: |  |  |  |  |  |  |  |  |
| Transportation Programs |  | 22,602 |  | - |  | 22,602 |  | - |
| Capital Projects |  | 35,055 |  | - |  | 35,055 |  | - |
| Debt Service |  | 384,714 |  | - |  | 384,714 |  | - |
| Unemployment Compensation |  | - |  | 894,967 |  | 894,967 |  | - |
| Environmental Improvement |  | - |  | 1,202,237 |  | 1,202,237 |  | - |
| Permanent Trusts: |  |  |  |  |  |  |  |  |
| Expendable |  | 11,762 |  | 227,480 |  | 239,242 |  | 33,353 |
| Nonexpendable |  | 668,592 |  | 138,150 |  | 806,742 |  | 1,347,376 |
| Future Benefits |  | - |  | 477,064 |  | 477,064 |  | 18,830 |
| Other Purposes |  | 95,280 |  | 396,886 |  | 492,166 |  | 1,119,554 |
| Unrestricted |  | $(8,238,766)$ |  | 140,047 |  | $(8,098,719)$ |  | 381,154 |
| Total Net Assets | \$ | 5,270,855 | \$ | 6,720,467 | \$ | 11,991,322 | \$ | 3,008,217 |

The notes to the financial statements are an integral part of this statement.

Statement of Activities

## For the Fiscal Year Ended June 30, 2006



General Revenues:
Dedicated for General Purposes:
Income Taxes
Sales and Excise Taxes
Public Utility Taxes
Other Taxes
Motor Fuel/Other Taxes Dedicated for Transportation
Other Dedicated Taxes
Interest and Investment Earnings
Miscellaneous
Contributions to Term and Permanent Endowments
Contributions to Permanent Fund Principal
Transfers
Total General Revenues, Contributions, and Transfers
Change in Net Assets
Net Assets - Beginning
Net Assets - Ending

The notes to the tınancial statements are an integral part ot this statement.


Balance Sheet - Governmental Funds
June 30, 2006
$\qquad$

|  | General |  | Transportation |  | Nonmajor Governmental |  | Total Governmental |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 5,484 | \$ | 258,097 | \$ | 521,030 | \$ | 784,611 |
| Investments |  | 926 |  |  |  | 126,582 |  | 127,508 |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Taxes |  | 1,127,692 |  | 97,950 |  | 28,761 |  | 1,254,403 |
| Loans to Local Governments |  | 11,408 |  |  |  | 491,381 |  | 502,789 |
| Other Loans Receivable |  | 709 |  | 24,013 |  |  |  | 24,722 |
| Other Receivables |  | 165,164 |  | 10,723 |  | 86,104 |  | 261,991 |
| Due from Other Funds |  | 256,033 |  | 60,095 |  | 110,514 |  | 426,642 |
| Due from Component Units |  | 2,075 |  |  |  | - |  | 2,075 |
| Due from Other Governments |  | 575,530 |  | 195,718 |  | 32,148 |  | 803,396 |
| Inventories |  | 12,288 |  | 17,248 |  | 2,327 |  | 31,863 |
| Prepaid Items |  | 310,974 |  | 3,031 |  | 14,959 |  | 328,965 |
| Advances to Other Funds |  | 200 |  |  |  |  |  | 200 |
| Restricted and Limited Use Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | - |  | - |  | 348,573 |  | 348,573 |
| Investments |  | - |  |  |  | 218,602 |  | 218,602 |
| Other Restricted Assets |  | - |  | - |  | 651 |  | 651 |
| Other Assets |  | 60,046 |  | - |  | - |  | 60,046 |
| Total Assets | \$ | 2,528,529 | \$ | 666,876 | \$ | 1,981,632 | \$ | 5,177,037 |

## Liabilities and Fund Balances

Liabilities:

| Accounts Payable and Other |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Accrued Liabilities \$ | 718,782 | \$ | 144,345 | \$ | 71,694 | \$ | 934,821 |
| Due to Other Funds | 128,466 |  | 50,975 |  | 138,811 |  | 318,253 |
| Interfund Payables | 403,327 |  |  |  | 300 |  | 403,627 |
| Due to Other Governments | 1,618,614 |  | 67,346 |  | 13,785 |  | 1,699,745 |
| Tax Refunds Payable | 1,072,583 |  | 6,265 |  | 431 |  | 1,079,279 |
| Tax and Other Deposits | 31,271 |  | 615 |  | 7,214 |  | 39,100 |
| Deferred Revenue | 705,958 |  | 10,103 |  | 60,629 |  | 776,691 |
| Interest Payable | - |  | - |  | 40,629 |  | 40,629 |
| Advances from Other Funds | - |  | - |  | 2,889 |  | 2,889 |
| Short-term Notes Payable | - |  | - |  | 721,600 |  | 721,600 |
| Revenue Bonds and Notes Payable | - |  | - |  | 129,300 |  | 129,300 |
| Total Liabilities | 4,679,002 |  | 279,649 |  | 1,187,282 |  | 6,145,934 |
| Fund Balances: |  |  |  |  |  |  |  |
| Reserved for Encumbrances | 175,184 |  | 554,837 |  | 421,595 |  | 1,151,615 |
| Reserved for Inventories | 12,288 |  | 17,248 |  | 2,327 |  | 31,863 |
| Reserved for Prepaid Items | 167,399 |  | 3,031 |  | 14,668 |  | 185,098 |
| Reserved for Restricted Funds | 1,380 |  | - |  | 292,660 |  | 294,040 |
| Reserved for Long-term Receivables | - |  | - |  | 454,751 |  | 454,751 |
| Reserved for Advances to Other Funds | 200 |  | - |  | - |  | 200 |
| Unreserved, Reported In: |  |  |  |  |  |  |  |
| General Fund | $(2,506,925)$ |  | - |  |  |  | $(2,506,925)$ |
| Special Revenue Funds | - |  | $(187,889)$ |  | $(77,771)$ |  | $(265,660)$ |
| Debt Service Funds | - |  | - |  | 123,093 |  | 123,093 |
| Capital Projects Funds | - |  | - |  | $(667,392)$ |  | $(667,392)$ |
| Permanent Funds | - |  | - |  | 230,420 |  | 230,420 |
| Total Fund Balances | (2,150,474) |  | 387,227 |  | 794,350 |  | $(968,897)$ |
| Total Liabilities and Fund Balances | 2,528,529 | \$ | 666,876 | \$ | 1,981,632 | \$ | 5,177,037 |

(Continued)

# Balance Sheet - Governmental Funds <br> June 30, 2006 

## Reconciliation to the Statement of Net Assets:

| Total Fund Balances from previous page \$ | $(968,897)$ |
| :---: | :---: |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds: |  |
| Infrastructure | 10,727,018 |
| Other Capital Assets | 4,728,688 |
| Accumulated Depreciation | $(755,452)$ |
| Other long-term assets that are not available to pay for current period expenditures and, therefore, are deferred in the funds. | 96,578 |
| Some of the State's revenues will be collected after year-end but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds. | 374,583 |
| Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets. | 14,926 |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds. |  |
| Revenue Bonds Payable | $(3,021,326)$ |
| Appropriation Bonds Payable | $(1,792,488)$ |
| General Obligation Bonds Payable | $(3,879,823)$ |
| Accrued Interest on Bonds | $(88,977)$ |
| Capital Leases | $(24,580)$ |
| Installment Contracts | (430) |
| Compensated Absences | $(125,537)$ |
| Claims and Judgments | $(13,429)$ |
| Net Assets of Governmental Activities as reported on the Statement of Net Assets (See page 37) | 5,270,855 |

The notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds
For the Fiscal Year Ended June 30, 2006

|  | General |  | Transportation |  | Nonmajor Governmental |  | Total Governmental |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |  |  |
| Taxes | \$ | 11,971,250 | \$ | 990,473 | \$ | 208,887 | \$ | 13,170,610 |
| Intergovernmental |  | 5,385,030 |  | 795,103 |  | 50,649 |  | 6,230,782 |
| Licenses and Permits |  | 251,216 |  | 355,483 |  | 517,257 |  | 1,123,956 |
| Charges for Goods and Services |  | 328,635 |  | 18,980 |  | 14,189 |  | 361,804 |
| Investment and |  |  |  |  |  |  |  |  |
| Interest Income |  | 15,882 |  | 12,776 |  | 74,823 |  | 103,482 |
| Fines and Forfeitures |  | 36,778 |  | 395 |  | 35,090 |  | 72,263 |
| Gifts and Donations |  | 7,431 |  | 5 |  | 11,251 |  | 18,687 |
| Other Revenues: |  |  |  |  |  |  |  |  |
| Tobacco Settlement |  | - |  | - |  | 121,227 |  | 121,227 |
| Other |  | 242,545 |  | 19,104 |  | 13,170 |  | 274,820 |
| Total Revenues |  | 18,238,767 |  | 2,192,319 |  | 1,046,544 |  | 21,477,631 |
| Expenditures: |  |  |  |  |  |  |  |  |
| Current Operating: |  |  |  |  |  |  |  |  |
| Commerce |  | 230,406 |  | - |  | 40,124 |  | 270,530 |
| Education |  | 6,196,522 |  | - |  | 48,730 |  | 6,245,252 |
| Transportation |  | 4,501 |  | 1,528,681 |  | 139,516 |  | 1,672,697 |
| Environmental Resources |  | 99,351 |  | - |  | 363,490 |  | 462,841 |
| Human Relations and |  |  |  |  |  |  |  |  |
| Resources |  | 8,010,528 |  | - |  | 365,469 |  | 8,375,997 |
| General Executive |  | 412,387 |  | - |  | 137,195 |  | 549,582 |
| Judicial |  | 111,148 |  | - |  | 347 |  | 111,495 |
| Legislative |  | 60,169 |  | - |  | - |  | 60,169 |
| Tax Relief and Other General |  |  |  |  |  |  |  |  |
| Expenditures |  | 845,557 |  | - |  | 11,556 |  | 857,113 |
| Intergovernmental - Shared Revenue |  | 1,016,718 |  | - |  | - |  | 1,016,718 |
| Debt Service: |  |  |  |  |  |  |  |  |
| Principal |  | - |  | - |  | 426,357 |  | 426,357 |
| Interest |  | - |  | - |  | 479,376 |  | 479,376 |
| Other Expenditures |  | - ${ }^{-}$ |  | - ${ }^{-}$ |  | 3,439 |  | 3,439 |
| Capital Outlay |  | 33,396 |  | 331,181 |  | 423,420 |  | 787,998 |
| Total Expenditures |  | 17,020,684 |  | 1,859,862 |  | 2,439,019 |  | 21,319,565 |
| Excess of Revenues Over (Under) Expenditures |  | 1,218,083 |  | 332,457 |  | $(1,392,475)$ |  | 158,066 |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |
| Long-term Debt Issued |  | - |  | - |  | 627,497 |  | 627,497 |
| Long-term Debt Issued - Refunding Bonds |  | - |  | - |  | 133,829 |  | 133,829 |
| Payments to Refunding Bond Escrow |  |  |  |  |  |  |  |  |
| Premium on Bonds |  | - |  | - |  | 44,896 |  | 44,896 |
| Transfers In |  | 513,848 |  | 9,164 |  | 931,557 |  | 1,454,568 |
| Transfers Out |  | $(1,743,467)$ |  | $(369,071)$ |  | $(354,422)$ |  | $(2,466,960)$ |
| Capital Lease Acquisitions |  | 3,267 |  | 1,312 |  | 1,406 |  | 5,985 |
| Installment Purchase Acquisitions |  | - |  | - |  | 2,457 |  | 2,457 |
| Total Other Financing Sources (Uses) |  | $(1,226,352)$ |  | $(358,595)$ |  | 1,293,629 |  | $(291,319)$ |
| Net Change in Fund Balances |  | $(8,268)$ |  | $(26,138)$ |  | $(98,846)$ |  | $(133,253)$ |
| Fund Balances, Beginning of Year |  | $(2,141,986)$ |  | 417,262 |  | 893,267 |  | $(831,457)$ |
| Increase (Decrease) in Reserve for Inventories |  | (219) |  | $(3,897)$ |  | (71) |  | $(4,187)$ |
| Fund Balances, End of Year | \$ | (2,150,474) | \$ | 387,227 | \$ | 794,350 | \$ | $(968,897)$ |

(Continued)

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

## For the Fiscal Year Ended June 30, 2006

|  | Total Governmental |
| :---: | :---: |
| Reconciliation to the Statement of Activities: |  |
| Net Change in Fund Balances from previous page | $(133,253)$ |
| Inventories, which are recorded under the purchases method for governmental fund reporting, are reported under the consumption approach on the Statement of Activities. As a result of this change, the Increase (Decrease) in Reserve for Inventories on the fund statement has been reclassified as functional expenses on the government-wide statement. | $(4,187)$ |
| Repayment of bond principal is reported as an expenditure in the governmental funds, but the payment reduces long-term liabilities in the Statement of Net Assets. | 426,357 |
| Governmental funds report the acquisition or construction of capital assets as expenditures, while governmental activities report depreciation expense to allocate the cost of these assets over their estimated useful life. Donated assets are set up at fair value with a corresponding amount of revenue recognized. In the current period, these amounts are: Capital Outlay/Functional Expenditures Depreciation Expense Grants and Contributions (Donated Assets) | $\begin{gathered} 786,759 \\ (74,984) \\ 3,764 \end{gathered}$ |
| Transfers of capital assets between governmental and business-type activities results in the movement of those assets on the Statement of Net Assets and corresponding recognition of the related transfer in/out on the Statement of Activities. | 66 |
| In the Statement of Activities, only the gain/(loss) on the sale/disposal of capital assets is reported, while in the governmental funds, any proceeds from the sale increases financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold/disposed. | $(95,249)$ |
| Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. | $(13,174)$ |
| Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. |  |
| Bonds Issued | $(761,326)$ |
| Payments to Refunding Bond Escrow Agent Bond Premium | $\begin{gathered} 93,592 \\ (44,896) \end{gathered}$ |
| Bond Issuance Costs | 908 |
| Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. |  |
| Net decrease (increase) in accrued interest | 17,346 |
| Interest Accreted on Capital Appreciation Debt | $(3,524)$ |
| Decrease (increase) in Capital Leases | $(3,832)$ |
| Decrease (increase) in Installment Contracts | 669 |
| Decrease (increase) in Compensated Absences | $(10,059)$ |
| Decrease (increase) in Claims and Judgments | $(1,192)$ |
| Internal service funds are used by management to charge the costs of certain activities, such as insurance and telecommunications to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities. | $(7,543)$ |
| Changes in Net Assets of Governmental Activities as reported on the Statement of Activities (See page 39) | 176,239 |

The notes to the financial statements are an integral part of this statement.
$\qquad$

|  | Business-type Activities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Injured Patients and Families Compensation |  | Environmental Improvement |  | University of Wisconsin System |
| Assets |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 14,016 | \$ | 190,953 | \$ | 531,162 |
| Investments |  | 69,735 |  | 29,808 |  | - |
| Loans to Local Governments (net of allowance) |  | - |  | 110,464 |  | - |
| Other Loans Receivable (net of allowance) |  | - |  |  |  | 33,822 |
| Other Receivables (net of allowance) |  | 8,870 |  | 354 |  | 152,423 |
| Due from Other Funds |  | - |  | 151 |  | 26,489 |
| Due from Component Units |  | - |  | - |  | 5,402 |
| Due from Other Governments |  | - |  | 8,214 |  | 84,984 |
| Inventories |  | 2 |  | - |  | 34,264 |
| Prepaid Items |  | 8 |  | 20 |  | 29,052 |
| Capital Leases Receivable - Component Units |  | - |  |  |  | 2,788 |
| Deferred Charges |  | - |  |  |  | 5,329 |
| Other Assets |  | - |  | - |  | - |
| Total Current Assets |  | 92,631 |  | 339,963 |  | 905,715 |
| Noncurrent Assets: |  |  |  |  |  |  |
| Investments |  | 653,770 |  | 125,682 |  | 308,238 |
| Loans to Local Governments (net of allowance) |  | 65,7\% |  | 1,381,942 |  | - |
| Other Loans Receivable (net of allowance) |  | - |  | 1,31,01 |  | 156,595 |
| Other Receivables |  | - |  | - |  | 6,171 |
| Prepaid Items |  | - |  | 286 |  | - |
| Advances to Other Funds |  | - |  | - |  | - |
| Capital Leases Receivable - Component Units |  | - |  | - |  | 11,972 |
| Restricted and Limited Use Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | - |  | 78,076 |  | - |
| Deferred Charges |  | - |  | 2,584 |  | - |
| Depreciable Capital Assets (net of accumulated depreciation) |  | - |  | - |  | 2,153,628 |
| Nondepreciable Capital Assets |  | - |  | - |  | 1,463,769 |
| Other Assets |  | - |  | - |  | 1, 1 , |
| Total Noncurrent Assets |  | 653,770 |  | 1,588,568 |  | 4,100,373 |
| Total Assets | \$ | 746,401 | \$ | 1,928,532 | \$ | 5,006,087 |
| Liabilities and Fund Equity |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities | \$ | 306 | \$ | 96 | \$ | 113,107 |
| Due to Other Funds |  | 85 |  | 925 |  | 125,952 |
| Due to Component Units |  | - |  | - |  | 1,544 |
| Interfund Payables |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | 23 |  | 6,687 |
| Tax and Other Deposits |  | - |  | ${ }^{-}$ |  | 1,825 |
| Deferred Revenue |  | 1,147 |  | - |  | 161,576 |
| Interest Payable |  | - |  | 3,687 |  | 4,286 |
| Short-term Notes Payable |  | - |  | - |  | 18,123 |
| Current Portion of Long-term Liabilities: |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | 83,234 |  | - |  | - |
| Capital Leases |  | , |  | - |  | 4,728 |
| Installment Contracts Payable |  | - |  | - |  | - |
| Compensated Absences |  | 9 |  | 42 |  | 52,425 |
| General Obligation Bonds Payable |  | . |  | - |  | 24,644 |
| Revenue Bonds and Notes Payable |  | - |  | 47,085 |  | - |
| Total Current Liabilities |  | 84,781 |  | 51,859 |  | 514,897 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | 1,455 |  | - |
| Deferred Revenue |  | - |  | - |  | - |
| Noncurrent Portion of Long-term Liabilities: |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | 601,733 |  | - |  | - |
| Capital Leases |  | 601,733 |  | - |  | 40,618 |
| Compensated Absences |  | 26 |  | 40 |  | 46,154 |
| General Obligation Bonds Payable |  | - |  | - |  | 512,665 |
| Revenue Bonds and Notes Payable |  | - |  | 643,788 |  | - |
| Total Noncurrent Liabilities |  | 601,759 |  | 645,283 |  | 599,437 |
| Total Liabilities |  | 686,540 |  | 697,142 |  | 1,114,334 |
| Fund Equity: |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | - |  | - |  | 3,101,971 |
| Restricted for Unemployment Compensation |  | - |  | 1,202,237 |  | , |
| Restricted for Environmental Improvement |  | - |  | 1,202,237 |  | - |
| Restricted for Expendable Trusts |  | - |  | - |  | 227,480 |
| Restricted for Nonexpendable Trusts |  | - |  | - |  | 138,150 |
| Restricted for Future Benefits |  | 59,861 |  | - |  |  |
| Restricted for Other Purposes |  | - |  | - ${ }^{-}$ |  | 321,832 |
| Unrestricted |  | - |  | 29,153 |  | 102,321 |
| Total Fund Equity |  | 59,861 |  | 1,231,390 |  | 3,891,754 |
| Total Liabilities and Fund Equity | \$ | 746,401 | \$ | 1,928,532 | \$ | 5,006,087 |



# Statement of Revenues, Expenses, and Changes in <br> Fund Equity - Proprietary Funds 

For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  | Business-type Activities |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Injured Patients and Families Compensation |  | Environmental Improvement |  | University of Wisconsin System |
| Operating Revenues: |  |  |  |  |  |  |
| Charges for Goods and Services | \$ | 18,970 | \$ | - | \$ | - |
| Participant and Employer Contributions |  | - |  | - |  | - |
| Tuition and Fees |  | - |  | - |  | 772,798 |
| Federal Grants and Contracts |  | - |  | - |  | 738,256 |
| Local and Private Grants and Contracts |  | - |  | - |  | 136,913 |
| Sales and Services of Educational Activities |  | - |  | - |  | 220,433 |
| Sales and Services of Auxiliary Enterprises |  | - |  | - |  | 285,458 |
| Sales and Services to UW Hospital Authority |  | - |  | - |  | 49,719 |
| Federal Subsidy for Medicare Part D |  | - |  | - |  | - |
| Interest Income Used as Security for Revenue Bonds |  | - |  | 17,459 |  |  |
| Investment and Other Interest Income |  | 6,833 |  | 24,697 |  | - |
| Other Income: |  |  |  |  |  |  |
| Federal Aid for Unemployment Insurance Program |  | - |  | - |  | - |
| Reimbursing Financing Revenue |  | - |  | - |  | - |
| Other |  | - |  | 6 |  | 199,232 |
| Total Operating Revenues |  | 25,803 |  | 42,162 |  | 2,402,809 |
| Operating Expenses: |  |  |  |  |  |  |
| Personal Services |  | 517 |  | 3,602 |  | 2,360,509 |
| Supplies and Services |  | 468 |  | 1,249 |  | 894,959 |
| Lottery Prize Awards |  | - |  | - |  |  |
| Scholarships and Fellowships |  | - |  | - |  | 76,662 |
| Depreciation |  | - |  | - |  | 155,891 |
| Benefit Expense |  | $(3,297)$ |  | - |  | - |
| Interest Expense |  |  |  | 33,197 |  | - |
| Other Expenses |  | - |  | - |  | 4,171 |
| Total Operating Expenses |  | $(2,312)$ |  | 38,048 |  | 3,492,192 |
| Operating Income (Loss) |  | 28,115 |  | 4,115 |  | $(1,089,383)$ |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Operating Grants |  | - |  | 29,818 |  | - |
| Investment Income Used as Security for Revenue Bonds |  | - |  | 4,050 |  | - |
| Other Investment and Interest Income |  | - |  | 6,385 |  | 52,145 |
| Gain (Loss) on Disposal of Capital Assets |  | (3) |  | - |  | $(8,548)$ |
| Interest Expense |  | ( |  | - |  | $(25,102)$ |
| Gifts and Donations |  | - |  | - |  | 215,458 |
| Other Revenues |  | 54 |  | - |  | 295 |
| Other Expenses: |  |  |  |  |  |  |
| Property Tax Credits |  | - |  | - |  | - |
| Grants Disbursed |  | - |  | $(4,717)$ |  | - |
| Federal Settlement |  | - |  | ( |  | - |
| Other |  | - |  | - |  | - |
| Total Nonoperating Revenues (Expenses) |  | 51 |  | 35,536 |  | 234,248 |
| Income (Loss) Before Contributions and Transfers |  | 28,166 |  | 39,651 |  | $(855,135)$ |
| Capital Contributions |  | - |  | - |  | 24,781 |
| Additions to Endowments |  | - |  | - |  | 235 |
| Transfers In |  | - |  | 11,280 |  | 1,038,137 |
| Transfers Out |  | (11) |  | $(6,106)$ |  | $(42,883)$ |
| Net Change in Fund Equity |  | 28,155 |  | 44,824 |  | 165,135 |
| Total Fund Equity, Beginning of Year |  | 31,706 |  | 1,186,566 |  | 3,726,619 |
| Total Fund Equity, End of Year | \$ | 59,861 | \$ | 1,231,390 | \$ | 3,891,754 |


| Business-type Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: |

## Statement of Cash Flows - Proprietary Funds

## For the Fiscal Year Ended June 30, 2006




## Statement of Cash Flows - Proprietary Funds

## For the Fiscal Year Ended June 30, 2006

(Continued)

|  |  |  |  |
| :--- | :--- | ---: | :--- |
|  |  |  |  |
|  |  | Business-type Activities |  |

[^1]

## Statement of Fiduciary Net Assets

June 30, 2006

|  |  | Pension and Other Employee Benefit Trust |  | Investment Trust |  | PrivatePurpose Trust |  | Agency |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 338,589 | \$ | 2,482,831 | \$ | 6,891 | \$ | 70,309 |
| Securities Lending Collateral |  | 5,842,133 |  | - |  | - |  | - |
| Prepaid Items |  | 6,511 |  | - |  | 2 |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Loans Receivable |  | - |  | - |  | 183 |  | - |
| Prior Service Contributions Receivable |  | 330,909 |  | - |  | - |  | - |
| Benefits Overpayment Receivable |  | 2,577 |  | - |  | - |  | - |
| Due from Other Funds |  | 57,410 |  | - |  | - |  | 605 |
| Due from Component Units |  | 2,774 |  | - |  | - |  | - |
| Interfund Receivables |  | 1,657,411 |  | 450,216 |  | - |  | - |
| Due from Other Governments |  | 121,068 |  | - |  | - |  | - |
| Interest and Dividends Receivable |  | 184,193 |  | - |  | - |  | - |
| Investment Sales Receivable |  | 236,026 |  | - |  | - |  | - |
| Other Receivables |  | 1,891 |  | - |  | 98 |  | 3,351 |
| Total Receivables |  | 2,594,259 |  | 450,216 |  | 282 |  | 3,956 |
| Investments: |  |  |  |  |  |  |  |  |
| Fixed Income |  | 20,531,930 |  | - |  | - |  | - |
| Stocks |  | 49,260,220 |  | - |  | - |  | - |
| Limited Partnerships |  | 3,317,658 |  | - |  | - |  | - |
| Preferred Securities |  | 394,840 |  | - |  | - |  | - |
| Convertible Securities |  | 51,572 |  | - |  | - |  | - |
| Mortgages |  | 344,116 |  | - |  | - |  | - |
| Real Estate |  | 477,769 |  | - |  | - |  | - |
| Investments of Private Purpose Funds |  | - |  | - |  | 1,722,617 |  | - |
| Investments of Agency Funds |  | - |  | - |  | , |  | 704 |
| Multi-asset Investments |  | 765,766 |  | - |  | - |  | - |
| Total Investments |  | 75,143,871 |  | - |  | 1,722,617 |  | 704 |
| Inventories |  | 110 |  | - |  | - |  | - |
| Capital Assets |  | 21 |  | - |  | - |  | - |
| Other Assets |  | - |  | - |  | - |  | 300,015 |
| Total Assets |  | 83,925,494 |  | 2,933,047 |  | 1,729,792 | \$ | 374,984 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities |  | 71,868 |  | - |  | 34 | \$ | 62,484 |
| Securities Lending Collateral Liability |  | 5,842,133 |  | - |  | - |  | - |
| Annuities Payable |  | 224,167 |  | - |  | - |  | - |
| Advance Contributions |  | 270 |  | - |  | - |  | - |
| Due to Other Funds |  | 112,595 |  | 166 |  | 15 |  | 246 |
| Interfund Payables |  | 1,657,411 |  | - |  | - |  | - |
| Due to Other Governments |  | 27,577 |  | - |  | - |  | - |
| Tax and Other Deposits |  | - |  | - |  | - |  | 312,255 |
| Financial Futures Contracts |  | 872 |  | - |  | - |  | - |
| Investment Payable |  | 180,352 |  | - |  | - |  | - |
| Deferred Revenue |  | 2,400 |  | - |  | - |  | - |
| Advances from Other Funds |  | - |  | - |  | 200 |  | - |
| Compensated Absences Payable |  | 1,822,881 |  | - |  | - |  | - |
| Total Liabilities |  | 9,942,526 |  | 166 |  | 249 | \$ | 374,984 |
| Net Assets |  |  |  |  |  |  |  |  |
| Held in Trust for Pension Benefits, Pool Participants and Other Purposes | \$ | 73,982,969 | \$ | 2,932,881 | \$ | 1,729,543 |  |  |

The notes to the financial statements are an integral part of this statement.

## State of Wisconsin

Statement of Changes in Fiduciary Net Assets
For the Fiscal Year Ended June 30, 2006
(In Thousands)


The notes to the financial statements are an integral part of this statement.
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## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Basis of Presentation

The accompanying basic financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) for governments as prescribed by the Governmental Accounting Standards Board (GASB).

## B. Financial Reporting Entity

For GAAP purposes, the State of Wisconsin includes all funds, elected offices, departments and agencies of the State, as well as boards, commissions, authorities and universities. The State has also considered all potential "component units" for which it is financially accountable, and other affiliated organizations for which the nature and significance of their relationship, including their ongoing financial support, with the State are such that exclusion would cause the State's financial statements to be misleading or incomplete.

The decision to include a potential component unit in the State's reporting entity is based on the criteria set forth in GASB Statement No. 14, The Financial Reporting Entity, and GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units, an amendment of GASB Statement No. 14. GASB Statement No. 14 criteria include the ability to appoint a voting majority of an organization's governing body and (1) the ability of the State to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the State. GASB Statement No. 39 provisions relate to separately legal, tax-exempt organizations and include: (1) the economic resources received or held are entirely or almost entirely for the direct benefit of the State, (2) the State is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization, and (3) the economic resources received or held by an individual organization that the State is entitled to, or has the ability to otherwise access, are significant to the State.

In addition, GASB Technical Bulletin No. 2004-1 (TB), Tobacco Settlement Recognition and Financial Reporting Entity Issues, clarified guidance on whether a Tobacco Settlement Authority (TSA) that is created to obtain the rights to all or a portion of future tobacco settlement resources is a component unit of the government that created it. This guidance resulted in the Badger Tobacco Asset Securitization Corporation (BATSC) to be reported as a blended component unit in the primary government in a debt
service fund. The State has no legal liability for the obligations of BTASC.

Based upon the application of the criteria contained in GASB Statement No. 14, as amended by GASB Statement No. 39 and clarified by GASB Technical Bulletin No. 2004-1, the Wisconsin Public Broadcasting Foundation, Inc. and the Badger Tobacco Asset Securitization Corporation are reported as blended component units; and the Wisconsin Housing and Economic Development Authority, the Wisconsin Health Care Liability Insurance Plan, the University of Wisconsin Hospitals and Clinics Authority, the University of Wisconsin Foundation and the State Fair Park Exposition Center, Inc., are presented as discrete component units, as discussed below.

Complete financial statements of the individual component units that issue separate statements can be obtained from their respective administrative offices:

Wisconsin Public Broadcasting Foundation Inc. Wisconsin Educational Communications Board 3319 West Beltine Highway
Madison, WI 53702
Badger Tobacco Asset Securitization Corporation
10 East Doty Street, Suite 800
Madison, WI 53703

Wisconsin Housing and Economic Development Authority
201 West Washington Avenue, Suite 700
Madison, WI 53702

Wisconsin Health Care Liability Insurance Plan
Office of the Commissioner of Insurance
125 South Webster Street
Madison, WI 53702

University of Wisconsin Hospitals and Clinics Authority
635 Science Drive, Room 310
Madison, WI 53711

University of Wisconsin Foundation
Attn: Finance
PO Box 8860
Madison, WI 53708-8860
State Fair Park Exposition Center, Inc.
8200 West Greenfield Avenue
West Allis, WI 53214

## Blended Component Units

Blended component units are entities that are legally separate from the State, but are so intertwined with the State that they are, in substance, the same as the State. The blended component unit serves or benefits the primary government. They are reported as part of the State and blended into the appropriate funds.

Wisconsin Public Broadcasting Foundation, Inc. - The Wisconsin Public Broadcasting Foundation, Inc. (Foundation), created in 1983 by the Wisconsin Legislature, is a private, nonstock, nonprofit Wisconsin Corporation, wholly owned by the Wisconsin Educational Communications Board (ECB), a unit of the State. The Foundation solicits funds in the name of, and with the approval of, the ECB. The Foundation's funds are managed by a five-member board of trustees consisting of the executive director of the ECB and four members of the ECB board. The Foundation is reported as a special revenue fund.

Badger Tobacco Asset Securitization Corporation (BTASC) - A nonstock public corporate entity created under Chapter 181 of the Wisconsin Statutes was created for the purpose of making a onetime purchase of Tobacco Settlement Revenues (TSRs) from the State. In May 2002, BTASC issued bonds to provide sufficient funds for carrying out its purpose. Bonds issued by the BTASC are the sole obligation of the BTASC. The State is not legally liable for payment of principal and interest on these bonds nor is the debt dependent upon any dedicated stream of revenue generated by the State. Directors of the corporation are appointed by the Secretary of Administration for staggered threeyear terms. Once appointed, directors can only be removed for cause. At least one of the directors must be determined to be "independent" for federal bankruptcy law purposes. The State appoints the BTASC board and a financial benefit exists. BTASC reports on a fiscal year ended May 31. BTASC is reported as a debt service fund (Badger Tobacco Asset Securitization).

Pursuant to a Purchase and Sale Agreement with the State, BTASC acquired all of the State's right, title, and interest in the TSRs under the Master Settlement Agreement and the Consent Decree and Final Judgment (MSA). The MSA was entered into on November 23, 1998, among the attorneys general of 46 states, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the U.S. Virgin Islands, American Samoa and the Commonwealth of the Northern Mariana Islands (the "Settling States") and the four largest United States tobacco manufacturers.

On May 23, 2002 the State sold the TSRs to BTASC for \$1.3 billion and a residual certificate. Upon discharge of BTASC's obligations under its May 1, 2002 bond indenture, all subsequent TSRs are owned by the State pursuant to the residual certificate.

## Discretely Presented Component Units

Discretely presented component units are entities which are legally separate from the State, but are financially accountable to the State, whose relationship with the State is such that exclusion would cause the State's financial statements to be misleading or incomplete. The Wisconsin Housing and Economic Development Authority, the Wisconsin Health Care Liability Insurance Plan, the University of Wisconsin Hospitals and Clinics Authority, the University of Wisconsin Foundation and the State Fair Park Exposition Center, Inc., are reported in a separate column and in separate rows in the government-wide statements to emphasize that they are legally separate.

Wisconsin Housing and Economic Development Authority - The Wisconsin Housing and Economic Development Authority (Authority) was established by the Wisconsin Legislature in 1972 to help meet the housing needs of Wisconsin's low and moderate income citizens. The State has significantly expanded the scope of services of the Authority by adding programs that include financing for farmers and for economic development projects. While the Authority receives no State tax dollars for its bondsupported programs and the State is not liable on bonds the Authority issues, the State has the ability to impose its will on the Authority through legislation. The State appoints the Authority's Board. The Authority reports on a June 30 fiscal year-end.

Wisconsin Health Care Liability Insurance Plan - The Wisconsin Health Care Liability Insurance Plan (Plan) was established by rule of the Commissioner of Insurance of the State of Wisconsin to provide health care liability insurance and liability coverage normally incidental to health care liability insurance to eligible health care providers in the State. Eight out of 13 members of the Board of Directors are appointed by the Governor, and the State has the ability to impose its will upon the Plan. The Plan reports on a fiscal year ended December 31.

University of Wisconsin Hospitals and Clinics Authority - The University of Wisconsin Hospitals and Clinics Authority (Hospital) is a not-for-profit academic medical center. The Hospital operates an acute-care hospital with approximately 480 available beds, numerous specialty clinics, and seven ambulatory facilities providing comprehensive health care to patients, education programs, research and community service to residents of southern Wisconsin. Prior to June 1996, the Hospital was a unit of the University of Wisconsin-Madison. In June 1996, in accordance with legislation enacted by the State Legislature, the Hospital was restructured as a Public Authority, a public body corporate and politic created by State statutes. The State appoints a majority of the Hospital's Board of Directors and a financial benefit/burden relationship exists between the Hospital and the State. The Hospital reports on a June 30 fiscal year-end.

The legislation that created the Hospital Authority also provided, among other things, for the Board of Regents of the University of Wisconsin System to execute various agreements with the Hospital. These agreements include an Affiliation Agreement, a Lease Agreement, a Conveyance Agreement and a Contractual Services Agreement and Operating and Service Agreement.

The Affiliation Agreement requires the Hospital to continue to support the educational, research and clinical activities of the University of Wisconsin-Madison, which are administered by the Hospital. Under the terms of a Lease Agreement, the Hospital leases facilities, which were occupied by the Hospital as of June 29, 1996 (see Note 12A to the financial statements). Under a Conveyance Agreement, certain assets and liabilities related to the Hospital were identified and transferred to the Hospital effective July 1, 1996. Subject to the Contractual Services Agreement and Operating and Service Agreement between the Board of Regents and the Hospital, the two parties have entered into contracts for the continuation of services in support of programs and operations.

University of Wisconsin Foundation - The University of Wisconsin Foundation (the Foundation) is a legally separate, tax-exempt component unit of the State. The Foundation acts primarily as a fund-raising organization to supplement the resources that are available to the University of Wisconsin-Madison and several other units of the University of Wisconsin System (a fund of the State) in support of its programs. These include scientific, literary, athletic and educational program purposes. Although the State does not control the timing or amount of receipts from the Foundation, the majority of resources, or income thereon, that the Foundation holds and invests are restricted to the activities of the University of Wisconsin-Madison and other units of the University of Wisconsin System by the donors. Because these restricted resources held by the Foundation can only be used by, or for the benefit of, the University of Wisconsin-Madison and several other units of the University of Wisconsin System, the Foundation is considered a component unit of the State. The Foundation reports on a fiscal year ended December 31.

State Fair Park Exposition Center, Inc. - In October 2000, the State Fair Park Exposition Center, Inc. (the Center) was organized by the State of Wisconsin State Fair Park as a nonstock, not-for-profit corporation under the Internal Revenue Code 501(c)(3). Authorization for the Center's organization is found under Chapter 42, Wis. Stats. The Center has broad general powers that include approving the sale, lease, or purchase of any real estate and obtaining financing through loans or other methods. The board of the Center includes the chairperson of the State Fair Park Board, and three members appointed by the Center's Board. In addition to the State appointing a voting majority of the Center, the State is able to impose its will on the Center, and a financial benefit relationship exists. The Center reports on a fiscal year ended December 31.

## Related Organizations

These related organizations are excluded from the reporting entity because the State's accountability does not extend beyond appointing a voting majority of the organization's board members. Financial statements are available from the respective organizations.

Wisconsin Health and Educational Facilities Authority - a public body politic and corporate that provides financing for capital expenditures and refinancing of indebtedness for Wisconsin health care and educational institutions.

Bradley Center Sports and Entertainment Corporation - a public body politic and corporate that operates the Bradley Center.

World Dairy Center Authority - an authority created to establish a center for the development of dairying in the United States and the world; to analyze worldwide trends in the dairy industry and recommend actions to be taken by the State; promote dairy cattle, technology, products and services; and develop new markets for dairy and dairy-related products.

Wisconsin Advanced Telecommunications Foundation organized as a nonstock corporation, administers an endowment fund to support advanced telecommunications technology application projects and efforts to educate telecommunications users about advanced services.

Fox River Navigational System Authority - created under Chapter 237 as a public body corporate and politic to oversee the navigational system on the Fox River after the federal government (the U.S. Army Corps of Engineers) transferred the system to the State.

## C. Government-wide and Fund Financial Statements

The government-wide financial statements consist of the statement of net assets and the statement of activities.

These statements report information on all activities, except for fiduciary activities, of the primary government and its component units. The statement of net assets and the statement of activities distinguish between the governmental and business-type activities of the State. Governmental activities are generally financed through taxes, intergovernmental revenues and other nonexchange revenues. Business-type activities are generally financed in whole or in part by fees charged to external parties for goods and services. The focus of the government-wide statements is the primary government. A separate column on the statement of net assets and the statement of activities reports activities for all discretely presented component units.

The fund financial statements provide detailed information on all governmental, proprietary and fiduciary funds. Separate columns are presented for all major governmental and enterprise funds. Nonmajor governmental and enterprise funds are aggregated and presented as a single column on the respective governmental or proprietary statements. Internal service funds are exempt from the major fund reporting requirements and are aggregated and ultimately reported as a single column on the proprietary statement. Fiduciary funds are also exempt from major fund reporting and are aggregated by fund type and ultimately reported as single columns on the fiduciary statements.

## D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide statement of net assets and statement of activities, as well as the proprietary and fiduciary fund statements, are reported using the economic resources measurement focus and the accrual basis of accounting. With this measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. Under the accrual basis, revenues are recorded when earned and expenses are recorded when the related liability is incurred.

In the University of Wisconsin System's enterprise fund, revenues and expenses of an academic term that spans two fiscal years are recognized in two years based on a proration of summer session days.

In reporting the financial activity of its enterprise funds and business-type activities, the State applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure. Further, except for the State Life Insurance Fund, the State has elected not to apply the provisions of relevant pronouncements of FASB issued after November 30, 1989 for its enterprise funds and business-type activities. The State Life Insurance Fund is reported as an insurance enterprise fund and, accordingly, applies the provisions of relevant pronouncements of FASB, including those issued after November 30, 1989.

The Wisconsin Health Care Liability Insurance Plan (Plan) and the State Fair Park Exposition Center, Inc. (the Center) are reported as component units, and in applying GAAP, have elected to apply the provisions of relevant pronouncements of FASB including those issued after November 30, 1989.

The University of Wisconsin Foundation, a discretely presented component unit, prepares its separately issued financial statements on the basis of cash receipts and disbursements. The financial information presented in the State's government-wide financial statements and the accompanying footnote disclosures has been adjusted to an accrual basis in conformity with GAAP. Certain accrual adjustments not reported are not considered material.

Governmental fund financial statements are accounted for using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net available financial resources.

Governmental funds are reported on the modified accrual basis of accounting. This basis of accounting recognizes revenues generally when they become measurable and available to pay current reporting period liabilities. For this purpose, the State considers tax revenues to be available if they are collected within 60 days of the end of the current fiscal year end. Other revenues are considered to be available if received within one year after the fiscal year end. Material revenue sources susceptible to accrual include individual and corporate income taxes, sales taxes, public utility taxes, motor fuel taxes and federal revenues.

Expenditures and related liabilities are recognized when obligations are incurred as a result of the receipt of goods and services. However, expenditures related to debt service, compensated absences, and claims and judgments, are recorded only when payment is due.

The State reports the following major funds:

## Major Governmental Funds

- General Fund - the primary operating fund of the State, accounts for all financial transactions except those required to be accounted for in another fund.
- Transportation Fund - accounts for the proceeds from motor fuel taxes, vehicle registrations, licensing fees, and federal and local governments which are used to supply and support safe, efficient and effective transportation in Wisconsin.


## Major Enterprise Funds

- Injured Patients and Families Compensation Fund - accounts for the program to provide excess medical malpractice insurance for Wisconsin health care providers. The revenues to finance this insurance are primarily derived from assessments against health care providers.
- Environmental Improvement Fund - accounts for financial resources generated and used for clean water projects. Federal capitalization grants, interest earnings, revenue bond proceeds, and general obligation bond proceeds are its primary funding sources.
- University of Wisconsin System Fund - accounts for the 13 universities, 13 two-year colleges, the University of Wisconsin Extension and System Administration.
- Unemployment Reserve Fund - accounts for unemployment contributions made by employers, federal program receipts, benefit payment recoveries and unemployment benefits paid to laid off workers in the State.

In addition, the State reports the following fund types:

## Governmental Funds

- Special Revenue Funds - account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted to expenditure for specified purposes. Examples include the Conservation Fund and the Petroleum Inspection Fund.
- Debt Service Funds - account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.
- Capital Projects Funds - account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).
- Permanent Funds - account for resources that are legally restricted to the extent that only earnings and not principal, may be used for purposes that support the State's programs.


## Proprietary Funds

- Enterprise Funds - account for the activities for which fees are charged to external users for goods or services. Examples include the Lottery Fund and the Veterans Trust Fund.
- Internal Service Funds - account for the operations of State agencies which provide goods or services to other State units or other governments on a cost-reimbursement basis. These services include technology, fleet management, financial, facilities management, and risk management. Additional goods and services are provided by the inmate work experience program, Badger State Industries.


## Fiduciary Funds

- Pension and Other Employee Benefit Trust Funds - account for the Wisconsin Retirement System as well as other employee benefit programs including accumulated sick leave, employee reimbursement accounts and life insurance.
- Investment Trust Funds - account for the local government investment pool managed by the State Treasurer and the Milwaukee Retirement System.
- Private-purpose Trust Funds - account for the State-sponsored college savings programs and the BadgerRx for Individuals Fund.
- Agency Funds - account for assets held by the State for inmates and residents of state facilities, deposits of bank and insurance companies doing business in the state, assets of liquidated insurance companies to insure payments to claimants, and the collection and disbursement of courtordered support payments.

Amounts reported as program revenues on the government-wide statement of activities include (a) charges for services - amounts received from customers or applicants who purchase, use or directly benefit from the goods, services or privileges provided by the State; or investment and interest earnings from various loan and insurance funds/component units, (b) program-specific operating grants and contributions, and (c) program-specific capital grants and contributions. General revenues consist of taxes and all other revenues that do not meet the definition of program revenues. Special items, if any, are significant transactions or events within the control of management that are either unusual in nature or infrequent in occurrence.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. This includes all internal service fund activity, as well as, other internal allocations. Exceptions to this general rule are certain charges between various functions of the government, whose elimination would distort the direct costs and program revenues reported for the various functions concerned.

The revenues and expenses shown on the proprietary fund statements are identified as either operating or nonoperating. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's primary mission. The State's enterprise funds are involved in many diverse fields including patient care, insurance programs, loan programs, the University of Wisconsin System, employee benefit plans, and the lottery. The internal service funds provide services and goods to other State agencies and departments.

A significant portion of operating revenues for the proprietary funds are recorded under charges for goods and services. In the case of the State's insurance and loan enterprise funds, investment and interest income is an important component of operating revenue. Operating revenues of the University of Wisconsin include tuition and fees, certain grants and contracts resulting from exchange transactions, and sales and services of educational activities and auxiliary enterprises. In regards to the employee benefit plans, the primary operating revenue source is participant and employer contributions. Operating expenses for the proprietary funds include the costs of sales and services, benefit expenses, administration expenses and depreciation on capital assets. All revenues and expenses not related to a fund's primary purpose are reported as nonoperating.

When both restricted and unrestricted resources are available for use, it is the State's policy to use restricted resources first, then unrestricted resources as they are needed.

## E. Assets, Liabilities, and Net Assets/Fund Balances/Fund Equity

## 1. Cash and Cash Equivalents

Cash balances of most funds are deposited with the Department of Administration where the available balances beyond immediate needs are pooled in the State Investment Fund for short-term investment purposes. Balances pooled are restricted to legally stipulated investments valued consistent with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Cash balances not controlled by the Department of Administration may be invested where permitted by statute.

Cash and cash equivalents, reported on the balance sheet and statement of cash flows, include bank accounts, petty cash, cash in transit, short-term investments with an original maturity of three months or less such as certificates of deposit, money market certificates and repurchase agreements and individual funds' shares in the State Investment Fund.

GASB Statement No. 40, Deposit and Investment Risk Disclosures, requires disclosure of risks associated with deposit and investment balances and the policies applied to mitigate such risks. Specific disclosures are included in Note 5, Deposits and Investments.

## 2. Investments

## Primary Government

The State may invest in direct obligations of the United States and Canada, securities guaranteed by the United States, certificates of deposit issued by banks in the United States and solvent financial institutions in the State, commercial paper and nonsecured corporate notes and bonds, bankers acceptances, participation agreements, privately placed bonds and mortgages, common and preferred stock and other securities approved by applicable sections of the Wisconsin Statutes, bond resolutions, and various trust indentures (see Note 5 to the financial statements).

Generally, investments of the primary government are reported at fair value consistent with the provisions of GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. Typically, fair value information is determined using quoted market prices. However, when quoted market prices are not available for certain securities, fair values are estimated through techniques such as discounted future cash flows, matrix pricing and multi-tiers.

There are a certain number of securities carried at cost. Certain non-public or closely held stock are carried at cost since no independent quotation is available to price these securities. Further, certain investment agreements are reported on a cost basis because the State cannot readily determine whether these agreements meet the definition of interest-earning investment contracts as defined by GASB Statement No. 31. However, the impact on the financial statements is immaterial.

Under Wisconsin Statutes, the investment earnings of certain Permanent Funds are assigned to other funds. The following table shows the funds earning the investment income and the ultimate recipients of that income:

| Fund Generating <br> Investment Income | Fund Receiving <br> Investment Income <br> Agricultural College <br> Normal School <br> University <br> BenevolentUniversity of Wisconsin System <br> General <br> University of Wisconsin System <br> General |
| :--- | :--- |

## Component Units

Except for forward delivery agreements, investments of the Badger Tobacco Asset Securitization Corporation, a blended component unit, are reported at fair value. Forward delivery agreements are securities with maturities of one year or less and are reported at cost.

Investments of the Wisconsin Housing and Economic Development Authority (the Authority) are reported at fair value based on quoted market prices. Collateralized and uncollateralized investment agreements are not transferable and are considered nonparticipating contracts. As such, both types of investment agreements are reported at contract value.

Investments of the University of Wisconsin Hospitals and Clinics Authority (the Hospital) in equity securities with readily determinable fair values and all investments in debt securities are reported at fair value based on quoted market prices.

Certain investments of the Wisconsin Health Care Liability Insurance Plan are reported on a cost basis; however, the impact on the financial statements is not material.

Investments of the University of Wisconsin Foundation are primarily reported at fair value.

## 3. Mortgage and Other Loans

Mortgage loans of the Wisconsin Housing and Economic Development Authority, a component unit, are carried at their unpaid principal balance, less allowance for possible loan losses. Loan origination fees and associated costs are deferred and recognized as income or expenses over the projected life of the loan.

Mortgage loans of the Veterans Mortgage Loan Repayment Fund and the Veterans Trust Fund programs, business-type activities, are stated at the outstanding loan balance with origination fees and associated costs deferred and recognized over a fifteen year period using the straight-line method.

## 4. Forestation State Tax

The State levies an annual tax of two-tenths of one mill for each dollar of the assessed valuation of the property in the State, as described in Wis. Stat. Sec. 70.58. This tax is levied for the purpose of acquiring, preserving and developing the forests of the state; for forest crop law and county forest law administration and aid payments; and for the acquisition, purchase and development of forests. The proceeds of the tax are paid to the Conservation Fund.

This tax, the only property tax levied by the State, is levied to each county on or before the fourth Monday in August of each year on assessed valuation as of January 1 of that year. The tax is due and payable January 31 or on the due dates established through an installment option permitted under Wis. Stat. Sec. 74.12.

Consistent with the requirements of GASB Interpretation No. 5, Property Tax Revenue Recognition in Governmental Funds, collections received July 1 through August 31 that were due but unpaid at June 30 are accrued.

## 5. Interfund Assets/Liabilities

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. The balance sheet classifies these receivables and payables as "Due from Other Funds" or "Due to Other Funds." Short-term interfund loans are classified as "Interfund Receivables" or "Interfund Payables."

Long-term interfund loans are classified as "Advances to Other Funds" and "Advances from Other Funds." Advances to Other Funds, as reported in the governmental fund financial statements, are offset with a fund balance reserve to indicate that they are neither available for appropriation nor expendable available financial resources.

Balances that exist between the primary government and component units are classified as "Due to/from Primary Government" and, correspondingly, "Due to/from Component Units". Further, cash and investments invested by one component unit with another component unit are reported on the statement of net assets as "Cash and Investments with Other Component Units" and "Amounts Held in Trust by Component Units for Other Component Units".

Amounts reported in the funds as interfund assets/liabilities are eliminated in the governmental and business-type columns of the Statement of Net Assets, except for the net residual amount due between governmental and business-type activities which is shown as internal balances.

## 6. Inventories and Prepaid Items

Inventories of governmental and proprietary funds are valued at cost, which approximates market, using the first-in/first-out, last in/first out, or weighted-average method. The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed.

Inventories of the University of Wisconsin System held by central stores are valued at average cost, fuels are valued at market, and other inventories held by individual institutional cost centers are valued using a variety of cost flow assumptions that, for each type of inventory, are consistently applied from year to year.

Prepaid items reflect payments for costs applicable to future accounting periods.

The fund balances of governmental funds are reserved for inventories and prepaid items, except in cases where prepaid items are offset by deferred revenues, to indicate that these accounts do not represent expendable available financial resources.

## 7. Capital Assets

Capital assets, which include property, plant, equipment, land and infrastructure assets (roads, bridges, and buildings considered an ancillary part of roads), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Assets of the primary government, other than infrastructure and land purchased for the construction of infrastructure assets, are capitalized when they have a unit cost of $\$ 5,000$ or more (except for a collection of library resources that must have a cumulative value equal to or greater than $\$ 5.0$ million) and a useful life of two or more years. Assets of the discretely presented component units are capitalized when they have a unit cost of $\$ 5,000$ or more, except for the University of Wisconsin Foundation, which capitalizes assets greater than $\$ 2,500$, and the State Fair Park Exposition Center, Inc., which capitalizes assets greater than $\$ 500$.

Purchased or constructed capital assets are valued at cost or estimated historical cost if actual historical cost is not practicably determinable. Donated capital assets are recorded at their fair value at the time received.

The State has elected to report infrastructure assets (roads, bridges and buildings considered an ancillary part of roads) using the modified approach. Under this method infrastructure assets are not required to be depreciated if the State manages its eligible infrastructure assets using an asset management system designed to maintain and preserve its infrastructure assets at a condition level established and disclosed by the State. All infrastructure assets constructed prior to July 1, 2000 have been recorded at estimated historical cost. The estimated historical cost was determined by calculating current cost of a similar asset and deflating that cost through the use of a price-index to the estimated average construction date. Costs, which exclude right of way, are expressed in 2000 dollars and deflated back to the average construction date using the Federal Highway Administration's composite index for federal-aid highway construction. The costs of maintenance and preservation that do not add to the asset's capacity or efficiency are not capitalized. Interest incurred during construction is not capitalized.

Exhaustible capital assets of the primary government and the component units generally are depreciated on the straight-line method over the asset's useful life. Select buildings of the University of Wisconsin System are depreciated using the componentized method over the estimated useful life of the related assets. Depreciation expense is recorded in the government-wide financial statements, as well as the proprietary funds and component units. There is no depreciation recorded for land, construction in process, infrastructure and other capital assets defined as inexhaustible. Generally, estimated useful lives are as follows:

| Buildings and improvements | $2-40$ years |
| :--- | :--- |
| Equipment, machinery and furnishings | $2-40$ years |

Collections of works of art, historical treasures, and similar assets, which are on public display, used in furtherance of historical education, or involved in advancement of artistic or historical research, are not capitalized unless these collections were already capitalized at June 30, 1999. Collections range from memorabilia on display in the Wisconsin Veterans Museum, the Wisconsin Historical Society Museum and other museums to buildings such as the Villa Louis Mansion and the Fur Trade Museum located at the Villa Louis historical site. In addition, works of art or historical treasures on display in the various State office buildings, as well as statues on display outside the State Capitol, also are not capitalized.

## 8. Restricted and Limited Use Assets

Governmental fund and proprietary fund assets required to be held and/or used as specified in bond indentures, bond resolutions, trustee agreements, board resolutions, and donor specifications have been reported as Restricted and Limited Use Assets. Likewise, assets of the Wisconsin Housing and Economic Development Authority, the University of Wisconsin Hospitals and Clinics Authority, and the University of Wisconsin Foundation (discretely presented component units) that meet similar criteria have been reported as Restricted and Limited Use Assets. These assets are classified into four categories: Cash and Cash Equivalents, Investments, Cash and Investments with Other Component Units, and Other Restricted Assets.

## 9. Local Assistance Aids

## Municipal and County Shared Revenue Program

Through the Municipal and County Shared Revenue Program, the State distributes general revenues collected from general State tax sources to municipal and county governments to be used for providing local government services. State statutes require that payment to local governments be made during July and November.

At June 30, 2006, the State was liable to various local governments for unpaid shared revenue aid. To measure the amount of the program allocable to the State's fiscal year, the amount is prorated over portions of recipient local governments' calendar fiscal years that are within the State's fiscal year. The result is that a liability of $\$ 476.3$ million representing one-half of the total appropriated amount is reported at June 30, 2006 as Due to Other Governments.

## State Property Tax Credit Program

At June 30, 2006, the State was liable to various taxing jurisdictions for property tax credits paid through the State Property Tax Credit Program. Under the program, payments to local taxing jurisdictions provide property tax relief directly to taxpayers in the form of State credits on individual property tax bills. State statutes require that payment to local taxing jurisdictions be made during July. Although the property tax credit is calculated on the property tax levy for school purposes, the State's July payment is paid to an administering municipality who treats the payment the same as other tax collections and distributes the collections to the various tax levying jurisdictions (e.g., cities; towns; villages; school districts; technical colleges).

The school portion of the property tax credit liability represents the amount of the July payment earned over the school districts' previous fiscal year ended June 30. Since the entire school districts' portion of the July payment occurs within the State's fiscal year, 100 percent of the July payment relating to the school taxing jurisdictions' levy is reported as a liability at June 30, 2006.

The general government portion of the property tax credit liability represents the amount of the July payment prorated over the portion of the local governments' calendar year which is within the State's fiscal year. The result is that 50 percent of the July payment based on the general government taxing jurisdictions' levy is reported as a liability at June 30, 2006.

The aggregated State Property Tax Credit Program liability of $\$ 353.4$ million is reported in the General Fund as Due to Other Governments.

## Lottery Property Tax Credit Program

The Lottery Property Tax Credit provides direct property tax relief to taxpayers in the form of State Credits on property tax bills. Under the program, owners of property used as a primary residence receive a tax credit equal to the school property tax on a portion of the dwelling's value.

The State pays municipal treasurers for lottery credits who distribute the moneys to the various taxing jurisdictions. For credits reducing the calendar year 2006 property tax bills, the State made this payment in March 2006.

The Lottery Tax Credit Program is accounted for in the Lottery Fund, an enterprise fund, that records revenues and expenses on the accrual basis. A portion of the State's March payment distributed to the general government taxing jurisdictions applies to their fiscal year that ends on December 31. Therefore, part of the March distribution represents an expense of the State in Fiscal Year 2006, while the remaining portion represents a prepaid item. The resulting Prepaid Item reported within the Lottery Fund totals \$29.6 million at June 30, 2006.

## State Aid for Exempt Computers

The Aid for Exempt Computers compensates local governments for tax base lost due to the property tax exemption for computers, software and related equipment. Aid payments are calculated using a procedure that results in an aid amount equal to the amount of taxes that would be paid if the property were taxable. Payments to local governments are made on the first Monday in May.

A portion of the May payment distributed to the general government taxing jurisdictions, Tax Incremental Districts, and special districts applies to their fiscal period ending December 31. Therefore, part of the May distribution represents an expense to the State in Fiscal Year 2006, while the remaining portion represents a prepaid item. The resulting Prepaid Item within the General Fund totals \$19.4 million at June 30, 2006.

## 10. Long-term Debt Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt is reported as a liability. Bond premiums and discounts, as well as issuance costs, are deferred and amortized using the effective interest rate method on a prospective basis beginning in Fiscal Year 2002, except for the annual appropriation bonds that are amortized ratably over the life of the obligations to which they relate. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums and discounts on debt issuances are reported as other financing sources and other financing uses, respectively.

Debt issuance costs, as well as bond premiums and discounts, relating to revenue obligations of the Environmental Improvement Fund, an enterprise fund, were deferred and are being amortized using the effective interest rate method.

Debt issuance costs relating to general obligation bonds of the University of Wisconsin System Fund and the Veterans Mortgage Loan Repayment Fund, both enterprise funds, are amortized ratably over the life of the obligations to which they relate. On the government-wide financial statements, bond premiums and discounts, as well as issuance costs, related to the Transportation Revenue Bonds and the Petroleum Inspection Fee Obligation Revenue Bonds (which finance programs in a capital projects fund and a special revenue fund, respectively) are also amortized ratably over the life of the obligations to which they relate. Results from the use of this method do not vary materially from those that would be obtained by use of the effective interest rate method.

Debt issuance costs, and bond premiums and discounts, of the Wisconsin Housing and Economic Development Authority and the University of Wisconsin Hospitals and Clinics Authority, both discretely presented component units, are amortized ratably over the life of the obligations to which they relate.

Debt issuance costs, bond premiums and discounts of the Badger Tobacco Asset Securitization Corporation, a blended component unit, are capitalized and amortized over the lives of the related debt using the interest method.

Debt issuance costs of the State Fair Park Exposition Center, Inc., a component unit, are being amortized using the effectiveinterest method over the life of the related bonds.

## 11. Compensated Absences

Consistent with the compensated absences reporting standards of GASB Statement No. 16, Accounting for Compensated Absences, an accrual for certain salary-related payments associated with annual leave and an accrual for sick leave is included in the compensated absences liability at year end.

## Annual Leave

Full-time employees' annual leave days are credited on January 1 of each calendar year at a minimum of 15 days per year. There is no requirement to use annual leave. However, unused leave is lost unless approval to carry over the unused portion is obtained from the employing agency. Compensatory time accumulates for eligible employees for hours worked in excess of forty hours per week. Each full-time employee is eligible for four and one-half personal holidays each calendar year, provided the employee is in pay status for at least one day in the year. If a holiday occurs on a Saturday, employees receive leave time proportional to their working status to use at their discretion.

The State's compensated absence liability at June 30 consists of accumulated unpaid annual leave, compensatory time, personal holiday hours, and Saturday/legal hours earned and vested during January through June. The liability is reported in the governmentwide, proprietary fund types and fiduciary funds.

## Sick Leave

Full-time employees earn sick leave at a rate of five hours per pay period. Unused sick leave is accumulated from year to year without limit until termination or retirement. Accumulated sick leave is not paid. However, at employee retirement the accumulated sick leave may be converted to pay for the retiree's health insurance premiums. The State accumulates resources to pay for the expected health insurance premiums of retired employees. The portion of the health insurance obligation funded through the sick leave conversion and accumulated resources are presented in the Accumulated Sick Leave Fund, a pension and other employee benefit trust fund.

## 12. Deferred Revenue

In the government-wide statements and proprietary fund financial statements deferred revenue represents amounts for which asset recognition criteria have been met, but for which revenue recognition criteria have not been met. Deferred revenues arise when resources are received by the State before it has a legal claim to them, as when grant moneys are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the State has a legal claim to the resources, the liability for deferred revenue is removed and revenue is recognized. In the governmental fund statements revenues are also deferred for amounts that are unearned or unavailable.

Deferred revenues of the University of Wisconsin System consist of payments received but not earned at June 30, 2006, primarily for summer session tuition, tuition and room deposits for the next fall term, advance ticket sales for upcoming intercollegiate athletic events, and amounts received from grant and contract sponsors that have not yet been earned under the terms of the agreement.

## 13. Self-Insurance

Consistent with the requirements of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, the State's risk management activities are reported in an internal service fund, and the claims liabilities associated with that fund are reported therein.

The State's policy is generally not to purchase commercial insurance for the risk of losses to which it is exposed. Instead, State management believes it is more economical to manage its own risks internally. The Risk Management Fund, an internal service fund, is used to pay for losses incurred by any State agency and for administrative costs incurred to manage a statewide risk management program. These losses include damage to property owned by the agencies, personal injury or property damage liabilities incurred by a State officer, agent or employee, and worker's compensation costs for State employees. A limited amount of insurance is purchased to limit the exposure to catastrophic losses. Annually, a charge is allocated to each agency for its proportionate share of the estimated cost attributable to the program per Wis. Stat. Sec. 16.865(8).

## 14. Fund Balance Reserves and Restricted Net Assets/Fund Equity

## Fund Balance Reserves

Reservations of fund balances of governmental funds represent amounts that are not available for appropriation. Examples of fund balance reservations include reserves for encumbrances, inventories and prepaid items.

## Restricted Net Assets/Fund Equity

Restricted Net Assets (presented in the government-wide statement of net assets) and Restricted Fund Equity (presented in the balance sheet of proprietary funds) are reported when constraints placed on net assets or fund equity use are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Unrestricted net assets or fund equity may be used at the State's discretion but often have limitations on use based on State statutes.

## NOTE 2. DETAILED RECONCILIATION OF THE GOVERNMENT-WIDE AND FUND STATEMENTS

## A. Explanation of Differences Between the Balance Sheet - Governmental Funds and the Statement of Net Assets

During the year ended June 30, 2006, the following adjustments and reclassifications were necessary to reconcile the information from the fund-based Balance Sheet - Governmental Funds to the amounts presented in the governmental section of the Statement of Net Assets (in thousands). The differences result primarily from the long-term economic focus of the Statement of Net Assets compared to the current financial focus of the Balance Sheet - Governmental Funds.

(1) Long-term asset and liability differences arise because governmental funds focus only on short-term financing (that is, resources that will be available to pay for current period expenditures). In contrast, the Statement of Net Assets has a long-term economic focus and reports on all capital and financial resources.
(2) The adjustment for internal service funds reflects the reclassification of these funds for the government-wide statement. The assets and liabilities of these funds are reported as proprietary activities on the fund statements, but are included as governmental activities on the Statement of Net Assets
(3) Various reclassifications are necessary due to the differing level of detail needed on each of the statements. Eliminations are done on the Statement of Net Assets to minimize the grossing-up effect on assets and liabilities within the governmental and businesstype activities columns of the primary government. The net residual amounts due between governmental and business-type activities are shown as internal balances.

## B. Explanation of Differences Between the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds and the Statement of Activities

During the year ended June 30, 2006, the following adjustments and reclassifications were necessary to reconcile the information from the fund-based Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the amounts presented in the governmental section of the Statement of Activities (in thousands). The differences result primarily from the long-term economic focus of the Statement of Activities compared to the current financial focus of the Statement of Revenues, Expenditures, Changes in Fund Balance Governmental Funds.

|  | Total Governmental Funds |  | Long-term Revenues and Expenses (1) |  |  | Capital-Related Items (2) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Revenues: |  |  |  |  |  |  |
| Taxes \$ | \$ | 13,170,610 | \$ | - | \$ | - |
| Income Taxes |  | - - |  | 1,663 |  | - |
| Sales \& Excise Taxes |  | - |  | $(10,646)$ |  | - |
| Public Utility Taxes |  | - |  | - |  | - |
| Other Taxes |  | - |  | 228 |  | - |
| Motor Fuel (Transportation) Taxes |  | - |  | 215 |  | - |
| Other Dedicated Taxes |  | 0,230,782 |  | 641 |  | - |
| Intergovernmental |  | 6,230,782 |  | - |  | - |
| Operating Grants |  | 6,230,782 |  | - |  | 575 |
| Capital Grants |  | - |  | - |  | 3,163 |
| Licenses and Permits |  | 1,123,956 |  | - |  | - |
| Charges for Goods and Services |  | 361,804 |  | 1,667 |  | - |
| Investment and Interest Income |  | 103,482 |  | - |  | - |
| Fines and Forfeitures/Contributions to Permanent Fund |  | 72,263 |  | - |  | - |
| Gifts and Donations |  | 18,687 |  | (7,318) |  | (42) |
| Other Revenues: |  |  |  | $(7,318)$ |  | $(4,112)$ |
| Tobacco Settlement |  | 121,227 |  | - |  |  |
| Other |  | 274,820 |  | - |  | - |
| Total Revenues |  | 21,477,631 |  | $(13,550)$ |  | (374) |
| Expenditures/Expenses: |  |  |  |  |  |  |
| Current Operating: |  |  |  |  |  |  |
| Commerce |  | 270,530 |  | 402 |  | 1,501 |
| Education |  | 6,245,252 |  | 249 |  | 3,831 |
| Transportation |  | 1,672,697 |  | 1,588 |  | 97,196 |
| Environmental Resources |  | 462,841 |  | $(1,348)$ |  | 8,653 |
| Human Relations and Resources |  | 8,375,997 |  | $(1,137)$ |  | 47,077 |
| General Executive |  | 549,582 |  | 3,839 |  | 5,750 |
| Judicial |  | 111,495 |  | 8 |  | 3,104 |
| Legislative |  | 60,169 |  | (431) |  | 223 |
| Tax Relief and Other General Expenditures |  | 857,113 |  | ( |  | - |
| Intergovernmental - Shared Revenue |  | 1,016,718 |  | - |  | - |
| Debt Service: |  |  |  |  |  |  |
| Principal |  | 426,357 |  | - |  | - |
| Interest and Other Charges |  | 482,815 |  | 1,141 |  | - |
| Capital Outlay |  | 787,998 |  | - |  | $(787,998)$ |
| Total Expenditures/Expenses |  | 21,319,565 |  | 4,312 |  | $(620,663)$ |
| Excess of Revenues Over (Under) |  |  |  |  |  |  |
| Expenditures/Expenses |  | 158,066 |  | $(17,862)$ |  | 620,290 |
| Other Financing Sources (Uses): |  |  |  |  |  |  |
| Net Transfers |  | $(1,012,392)$ |  | 376 |  | 66 |
| Long-term Debt Issued |  | 761,326 |  | - |  | - |
| Premium/Discount on Bonds |  | 44,896 |  | - |  | - |
| Payments to Refunding Bond Escrow Agent |  | $(93,592)$ |  | - |  | - |
| Capital Lease Acquisitions |  | 5,985 |  | $(5,985)$ |  | - |
| Installment Purchase Acquisitions |  | 2,457 |  | $(2,457)$ |  | - |
| Total Other Financing Sources (Uses) |  | $(291,319)$ |  | $(8,066)$ |  | 66 |
| Net Change in Fund Balance |  | $(133,253)$ | \$ | $(25,928)$ | \$ | 620,356 |
| Change in Reserve for Inventories |  | $(4,187)$ |  |  |  |  |
| Net Change for the Year \$ | \$ | $(137,440)$ |  |  |  |  |

(1) Long-term revenue differences arise because governmental funds report revenues only when they are considered "available," while government-wide statements report revenues when earned. Long-term expense differences arise because governmental funds report operating expenses (including interest) using the modified accrual basis of accounting, while government-wide statements report using the accrual basis of accounting.
(2) Capital-related adjustments consist of the difference between proceeds for the sales of capital assets and the gain or loss from the sales of capital assets, and from the difference between capital outlay expenditures recorded in the governmental funds and depreciation expense recorded in the governmentwide statements.
(3) The adjustment for internal service funds reflects the elimination of these funds from the government-wide statement, which is accomplished by charging/refunding additional amounts to participating governmental activities to completely offset the internal service funds' cost for the year.

|  | Internal Service Funds (3) |  | Long-term Debt Transactions (4) |  | Eliminations (5) |  | Revenue/Expense Reclassifications (6) |  | Total Amount for Statement of Activities |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | - | \$ | - | \$ | - | \$ | $(13,170,610)$ | \$ | - |
|  | - |  | - |  | - |  | 6,865,358 |  | 6,867,020 |
|  | - |  | - |  | - |  | 4,500,308 |  | 4,489,663 |
|  | - |  | - |  | - |  | 250,088 |  | 250,088 |
|  | - |  | - |  | - |  | 355,496 |  | 355,724 |
|  | - |  | - |  | - |  | 990,473 |  | 990,688 |
|  | - |  | - |  | - |  | 208,887 |  | 209,528 |
|  | - |  | - |  | - |  | $(6,230,782)$ |  | - |
|  | - |  | - |  | 40,118 |  | 5,682,833 |  | 5,723,527 |
|  | - |  | - |  | ,118 |  | 597,518 |  | 600,681 |
|  | - |  | - |  | - |  | $(1,123,956)$ |  | , |
|  | 3,395 |  | - |  | $(22,803)$ |  | 1,174,573 |  | 1,518,636 |
|  | 44 |  | - |  | (22,803) |  | $(30,883)$ |  | 72,643 |
|  | - |  | - |  | - |  | $(50,617)$ |  | 21,646 |
|  | - |  | - |  | - |  | $(18,687)$ |  | - |
|  | - |  | - |  | (911) |  | 396,051 |  | 383,710 |
|  | - |  | - |  | - |  | $(121,227)$ |  | , |
|  | - |  | - |  | - |  | $(274,820)$ |  |  |
|  | 3,438 |  | - |  | 16,404 |  | 4 |  | 21,483,553 |
| (762) |  |  | - |  | $(4,413)$ |  | (64) |  | 267,195 |
| (321) |  |  | - |  | 21,109 |  | 98 |  | 6,270,218 |
| $(1,452)$ |  |  | 252 |  | 21,100 |  | 3,880 |  | 1,774,161 |
| $(1,788)$ |  |  | 284 |  | $(1,952)$ |  | 307 |  | 466,997 |
| $(4,809)$ |  |  | 1,192 |  | 19,009 |  | (627) |  | 8,436,702 |
|  |  |  |  |  | $(17,349)$ |  | 56 |  | $542,303$ |
| 426$(159)$ |  |  | 405 |  | - |  |  |  | 114,853 |
| $(159)$$(86)$ |  |  | 63 |  | - |  | - |  | 59,938 |
| (2) |  |  | 1,087 |  | - |  | (333) |  | 857,866 |
| - |  |  |  |  | - |  | ( |  | 1,016,718 |
| 8,992 |  |  | $(426,357)$ |  | - |  | - |  | - |
|  |  |  | $(16,353)$ |  | - |  | 870 |  | 477,465 |
|  | - |  | ) |  | - |  | - |  | - |
| 39 |  |  | $(439,426)$ |  | 16,404 |  | 4,187 |  | 20,284,418 |
| 3,399 |  |  | 439,426 |  | - |  | $(4,183)$ |  | 1,199,136 |
| $(10,942)$ |  |  | - |  | - |  | (4) |  | $(1,022,896)$ |
|  |  |  | $(761,326)$ |  | - |  | ( |  | (1,022,86) |
| - |  |  | $(44,896)$ |  | - |  | - |  | - |
| - |  |  | 93,592 |  | - |  | - |  | - |
| - |  |  | - |  | - |  | - |  | - |
| - |  |  | - |  | - |  | - |  | - |
| $(10,942)$ |  |  | $(712,631)$ |  | - |  | (4) |  | $(1,022,896)$ |
| \$ | $(7,543)$ | \$ | $(273,205)$ | \$ | 0 |  | $(4,187)$ |  | 176,239 |
|  |  |  |  |  |  |  | 4,187 |  | - |
|  |  |  |  |  |  | \$ | 0 | \$ | 176,239 |

(4) Long-term debt transaction differences consist of bond proceeds and principal repayments reported as other financing sources and expenditures in governmental funds, but as increases and decreases in liabilities in the government-wide statements.
(5) Intra-entity activity within the same function is eliminated to remove the grossing up of both direct expenses and program revenues within that category.
(6) Revenue and expense reclassifications are necessary due to the differing level of detail needed on each of the statements. In addition, the Statement of Activities focuses on program revenue, which has been redefined from the traditional revenue source categories.

## NOTE 3. BUDGETARY CONTROL

The legal level of budgetary control for Wisconsin is at the function, agency, program, appropriation-level. Supplemental appropriations require the approval of the Joint Finance Committee of the Legislature. Routine adjustments, such as pay plan supplements and rent increases, are distributed by the Division of Executive Budget and Finance from non-agency specific appropriations authorized by the Legislature. Various supplemental appropriations were approved during the year and have been incorporated into the budget figures.

The budgetary comparison schedule and related disclosures for the General and Transportation funds are reported as Required Supplementary Information. This schedule presents the original budget, the final budget and actual data of the current period. The related disclosures describe the budgetary practices of the State, as well as, provide a detailed reconciliation between the General and Transportation funds' equity balance on the budgetary basis compared to the GAAP basis as shown on the governmental fund statements.

## NOTE 4. DEFICIT FUND BALANCEIFUND EQUITY AND RESTRICTED NET ASSETS

## A. Deficit Fund Balance/Fund Equity

In addition to the General Fund, funds reporting a deficit fund balance, fund equity, or net assets position at June 30, 2006 are (in thousands):

| Special Revenue: |  |
| :--- | ---: |
| Medical Assistance Trust | \$ |
| Petroleum Inspection |  |
| VendorNet | 142,853 |
| Capital Projects: | 2,889 |
| Capital Improvement | 319,102 |
| Transportation Revenue Bonds | 97,838 |
| Enterprise: | 829 |
| Northern Developmental Disabilities Center | 118,987 |
| Duty Disability |  |
| Internal Service: | 331 |
| Fleet Services | 91,702 |
| Risk Management |  |
| Pension and Other Employee Benefit Trust: | 199 |

## B. Restricted Net Assets

GASB Statement No. 46, Net Assets Restricted by Enabling Legislation, which amends GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, provides guidance in determining when net assets have been restricted to a particular use by the passage of enabling legislation and how those net assets should be reported in financial statements when there are changes in the circumstances surrounding such legislation. Net assets restricted (1) by external parties or for constitutional purposes or (2) by enabling legislation were as follows on June 30, 2006 (in thousands):

| Governmental Activities: |  |
| :--- | ---: | ---: |
| Net Assets Restricted by External Parties or |  |
| $\quad$ for Consitutional Purposes | $\$ \quad 1,164,801$ |
| Net Assets Restricted by Enabling Legislation | 53,204 |
| Business-type Activities: |  |
| Net Assets Restricted by External Parties or |  |
| $\quad$ for Consitutional Purposes | $2,891,331$ |
| Net Assets Restricted by Enabling Legislation | 445,452 |

## NOTE 5. DEPOSITS AND INVESTMENTS

The State maintains a short-term investment "pool", the State Investment Fund, for the State, its agencies and departments, and certain other public institutions which elect to participate. The investment "pool" is managed by the State of Wisconsin Investment Board (the Board) which is further authorized to carry out investment activities for certain enterprise, trust and agency funds. A small number of State agencies and the University of Wisconsin System also carry out investment activities separate from the Board.

## A. Deposits

Deposits include cash and cash equivalents on deposit in banks or other financial institutions, and nonnegotiable certificates of deposit. The majority of the State's deposits are under the control of the Department of Administration. The Department of Administration maintains multiple accounts with an agreement with the bank that allows an overdraft in one account if the overdraft is offset by balances in other accounts.

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The State's policy regarding custodial credit risk is detailed in Chapter 34 of the State Statutes. In brief, any federal or state bank, credit union or savings bank may be designated a public depository. A surety bond may be required. The State's insured deposits are covered by the Federal Deposit Insurance Corporation (FDIC) and an appropriation for losses on public deposits. In the event of loss, the division of banking makes payments up to $\$ 400,000$ per depositor for the excess of the payments made by the Federal Deposit Insurance Corporation or the Wisconsin Credit Union Savings Insurance Corporation. Payments are made, until the funds available in the appropriation are exhausted, in the order in which satisfactory proofs of loss are received by the State's Department of Financial Institutions.

## 1. Primary Government

As of June 30, 2006, \$327.8 million of the primary government's bank balance of $\$ 337.3$ million (excluding a bank overdraft of $\$ 13.8$ million in one bank account that is covered by compensating balances in other accounts) was exposed to custodial credit risk as follows (in millions):

Uninsured and uncollateralized
\$ 327.8

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of a deposit. Deposits in foreign currency at June 30, 2006 are immaterial. The primary government does not have a formal policy specifically related to foreign currency risk.

The State's Unemployment Reserve Fund had $\$ 764.6$ million on deposit with the U.S. Treasury. This amount is presented as Cash and Cash Equivalents and is not included in the carrying amount of deposits nor is it categorized according to risk because it is neither a deposit with a financial institution nor an investment.

## 2. Component Units

The bank balance of deposits of the Wisconsin Housing and Economic Development Authority at June 30, 2006, the Wisconsin Health Care Liability Insurance Plan at December 31, 2005, the University of Wisconsin Hospitals and Clinics Authority at June 30, 2006, the University of Wisconsin Foundation at December 31, 2005, and the State Fair Park Exposition Center, Inc. at December 31, 2005 was $\$ 69.6$ million.

As of their fiscal year end, $\$ 68.0$ million of the component units' bank balance of $\$ 69.6$ million was exposed to custodial credit risk as follows (in millions):
Uninsured and uncollateralized \$ 68.0

## B. Investments

## 1. Primary Government

Wisconsin Statutes, program policy provisions, appropriate governing boards, and general resolutions contained in revenue bond indenture documents define the types of securities authorized as appropriate investments and the conditions for making investment transactions.

Investments of the State are managed by various portfolios. For disclosure purposes, the following investment portfolios are discussed separately:

- Primary government, excluding the University of Wisconsin System, the Wisconsin Retirement System and the State Investment Fund. The primary government portfolios include various funds managed by the State of Wisconsin Investment Board consisting of the following:
-- Local Government Property Insurance Fund (LGPIF)
-- State Life Insurance Fund (SLF)
-- Injured Patients and Families Compensation Fund (IPFCF)
-- Historical Society Trust Fund
-- Tuition Trust Fund
- University of Wisconsin System (UWS)
- Wisconsin Retirement System (WRS)
- State Investment Fund (SIF) -- functions as the State's cash management fund by "pooling" the idle cash balances of all State funds and other public institutions. Investments of the SIF are discussed in section B 3 of this note disclosure.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF))

For the primary government, except for the various funds discussed later, permitted investments include: direct general obligations of the United States of America and obligations (including obligations of any federal agency or corporation) for which the payment of the principal and interest are unconditionally guaranteed by the full faith and credit of the United States; bonds or other obligations of any state or the United States or America or of any agency, instrumentality or local governmental unit of any such state including the State of Wisconsin; bonds, debentures, participation certificates, notes or similar evidences of indebtedness of any of the Federal Financing Bank, Federal Home Loan Bank System, Federal Farm Credit Bank, Federal National Mortgage Association, Federal Home Loan Mortgage Corporation, Resolution Funding Corporation, Government National Mortgage Association, Student Loan Marketing Association or Tennessee Valley Authority; public housing bonds issued by public agencies or municipalities; commercial paper; interest-bearing time deposits, certificates of deposit or other similar banking arrangements; shares of a diversified open-end management investment company; repurchase agreements; common and preferred stock; bankers acceptances; corporate
commercial paper; bonds issued by a local district created under Wisconsin Act 229; and investment agreements with a bank, bank holding company, insurance company or other financial institution.

The State of Wisconsin Investment Board (the Board) has exclusive control over the investments of the Local Government Property Insurance Fund (LGPIF), the State Life Insurance Fund (SLF), the Injured Patients and Families Compensation Fund (IPFCF), the Historical Society Trust Fund, and the Tuition Trust Fund, which are collectively known as the "various funds".

Wisconsin Statutes allows investments of the LGPIF in direct obligations of the United States and Canada, securities guaranteed by the United States, unsecured notes of financial and industrial issuers, Yankee/Euro dollar issues, and certificates of deposit issued by banks in the United States, and solvent financial institutions in this State.

Permitted classes of investments of the SLF and the IPFCF include bonds of government units or of private corporations, loans secured by mortgages, preferred or common stocks, real property and other investments not specifically prohibited by statutes.

Funds available for the Historical Society Trust Fund are authorized to be invested in every kind of property, real, personal or mixed, and every kind of investment specifically including but not limited to preferred or common stocks, and shares of investment companies and investment trusts.

The Board is directed to invest moneys held in the Tuition Trust Fund in investments with maturities and liquidity that are appropriate for the needs of the fund as reported by the State Treasurer.

## University of Wisconsin System (UWS)

The University of Wisconsin System (UWS) investment policies and guidelines are governed and authorized by the Board of Regents. The current approved asset allocation policy for longterm funds sets a general target of 30 percent marketable equities, 14 percent fixed income, 31 percent alternatives, and 25 percent tactical strategies. The approved asset allocation for intermediate term funds is 100 percent intermediate maturity, investment-grade fixed income.

## Wisconsin Retirement System (WRS)

All assets of the WRS are invested by the State of Wisconsin Investment Board (the Board). The WRS consists of shares in the core retirement trust fund and the variable retirement trust fund.

The investments of the core retirement trust fund consist of a highly diversified portfolio of securities. Wis. Stat. Sec. 25.17(3)(a) allows investments in loans, securities and any other investments as authorized by Wis. Stat. Sec. 620.22. Permitted classes of investments include bonds of governmental units or of private corporations, loans secured by mortgages, preferred or common stock, real property and other investments not specifically prohibited by statute.

Investments of the variable retirement trust fund are authorized under Wis. Stat. Sec. 25.14 and 25.17. Wis. Stat. Sec. 25.17(5) states assets of the variable retirement trust fund shall be invested primarily in equity securities which shall include common stocks, real estate or other recognized forms of equities whether or not subject to indebtedness, including securities convertible into common stocks and securities of corporations in the venture capital stage. The variable retirement trust fund consists primarily of common stock and bonds convertible into common stock, although, because of existing conditions in the securities market, there may temporarily be other types of investments.

## Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a failure of the counterparty, the State will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF))

At June 30, 2006, the reported amount of investments of the primary government, including the various funds, was $\$ 3,806.7$ million, of which $\$ 315.3$ million is reported as cash equivalents and $\$ 360.1$ million is reported as "Other Assets". The primary government, including the various funds, does not have an investment policy specifically for custodial credit risk, however, at June 30, 2006, the primary government had no custodial credit risk exposure for these investments.

## University of Wisconsin System (UWS)

At June 30, 2006, the UWS reported investments of \$367.2 million, of which $\$ 59.0$ million is reported as cash equivalents. No custodial credit risk exposure existed for these investments.

## Wisconsin Retirement System (WRS)

At June 30, 2006, the WRS investments were $\$ 75,144.2$ million. The WRS does not have a formal policy for custodial credit risk. As of June 30, 2006, the WRS held 13 tri-party repurchase agreements totaling $\$ 894.2$ million. The securities lending collateral account and cash management account participate in repurchase agreement pools, purchasing only a portion of a repurchase agreement in which the manager of these accounts is the buyer-lender. Since the manager that purchased the repurchase agreements is the counterparty, the securities are not held in the WRS's name. They are held in the counterparty's name and held by the counterparty's agent.

## Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF))

Although the primary government, except for the various funds discussed later, does not have a formal policy on limiting the exposure to changes in interest rates, it is the primary government's policy to comply with the provisions contained within the general resolutions of revenue bond indentures and other program policy investment criteria. For example, the Lottery Fund acquires investments with maturity dates that significantly coincide with scheduled payment dates of prize annuities. Investments are held to maturity unless an annuitant requests premature termination of an annuity, then any loss or gain due to market fluctuations are passed through to the redeeming annuitant. Therefore, the Lottery Fund has minimal interest rate risk exposure. Further, as a means of limiting its exposure to interest rate risks, certain funds are required to limit at least half of the fund's investment portfolio to maturities of less than one year.

The following table provides information about the interest rate risks associated with the primary government's investments, except those of the various funds. The investments include certain short-term cash equivalents, and various long-term items. At June 30, 2006, the primary government's investments were (in millions):

Primary Government (excluding Badger Tobacco Securitization Corporation, the various funds, UWS, WRS and SIF)

| Investment Type | Investment Maturities |  |  |  |  |  |  |  | Fair <br> Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Less Than 1 Year |  | 1 to 5 <br> Years |  | 6 to 10 years |  | More Than 10 Years |  |  |  |
| U.S. Government and U.S. agency holdings | \$ | 61.9 | \$ | 67.7 | \$ | 24.8 | \$ | 19.3 | \$ | 173.9 |
| State and municipal bonds and notes |  | 2.3 |  | 93.0 |  | 32.4 |  | 112.4 |  | 240.1 |
| Corporate bonds and notes |  | 6.4 |  | 10.1 |  | . 1 |  | -- |  | 16.6 |
| Asset backed securities |  | -- |  | 5.0 |  | 1.7 |  | 3.9 |  | 10.6 |
| Repurchase agreements |  | 7.6 |  | -- |  | -- |  | -- |  | 7.6 |
| Forward delivery agreements |  | 29.8 |  | -- |  | -- |  | -- |  | 29.8 |
| Guaranteed investment contracts |  | 28.1 |  | -- |  | -- |  | -- |  | 28.1 |
| Mortgage backed securities |  | -- |  | -- |  | 3.5 |  | 19.0 |  | 22.5 |
| Money market funds |  | 159.7 |  | -- |  | -- |  | -- |  | 159.7 |
| Mutual funds - open ended |  | 39.2 |  | 282.1 |  | 130.1 |  | -- |  | 451.4 |
| Mutual funds - closed |  | . 1 |  | -- |  | -- |  | -- |  | . 1 |
| Total | \$ | 335.2 | \$ | 458.0 | \$ | 192.5 | \$ | 154.7 | \$ | 1,140.4 |

As of May 31, 2006, the Badger Tobacco Asset Securitization Corporation's investments were as follows:

|  |  | Weighted <br> Average <br> Maturity |
| :--- | ---: | ---: |
| Investment | Fair | Value <br> (Years) |
| JPM Prime Moneymarket Fd 829 Inst | $\$ 101.3$ | 0.04 |
| U.S. Treasury Note | 22.7 | 0.04 |
| Governor \& Co of Bank I | 7.8 | 0.01 |
| CRC Funding LLC | 68.6 | 0.13 |
| Gotham Funding Corp. | 0.3 | 0.00 |
| Gampian Funding LTD/LLC | 60.5 | 0.10 |
| Federated Tax-free Obligations Fund 15 | 0.8 | 0.01 |
| Total Fair Value | $\$ 262.0$ |  |
| Portfolio weighted average maturity |  |  |

The various funds, which are managed by the Board, use the duration method to identify and manage interest rate risk. Three of the various funds have investment guidelines relating to interest rate risk. The LGPIF guidelines provide that a bond's maturity must not exceed ten years. The SLF guidelines provide the portfolio weighted average maturity, including cash, shall be a minimum of ten years. The IPFCF guidelines provide that the average duration of the aggregate bond portfolio shall be less than ten years.

As of June 30, 2006, the various funds had interest rate risk statistics as detailed below (in millions):

|  | Various Funds <br> Duration for Fixed Income Securities (in years) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | LGPIF |  |  | SLF |  |  | IPFCF |  | Historical Society |  |  | Tuition Trust |  |
|  |  | Fair <br> Value | Duration |  | Fair <br> Value | Duration | Fair <br> Value | Duration |  | Fair <br> Value | Duration | Fair <br> Value | Duration |
| Government/ |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Agency | \$ |  | 0.42 | \$ | 33.6 | 10.41 | \$ 241.1 | 4.81 | \$ | -- | -- | \$ 8.1 | 4.94 |
| Corporate |  | -- | -- |  | 42.3 | 9.15 | 339.4 | 5.04 |  | -- | -- | 1.6 | 4.08 |
| Bond Funds |  | -- | -- |  | -- | -- | -- | -- |  | 2.6 | 4.98 | -- | -- |
| Total/Average | \$ | 4.0 | 0.42 | \$ | 75.9 | 9.71 | \$ 580.5 | 4.94 | \$ | 2.6 | 4.98 | \$ 9.7 | 4.80 |

## University of Wisconsin System (UWS)

The UWS uses the option adjusted duration method to analyze interest rate risk. The UWS's investment guidelines mandate that individual fixed income manager portfolios must maintain an effective modified duration within one year of the effective modified duration of the index. As of June 30, 2006, all investment managers were in compliance with the effective modified duration guideline.

As of June 30, 2006, the UWS had interest rate risk statistics as detailed below (in millions):

| UWS |  |  |  |
| :---: | :---: | :---: | :---: |
| Fixed Income Sector |  |  | Option Adjusted Duration |
| Corporate and other credit | \$ | 13.2 | 3.60 |
| U.S. Government mortgages |  | 18.8 | 3.30 |
| Government |  | 11.9 | 4.66 |
| Other |  | 6.0 | 0.08 |
| Commercial mortgage backed securities |  | 4.4 | 2.51 |
| Collateralized mortgage obligations: U. S. Agencies |  | 4.9 | 2.96 |
| U.S. private placements |  | 2.6 | 3.31 |
| Asset backed securities |  | . 6 | 4.31 |
| Treasury |  | 20.9 | 0.07 |
| Collateralized mortgage obligations: Corporate |  | . 5 | 2.76 |
| Treasury inflation protected securities |  | 12.7 | 5.63 |
| Total | \$ | 96.5 |  |

As of June 30, 2006, the University of Wisconsin System's Long Term Fund had an aggregated modified duration of 3.18 while the Lehman Aggregate benchmark had an aggregated modified duration of 4.82. As of June 30, 2006, the University of Wisconsin System's Intermediate Term Fund had an aggregated modified duration of 3.31 while the Lehman Government/Credit Intermediate benchmark had an aggregated modified duration of 3.68.

## Wisconsin Retirement System (WRS)

Generally, analysis of long or intermediate term portfolios' interest rate risk is performed using various duration calculations. Modified duration, which is stated in years, is the measure of price sensitivity of a fixed income security to an interest rate change of 100 basis points. The calculation is based on the weighted average of present values for all cash flows. Some pooled investments are analyzed using an option adjusted duration calculation which is similar to the modified duration method. Option adjusted duration incorporates the duration shortening effect of any embedded call provisions in the securities.

On the other hand, short term portfolios use the weighted average maturity to analyze interest rate risk. Weighted average maturity is the maturity of each position in a portfolio weighted by the dollar value of the position to compute an average maturity for the portfolio as a whole. This measure indicates a portfolio's sensitivity to interest rate changes: a longer average weighted maturity implies greater volatility in response to interest rate changes. SWIB's investment guidelines related to interest rate risk vary by portfolio. Some fixed income portfolios are required to be managed within a range of a targeted duration, while others are required to maintain a weighted average maturity at or below a specified number of days or years.

Interest rate risk exposure as of June 30,2006 , stated in terms of modified duration, is presented below (in millions):

|  |  |  |
| :--- | ---: | :--- |
| WRS |  |  |
| Investment Type | Fair Value | Modified <br> Duration (Years) |
|  |  |  |
| Asset backed securities | $\$ 161.1$ | 3.27 |
| Asset backed securities | 4.7 | $\mathrm{~N} / \mathrm{A}$ |
| Certificates of deposit | 451.1 | 0.43 |
| Certificates of deposit | 10.0 | $\mathrm{~N} / \mathrm{A}$ |
| Commercial paper | 11.5 | $\mathrm{~N} / \mathrm{A}$ |
| Commercial paper | $1,997.4$ | 0.11 |
| Corporate bonds | 1.8 | $\mathrm{~N} / \mathrm{A}$ |
| Corporate bonds | $3,340.9$ | 3.61 |
| Municipalities | 4.0 | 9.6 |
| Government agency | 697.1 | 3.15 |
| Mortgages | 344.1 | 2.64 |
| Private placements | 616.9 | 3.73 |
| Private placements | .5 | $\mathrm{~N} / \mathrm{A}$ |
| Repurchase agreements | 894.2 | 0.01 |
| Sovereign debt | $3,373.4$ | 5.48 |
| Sovereign debt | 5.8 | $\mathrm{~N} / \mathrm{A}$ |
| U.S. Treasury securities | $3,765.4$ | 7.78 |
| Pooled Investments | $11,479.3$ | See below * |
| Total | $\$ 27,159.2$ |  |


| * Breakdown of Pooled Investment |  |  |
| :---: | :---: | :---: |
| Fair |  |  |
| Pooled Investment | Value |  |
| Short term investment |  |  |
| funds | \$ 1,379.9 | 30 weighted average days |
| Emerging market fixed |  |  |
| income | 407.6 | 6.69 modified duration (years) |
| Global fixed Income | 1,104.2 | 5.76 option adjusted duration (years) |
| Domestic fixed income | 8,587.6 | 4.76 option adjusted duration (years) |
|  | \$11,479.3 |  |

## Credit Quality Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF)

The primary government, except for the various funds discussed later, follows Wisconsin Statutes, program policy provisions, appropriate governing boards, and general resolutions contained in revenue bond indenture documents limits investments in public housing bonds issued by public agencies or municipalities, the State of Wisconsin, interest-bearing time deposits, certificates of deposit or other similar banking arrangement, shares of a diversified open-end management investment company repurchase agreements and investment agreements to a rating no lower than the rating assigned to the bonds. Investments in all other permitted debt securities are required to bear the highest rating available from each nationally recognized rating agency.

The various funds' (except for the Tuition Trust Fund) investment guidelines provide that issues be rated "A-" or better at the time of purchase based on the minimum credit ratings as issued by nationally recognized rating agencies. The Tuition Trust Fund guidelines do not specifically list a minimum credit quality.

As of June 30, 2006, the above mentioned investments for the primary government including the various funds, were rated by Standard and Poor's, Moody's Investors Service, and Fitch Ratings and the ratings are presented below using the Standard and Poor's rating scale (in millions):

| Primary Government <br> (excluding the UWS, WRS and SIF) |  |  |
| :--- | ---: | ---: |
| Credit Quality Ratings |  | Fair Value |
|  |  |  |
| U.S. Treasury | $\$$ | 219.4 |
| AAA | 552.4 |  |
| AA | 489.4 |  |
| A | 201.5 |  |
| BBB | 83.6 |  |
| BB | 4.9 |  |
| B | 8.9 |  |
| CCC | 4.6 |  |
| Not Rated | 356.9 |  |
| Total | $\$ 1,921.6$ |  |

## University of Wisconsin System (UWS)

The UWS's investment guidelines prohibit security transactions that involve a counterparty rated below AA by Standard \& Poor's and/or Aa by Moody's. In addition, all securities in that individual manager's portfolio must have a minimum quality rating of investment grade of BBB- by Standard \& Poor's and/or Baa3 by Moody's with an average portfolio quality of at least AA as rated by Standard \& Poor's and/or Aa by Moody's. The UWS held a Hilton Hotels Corporation security, as of June 30, 2006, in violation of the restriction. The security, rated BB by Standard \& Poor's, was sold in September 2006 in the amount of $\$ .1$ million.

The following schedule displays the lowest credit rating available as rated by several nationally recognized statistical rating organizations on debt securities held as of June 30, 2006. Obligations of the Untied States and obligations explicitly guaranteed by the U.S. government have been included in the AAA rating below although they are considered to be without credit risk.

| UWS |  |  |
| :---: | :---: | :---: |
| Ratings | Fair Value |  |
| AAA | \$ | 77.0 |
| AA+ |  | . 2 |
| AA |  | . 6 |
| AA- |  | 1.5 |
| A+ |  | 2.5 |
| A |  | 1.5 |
| A- |  | 2.6 |
| BBB+ |  | 1.2 |
| BBB |  | 1.5 |
| BBB- |  | 1.7 |
| BB |  | . 1 |
| No rating |  | . 1 |
| Unrated Pooled Cash |  | 38.1 |
| Total | \$ | 128.6 |

## Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF)

Although the primary government, except for the various funds discussed later, does not have a formal policy on limiting the exposure to concentrations of credit risk, it is the primary government's policy to comply with the provisions contained within the general resolutions of revenue bond indentures and other program policy investment criteria. For example, the College Savings program's exposure to a particular industry is limited to no more than double that industry's percentage in the ML All Corporate Index (COAO).

The primary government's, except for the various funds, largest concentration by a single issuer is the State of Wisconsin Global Certificates with 4.7 percent of investments.

With the exception of the Tuition Trust Fund, the various funds investment guidelines limit concentrations of credit risk by establishing maximum issuer and/or sector exposure limits. Generally, the guidelines provide that no single issuer may exceed 5 percent of the fund investments, with the exception of U.S. Government and its agencies, which may be unlimited. The LGPIF further limits mortgage-backed, asset-backed and individual corporate issuers to 3 percent of the market value of the fund investments.

As of June 30, 2006, none of the various funds had more than five percent of their total investments in a single issuer.

## University of Wisconsin System (UWS)

The UWS's investment guidelines prohibit more than 7 percent of the fund be invested in the securities of any one issuer, unless the issue is U.S. Government guaranteed, or an issue of an agency of the U.S. government. The UWS's largest concentration by issuer is Citigroup/Citibank with .4 percent of total trust fund assets.

## Wisconsin Retirement System (WRS)

For investments of the WRS, concentration of credit risk is limited by establishing investment guidelines for individual portfolios or groups of portfolios that generally restrict issuer concentrations in any one company or Rule 144A securities below 5 percent of assets.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment.

Primary Government (excluding the University of Wisconsin System (UWS), the Wisconsin Retirement System (WRS), and the State Investment Fund (SIF)

The primary government, except for the various funds discussed later, does not have a formal policy to limit foreign currency risk, however, certain funds such as the Environmental Improvement Fund are not permitted to invest in foreign currency based on provisions contained in its bond indenture general resolution.

At June 30, 2006, the primary government, except for the various funds, did not own any issues denominated in a foreign currency.

The various fund's investment guidelines do not specifically address foreign currency risk with the exception that SLF only allows investments in U.S. dollar denominated instruments. As of June 30, 2006, the various funds did not own any issues denominated in a foreign currency.

## University of Wisconsin System (UWS)

As of June 30, 2006, the UWS held equity securities denominated in foreign currencies within pooled investment vehicles only, with market values totaling $\$ 87.9$ million. Some of the trades for such foreign positions will not settle in foreign currencies until after the fiscal year end. Foreign currency forward exchange contracts are often used to manage the risk related to fluctuations in currency exchange rates between the time of purchase or sale and the actual settlement of foreign currencies. The UWS's foreign pooled investment managers also use foreign exchange forwards and futures to manage longer term currency risk exposures. Counterparty risk in foreign exchange forwards and futures instruments is negligible.

## Wisconsin Retirement System (WRS)

The WRS held foreign currency denominated cash and securities directly in designated actively managed portfolios and indirectly through its investment in certain commingled invest funds.

As of June 30, 2006, the following assets were denominated in the following currencies (in millions):

| Currency | Cash and Cash Equivalents | Convertible <br> Securities | Currency Exposure by Investment Type |  |  |  | Mortgage | Real <br> Estate | Multi <br> Asset | Total Exposure by Currency |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Equity | Fixed <br> Income | Preferred <br> Securities | Limited Partnerships |  |  |  |  |
| Argentina Peso | 0.3 | -- | -- | 7.3 | -- | -- | -- | -- | -- | 7.6 |
| Australian Dollar | 3.8 | -- | 195.4 | 110.7 | -- | -- | -- | -- | -- | 309.9 |
| Brazil Real | 2.1 | -- | 6.2 | 21.6 | 72.1 | -- | -- | -- | -- | 102.0 |
| British Pound Sterling | 22.5 | -- | 1,403.2 | 317.0 | -- | 113.0 | -- | -- | -- | 1,855.7 |
| Canadian Dollar | 27.9 | -- | 391.5 | 106.6 | -- | 33.7 | -- | -- | -- | 559.7 |
| Columbian Peso | -- | -- | -- | 3.5 | -- | -- | -- | -- | -- | 3.5 |
| Danish Krone | 0.2 | -- | 26.4 | 25.4 | -- | -- | -- | -- | -- | 52.0 |
| Euro Currency Unit | 32.9 | -- | 2,081.3 | 1,449.9 | 34.7 | 173.3 | -- | -- | -- | 3,772.1 |
| German Mark | -- | -- | -- | 2.0 | -- | -- | -- | -- | -- | 2.0 |
| Hong Kong Dollar | 5.5 | -- | 120.9 | -- | -- | -- | -- | -- | -- | 126.4 |
| Hungarian Forint | 0.1 | -- | 5.5 | -- | -- | -- | -- | -- | -- | 5.5 |
| Indian Rupee | 1.2 | -- | 7.3 | -- | -- | -- | -- | -- | -- | 8.5 |
| Indonesian Rupian | -- | -- | 1.6 | 21.4 | -- | -- | -- | -- | -- | 23.0 |
| Israeli Shekel | 0.4 | -- | 11.7 | -- | -- | -- | -- | -- | -- | 12.1 |
| Italian Lira | -- | -- | -- | 1.0 | -- | -- | -- | -- | -- | 1.0 |
| Japanese Yen | 14.3 | -- | 1,502.5 | 728.2 | -- | 1.9 | -- | -- | -- | 2,246.9 |
| Malaysian Ringgit | 0.2 | -- | 25.4 | 13.3 | -- | -- | -- | -- | -- | 39.0 |
| Mexican New Peso | 0.3 | -- | 7.9 | 51.5 | -- | -- | -- | -- | -- | 59.7 |
| Taiwan Dollar | 2.1 | -- | 113.5 | -- | -- | -- | -- | -- | -- | 115.6 |
| Turkish Lira | 0.4 | -- | 30.1 | -- | -- | -- | -- | -- | -- | 30.5 |
| New Zealand Dollar | 0.7 | -- | 4.1 | 37.6 | -- | -- | -- | -- | -- | 42.3 |
| Norwegian Krone | 1.2 | -- | 62.3 | 6.3 | -- | -- | -- | -- | -- | 69.8 |
| Pakistan Rupee | -- | -- | 0.1 | -- | -- | -- | -- | -- | -- | 0.1 |
| Peruvian Nuevo Sol | -- | -- | -- | 3.5 | -- | -- | -- | -- | -- | 3.5 |
| Philippines Peso | 0.2 | -- | 6.8 | -- | -- | -- | -- | -- | -- | 7.0 |
| Polish Zloty | -- | -- | 16.9 | 60.3 | -- | -- | -- | -- | -- | 77.2 |
| South African Rand | 2.9 | -- | 33.5 | 2.4 | 0.1 | -- | -- | -- | -- | 38.8 |
| Singapore Dollar | 1.9 | -- | 43.5 | 60.1 | -- | -- | -- | -- | -- | 105.5 |
| South Korean Won | -- | -- | 137.3 | 7.7 | -- | -- | -- | -- | -- | 145.0 |
| Swedish Krona | 0.7 | -- | 127.3 | 87.9 | -- | -- | -- | -- | -- | 215.9 |
| Swiss Franc | 4.3 | -- | 366.9 | -- | -- | -- | -- | -- | -- | 371.2 |
| Thailand Baht | 0.4 | -- | 11.7 | 6.9 | -- | -- | -- | -- | -- | 19.0 |
| Total Foreign |  |  |  |  |  |  |  |  |  |  |
| Currency Exposure | 126.7 | -- | 6,741.1 | 3,132.0 | 106.9 | 321.9 | -- | -- | -- | 10,429.0 |
| United States Dollar | 957.1 | 51.6 | 42,519.0 | 17,399.9 | 287.9 | 2,995.8 | 344.1 | 478.1 | 765.8 | 65,799.4 |
| Total Investments by Currency Exposure | 1,083.8 | 51.6 | 49,260.1 | 20,531.9 | 394.8 | 3,317.7 | 344.1 | 478.1 | 765.8 | 76,228.0 |

## Securities Lending Transactions

## Wisconsin Retirement System (WRS)

Securities Lending Transactions - State statutes and Board policies permit the use of investments of the WRS to enter into securities lending transactions. These transactions involve the lending of securities to broker-dealers and other entities for collateral, in the form of cash or securities, with the simultaneous agreement to return the collateral for the same securities in the future. The securities custodian is an agent in lending the domestic and international securities. When domestic securities are delivered to a borrower as part of a securities lending agreement, the borrower is required to place collateral equal to 102 percent of the loaned securities' fair value, including interest accrued, as of the delivery date with the lending agent. In the event that foreign securities are loaned, the borrower is required to place collateral totaling 105 percent of the loaned securities' fair value, including interest accrued, as of the delivery date with the lending agent except when the collateral is denominated in the same currency as the loaned security. In this case, collateral is required to total 102 percent of the loaned securities' fair value including interest accrued, as of the delivery date. Cash collateral is reinvested by the lending agent or its affiliate in accordance with the contractual investment guidelines, which are designed to insure the safety of principal and obtain a moderate rate of return. The investment guidelines include very high credit quality standards and also allow for a portion of the collateral investments to be invested with short-term securities. The earnings generated from the collateral investments, less the amount of rebates paid to the dealers and fees paid to agents, results in the gross earnings from lending activities, which is then split on a percentage basis with the lending agent.

At year end, no credit risk exposure to borrowers existed because the amounts owed the borrowers exceeded the amounts the borrowers owed. The contract with the lending agent requires it to indemnify if the borrowers fail to return the loaned securities and the collateral is inadequate to replace the securities lent.

The majority of securities loans can be terminated on demand. The average term of the loans is approximately one week, which is shorter than the weighted average maturity of 39 days for investments made with the U.S. dollar cash collateral and the weighted average maturity of 31 days for investments made with Euro cash collateral.

Pledging or selling collateral securities cannot be done without a borrower default. The quantity of dollar value of securities lending contracts entered into is not restricted.

## Derivative Financial Instruments

## Various Funds

Interest Only Strips - Interest only strips are securities that derive cash flow from the payment of interest on underlying debt securities. The Tuition Trust Fund held several interest only strips for yield enhancing purposes. Because the underlying securities are United States Treasury obligations, the credit risk is low. On the other hand, interest only strips are more volatile in terms of pricing, and thus the market risk is higher than traditional United States Treasury obligations.

As of June 30, 2006 the Tuition Trust Fund held interest only strips valued at $\$ 8.0$ million representing approximately 78.8 percent of portfolio investments.

## Wisconsin Retirement System (WRS)

Investment guidelines prohibit the use of derivatives for speculative purposes or leveraging of the assets. Any derivative issuer or counterparty used must be a recognized exchange or a bank or broker dealer with an actual credit rating of at least: (1) B/C or better from Fitch; (2) A1/P1 or better on short term debt from Standard \& Poor's or Moody's; or (3) A or better on long term debt from Standard \& Poor's or Moody's.

Foreign Currency Forwards and Options - Currency exposure management is permitted through the use of exchange traded currency instruments, and through the use of spot and forward contracts in foreign currencies. Direct currency hedging is permitted to hedge currency exposure back to the U.S. dollar when consistent with the strategy of the portfolio. Cross-currency exposure management to transfer out of an exposed currency and into a benchmark currency is permitted. Losses may arise from future changes in the value of the underlying currency, or if the counterparties do not perform under the terms of the contract.

During Fiscal Year 2006, currency exposure management involved foreign currency spot and forward contracts only. Generally, these contracts are entered into to hedge foreign exchange risk. At June 30, 2006, the fair value of foreign currency forward contract assets totaled $\$ 2.2$ billion, while the liabilities totaled $\$ 2.2$ billion.

Futures Contracts - A financial futures contract is an exchange traded agreement to buy or sell a financial instrument at an agreed upon price and time in the future. Upon entering into a futures contract, collateral is deposited with the broker in accordance with the initial margin requirements of the broker. Futures contracts are marked to market daily by the board of trade or exchange on which they are traded. The resulting gain/loss is received/paid the following day until the contract expires. Futures contracts involve, to varying degrees, risk of loss in excess of the variation margin. Losses may arise from future changes in the value of the underlying instrument, or if the counterparties do not perform under the terms of the contract.

Investment guidelines allow external fixed income portfolio managers to manage interest rate exposure only through the use of exchange-traded interest rate instruments. As of June 30, 2006, the Board was invested in exchange-traded interest rate futures contracts with a net exposure of a positive $\$ 777.5$ million at June 30, 2006.

Some internally managed fixed income portfolios are allowed to invest in financial futures, options, and swaps for the purposes of adjusting duration and to invest anticipated cash flows, subject to review by the Board's Investment Committee. During the period presented, these portfolios held no futures, options or swaps.

One externally managed equity portfolio is permitted by the investment guidelines to use exchange-traded S\&P equity index futures contracts to manage its exposure to the stock market. This manager is authorized to utilize futures up to 5 percent of the fair value of the portfolio although it held no futures during Fiscal Year 2006. Other external international equity managers are allowed to invest in equity futures and options provided the equity equivalent value of the equity futures and optioned equities does not exceed 20 percent of the assets in the portfolio. For Fiscal Year 2006, equity futures contracts were not in use.

Asset Backed Securities - Asset backed securities are held to maximize yields and in part to hedge against changes in interest rates.

Asset backed securities are debt securities whose value is derived from payments and prepayments of principal and interest generated from whole loan mortgages, mortgage pass-through securities, credit card receivables, car loans and leases receivables, insurance proceeds receivable, as well as, airline and railroad car loans receivable. In some cases, cash flows are distributed to different investment classes or traunches in accordance with the security's established payment order. Some traunches have more stable cash flows relative to changes in interest rates while others are significantly more sensitive to interest rate fluctuations. In a declining interest rate environment, some asset backed securities may be subject to a reduction in interest payments as a result of prepayment of underlying mortgages, leases or loans that make up the collateral pool. A
reduction in interest payments causes a decline in cash flows and thus a decline in the fair value of the security. Rising interest rates may cause an increase in anticipated interest payments, thus an increase in fair value of the security. Only high quality, senior traunches, resulting in minimal risks of default and prepayment are held for the WRS. The degree of prepayment risk also varies with the type of underlying assets. Mortgage backed securities tend to have a higher degree of prepayment risk due to the long term nature of the security. At June 30, 2006, mortgage backed securities with a fair value totaling $\$ 4.3$ million were held for the WRS.

Credit-linked Trust Certificates - Investment guidelines have allowed certain fixed income managers to manage credit exposure through the use of credit-linked trust certificates. Creditlinked trust certificates are exchange-traded securities, created through a special purpose company, or trust. Proceeds from the sale of the certificates are invested in AAA rated securities, then lent out under a securities lending agreement. The trust also enters into a credit default swap that references 100 high yield corporate bonds. The trust pays a variable coupon and receives a fixed coupon on the notional value during the life of the note. If the issuer of one or more of the 100 high yield corporate bonds defaults, the trust will receive the current market value of the defaulted asset and the notional value will be reduced, lessening future interest earnings.

By investing in credit-linked trust certificates, the Board gains immediate, diversified exposure to the high yield fixed income market. For taking on the risk associated with the 100 high yield corporate bonds, the Board earns a premium rate of return. Investment in these certificates involves risk of loss from credit downgrades, illiquidity and counterparty risk. Valuation of this security is calculated by the party marketing the security. For Fiscal Year 2006, credit linked trust agreements were not in use.

Options - Option contracts give the purchaser of the contract the right to buy (call) or sell (put) the security or index underlying the contract at an agreed upon price on or before the expiration of the option contract. The seller of the contract is subject to market risk, while the purchaser is subject to credit risk and market risk to the extent of the premium paid to enter into the contract. Internal U.S. equity portfolios are allowed to buy put options and sell call options in connection with existing portfolio positions. Generally, external international equity managers are allowed to invest in futures and options as long as the equity equivalent value of the equity futures and options equities do not exceed 20 percent of total portfolio assets. In addition, most fixed income portfolios are permitted to enter into option contracts to manage interest rate exposure. At June 30, 2006, the WRS held no options.

## Unfunded Capital Commitments

## University of Wisconsin System (UWS)

The UWS has unfunded limited partnership commitments of \$31.1 million as of June 30, 2006.

## Wisconsin Retirement System (WRS)

The Board has committed to fund various limited partnerships and side-by-side agreements related to its private equity and real estate holdings. Commitments that have not been funded as of June 30, 2006 totaled $\$ 3.1$ billion.

## 2. Component Units

Component Units except for the Wisconsin Health Care Liability Insurance Plan and the University of Wisconsin Foundation (Other Component Units)

Wisconsin Housing and Economic Development Authority (Authority) - The Authority is required by statute to invest at least fifty percent of its General Fund funds in obligations of the State, of the United States, or of agencies or instrumentalities of the United States, or obligations, the principal and interest of which are guaranteed by the United States, or agencies or instrumentalities of the United States. Each bond resolution specifies what constitutes a permitted investment and such investments may include obligations of the U.S. Treasury, agencies and instrumentalities; commercial paper; bankers acceptances; and repurchase agreements and investment agreements.

The Authority enters into collateralized investment contracts with various financial institutions. The investment contracts are generally collateralized by obligations of the United States government.

The Authority is also authorized to invest its funds in the State Investment Fund.

The Authority has established a Master Repurchase Agreement with its banking institutions to govern the purchase of repurchase agreements. This agreement requires the institution to take possession of collateral having a market value of at least 103 percent of the cost of the repurchase agreement. The underlying collateral must be maintained at this level at all times.

The Authority's aggregate investments at June 30, 2006 were $\$ 648.2$ million of which $\$ 193.9$ million are reported as cash equivalents.

University of Wisconsin Hospital and Clinics Authority - The University of Wisconsin Hospitals and Clinics Authority's (the Hospital) aggregate investments at June 30, 2006 were $\$ 271.9$ million of which $\$ 268.7$ million (invested with the University of Wisconsin Foundation, see subsequent investment disclosure discussion for the University Wisconsin Foundation) are reported as "Cash and Investments with Other Component Units." The board of directors has authorized management to invest in debt and equity securities.

State Fair Park Exposition Center, Inc. - The aggregate investments at December 31, 2005 were $\$ 3.6$ million, consisting of $\$ 3.1$ million of money market funds that are reported as cash equivalents.

## Custodial Credit Risk

The component units do not have a formal policy for custodial credit risk. At fiscal year end, the reported amount of investments was $\$ 655.1$ million. Of this amount, $\$ 182.8$ million were securities held by the counterparty but in the State's name.

## Interest Rate Risk

It is the component units' policy to comply with the provisions contained within the general resolutions of revenue bond indentures and other program policy investment criteria. For example, investment maturities will coincide with the anticipated debt service payment dates and cash flow obligations associated
with the life of bonds outstanding. Market conditions, rates of return, interest rate spreads within and across asset classes, and other factors will influence maturity selection for all funds in excess of those required to meet the projected cash flow obligations. No investment will mature after the final bond maturity of the issue.

The following table provides information about the interest rate risks associated with the component units' investments. The investments include certain short-term cash equivalents, and various long-term items. As of fiscal year end, the component units had the following debt investments and maturities (in millions):

| Investment Type | Investment Maturities |  |  |  |  |  |  |  | Fair Value |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Less Than 1 Year |  | 1 to 5 <br> Years |  | 6 to 10 years |  | More Than 10 Years |  |  |  |
| U.S. Government and U.S. agency holdings | \$ | 59.5 | \$ | 53.4 | \$ | 16.4 | \$ | 3.7 | \$ | 133.0 |
| Corporate notes and bonds |  | 12.0 |  | 8.7 |  | -- |  | -- |  | 20.8 |
| Money market funds |  | 200.8 |  | -- |  | -- |  | -- |  | 200.8 |
| Noncollateralized investment contracts |  | 182.8 |  | -- |  | -- |  | -- |  | 182.8 |
| Collateralized investment contracts |  | 117.7 |  | -- |  | -- |  | -- |  | 117.7 |
| Total | \$ | 572.9 | \$ | 62.1 | \$ | 16.4 | \$ | 3.7 | \$ | 655.1 |

## Credit Quality Risk

The component units have established different investment policies for different investment types that generally include minimum rating requirements. For example, corporate bonds and notes must be rated by at least two nationally recognized rating agencies. At least one rating must be in the top two short- or long-term rating categories and all other ratings must be in the top three rating categories. Further, money market funds must be
regulated by the Securities and Exchange Commission and must consist of Government securities or other dollar-denominated permitted investments. Securities purchased by money market funds must be rated by at least one nationally recognized rating agency in the top two short-term rating categories or must be guaranteed by an entity with such ratings. Any other ratings must be in the top three rating categories. The following table presents the component units' ratings at fiscal year end (in millions):

| Investment Type | Fair Value |  | Credit Quality Ratings |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | AA |  | AA |  | A |
| Corporate notes and bonds | \$ | 6.2 | \$ | 1.1 | \$ | 2.0 | \$ | 3.1 |
| Money market funds |  | 197.5 |  | 193.9 |  | 3.6 |  | -- |

## Concentration of Credit Risk

Investment policies generally limit the concentration of credit risk with an issuer to a predetermined dollar value and/or percent. For example, the investment policy outlined in a general resolution requires that for funds not invested in government securities or money market mutual funds, no more than 5 percent of total portfolio market value can be invested with any issuer or secured by any one guarantor, and not more than 15 percent of the portfolio's market value will be invested in any municipal or industry sector. There were no non-government investments that exceeded 5 percent of the total portfolio.

## Foreign Currency Risk

The component units' policy generally prohibits investments traded in foreign currencies. Although trading in foreign currencies may be acceptable for a limited number of portfolios, no exposure to foreign currency existed at fiscal year end.

## Securities Lending

The Wisconsin Housing and Economic Development Authority's (Authority) Finance committee approved the use of a securitylending program with the trust department of a bank acting as an agent. As of June 30, 2006 the Authority had $\$ 81.9$ million of securities on loan to broker-dealers for a fee.

Security lending transactions involve the lending of securities to broker-dealers and other entities for collateral, in the form of cash or securities, with the simultaneous agreement to return the collateral for the same securities in the future. The securities custodian is an agent in lending the domestic and international securities for collateral of 102 percent and 105 percent, respectively, of the loaned securities' market value. The lending agent in accordance with contractual investment guidelines, which are designed to insure the safety of principal and obtain a moderate rate of return, reinvests the collateral. The investment guidelines include very high credit quality standards and also allow for a portion of the collateral investments to be invested with short-term securities. The Authority has the following types of securities on loan: U.S. agency securities, U.S. government securities and corporate notes. The Authority has received the following types of collateral for the securities lent: cash, government securities or irrevocable letters of credit. The fair value of the investment securities loaned was $\$ 81.9$ million as of June 30, 2006, and the fair value of the collateral received was $\$ 83.3$ million. The Authority may request the bank to terminate any loan of securities for any reason at any time.

As of June 30, 2006, no credit risk exposure to borrowers existed because the amounts owed the borrowers exceeded the amounts the borrowers owed. The contract with the lending agent states that in the event that a borrower fails to return the lent security, the bank will indemnify the Authority for the following amounts: a) The difference between the closing market value of security on the date it should have been returned to the account and the cash collateral substituted for the lent securities, or b) In the case of collateral received in kind, the difference between the closing market value of the security on the date it should have been returned to the account and the closing market value of the collateral in kind on the same date.

The Authority assumes all risk of loss arising out of collateral investment loss and any resulting collateral deficiencies. The bank expressly assumes the risk of loss arising from negligent or fraudulent operations of its securities lending program. The bank operates the securities lending program as a business trust investment pool with open and matched components. In the matched portion of the investment pool, the maturities of the securities lent and collateral are the same. The open portions of the pool maintain a weighted average maturity of the portfolio at approximately 15 days, with a range from one day to 25 days. The open portions of the pool generally have a 15-day mismatch between the portfolio coverage maturity and the open loans. As of June 30, 2006 approximately 20 percent of the securities lent were in the matched portion and approximately 80 percent in the open portion of the investment pool. No restrictions on the amount of the loans exist or can be made. The earnings generated from the securities lending program is reported as other income. During the year ended June 30, 2006 the Authority received $\$ 47$ thousand of income related to security lending transactions.

## Other Component Units

Wisconsin Health Care Liability Insurance Plan (WHCLIP) Aggregate investments of the WHCLIP were $\$ 70.2$ million, of which $\$ 5.0$ million are money market and other highly liquid debt instruments reported as cash equivalents.

The board of governors is responsible for and establishment of appropriate investment policies relating to the investment of the WHCLIP's assets. The following investment guidelines are established: a minimum of 30 percent of the loss reserves must be invested in U.S. treasuries or agency securities and AAA rated CMOs, investments must be in the form of marketable debt issues, at the time of purchase all bonds must be rated no lower than $A$ by a major rating bond agency, at least 80 percent of the bond portfolio must be rated A or better, adequate corporate diversification by issuer and sector must be maintained (the securities of any issuer should not exceed 1.5 percent of the bond portfolio based on market value at the time of purchase, excluding government or government agency securities), the average duration of the aggregate bond portfolio shall be less than 10 years, as deemed appropriate by the investment manager(s) and is not permitted to invest in common stock.

Excluded investments include: bonds rated below A by a major rating service at the time of purchase, foreign bonds not denominated in U.S. currency, futures transactions, short selling, use of margin, derivatives and hedge funds.

The investments of the WHCLIP at December 31, 2005 were $\$ 65.2$ million consisting of the following (in millions):

| Investment Type | Amortized <br> Cost | Estimated <br> Fair Value |  |  |
| :--- | ---: | ---: | ---: | ---: |
|  |  |  |  |  |
| U.S. Treasury securities and |  |  |  |  |
| obligations of the U.S. government |  |  |  |  |
| corporations and agencies | $\$$ | 11.6 | $\$$ | 12.3 |
| Debt securities issued by foreign |  |  |  |  |
| $\quad$ governments and corporations |  | 1.1 | 1.0 |  |
| Special revenue | 7.1 | 7.4 |  |  |
| Industrial and miscellaneous | 25.1 | 25.5 |  |  |
| Public utilities |  | 1.5 | 1.4 |  |
| Loan-backed securities | 18.8 | 18.8 |  |  |
| Total | $\$$ | 65.2 | $\$$ | 66.4 |

The custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the component units will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. Investments are exposed to custodial credit risk if the securities are uninsured and unregistered and are either held by the counterparty, or by the counterparty's trust department or agent but not in the name of the WHCLIP. The WHCLIP had no custodial credit risk exposure for these investments.

The amortized cost and estimated fair value of bonds at December 31, 2005, by contractual maturity are presented in the table below (in millions):

|  | Amortized <br> Cost | Estimated <br> Fair Value |  |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| 1 Year or Less | 6.0 | $\$$ | 6.0 |
| 1 to 5 Years | 27.0 |  | 26.3 |
| 6 to 10 Years | 4.1 | 4.3 |  |
| More Than 10 Years | 9.3 | 11.0 |  |
|  | 46.4 | 47.6 |  |
| Loan-backed securities | 18.8 |  | 18.8 |
| Total | $\$$ | 65.2 | $\$$ |

Mortgage-backed securities (includes residential and commercia MBS) consist of the following (in millions):

| Pass-through securities: |  |  |
| :--- | ---: | ---: |
| Guaranteed by GNMA | .1 |  |
| Issued by FNMA and FHLMC |  | 17.5 |
| Privately issued | .5 |  |

Privately issued . 5

The WHCLIP does not hold investments in any one issuer that exceeds 5 percent of total assets.

As of December 31, 2005, the WHCLIP did not own any issues denominated in a foreign currency.

University of Wisconsin Foundation (the Foundation) - Aggregate investments of the Foundation's are $\$ 2,141.3$ million.

The following table summarizes the types of investments of the Foundation at December 31, 2005 (in millions):

| Investment Type | Fair Value |
| :--- | ---: |
|  |  |
| U.S. government and agency holdings | $\$ 157.1$ |
| Stocks | 295.1 |
| Corporate notes and bonds | 178.7 |
| Money market funds | .8 |
| Mutual funds | $1,143.5$ |
| International equities | 212.0 |
| Limited partnerships | 154.1 |
| Total | $\$ 2,141.3$ |

The Foundation's interests in alternative investments, which consist of non-marketable limited partnerships, hedge funds, and real assets have a market value of $\$ 154.1$ million, $\$ 258.6$ million, and $\$ 64.5$ million, respectively, at December 31, 2005. The market value of these interests represent 50 non-marketable limited partnerships, 39 hedge funds, and nine real assets at December 31, 2005.

Pooled funds and unitrusts carry investments in the University of Wisconsin Foundation Collective Bond Fund at cost on the date the units are purchased. Cost per unit is determined by the market value of the principal in the funds on the date of unit transactions. The cost and market value of University of Wisconsin Foundation Collective Bond Fund investments are as follow at December 31, 2005 (in millions):

|  | Cost |  | Market Value |  |
| :---: | :---: | :---: | :---: | :---: |
| Cash and Money Market Funds | \$ | . 8 | \$ | . 8 |
| Bonds and Debentures |  | 9.7 |  | 9.6 |
| Federal Agencies |  | 4.1 |  | 4.0 |
| U.S. Government Securities |  | 3.9 |  | 4.0 |
| Total | \$ | 18.5 | \$ | 18.4 |

## Custodial Credit Risk

At December 31, 2005, the reported amount of investments was $\$ 2,141.3$ million. The Foundation had no custodial credit risk exposure for these investments.

## 3. State Investment Fund

The State Investment Fund (SIF) functions as the State's cash management fund by "pooling" the idle cash balances of all State funds and other public institutions. In the State's Comprehensive Annual Financial Report, the SIF is not reported as a separate fund; rather, each State fund's share in the "pool" is reported on the balance sheet as "Cash and Cash Equivalents." Shares of the SIF belonging to other participating public institutions are presented in the Local Government Pooled Investment Fund, an investment trust fund.

Wis. Stat. Secs. 25.17(3)(b), (ba) and (bd) enumerate the various types of securities in which the SIF can invest, which include direct obligations of the United States and Canada, securities guaranteed by the United States, securities of federally chartered corporations such as the African Development Bank, unsecured notes of financial and industrial issuers, Yankee/Euro issues, certificates of deposit issued by banks in the United States and solvent financial institutions in this State, and bankers acceptances. Other prudent investments may be approved by the State of Wisconsin Investment Board's (the Board) Board of Trustees. The Board of Trustees has given standing authority to the Board to invest in financial futures, forward contracts, options and swaps. This authority is subject to the review and approval of the Board's Investment Committee and these investments are allowable only if the purpose is to hedge existing positions, to adjust portfolio duration within statutory guidelines or otherwise reduce the interest rate risk to which the Board is subjected in the normal course of business.

Investments are valued at fair value for financial statement purposes and amortized cost for purposes of calculating income to participants. The custodial bank has compiled fair value information for all securities by utilizing third party pricing services. Government and agency securities and commercial paper are priced using matrix pricing. This method estimates a security's fair value by using quoted market prices for securities with similar interest rates, maturities, and credit ratings. Repurchase agreements and certificates of deposit are valued at cost because they are nonparticipating contracts that do not capture interest rate changes in their value. In addition, a bond issued by another State agency having a par value of $\$ 0.6$ million is valued at par, which management believes approximates fair value. The fair value of investments is determined at the end of each month.

For purposes of calculating earnings to each participant, all investments are valued at amortized cost. Specifically, income is distributed to pool participants monthly based on their average daily share balance. Distributed income includes realized investment gains and losses calculated on an amortized cost basis, interest income based on stated rates (both paid and accrued), amortization of discounts and premiums on a straightline basis, and investment and administrative expenses. This method differs from the fair value method used to value investments because the amortized cost method is not designed to distribute to participants all unrealized gains and losses in the fair values of the pool's investments.

## Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Board will not be able to recover the value of investments or collateral securities that are in the possession of an outside party. Investments are exposed to custodial credit risk if the securities are uninsured and unregistered and are either held by the counterparty or by the counterparty's trust department or agent but not in the name of the Board.

At June 30, 2006, the reported amount of investments was $\$ 5,031.5$ million. The SIF had no custodial credit risk exposure for these investments.

## Interest Rate Risk

Interest rate risk is defined as the risk that changes in interest rates will adversely affect the fair value of investments. The weighted average maturity method is used to analyze interest rate risk and investment guidelines mandate that the weighted average maturity for the entire portfolio will not exceed one year. At June 30, 2006, the following table shows the investments by investment type, amount and the weighted average maturities (in millions):

| Investment | Fair Value | Weighted <br> Average |
| :--- | ---: | ---: | ---: |
| Maturity (Days) |  |  |

## Credit Quality Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This credit risk is measured by the credit quality ratings of investments in debt securities as described by nationally recognized rating agencies such as Standard and Poor's, Moody's Investors Service, and Fitch Ratings. Investment guidelines establish numerous, very specific maximum exposure limits based on the minimum credit ratings as issued by a nationally recognized rating agency.

The following table presents the SIF's ratings as of June 30, 2006 (in millions):

|  | Ratings | Fair Value | Percent |
| :---: | :---: | :---: | :---: |
| Repurchase agreements: |  |  |  |
| U.S. government debt collateral | N/A | \$ 2,234.3 | 44.4\% |
| U.S. agency collateral | AAA/Aaa | 554.8 | 11.0 |
| Federal Home Loan Board (FHLB) | A-1+/P-1 | 499.3 | 9.9 |
| Federal Home Loan Mortgage Corporation (FHLMC) | A-1+/P-1 | 256.2 | 5.1 |
| Federal National Mortgage |  |  |  |
| Federal Home Loan Board - note | AAA/Aaa | 25.0 | 0.5 |
| Federal Home Loan Mortgage Corporation -- note | AAA/Aaa | 25.0 | 0.5 |
| Commercial paper | A-1+/P-1 | 349.4 | 7.0 |
| Commercial paper | A-1/P-1 | 24.9 | 0.5 |
| Certificates of deposit: |  |  |  |
| Nonnegotiable (Bankers Bank) | N/A | 500.0 | 9.9 |
| Negotiable | A-1+/P-1 | 150.0 | 3.0 |
| Mortgage backed (Wisconsin Department of Veterans Affairs) | Not rated | 0.4 | 0.0 |
| Totals |  | \$ 5,031.6 | 100.0\% |

## Concentration of Credit Risk

Concentration of credit risk is the risk of loss that may occur due to the amount of investments in a single issuer (excluding investments issued or explicitly guaranteed by the U.S. government, investments in mutual funds, or external investment pools) and can be defined as positions of five percent or more in the securities of a single issuer. The SIF's investment guidelines limit concentrations of credit risk by establishing numerous maximum issuer and/or issue exposure limits based on credit rating. These guidelines do not place a limit on maximum exposure for any U.S. agency. As of June 30, 2006 the SIF has more than five percent of its investments in FHLB (10.4 percent), FHLMC (5.6 percent), FNMA (8.2 percent), and repurchase agreement collateral consisting of various securities issued by these same three U.S. agencies (11.0 percent). Since the repurchase agreements mature each day, new collateral, consisting of a different blend of U.S. Treasury and agency securities, is assigned each night.

## Foreign Currency Risk

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The SIF is permitted to invest in Canadian or Yankee/Euro denominated issues provided they are fully hedged against foreign currency risk. At June 30, 2006 the SIF did not own any issues denominated in foreign currency.

Copies of the separately issued financial report that includes financial statements and other supplementary information for the SIF may be obtained by writing to:

State of Wisconsin Investment Board
PO Box 7842
Madison, WI 53707-7842

## 4. Lottery Investments and Related Future Prize Obligations

Investments of the State Lottery Fund totaling $\$ 103.7$ million are held to finance grand prizes payable over a 20-year or 25-year period. The investments in prize annuities are debt obligations of the U.S. government and backed by its full faith and credit as to both principal and interest. Liabilities related to the future prize obligations are presented at their present value and included as Accounts Payable and Other Accrued Liabilities. The following is a schedule of future prize obligations (in thousands):

| Fiscal Year | Amount |  |
| :--- | ---: | ---: |
|  |  |  |
| 2007 | $\$$ | 16,806 |
| 2008 | 16,943 |  |
| 2009 | 16,935 |  |
| 2010 | 14,523 |  |
| 2011 | 9,705 |  |
| Thereafter | 64,300 |  |
| Total future value | 139,212 |  |
| Less: Present value adjustment | $(41,001)$ |  |
| Present value of payments | $\$$ | 98,211 |

## NOTE 6. RECEIVABLES AND NET REVENUES

## A. Receivables

Receivables at June 30, 2006 were as follows (in thousands):

|  | Taxes |  | Loans to Local Governments |  |  | Other Loans Receivable |  |  |  |  |  |  | Other <br> Receivables |  | Due From Other Government |  | Due From Component <br> s Units |  |  | Total Receivables |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Student <br> Loans |  | Veterans Loans |  | Mortgage Loans |  | Other <br> Loans |  |  |  |  |  |  |  |  |
| Governmental Activities: General | Governmental Activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Transportation |  | 97,950 |  |  |  |  |  |  |  |  | - |  | - |  | 24,013 |  | 10,723 |  | 195,718 |  | - |  | 328,405 |
| Nonmajor Governmental |  | 28,761 |  | 491,381 |  | - |  | - |  | - |  |  |  | 86,104 |  | 32,148 |  | - |  | 638,394 |
| Total Governmental: |  | 1,254,403 |  | 502,789 |  | - |  | - |  | - |  | 24,722 |  | 261,991 |  | 803,396 |  | 2,075 |  | 2,849,376 |
| Government-wide |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Adjustments: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Internal Service Funds |  | - |  | - |  | - |  | - |  | - |  |  |  | 192 |  | 353 |  | 3 |  | 548 |
| Accrual Adjustments |  | - |  | - |  | - |  | - |  | - |  |  |  | 3,722 |  | - |  | - |  | 3,722 |
| Fiduciary Receivables |  | - |  | - |  | - |  | - |  | - |  |  |  | 37,543 |  | - |  | - |  | 37,543 |
| Total - Governmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Activities | \$ | 1,254,403 | \$ | 502,789 | \$ | - | \$ | - | \$ | - | \$ | 24,722 | \$ | 303,447 | \$ | 803,749 | \$ | 2,079 | \$ | 2,891,189 |
| Related revenue deferral because the receivable does not meet the availability criteria | \$ | 290,873 | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ | 87,391 | \$ | - | \$ | - | \$ | 378,264 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Injured Patients and Families Compensation | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ |  | \$ | 8,870 | \$ | - | \$ | - | \$ | 8,870 |
| Environmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Improvement |  | - |  | 110,464 |  | - |  | - |  | - |  | - |  | 354 |  | 8,214 |  | - |  | 119,031 |
| University of |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Wisconsin System |  | - |  | - |  | 33,822 |  | - |  | - |  | - |  | 152,423 |  | 84,984 |  | 5,402 |  | 276,630 |
| Unemployment |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Reserve |  | - |  | - |  | - |  | - |  | - |  | - |  | 154,006 |  | 3,277 |  | - |  | 157,283 |
| Nonmajor Enterprise |  | - |  | 525 |  | - |  | 6,583 |  | 9,951 |  | - |  | 59,748 |  | 19,975 |  | - |  | 96,783 |
| Total Current: |  | - |  | 110,989 |  | 33,822 |  | 6,583 |  | 9,951 |  | - |  | 375,401 |  | 116,450 |  | 5,402 |  | 658,597 |
| Noncurrent: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Environmental |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| University of |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Wisconsin System |  | - |  | - |  | 156,595 |  | - |  | - |  | - |  | 6,171 |  | - |  | - |  | 162,766 |
| Unemployment |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Reserve |  | - |  | - |  | - |  | - |  | - |  | - |  | 15,112 |  | - |  | - |  | 15,112 |
| Nonmajor Enterprise |  | - |  | 1,761 |  | - |  | 26,152 |  | 247,372 |  | 3,709 |  | 1,011 |  | - |  | - |  | 280,007 |
| Total Noncurrent |  | - |  | 1,383,703 |  | 156,595 |  | 26,152 |  | 247,372 |  | 3,709 |  | 22,295 |  | - |  | - |  | 1,839,827 |
| Government-wide |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Adjustments: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Total - Business-type |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Activities | \$ | - | \$ | 1,494,692 | \$ | 190,416 | \$ | 32,735 | \$ | 257,323 | \$ | 3,709 | \$ | 469,808 | \$ | 116,450 | \$ | 5,402 | \$ | 2,570,537 |

## B. Net Revenues

Certain revenues of the University of Wisconsin System are reported net of scholarship allowances. For Fiscal Year 2006, these scholarship allowances totaled as follows (in thousands):

| Student Tuition and Fees | $\$ 74,987$ |
| :--- | ---: |
| Sales and Services of Auxiliary Enterprises | 13,660 |
|  | $\underline{\underline{\$ 88,647}}$ |

## NOTE 7. CAPITAL ASSETS

## Primary Government

Capital asset activity for the fiscal year ended June 30, 2006 was as follows (in thousands):

| Primary Government | Beginning Balance |  | Increases |  | Decreases |  | Ending <br> Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental activities: |  |  |  |  |  |  |  |  |
| Capital assets, not being depreciated: |  |  |  |  |  |  |  |  |
| Land and Land Improvements | \$ | 1,481,014 | \$ | 118,644 | \$ | (822) | \$ | 1,598,836 |
| Buildings and Improvements |  | 157,001 |  | 650 |  | - |  | 157,651 |
| Library Holdings |  | 77,827 |  | 1,056 |  | (34) |  | 78,850 |
| Equipment |  | 642 |  | - |  | - |  | 642 |
| Construction in Progress |  | 902,452 |  | 627,713 |  | $(536,710)$ |  | 993,456 |
| Infrastructure |  | 10,333,500 |  | 483,848 |  | $(90,331)$ |  | 10,727,018 |
| Total capital assets, not being depreciated |  | 12,952,437 |  | 1,231,912 |  | $(627,896)$ |  | 13,556,452 |
| Capital assets, being depreciated: |  |  |  |  |  |  |  |  |
| Land Improvements |  | 87,113 |  | 2,650 |  | (3) |  | 89,760 |
| Buildings and Improvements |  | 1,665,075 |  | 61,918 |  | (677) |  | 1,726,315 |
| Equipment |  | 562,350 |  | 60,096 |  | $(23,395)$ |  | 599,050 |
| Totals |  | 2,314,538 |  | 124,663 |  | $(24,076)$ |  | 2,415,126 |
| Less accumulated depreciation for: |  |  |  |  |  |  |  |  |
| Land Improvements |  | 32,081 |  | 4,951 |  | (3) |  | 37,029 |
| Buildings and Improvements |  | 515,087 |  | 44,907 |  | (246) |  | 559,748 |
| Equipment |  | 341,719 |  | 46,768 |  | $(20,725)$ |  | 367,762 |
| Totals |  | 888,887 |  | 96,626 |  | $(20,975)$ |  | 964,538 |
| Total Capital Assets, being depreciated, net |  | 1,425,651 |  | 28,037 |  | $(3,101)$ |  | 1,450,588 |
| Governmental activities capital assets, net | \$ | 14,378,088 | \$ | 1,259,949 | \$ | $(630,997)$ | \$ | 15,007,040 |

## Business-type activities:

Capital assets, not being depreciated:
Land and Land Improvements
Library Holdings
Construction in progress
Total Capital Assets, not being depreciated
Capital assets, being depreciated:
Land Improvements
Buildings
Equipment
Totals
Less accumulated depreciation for:
Land Improvements
Buildings
Equipment
Totals

Total Capital Assets, being depreciated, net
Business-type activities capital assets, net

| \$ | 111,312 | \$ | 6,399 | \$ | (25) | \$ | 117,686 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1,019,284 |  | 21,729 |  | $(4,376)$ |  | 1,036,636 |
|  | 154,366 |  | 257,998 |  | $(64,709)$ |  | 347,656 |
|  | 1,284,961 |  | 286,126 |  | $(69,110)$ |  | 1,501,978 |
|  | 9,894 |  | 93 |  | (51) |  | 9,936 |
|  | 3,590,517 |  | 146,667 |  | $(7,438)$ |  | 3,729,746 |
|  | 778,277 |  | 70,870 |  | $(32,469)$ |  | 816,678 |
|  | 4,378,688 |  | 217,630 |  | $(39,958)$ |  | 4,556,359 |
|  | 6,773 |  | 525 |  | (51) |  | 7,248 |
|  | 1,589,488 |  | 103,795 |  | $(5,701)$ |  | 1,687,582 |
|  | 521,177 |  | 63,384 |  | $(28,833)$ |  | 555,729 |
|  | 2,117,438 |  | 167,705 |  | $(34,585)$ |  | 2,250,559 |
|  | 2,261,249 |  | 49,925 |  | $(5,374)$ |  | 2,305,800 |
| \$ | 3,546,211 | \$ | 336,051 | \$ | $(74,484)$ | \$ | 3,807,778 |

In addition to the capital assets reported by governmental and business-type activities, the fiduciary funds reported gross capital assets of $\$ 3,076$ thousand at June 30, 2006, with accumulated depreciation totaling $\$ 3,055$ thousand.

## Depreciation Expense

Depreciation expense was charged to functions of the primary government as follows (in thousands):

| Governmental Activities |  |  | Business-type Activities |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Commerce | \$ | 1,349 | University of Wisconsin System | \$ | 155,891 |
| Education |  | 2,872 | Lottery |  | 50 |
| Transportation |  | 8,308 | Veterans Mortgage Loan Repayment |  | 23 |
| Environmental Resources |  | 8,168 | Other Business-Type |  | 11,742 |
| Human Relations and Resources |  | 45,565 | Total depreciation expense - |  |  |
| General Executive |  | 5,423 | business-type activities | \$ | 167,705 |
| Judicial |  | 3,104 |  |  |  |
| Legislative |  | 223 |  |  |  |
| Depreciation on capital assets held by the internal service funds |  | 21,616 |  |  |  |
| Total depreciation expense governmental activities | \$ | 96,626 |  |  |  |

## Construction in Progress

Construction in progress of the primary government reported in the government-wide statement of net assets at June 30,2006 included the following projects (in thousands):

|  | Allotments |  | Expended to June 30, 2006 |  | Encumbrances Outstanding |  | Unencumbered Allotment Balance |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities: |  |  |  |  |  |  |  |  |
| Reported through capital projects funds: |  |  |  |  |  |  |  |  |
| State Highway Rehabilitations and Marquette Interchange | \$ | 210,500 | \$ | 133,118 | \$ | -- | \$ | 77,382 |
| Madison Crime Lab Remodeling |  | 11,159 |  | 10,436 |  | -- |  | 723 |
| Other projects with allotments totaling less than \$10 million |  |  |  | 185,614 |  |  |  |  |
|  |  |  |  | 329,168 |  |  |  |  |
| Other: |  |  |  |  |  |  |  |  |
| Transportation-related funded through sources other than capital projects |  |  |  | 633,991 |  |  |  |  |
| Other |  |  |  | 30,296 |  |  |  |  |
| Total construction in progress - governmental activities |  |  | \$ | 993,456 |  |  |  |  |
| Business-type Activities: |  |  |  |  |  |  |  |  |
| University of Wisconsin System: |  |  |  |  |  |  |  |  |
| Interdisciplinary Center - Madison |  | 143,920 | \$ | 26,354 |  | 106,155 |  | 11,410 |
| Microbiological Science Building - Madison |  | 120,971 |  | 74,832 |  | 47,271 |  | $(1,132)$ |
| Mechanical Engineering Remodeling and Addition - Madison |  | 50,640 |  | 26,360 |  | 10,918 |  | 13,362 |
| Business and Economics Building - Whitewater |  | 41,496 |  | 822 |  | 136 |  | 40,537 |
| Grainger Hall Addition - Madison |  | 41,091 |  | 1,604 |  | 1,122 |  | 38,366 |
| Dayton Street Residence Hall - Madison |  | 35,900 |  | 12,994 |  | 18,554 |  | 4,352 |
| Student Center - River Falls |  | 34,060 |  | 17,840 |  | 9,996 |  | 6,224 |
| Phoenix Sports Center - Green Bay |  | 32,825 |  | 10,551 |  | 23,065 |  | (791) |
| Ullsvik Center Remodeling -- Platteville |  | 25,670 |  | 1,285 |  | 339 |  | 24,046 |
| Student Union Expansion - Parkside |  | 25,191 |  | 883 |  | 842 |  | 23,466 |
| University Center Upgrade -- Superior |  | 24,322 |  | 2,399 |  | 20,727 |  | 1,196 |
| Veterinarian Diagnostic Building - Madison |  | 23,498 |  | 20,330 |  | 2,122 |  | 1,046 |
| Student Recreation/Wellness Center - Oshkosh |  | 21,000 |  | 5,165 |  | 10,380 |  | 5,455 |
| Conner Center Addition - Whitewater |  | 20,249 |  | 1,503 |  | 15,963 |  | 2,783 |
| Southwest Hall Purchase - Platteville |  | 20,000 |  | 18,357 |  | -- |  | 1,643 |
| Campus Utility Upgrade - Madison |  | 19,962 |  | 18,107 |  | 1,675 |  | 180 |
| Lot 76 Parking Ramp - Madison |  | 18,000 |  | 14,071 |  | 122 |  | 3,808 |
| Homes for Veterans: |  |  |  |  |  |  |  |  |
| Home-skilled Nursing Facility - Southern Wisconsin Center |  | 17,144 |  | 16,703 |  | 888 |  | (447) |
| Other projects with allotments totaling less than \$10 million: |  |  |  |  |  |  |  |  |
| University of Wisconsin System |  |  |  | 65,461 |  |  |  |  |
| Other |  |  |  | 18,079 |  |  |  |  |
| Total construction in progress - business-type activities |  |  | \$ | 353,699 |  |  |  |  |

Certain construction in progress of the University of Wisconsin System as listed above is reported in the applicable major capital assets categories. Construction in progress of the University of Wisconsin System and of the other business-type activities as reported in the financial statements totaled $\$ 312.9$ million and $\$ 34.8$ million as of June 30, 2006, respectively.

## Component Units

Capital Assets balance of the Wisconsin Housing and Economic Development Authority at June 30, 2006, the University of Wisconsin Hospitals and Clinics Authority at June 30, 2006, the University of Wisconsin Foundation at December 31, 2005, and the State Fair Park Exposition Center, Inc. at December 31, 2005 were as follows (in thousands):

|  | Amount |  |
| :---: | :---: | :---: |
| Capital Assets, not being depreciated: |  |  |
| Land and Land Improvements | \$ | 9,763 |
| Construction in Progress |  | 22,419 |
| Total Capital Assets, not being depreciated |  | 32,182 |
| Capital Assets, being depreciated: |  |  |
| Buildings |  | 408,621 |
| Equipment |  | 180,583 |
| Totals |  | 589,204 |
| Less accumulated depreciation for: |  |  |
| Buildings |  | 142,285 |
| Equipment |  | 103,161 |
| Totals |  | 245,446 |
| Total Capital Assets, being depreciated, net |  | 343,759 |
| Component Units Capital Assets, net | \$ | 375,941 |

## NOTE 8. ENDOWMENTS

## Primary Government

## University of Wisconsin System

The University of Wisconsin System invests its trust funds, principally gifts and bequests designated as endowments or quasi-endowments, in two of its own investment pools: the Long Term Fund and the Intermediate Term Fund. Benefiting University of Wisconsin System entities receive quarterly distributions from the Long Term Fund, principally endowed assets, based on an annual spending rate applied to a 12-quarter moving average market value of the fund. Effective since the final quarter of Fiscal Year 2005, a spending rate of 4.0 percent was applied. Prior to the final quarter of Fiscal Year 2005, a spending rate of 4.5 percent was applied. Distributions from the Intermediate Term Fund, principally quasi-endowments and unspent income distributions, consist of interest earnings distributed quarterly. Spending rate and interest distributions from both of these funds are transferred to the State Investment Fund, pending near-term expenditures. At June 30, 2006, net appreciation of $\$ 7.5$ million was available to be spent.

University of Wisconsin System investment policies and guidelines for the Long Term Fund and Intermediate Term Fund are governed and authorized by the Board of Regents. The approved asset allocation policy for the Long Term Fund sets a general target of 30 percent marketable equities, 14 percent fixed income, 31 percent alternatives, and 25 percent tactical strategies. Accordingly, the fund includes investments in domestic and non-U.S. stocks and bonds, and limited partnerships consisting of venture capital and other private equity investments. The approved asset allocation for the Intermediate Term Fund is 100 percent intermediate maturity, investmentgrade fixed income.

The fair value of Endowments as of June 30, 2006 was $\$ 366.1$ million including unrealized loss of \$(9.2) million when fair values as of June 30, 2006 are compared to asset acquisition costs. This compares to a fair value as of June 30, 2005 of $\$ 344.2$ million. The net increase in fund balance during 2005-06 was $\$ 21.9$ million.

The book value of Endowments under control of the University of Wisconsin System was $\$ 344.2$ million as of June 30, 2006 compared to a book value of $\$ 330.4$ million as of June 30, 2005. The calculation of realized gains and losses is independent of a calculation of the net change in the fair value of investments since realized gains and losses are based on the difference between the selling price and the acquisition cost of the asset. Therefore, when assets are reported at fair value much of the realized gain or loss may have already been included in prior years as part of the overall change in the fair value of investments.

At June 30, 2006, the book value and fair value of principal funds under control of the University of Wisconsin System was (in millions):

|  |  |
| :--- | ---: |
| Original Contributions and Distributed Net Gains | $\$ 132.3$ |
| Realized Gains - Undistributed | 211.9 |
| Value | 344.2 |
| Unrealized Net Gains/Losses - Undistributed | 21.9 |
| Value | $\$ 366.1$ |

On June 30, 2006, the portfolio at market contained 45.7 percent in stocks, 12.7 percent in fixed income obligations, 12.4 percent in alternative assets, 17.2 percent in tactical allocation strategies, and 12.0 percent in short-term investments. The total return on the principal Long Term Fund including capital appreciation was 14.5 percent. The total return on the principal Intermediate Fund including capital appreciation was 0.1 percent. External investment counsel was furnished for funds representing 87.0 percent of market-value principal.

## Component Unit

## University of Wisconsin Foundation

At December 31, 2005 there were 3,322 funds pooled in an endowment fund for investment purposes. Generally, principal of the funds is to be kept intact with income from investments being distributed according to the wishes of the donor. For certain funds, principal is also available for distribution.

The University of Wisconsin Foundation's investment policies and guidelines are governed and authorized by the University of Wisconsin Foundation's Board of Directors. The Board does not limit the types of investments allowed.

For the fiscal year ended December 31, 2005, the endowment fund accounts reported cash and money market funds of $\$ 91.9$ million and investments with a fair value of $\$ 1,296.9$ million. This compares to a fair value for investments as of December 31, 2004 of $\$ 992.2$ million. The asset allocation for endowment assets at December 31, 2005 is 42.2 percent in domestic equities, 15.6 percent in international equities, 26.9 percent in alternative investment managers, 5.6 percent in fixed income, 7.4 percent in real assets and 2.3 percent in cash.

## NOTE 9. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund balances as of or for the year ended June 30, 2006 consist of the following (in thousands):

## A. Due from/to Other Funds:

Due from Other Funds and the Due to Other Funds represent short-term interfund accounts receivable and payable. The balances in these accounts at June 30, 2006 were as follows (in thousands):

|  | Due to Other Funds: |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General |  | Transportation |  | Nonmajor Governmental |  | Injured Patients and Families Compensation |  |
| Due from Other Funds: |  |  |  |  |  |  |  |  |
| General | \$ | - | \$ | 30,391 | \$ | 75,266 | \$ | 50 |
| Transportation |  | 12,706 |  |  |  | 47,160 |  |  |
| Nonmajor Governmental |  | 52,166 |  | 13,137 |  | 3,520 |  | 27 |
| Environmental Improvement |  | 148 |  | - |  | 3 |  |  |
| University of Wisconsin System |  | 22,893 |  | 1,192 |  | 2,369 |  |  |
| Unemployment Reserve |  | 343 |  | - |  | - |  |  |
| Nonmajor Enterprise |  | 6,694 |  | - |  | 21 |  |  |
| Internal Service |  | 12,053 |  | 3,031 |  | 8,245 |  | 3 |
| Fiduciary |  | 21,463 |  | 3,223 |  | 2,228 |  | 4 |
| Total | \$ | 128,466 | \$ | 50,975 | \$ | 138,811 | \$ | 85 |

The balances in the Due from Other Funds and Due to Other Funds accounts typically result from the time lag between the dates that
(1) interfund goods and services were provided and when the payments occurred, and
(2) interfund transfers were accrued and when the liquidations occurred.

|  | Environmental Improvement |  | University of Wisconsin System |  | Unemployment Reserve |  | Nonmajor Enterprise |  | Internal Service |  | Fiduciary |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 118 | \$ | 65,322 | \$ | 8,535 | \$ | 32,803 | \$ | 6,781 | \$ | 36,766 | \$ | 256,033 |
|  | - |  | 220 |  | - |  | 2 |  | 7 |  | - |  | 60,095 |
|  | 793 |  | 36,106 |  | - |  | 4,092 |  | 673 |  | - |  | 110,514 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 151 |
|  | 2 |  | - |  | - |  | 1 |  | 33 |  | - |  | 26,489 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 343 |
|  | - |  | 3 |  | - |  | 568 |  | 16 |  | 72,113 |  | 79,416 |
|  | 1 |  | 1,072 |  | - |  | 525 |  | 259 |  | 577 |  | 25,766 |
|  | 11 |  | 23,228 |  | - |  | 3,728 |  | 565 |  | 3,565 |  | 58,015 |
| \$ | 925 | \$ | 125,952 | \$ | 8,535 | \$ | 41,718 | \$ | 8,334 | \$ | 113,021 | \$ | 616,823 |

## B. Due from/to Component Units

Receivables and payables between funds and component units at June 30, 2006 were as follows (in thousands);

|  | Due from Component Unit |  |  |  |  |  |  |  | Due from Primary Government |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  University of <br> Wisconsin <br> System <br> General  |  |  |  | Interna Service |  |  | Fiduciary | University of Wisconsin Hospitals and Clinics Authority |  | State Fair Park <br> Exposition <br> Center, Inc. |  | Timing Differences |  | Total |  |
| Due to Primary Government: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Wisconsin Housing and Economic |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| University of Wisconsin Hospitals and Clinics Authority |  | 2,075 |  | 5,402 |  | - |  | 2,774 |  | - |  | - |  | - |  | 10,251 |
| State Fair Park Exposition, Center Inc. |  |  |  | - |  | - |  | - |  | - |  | - |  | 70 |  | 70 |
| Due to Component Unit: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| University of Wisconsin System |  |  |  | - |  | - |  | - |  | 1,544 |  | - |  | - |  | 1,544 |
| Timing Differences |  | - |  | - |  | - |  | - |  | - |  | 170 |  | - |  | 170 |
| Total | \$ | 2,075 | \$ | 5,402 | \$ | 3 | \$ | 2,774 | \$ | 1,544 | \$ | 170 | \$ | 70 | \$ | 12,038 |

Receivables and liabilities between the primary government and the discretely presented component unit do not agree because the State Fair Park Exposition Center, Inc. has a December 31 fiscal year end.

## C. Interfund Receivables/Payables

Interfund Receivables/Payables represent short-term loans from one fund to another to cover cash overdrafts. Interfund receivables/payables at June 30, 2006 were as follows (in thousands):

|  | Interfund Receivables |  |
| :--- | ---: | ---: |
|  | Fiduciary |  |
| Interfund Payables: |  |  |
| General | $\$$ | 403,327 |
| Nonmajor Governmental |  | 300 |
| Nonmajor Enterprise |  | 23,523 |
| Internal Service |  | 23,066 |
| Fiduciary |  | $1,657,411$ |
| Total | $\$$ | $2,107,627$ |

## D. Advances tolfrom Other Funds

Advances to/from Other Funds represent long-term loans to one fund from another fund. Advances at June 30, 2006 were as follows (in thousands):

|  | Advances to Other Funds (asset): |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | General | Internal <br> Service | Total |  |
| Advances from Other |  |  |  |  |
| Funds (liability): |  |  |  |  |
| Nonmajor Governmental | \$ | \$ 2,889 | \$ | 2,889 |
| Fiduciary | 200 | - |  | 200 |
| Total | \$ 200 | \$ 2,889 | \$ | 3,089 |

## E. Interfund Transfers

Interfund Transfers in and out that occurred during Fiscal Year 2006 were as follows (in thousands):

|  | Transfers in: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | General |  | Transportation |  | Nonmajor Governmental |  | Environmenta Improvement |  | University of Wisconsin System |  | Nonmajor Enterprise |  | Internal Service |  | Total |  |
| Transfers out: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General | \$ | - | \$ | 2,487 | \$ | 760,168 | \$ | - | \$ | 916,143 | \$ | 58,681 | \$ | 5,988 | \$ | 1,743,467 |
| Transportation |  | 345,145 |  | - |  | 23,916 |  | - |  | 10 |  | - |  | - |  | 369,071 |
| Nonmajor Governmental |  | 68,480 |  | 6,677 |  | 140,176 |  | 11,280 |  | 121,984 |  | 5,479 |  | 347 |  | 354,422 |
| Injured Patients and |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Families Compensation |  | 11 |  | - |  | - |  | - |  | - |  | - |  | - |  | 11 |
| Environmental Improvement |  | 106 |  | - |  | 6,000 |  | - |  | - |  | - |  | - |  | 6,106 |
| University of Wisconsin |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| System |  | 42,878 |  | - |  | 5 |  | - |  | - |  | - |  | - |  | 42,883 |
| Unemployment Reserve |  | 1,660 |  | - |  | - |  | - |  | - |  | - |  | - |  | 1,660 |
| Nonmajor Enterprise |  | 38,378 |  | - |  | 966 |  | - |  | - |  | 230 |  | 236 |  | 39,809 |
| Internal Service |  | 17,186 |  | - |  | 326 |  | - |  | - |  | - |  | 4,319 |  | 21,832 |
| Fiduciary |  | 4 |  | - |  | - |  | - |  | - |  | - |  | - |  | 4 |
| Noncurrent Assets Transferred Between Proprietary Funds and Governmental Funds |  | - |  | - |  | - |  | - |  | - |  | (442) |  | - |  | (442) |
| Total | \$ | 513,848 | \$ | 9,164 | \$ | 931,557 | \$ | 11,280 | \$ | 1,038,137 | \$ | 63,949 | \$ | 10,890 | \$ | 2,578,824 |

Transfers are typically used to move: (1) revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, (3) unrestricted revenues collected in one fund to finance various programs accounted for in other funds in accordance with statute or budgetary authorizations, and (4) accumulated surpluses from other funds to the General Fund when authorized by statute.

## Nonroutine and Other Transfers

In the fiscal year ended June 30, 2006, transfers considered nonroutine or inconsistent with the fund making the transfer included the following (in thousands):

| Funds Reporting the Transfer | Amount |
| :--- | ---: |
|  |  |
| Transfers to the General Fund from other funds |  |
| to address revenue shortfalls: | $\$ 338,449$ |
| Transportation | 4,200 |
| Environmental | 19,142 |
| Recycling | 18,185 |
| Utility Public Benefit | 10,861 |
| Petroleum Inspection | 7,927 |
| Technology Services | 5,904 |
| Facilities Operations and Maintenance | 1,316 |
| Badger State Industries |  |
|  |  |
| Transfers to the General Fund from other funds in lieu |  |
| of payments for the annual appropriation bonds, |  |
| which were issued to pay the unfunded pension |  |
| liability and unfunded accumulated unused sick leave: | 4,164 |
| Transportation | 2,231 |
| Conservation | 33,062 |
| University of Wisconsin System | 5,955 |
| Other funds | Continued |


| Funds Reporting the Transfer | Amount |
| :---: | :---: |
| Transfers to the General Fund for the Accountability, Consolidation, Efficiency (ACE) initiative: <br> Transportation <br> Other | $\begin{array}{r} \text { \$ } 1,661 \\ 660 \end{array}$ |
| Transfers to the Medical Assistance Trust Fund from the General Fund | 303,416 |
| Transfers to the Conservation Fund (2005 Wisconsin <br> Act 25): <br> Environmental <br> Recycling | 1,000 3,255 |
| Transfer to the General Fund from sale of Institutional Farm Operations Fund land | 9,137 |

## NOTE 10. CHANGES IN LONG-TERM LIABILITIES

During the year ended June 30, 2006, the following changes occurred in long-term liabilities (in thousands):

Primary Government

| Governmental Activities | Balance July 1, 2005 |  | Additions |  | Reductions |  | Balance June 30, 2006 |  | Amounts Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bonds Payable: |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 3,763,973 | \$ | 646,619 | \$ | 368,610 | \$ | 4,041,982 | \$ | 296,573 |
| Annual Appropriation Bonds |  | 1,792,290 |  | 198 |  | - |  | 1,792,488 |  |  |
| Revenue Bonds |  | 3,117,727 |  | 165,861 |  | 132,962 |  | 3,150,627 |  | 146,487 |
| Total Bonds Payable |  | 8,673,990 |  | 812,678 |  | 501,572 |  | 8,985,096 |  | 443,060 |
| Other Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liability |  | 113,166 |  | 7,370 |  | 20,375 |  | 100,161 |  | 26,452 |
| Capital Leases |  | 22,856 |  | 16,635 |  | 2,650 |  | 36,840 |  | 11,586 |
| Installment Contracts |  | 1,571 |  | 2,457 |  | 3,362 |  | 666 |  | 642 |
| Compensated Absences |  | 118,584 |  | 61,411 |  | 50,674 |  | 129,322 |  | 55,002 |
| Claims, Judgments and Commitments |  | 12,237 |  | 1,192 |  | - |  | 13,429 |  | - |
| Total Governmental Activities |  |  |  |  |  |  |  |  |  |  |
| Long-term Liabilities | \$ | 8,942,404 | \$ | 901,743 | \$ | 578,633 | \$ | 9,265,514 | \$ | 536,741 |

Repayment of the general obligation bonds is made from the Bond Security and Redemption Fund. The amount presented in this fund represents the liability to be paid from resources accumulated to provide debt service payments in Fiscal Year 2006. Repayment of the revenue bonds principal and interest is made from the appropriate debt service fund with payments secured by registration and inspection fees collected by the appropriate program. The compensated absences liability will be liquidated by the State's governmental and internal service funds. Long-term liabilities for claims, judgments and commitments are generally liquidated with resources of the governmental activities.

| Business-type Activities | Balance July 1, 2005 |  | Additions |  | Reductions |  |  | Balance June 30, 2006 |  | Amounts Due Within One Year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bonds Payable: |  |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | \$ | 893,196 | \$ | 53,309 | \$ | 50,237 | \$ | 896,268 | \$ | 36,736 |
| Revenue Bonds |  | 652,213 |  | 84,951 |  | 46,291 |  | 690,873 |  | 47,085 |
| Total Bonds Payable |  | 1,545,409 |  | 138,260 |  | 96,528 |  | 1,587,141 |  | 83,821 |
| Other Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liability |  | 1,302,560 |  | 151,539 |  | 145,349 |  | 1,308,751 |  | 178,230 |
| Capital Leases |  | 48,427 |  | 5,455 |  | 6,197 |  | 47,686 |  | 5,056 |
| Compensated Absences |  | 100,811 |  | 13,059 |  | 4,930 |  | 108,940 |  | 56,830 |
| Total Business-type Activities |  |  |  |  |  |  |  |  |  |  |
| Long-term Liabilities | \$ | 2,997,207 | \$ | 308,314 | \$ | 253,004 | \$ | 3,052,518 | \$ | 323,937 |

## Component Units

The following table presents the changes in long-term liabilities of the Wisconsin Housing and Economic Development Authority at June 30, 2006, the Wisconsin Health Care Liability Insurance Plan at December 31, 2005, the University of Wisconsin Hospitals and Clinics Authority at June 30, 2006, the University of Wisconsin Foundation at December 31, 2005, and the State Fair Park Exposition Center, Inc. at December 31, 2005:

|  | Balance July 1, 2005 |  | Additions |  | Reductions |  | Balance June 30, 2006 |  | Amounts Due Within One Year |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Bonds and Notes Payable: |  |  |  |  |  |  |  |  |  |  |
| Revenue Bonds and Notes | \$ | 2,443,386 | \$ | 488,757 | \$ | 78,251 | \$ | 2,853,892 | \$ | 67,430 |
| Future Benefits and Loss Liability |  | 33,901 |  | -- |  | 1,734 |  | 32,167 |  | 10,825 |
| Capital Leases |  | 18,189 |  | -- |  | 3,429 |  | 14,760 |  | 2,788 |
| Compensated Absences |  | 5,065 |  | 5,425 |  | 4,608 |  | 5,882 |  | 5,386 |
| Pension Related |  | 79,534 |  | -- |  | 1,203 |  | 78,331 |  | 4,157 |
| Total Component Units |  |  |  |  |  |  |  |  |  |  |
| Long-term Liabilities | \$ | 2,580,074 | \$ | 494,182 | \$ | 89,225 | \$ | 2,985,032 | \$ | 90,586 |

## NOTE 11. BONDS, NOTES AND OTHER DEBT OBLIGATIONS

The following schedule summarizes outstanding long-term bonds and notes payable at June 30, 2006 (in thousands):

| Primary Government |  |
| :---: | :---: |
| Governmental Activities: |  |
| General Obligation Bonds | \$ 4,041,981 |
| Annual Appropriation Bonds | 1,792,488 |
| Revenue Bonds: |  |
| Transportation | 1,485,558 |
| Petroleum Inspection | 190,985 |
| Badger Tobacco Asset Securitization |  |
| Corporation | 1,474,084 |
| Total Governmental Activities | 8,985,096 |
| Business-type Activities: |  |
| General Obligation Bonds: |  |
| University of Wisconsin System | 537,309 |
| Other Business-type | 358,958 |
| Revenue Bonds: |  |
| Environmental Improvement | 690,872 |
| Total Business-type Activities | 1,587,139 |
| Total Primary Government | 10,572,235 |
| Component Units: |  |
| Wisconsin Housing and Economic |  |
| Development Authority Revenue Bonds | 2,566,970 |
| University of Wisconsin Hospitals |  |
| And Clinics Authority Revenue Bonds | 234,014 |
| State Fair Park Exposition Center, Inc. |  |
| Revenue Bonds and Notes Payable | 40,795 |
| University of Wisconsin Foundation Note Payable | 12,113 |
| Total Component Units | 2,853,892 |
| Total at June 30, 2006 | \$13,426,127 |

## A. General Obligation Bonds

## Primary Government

The State of Wisconsin Building Commission, an agency of the State, is empowered by law to consider, act upon, authorize, issue and sell all debt obligations of the State. To date, the Commission has authorized and issued general obligation bonds primarily to provide funds for the acquisition or improvement of land, water, property, highways, buildings, equipment or facilities for public purposes. Occasionally, general obligation bonds are also issued for the purpose of providing funds for veterans housing loans and to refund general obligation bonds. All general obligation bonds authorized and issued by the State are secured by a pledge of the full faith, credit and taxing power of the State of Wisconsin and are customarily repaid over a period of twenty to thirty years.

Article VIII of the Wisconsin Constitution and Wis. Stat. Sec. 18.05 set limits on the amount of debt that the State can contract in total and in any calendar year. In total, debt outstanding cannot exceed five percent of the value of all taxable property in the State. Annual debt issued cannot exceed the lesser of threequarters of one percent or five percent of the value of all taxable property in the State less net indebtedness at January 1.

At June 30, 2006, \$3,019.1 million of general obligation bonds were authorized but unissued.

General obligation bonds issued and outstanding as of June 30, 2006 were as follows (in thousands):

| Fiscal <br> Year <br> Issued | Series | Dates | Interest Rates | Maturity Through |  | Amount Issued |  | Amount utstanding |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1990 | 1990 Series D | 5/90 | 7.0 | 5/10 | \$ | 65,859 | \$ | 15,001 |
| 1991 | 1991 Series B | 5/91 | 6.75 to 6.85 | 5/11 |  | 117,136 |  | 30,399 |
| 1992 | 1992 Refunding Issue | 3/92 | 6.25 | 5/15 |  | 448,935 |  | 85,160 |
| 1993 | $\begin{aligned} & 1992 \text { 2; } \\ & 1993 \text { 1, } 2 \end{aligned}$ | $\begin{aligned} & 10 / 92 \\ & 1 / 93 ; 3 / 93 \end{aligned}$ | 4.9 to 6.5 | 5/15 |  | 423,565 |  | 189,905 |
| 1994 | 1993 Refunding Issues 3, 5, 6; 1994 Refunding Issue 2 | $\begin{aligned} & 8 / 93 ; 12 / 93 ; \\ & \text { 10/93; 3/94; } \end{aligned}$ | 4.85 to 6.2 | 5/24 |  | 515,830 |  | 187,765 |
| 1995 | 1994 Series 3 and C; 1995 Series B and 1 | $\begin{aligned} & \text { 9/94; 9/94; } \\ & \text { 2/95, 2/95 } \end{aligned}$ | 5.7 to 6.65 | 5/25 |  | 100,400 |  | 5,610 |
| 1996 | 1995 Series 2; <br> 1996 Series B | $\begin{aligned} & \text { 10/95; } \\ & 5 / 96 \end{aligned}$ | 5.75 to 6.2 | 11/24 |  | 87,850 |  | 8,720 |
| 1997 | $\begin{aligned} & 1996 \text { C and D; } \\ & 19971 \text { and } \end{aligned}$ | $\begin{aligned} & \text { 9/96; 10/96; } \\ & 3 / 97 ; 3 / 97 \end{aligned}$ | 5.75 to 6.0 | 5/27 |  | 190,230 |  | 11,955 |
| 1998 | 1997 B, C and D; 1998 A, B and C | $\begin{aligned} & 7 / 97 ; 9 / 97 \\ & \text { 9/97; 3/98; 5/98; 5/98 } \end{aligned}$ | 4.5 to 7.25 | 11/28 |  | 411,765 |  | 71,175 |
| 1999 | 1998 Series 1, 2, D, E and F; 1999 Series 1, A and B | 8/98; 9/98; 9/98; 10/98 10/98; 5/99; 2/99; 5/99 | 4.0 to 7.25 | 11/30 |  | 590,675 |  | 267,105 |
| 2000 | 1999 C and D; 2000 A; | 10/99; 11/99; 3/00 | 5.0 to 7.7 | 11/30 |  | 315,000 |  | 56,610 |
| 2001 | 2000 Series B \& E; <br> 2001 Series A, B, C and D | $\begin{aligned} & \text { 7/00;11/00 } \\ & \text { 2/01; 4/01; 6/01; 6/01 } \end{aligned}$ | 4.5 to 8.05 | 11/31 |  | 259,030 |  | 74,130 |
| 2002 | 2001 Series 1, E, F; <br> 2002 Series 1, A, B, C, D | $\begin{aligned} & \text { 10/01; 10/01; 10/01 } \\ & \text { 3/02; 3/02; 3/02; 6/02; 6/02 } \end{aligned}$ | 4.0 to 6.96 | 5/33 |  | 819,545 |  | 513,820 |
| 2003 | 2002 Series E, F, G and H; 2003 Series 1, 2, and A | $\begin{aligned} & \text { 9/02; 9/02; 10/02; 12/02 } \\ & \text { 4/03; 4/03; 5/03 } \end{aligned}$ | 2.45 to 5.25 | 5/33 |  | 415,190 |  | 356,220 |
| 2004 | $\begin{aligned} & 2003 \text { B, C, and 3; } \\ & 2004 \text { 1, 2, A, } 3 \text { and CWGBC } \end{aligned}$ | $\begin{aligned} & 7 / 03 ; 10 / 03 ; 10 / 03 ; \\ & 1 / 04 ; 1 / 04,3 / 04 ; 6 / 04 ; 4 / 04 \end{aligned}$ | 0 to 19.088 | 5/34 |  | 1,305,096 |  | 1,225,931 |
| 2005 | 2004 Series 4, B, C, D \& E 2005 Series 1, A, B and C | $\begin{aligned} & 7 / 04 ; 8 / 04 ; 8 / 04 ; 8 / 04 ; 10 / 04 ; \\ & \text { 2/05; 2/05; 4/05; 4/05 } \end{aligned}$ | 3.0 to 5.65 | 5/35 |  | 1,079,440 |  | 1,037,535 |
| 2006 | 2005 Series D \& E: 2006 Series 1 \& A | $\begin{aligned} & 8 / 05 ; 12 / 05 ; \\ & 1 / 06 ; 3 / 06 \end{aligned}$ | 4.0 to 5.25 | 5/26 |  | 662,910 |  | 662,910 |
| Total |  |  |  |  |  | 7,808,456 |  | 4,799,951 |
| Premium | Discounts |  |  |  |  | -- |  | 203,109 |
| Deferred | mount on Refunding |  |  |  |  | -- |  | $(64,812)$ |
| Total Ge | ral Obligation Bonds |  |  |  | \$ | 7,808,456 | \$ | 4,938,249 |

As of June 30, 2006, general obligation bond debt service requirements for principal and interest for governmental activities and business type activities are as follows (in thousands):

| Fiscal Year <br> Ended June 30 | Governmental Activities |  |  |  | Business-Type Activities |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Principal |  | Interest |  | Principal |  | Interest |  |
| 2007 | \$ | 279,129 | \$ | 210,346 | \$ | 35,106 | \$ | 45,283 |
| 2008 |  | 281,226 |  | 192,768 |  | 37,702 |  | 43,405 |
| 2009 |  | 285,184 |  | 179,229 |  | 38,043 |  | 41,569 |
| 2010 |  | 287,999 |  | 150,655 |  | 38,410 |  | 39,679 |
| 2011 |  | 282,238 |  | 132,650 |  | 37,870 |  | 37,727 |
| 2012-2016 |  | 1,247,009 |  | 472,424 |  | 212,019 |  | 157,949 |
| 2017-2021 |  | 873,051 |  | 208,672 |  | 212,323 |  | 103,164 |
| 2022-2026 |  | 381,007 |  | 42,885 |  | 181,522 |  | 50,157 |
| 2027-2031 |  | -- |  | -- |  | 65,705 |  | 15,019 |
| 2032-2036 |  | -- |  | -- |  | 24,410 |  | 2,242 |
| Total |  | 3,916,843 |  | 1,589,629 |  | 883,110 |  | 536,194 |
| Premiums/Discounts |  | 178,549 |  | -- |  | 24,560 |  | -- |
| Deferred Amount on Refunding |  | $(53,410)$ |  | -- |  | $(11,402)$ |  | -- |
| Total | \$ | 4,041,982 | \$ | 1,589,629 | \$ | 896,268 | \$ | 536,194 |

## Zero Coupon Bonds

The general obligation bonds of 1990, Series D (Higher Education Series), are zero coupon bonds recorded in the amount of \$15.0 million which is the accreted value at June 30, 2006. The bonds mature on May 1 through the year 2010.

The general obligation bonds of 1991, Series B, are zero coupon bonds recorded in the amount of $\$ 30.4$ million. The bonds mature on May 1 through the year 2011.

## B. Annual Appropriation Bonds

In December 2003, the State issued $\$ 1.8$ billion of General Fund Annual Appropriation Bonds consisting of Series A (Taxable Fixed Rate) and Series B (Taxable Auction Rate Certificates). These appropriation obligations were authorized by Wisconsin Statutes to obtain proceeds to pay the State's anticipated unfunded accrued prior service (pension) liability under Wis. Stat. Section 40.05(2)(b) and its unfunded accrued liability for sick leave conversion credits under Wis. Stat. Section 40.05(4)(b), (bc), and (bw) and Subchapter IX of Chapter 40.

These appropriation obligations are not general obligations of the State, and do not constitute "public debt" of the State as that term is used in the Constitution and in the State Statutes. The payment of the principal of, and premium, if any, and interest on the obligations is subject to annual appropriation; that is, payments due in any fiscal year of the State will be made only to the extent sufficient amounts are appropriated by the Legislature. The State is not legally obligated to appropriate any amounts for payment of debt service. The Legislature, recognizing its moral obligation to make timely appropriations from the General Fund sufficient to pay debt service on such obligations, expresses in Wis. Stat. Section $16.527(10)$ its expectation and aspiration that it will do so. The Legislature's recognition of a moral obligation, however, does not create a legally enforceable obligation.

The General Fund Annual Appropriation Bonds, Series A (Taxable Fixed Rate) in the amount of $\$ 850.0$ million ("Series A Bonds"), bear interest at rates from 4.80 percent to 5.70 percent computed on the basis of a 30-day month and a 360-day year, payable semiannually on each May 1 and November 1 until their maturity dates.

The General Fund Annual Appropriation Bonds, Series B (Taxable Auction Rate Certificates), in the amount of $\$ 944.9$ million, are multimodal bonds issued in multiple subseries, as taxable Auction Rate Certificates ("Series B Bonds" or "ARCs"). Interest on the Series B Bonds is variable and is computed on the basis of a 360-day year and for the number of days actually elapsed.

As of June 30, 2006, the debt service requirements for principal and interest on these bonds are as follows (in thousands):

| Fiscal Year Ended June 30 | Principal | Interest |  |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| 2007 | $\$$ | -- | $\$$ |
| 2008 | -- | 94,471 |  |
| 2009 | 6,100 | 94,471 |  |
| 2010 | 10,850 | 94,105 |  |
| 2011 | 16,050 | 93,561 |  |
| $2012-2016$ | 362,445 | 416,784 |  |
| $2017-2021$ | 230,340 | 357,657 |  |
| $2022-2026$ | 639,665 | 260,190 |  |
| $2027-2031$ | 479,350 | 86,353 |  |
| 2032 | 50,050 | 2,281 |  |
| Total | $1,794,850$ | $1,594,297$ |  |
| Unamortized Premium/Discount | $(2,362)$ | -- |  |
| Total, net | $\$ 1,792,488$ | $\$$ | $1,594,297$ |

## Interest Rate Swaps

The State has entered into interest rate exchange agreements, or swap agreements, to modify interest rates on its outstanding annual appropriation bonds. Other than the net interest expenditures resulting from these agreements, no amounts are recorded in the financial statements.

Objective - In December 2003, the State issued annual appropriation bonds in the amount of $\$ 1.8$ billion. Of this amount, $\$ 944.9$ million was issued as taxable auction rate certificates (ARCs) in nine sub-series and having variable interest rates set every respective 28 days at an auction. The State entered into four interest rate exchange agreements with four different counterparties in order to reduce the interest rate risk in connection with $\$ 595.2$ million of ARCs. In June 2005, the State entered into four additional interest rate exchange agreements with three counterparties in order to reduce the interest rate risk on the balance of the ARCs (\$349.7 million).

Terms - All of the ARCs are subject to the interest rate exchange agreements. The ARCs mature and a related notional amount of the related interest rate exchange agreements decline from May 1, 2009 through 2032. Based on the interest rate exchange agreements, the State owes interest calculated at fixed rates ranging from 4.523 percent to 5.47 percent to the counterparties and the counterparties owe the State interest an amount based on a variable rate, which is the one-month LIBOR. The net amount is paid monthly.

Fair Value - As of June 30, 2006, the aggregate fair value of the interest exchange agreements was $\$ 54.8$ million. The fair value was valued by a third party consultant based on information contained in the broker Interest Rate Swap Confirmations supplied by the five counterparties -- JP Morgan Chase, Citibank N.A. New York, UBS AG, Bear Stearns Financial Products, and Morgan Stanley Bank. Based on those parameters, and swap market conditions prevailing on the June 30, 2006 valuation date, the third party consultant calculated the estimated market value.

The valuations of derivative transactions provided by the third party consultant are indicative values based on mid-market levels as of the close of business on the date for which they are provided. The fair value may vary throughout the life of the swap agreements due to changes in fixed swap interest rates and swap market conditions.

Associated Debt - Using rates as of June 30, 2006, debt service requirements are presented for the ARCs that are subject to the interest rate exchange agreements and the net swap payments assuming that interest rates remain the same for their term. As rates vary, interest payments on the ARCs and net swap payments will vary.
(in thousands)

| Fiscal Year Ended June 30 |  | Principal |  | Interest |  | Interest <br> Rate waps, Net |  | Totals |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2007 | \$ | -- | \$ | 51,213 | \$ | $(2,442)$ | \$ | 48,771 |
| 2008 |  | -- |  | 51,354 |  | $(2,582)$ |  | 48,772 |
| 2009 |  | 6,100 |  | 51,159 |  | $(2,435)$ |  | 54,824 |
| 2010 |  | 10,850 |  | 50,786 |  | $(2,381)$ |  | 59,255 |
| 2011 |  | 16,050 |  | 50,152 |  | $(2,290)$ |  | 63,912 |
| 2012-2016 |  | 64,850 |  | 236,706 |  | $(9,644)$ |  | 291,912 |
| 2017-2021 |  | 60,050 |  | 226,426 |  | $(8,040)$ |  | 278,436 |
| 2022-2026 |  | 257,550 |  | 185,091 |  | $(2,163)$ |  | 440,478 |
| 2027-2031 |  | 479,350 |  | 85,686 |  | 666 |  | 565,702 |
| 2032 |  | 50,050 |  | 2,274 |  | 7 |  | 52,331 |
|  | \$ | 944,850 | \$ | 990,847 | \$ | $(31,304)$ | \$ | 1,904,393 |

Interest Rate Risk - Although the interest rate is synthetically fixed under the interest rate exchange agreements, interest payments on the ARCs subject to the interest rate exchange agreements and net swap payments will vary as interest rates vary.

Credit Risk - As of June 30, 2006, the State was exposed to credit risk in the amount of the aggregate fair value of the interest rate exchange agreements. The State has entered into eight interest rate agreements with five different counterparties. The lowest rating assigned to these counterparties is, as of June 30, 2006, Aa3 by Moody's, A+ by Standard \& Poor's, and AA- by Fitch Ratings (which only assigns a rating for four of the five counterparties). Under the interest rate exchange agreements and to mitigate the potential for credit risk, if any of the counterparties' credit quality falls below A3 by Moody's Investors Service or A- by either Standard \& Poor's or Fitch Ratings, the fair value of the interest rate exchange agreement for that respective counterparty will be fully collateralized by that counterparty. In addition, an event of termination occurs if any of the counterparties' credit quality falls below Baa2 by Moody's investors service of BBB by either Standard \& Poor's or Fitch Ratings.

Basis Risk - The interest rate exchange agreements expose the State to basis risk (i.e., a shortfall or surplus between the variable interest rate received on the interest rate exchange agreements and the interest rate paid on the ARCs) as the relationship between the one-month LIBOR and the ARCs vary, which changes the synthetic rate on the bonds. As of June 30, 2006, the one-month LIBOR was 5.35 percent and the interest rate on the ARCs was 5.25 percent. This current positive variance effectively reduces the nominal synthetic fixed interest rate paid by the State on the interest rate exchange agreements. The relationship between the one-month LIBOR and ARCs will vary over time and any variation will result in a de facto adjustment to the intended synthetic interest rates.

Termination Risk - The interest rate exchange agreements may be terminated by the State, upon two business days written notice, designating to the counterparty the termination date. The State or the counterparties may terminate the interest rate exchange agreements if the other party fails to perform under the terms of the interest rate exchange agreements or if other various events occur. If any interest rate exchange agreement is terminated, the State would be unhedged and exposed to additional interest rate risk on the related ARCs. In addition, if the interest rate exchange agreement has a negative fair value at the time of termination, the State would incur a loss and would be required to make $a$ settlement payment to the related counterparty. Actual termination payments, if required to be made, can be made, at the State's discretion, from the Stabilization Fund, or delayed until funds are available in the Subordinated Payment Obligations Fund or until the next biennium when appropriations can be made in the biennial budget for the termination payments. To further mitigate the risk of an involuntary termination event, the State has also purchased a swap insurance policy from a financial guaranty insurance company that was rated Aaa by Moody's and AAA by Standard \& Poor's and Fitch. The State's regularly scheduled net payment obligations under six of the eight interest rate exchange agreements are insured subject to the terms and conditions of the policy.

Market-access Risk and Rollover Risk - The State's swap agreements are for the term (maturity) of the ARCs and, therefore, there is no market-access risk or rollover risk.

## C. Revenue Bonds

## Primary Government

Chapter 18, Wisconsin Statutes, authorizes the State to issue revenue obligations secured by a pledge of revenues or property derived from the operation of a program funded by the issuance of these obligations. The resulting bond obligations are not general obligations of the State.

## Transportation Revenue Bonds

Transportation Revenue Bonds are issued to finance part of the costs of certain transportation facilities and major highway projects. Chapter 18, Subchapter II of the Wisconsin Statutes as amended, Wis. Stat. Sec. 84.59 and a general bond resolution and series resolutions authorize the issuance of these bonds.

The Department of Transportation is authorized to issue a total of $\$ 2,324.4$ million of revenue bonds. Presently, there are twelve issues of Transportation Revenue Bonds totaling $\$ 1,485.6$ million. Debt service payments are secured by driver and vehicle registration fees and also a reserve fund, which will be used in the event that a deficiency exists in the redemption fund.

The Transportation Revenue Bonds issued and outstanding as of June 30, 2006 were as follows (in thousands):

| Issue | Issue Date | Interest <br> Rates | Maturity <br> Through | Issued | Outstanding |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2005B | 9/05 | 4.0 to 5.0 | 7/25 | \$ 158,400 | \$ 158,400 |
| 2005A | 3/05 | 3.0 to 5.25 | 7/25 | 235,585 | 235,585 |
| 20041 | 9/04 | 5.0 to 5.25 | 7/17 | 95,905 | 92,805 |
| 2003A | 11/03 | 3.0 to 5.0 | 7/24 | 211,175 | 203,615 |
| 2002A | 10/02 | 3.0 to 5.0 | 7/23 | 168,945 | 156,545 |
| 2002 1\& 2 | 4/02 | 3.375 to 5.75 | $7 / 19$ \& 7/22 | 254,375 | 205,525 |
| 2001A | 11/01 | 4.0 to 5.0 | 7/22 | 140,000 | 118,860 |
| 1998A\&B | 8\&10/98 | 4.25 to 5.5 | $7 / 19$ \& 7/16 | 199,815 | 164,630 |
| 1996A | 5/96 | 6.0 | 7/06 | 43,205 | 5,290 |
| 1993A | 9/93 | 4.5 to 5.0 | 7/12 | 116,450 | 69,020 |
|  |  |  |  | 1,623,855 | 1,410,275 |
| Unamortized Premium |  |  |  | -- | 75,283 |
| Total |  |  |  | \$1,623,855 | \$1,485,558 |

## Petroleum Inspection Fee Revenue Bonds

Petroleum Inspection Fee (PIF) Revenue Bonds are issued to finance claims made under the Petroleum Environmental Cleanup Fund Award (PECFA) Program for reimbursement of cleanup costs to soil and groundwater contamination. The program reimburses owners for 75 percent to 99 percent of cleanup costs associated with soil and groundwater contamination.

Presently, there are four issues of PIF Bonds outstanding totaling $\$ 190.9$ million. Debt service payments are secured by petroleum inspection fees.

The PIF revenue bonds issued and outstanding as of June 30, 2006 were as follows (in thousands):

| Issue | Issue <br> Date | Interest <br> Rates | Maturity <br> Throug |  | Issued |  | standing |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2004-1 | 5/04 | 3.0 to 5.0 | 7/12 | \$ | 95,470 | \$ | 95,470 |
| 2004A | 2/04 | 3.0 to 5.0 | 7/12 |  | 45,000 |  | 40,290 |
| 2001A | 12/01 | 5.0 | 7/08 |  | 30,000 |  | 30,000 |
| 2000A | 3/00 | 5.25 to 6.0 | 7/12 |  | 170,250 |  | 22,190 |
|  |  |  |  |  | 340,720 |  | 187,950 |
| Deferred amount on refunding |  |  |  | -- |  |  | $(3,121)$ |
| Unamortized Premium |  |  |  | -- |  |  | 6,156 |
| Total |  |  |  | \$ | 340,720 | \$ | 190,985 |

## Clean Water Revenue Bonds

The Environmental Improvement Fund (the Fund) provides loans and grants to local municipalities to finance wastewater treatment planning and construction. The Fund is authorized to issue up to $\$ 1,616.0$ million in Revenue Bonds. At June 30, 2006, there were twelve issues of Revenue Bonds outstanding totaling \$690.9 million. These bonds are secured by payments on program loans and earnings of investments.

Bonds issued and outstanding for the Fund as of June 30, 2006 were as follows (in thousands):

| Issue | Issue <br> Date | Interest <br> Rates | Maturity Through | Issued |  | standing |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2006-1 | 3/06 | 3.5 to 5.0 | 6/27 | \$ 80,000 | \$ | 80,000 |
| 2004-2 | 1/05 | 3.25 to 5.25 | 6/20 | 107,025 |  | 107,025 |
| 2004-1 | 3/04 | 4.0 to 5.0 | 6/24 | 116,795 |  | 113,275 |
| 2002-2 | 8/02 | 3.0 to 5.5 | 6/16 | 85,575 |  | 69,575 |
| 2002-1 | 5/02 | 4.0 to 5.25 | 6/23 | 100,000 |  | 62,725 |
| 2001-1 | 4/01 | 4.5 to 5.25 | 6/21 | 70,000 |  | 38,870 |
| 1999-1 | 9/99 | 5.0 to 5.75 | 6/20 | 80,000 |  | 10,135 |
| 1998-2 | 8/99 | 4.0 to 5.5 | 6/17 | 104,360 |  | 90,400 |
| 1998-1 | 1/98 | 4.0 to 5.0 | 6/18 | 90,000 |  | 27,520 |
| 1997-1 | 2/97 | 4.5 to 6.0 | 6/17 | 80,000 |  | 3,845 |
| 1993-2 | 9/93 | 2.75 to 6.125 | 6/08 | 81,950 |  | 15,845 |
| 1991-1 | 4/91 | 5.4 to 6.9 | 6/11 | 225,000 |  | 57,445 |
|  |  |  |  | 1,220,705 |  | 676,660 |
| Unamortized Premium |  |  |  | -- |  | 26,030 |
| Less: Unamortized discount and charge |  |  |  | -- |  | $(11,818)$ |
| Total, net of discount, charge and premium |  |  |  | \$1,220,705 | \$ | 690,872 |

As of June 30, 2006, revenue bond debt service requirements for principal and interest for governmental activities and business-type activities are as follows (in thousands):


## Component Units - Blended Presentation

## Badger Tobacco Asset Securitization Corporation

In May 2002, the Badger Tobacco Asset Securitization Corporation (BTASC) (a blended component unit - debt service fund) issued $\$ 1.6$ billion of bonds for the purpose of making a one-time purchase of Tobacco Settlement Revenue (TSRs) from the State. Interest on the bonds is on due June 1 and December 1. These bonds are revenue obligations of the BTASC secured by, and payable solely and only out of, the moneys, assets or revenues pledged by the BTASC.

Debt service requirements for principal and interest for the BTASC at May 31, 2006 were as follows (in thousands):

| Fiscal Year Ended | Principal | Interest |  |
| :--- | ---: | ---: | ---: |
|  |  |  |  |
| 2007 | $\$$ | 12,315 | $\$$ |
| 2008 |  | 12,485 | 91,710 |
| 2009 | 31,220 | 91,044 |  |
| 2010 | 33,565 | 89,936 |  |
| 2011 | 35,070 | 88,316 |  |
| $2012-2016$ | 185,055 | 86,512 |  |
| $2017-2021$ | 232,190 | 401,996 |  |
| $2022-2026$ | 338,875 | 338,811 |  |
| $2027-2031$ | 436,795 | 254,333 |  |
| $2032-2033$ | 180,945 | 139,089 |  |
| Total | $1,498,515$ | 9,032 |  |
| Unamortized |  | $1,590,779$ |  |
| Premium/Discount |  | $(24,431)$ |  |
| Total |  |  |  |
|  |  | $1,474,084$ | $\$$ |

## Component Units - Discrete Presentation

Wisconsin Housing and Economic Development Authority

Bonds and notes payable at June 30, 2006 of the Wisconsin Housing and Economic Development Authority (Authority) consisted of the following (in thousands):

| Revenue bonds and notes | \$ | 2,525,619 |
| :---: | :---: | :---: |
| Special obligation and subordinated |  |  |
| Special obligation |  | 47,541 |
| Total |  | 2,573,160 |
| Less: Deferred amount on refunding |  | $(6,190)$ |
| Total, net | \$ | 2,566,970 |

## Authority's Revenue Bonds and Notes

The Authority's revenue bonds and notes are collateralized by the revenues and assets of the Authority, subject to the provisions of resolutions and note agreements which pledge particular revenues or assets to specific bonds or notes. The bonds are subject to mandatory sinking fund requirements and may be redeemed at the Authority's option at various dates and at prices ranging from 100 percent to 103 percent of par value. Any particular series contains both term bonds and serial bonds which mature at various dates.

| The Authority's revenue bonds and notes outstanding at June 30, 2006 consisted of the following (in thousands): |  |  |  |  |  | Series/ Issue | Date | Rates | Maturity Through | Outstanding |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Series/ Issue | Date | Rates $\quad$ T | Maturity Through |  | tanding | 2003 A 2003 A | $4 / 03$ $4 / 03$ | 2.15 to 4.95 Variable | 2024 | 19,305 73,290 |
| Housing Revenue Bonds: |  |  |  |  |  | 2003 B | 7/03 | Variable | 2034 | 95,150 |
|  |  |  |  |  |  | 2003 C | 11/03 | 2.05 to 4.85 | 2024 | 20,010 |
| 1992 A | 1/92 | 6.85 | 2012 | \$ | 3,370 | 2003 C | 11/03 | Variable | 2034 | 59,830 |
| 1998 A,B\&C | 2/98 | 4.75 to 6.88 | 2032 |  | 28,940 | 2003 D | 11/03 | Variable | 2028 | 18,920 |
| 1999 A\&B | 10/99 | 5.0 to 6.18 | 2031 |  | 34,090 | 2004 A | 4/04 | Variable | 2035 | 101,410 |
| 2000 A\&B | 9/00 | Variable | 2032 |  | 10,120 | 2004 A | 4/04 | 2.3 to 4.35 | 2014 | 20,185 |
| 2002 A,B\&C | 5/02 | 3.9 to 5.6 | 2033 |  | 79,055 | 2004 B | 4/04 | Variable | 2035 | 6,255 |
| 2002 D,E,F,G\&I | 5/02 | Variable | 2034 |  | 31,760 | 2004 C\&D | 7/04 | 2.5 to 5.1 | 2024 | 30,885 |
| 2002 H | 5/02 | Variable | 2033 |  | 24,200 | 2004 D | 7/04 | Variable | 2035 | 110,765 |
| 2003 A\&B | 12/03 | Variable | 2034 |  | 6,280 | 2004 E | 11/04 | Variable | 2035 | 96,685 |
| 2003 C | 12/03 | 2.35 to 5.25 | 2043 |  | 14,010 | 2005 A | 4/05 | 25 to 4.95 | 2025 | 7,425 |
| 2003 D\&E | 12/03 | Variable | 2044 |  | 20,365 | 2005 A | $1 / 05$ | 2.5 to 4.95 | 2025 | 27,425 |
| 2005 A,B\&C | 12/05 | 3.2 | 2035 |  | 9,885 | 2005 B | 4/05 | Variable | 2035 | 130 |
| 2005 D\&E | 12/05 | 3.2 to 5.15 | 2035 |  | 42,150 |  |  |  |  |  |
| 2005 F | 12/05 | 4.31 | 2030 |  | 126,075 |  |  |  |  |  |
|  |  |  |  |  |  | 2005 C | 6/05 | 4.875 | 2036 | 34,510 |
|  |  |  |  |  | 430,300 | 2005 D\&E | 9/05 | 2.83 to 4.875 | 2036 | 148,325 |
| Home Ownership Revenue Bonds: |  |  |  |  |  | 2006 A\&B | 1/06 | 3.07 to 4.32 | 2037 | 200,000 |
| 1996 A\&B | 3/96 | 5.5 to 6.0 | 2015 |  | 4,955 | 2006 C\&D | 5/06 | 4.85 to 6.0 | 2037 | 247,585 |
| 1996 E\&F | 11/96 | 5.3 to 5.9 | 2016 |  | 5,180 |  |  |  |  | 2,021,510 |
| 1997 A,B\&C | 4/97 | 5.4 to 5.7 | 2010 |  | 6,725 | Business Development Bonds: |  |  |  |  |
| 1997 D\&E | 6/97 | 5.15 to 5.8 | 2017 |  | 14,885 | 19893 | Various | 7.75 | 2014 | 835 |
| 1997 G,H\&I | 11/97 | 5.05 to 5.35 | 2017 |  | 6,390 | 19914 | Various | 6.1 | 2006 | 200 |
| 1998 A,B\&C | 4/98 | 4.75 to 5.5 | 2027 |  | 44,780 | 1995 1-2,4-9 | Various | Variable | 2015 | 5,100 |
| 1998 D\&E | 6/98 | 4.75 to 5.35 | 2028 |  | 22,355 |  |  |  |  | 6135 |
| 1999 C,D\&E | 4/99 | 4.3 to 6.17 | 2029 |  | 15,320 |  |  |  |  | 6,135 |
| 1999 F,G\&H | 7/99 | 5.25 to 7.07 | 2027 |  | 16,180 |  |  |  |  |  |
| 2000 A,B\&C | 3/00 | 5.4 to 7.78 | 2030 |  | 8,085 | Notes Payable | Various | Variable | 2021 | 67,674 |
| 2000 D,E\&F | 6/00 | 5.75 to 7.91 | 2029 |  | 10,875 |  |  |  |  |  |
| 2000 F | 7/00 | Variable | 2015 |  | 4,010 | Authority's Total Revenue Bonds and Notes |  |  |  | \$ 2,525,619 |
| 2000 G\&H | 11/00 | 7.21 | 2031 |  | 5,665 |  |  |  |  |  |
| 2000 H | 11/00 | Variable | 2024 |  | 9,735 |  |  |  |  |  |
| 2001 A,B\&C | 5/01 | 4.85 to 6.4 | 2032 |  | 17,505 |  |  |  |  |  |
| 2002 A\&C | 2/02 | 3.15 to 5.5 | 2032 |  | 48,280 |  |  |  |  |  |
| 2002 B | 2/02 | Variable | 2032 |  | 12,650 |  |  |  |  |  |
| 2002 C | 2/02 | Variable | 2016 |  | 14,945 |  |  |  |  |  |
| 2002 D | 2/02 | Variable | 2022 |  | 195 |  |  |  |  |  |
| 2002 E,G\&H | 3/03 | 3.0 to 5.25 | 2022 |  | 49,700 |  |  |  |  |  |
| 20021 | 10/02 | 2.75 to 4.85 | 2032 |  | 29,075 |  |  |  |  |  |
| 2002 E \& F | 7/02 | Variable | 2032 |  | 52,785 |  |  |  |  |  |
| 2002 \& J | 10/02 | Variable | 2032 |  | 43,715 |  |  |  |  |  |

(Continued)

## Authority's Special Obligation Bonds

The Authority's Special Obligation Bonds are special limited obligations of the Authority and are collateralized by the revenues and assets of each bond resolution.

Special obligation bonds at June 30, 2006 consist of the following (in thousands):

| Series/ Issue | Date | Rates | Maturity Through | Outstanding |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Home Ownership Revenue Bonds: |  |  |  |  |  |
| 1998 F\&G | 10/98 | 4.4 to 5.51 | 2029 | \$ | 18,205 |
| Single Family Drawdown Revenue Bonds: |  |  |  |  |  |
| 2006-1 | 4/06 | Variable | 2011 |  | 29,336 |
| Total Special Obligation Bonds |  |  |  | \$ | 47,541 |

Debt service requirements for principal and interest for the Authority at June 30, 2006 are as follows (in thousands):

| Fiscal Year Ended | Principal |  | Interest |  |
| :---: | :---: | :---: | :---: | :---: |
| 2007 | \$ | 65,185 | \$ | 112,322 |
| 2008 |  | 56,335 |  | 113,026 |
| 2009 |  | 107,174 |  | 110,114 |
| 2010 |  | 58,595 |  | 107,636 |
| 2011 |  | 88,181 |  | 104,622 |
| 2012-2016 |  | 300,055 |  | 474,883 |
| 2017-2021 |  | 372,215 |  | 395,445 |
| 2022-2026 |  | 476,020 |  | 296,942 |
| 2027-2031 |  | 542,700 |  | 178,469 |
| 2032-2036 |  | 461,100 |  | 61,007 |
| Thereafter |  | 45,600 |  | 3,758 |
| Total |  | 2,573,160 |  | 1,958,224 |
| Deferred Amount on Refunding |  | $(6,190)$ |  | -- |
| Total | \$ | 2,566,970 | \$ | 1,958,224 |

Under a Business Development Program and a Beginning Farmer Program, revenue bonds are issued which do not constitute indebtedness of the Authority within the meaning of any provision or limitation of the Constitution or Statutes of the State of Wisconsin. They do not constitute or give rise to a pecuniary liability of the Authority or a charge against its general credit. They are payable solely out of the revenues derived pursuant to the loan agreement, or in the event of default of the loan
agreement, out of any revenues derived from the sale, releasing or other disposition of the mortgaged property. Therefore, the bonds are not reflected in the financial statements. As of June 30, 2006, the Authority had issued 142 series of such bonds in an aggregate principal amount of $\$ 82.6$ million for economic projects in Wisconsin.

The commercial paper obligations are issued for terms of one to 270 days. These obligations bear interest at various rates, which ranged from 3.4 percent to 3.8 percent and 2.1 percent to 3.1 percent at June 30, 2006 and June 30, 2005 respectively. The obligations are backed by a line of credit agreement which is renewable annually and bears interest at variable rates, based on an index defined in the agreement. The line of credit agreements used for temporary mortgage financing, one of which is renewable annually, bear interest based on the 30 day LIBOR rate. The three agreements bear interest at the rates of 4.216 percent, 4.25 percent and 4.57 percent at June 30, 2006.

The Authority has entered into various interest rate swap agreements. The agreements provide the Authority with synthetic fixed interest rates on a portion of its debt. During the term of the swap agreements, the Authority expects to effectively pay a fixed rate on the debt. In return, the counterparty pays interest based on a contractually agreed upon variable rate. The Authority will be exposed to variable rates on the outstanding bonds if the counterparty to the swap defaults, the swap is terminated or the effective interest rate, determined by the Remarketing Agent used for Bond Holder payments, increases over the variable rate index used for calculating the interest received from the counterparty. The Authority does not intend to terminate these agreements prior to their maturity.

Using rates as of June 30, 2006, debt service requirements of the Authority outstanding variable rate debt and net swap payments, assuming current interest rates remain the same for their term, are as follows (in thousands). As rates vary, variable rate bond interest payments and net swap payments will vary.

| Fiscal Year <br> Ended | Principal | Interest | Interest Rate <br> Swaps, Net | Total |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 2007 | $\$ 25,285$ | $\$ 52,730$ | $\$$ | 2,693 | $\$$ |
| 2008 | 27,635 | 51,498 |  | 2,913 | 82,0408 |
| 2009 | 25,040 | 50,330 | 3,059 | 78,429 |  |
| 2010 | 25,160 | 50,257 | 2,349 | 77,766 |  |
| 2011 | 26,900 | 48,166 |  | 3,329 | 78,395 |
| $2012-2045$ | $1,157,705$ | 692,399 |  | 63,362 | $1,913,466$ |
| Totals | $\$ 1,287,725$ | $\$ 945,380$ | $\$$ | 77,705 | $\$ 2,310,810$ |

The following table outlines information related to agreements in place as of June 30, 2006 (in thousands):

| Program and Bond Issue | Notional <br> Value at 6/30/06 | Effective Date | Swap Terminatio Date | Counterparty <br> Credit <br> Rating | Percent Fixed Rate Paid | Variable <br> Rate/Index <br> Received | Swap <br> Termination <br> Market Value <br> at 6/30/06 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Housing Revenue Bonds |  |  |  |  |  |  |  |
| 2002 Series H | \$ 24,200 | 5/21/2002 | 11/1/2033 | AAA | 4.68 | 70\% of one month London Interbank Offered Rate (LIBOR) | \$ (184) |
| 2003 Series D | 8,670 | 1/5/2005 | 5/1/2044 | AAA | 4.21 | 65\% of one month LIBOR +25 basis points | 96 |
| 2003 Series E | 11,695 | 1/5/2005 | 5/1/2043 | AAA | 4.05 | 63.5\% of one month LIBOR +20 basis points | 132 |
| 2005 Series F | 84,610 | 1/17/2006 | 11/1/2030 | AAA | 5.21 | One month LIBOR | 3,446 |
|  |  |  |  |  |  |  | 3,490 |
| 1987 Home Ownership Revenue Bonds |  |  |  |  |  |  |  |
| 2002 Series B | 12,650 | 2/6/2002 | 3/1/2020 | AAA | 5.88 | One month LIBOR + 35 basis points | 76 |
| 2002 Series C | 14,945 | 2/6/2002 | 9/1/2012 | AAA | 3.69 | 67 percent of one month LIBOR | (3) |
| 2002 Series D | 195 | 2/6/2002 | 9/1/2006 | AAA | 2.91 | 70 percent of one month LIBOR | - |
| 2002 Series I | 7,040 | 10/17/2002 | 3/1/2008 | AA+ | 2.33 | 70 percent of one month LIBOR | 134 |
| 2002 Series I | 35,020 | 10/17/2002 | 9/1/2032 | AA+ | 4.07 | 70 percent of one month LIBOR | 1,203 |
| 2002 Series J | 1,655 | 10/17/2002 | 9/1/2006 | AA+ | 3.13 | One month LIBOR + 40 basis points | 11 |
| 2003 Series B | 95,150 | 7/29/2003 | 9/1/2034 | AAA | 3.94 | 65 percent of one month LIBOR +25 basis points | 1,530 |
| 2004 Series A | 31,020 | 4/29/2004 | 9/1/2022 | AAA | 4.47 | BMA +8 basis points | 109 |
| 2004 Series A | 28,355 | 4/29/2004 | 9/1/2012 | AAA | 2.87 | 65 percent of one month LIBOR +25 basis points | 718 |
| 2004 Series A | 42,035 | 4/29/2004 | 3/1/2035 | AAA | 4.27 | 65 percent of one month LIBOR +25 basis points | 517 |
| 2005 Series A | 91,125 | 4/12/2005 | 3/1/2036 | AAA | 4.03 | 65 percent of one month LIBOR +25 basis points | 1,178 |
| 2005 Series D | 81,275 | 9/29/2005 | 9/1/2036 | AAA | 3.9 | 65 percent of one month LIBOR +25 basis points | 2,143 |
|  |  |  |  |  |  |  | 7,616 |
| 1988 Home Ownership Revenue Bonds |  |  |  |  |  |  |  |
| 2002 Series E | 14,530 | 7/11/2002 | 3/1/2011 | AAA | 3.24 | 70 percent of one month LIBOR | 179 |
| 2002 Series E | 23,890 | 7/11/2002 | 9/1/2032 | AAA | 4.67 | 70 percent of one month LIBOR | 148 |
| 2002 Series F | 14,365 | 7/11/2002 | 9/1/2014 | AAA | 5.20 | Three months LIBOR +40 basis points | 318 |
| 2003 Series A | 23,995 | 4/3/2003 | 9/1/2014 | AAA | 2.98 | 65 percent one month LIBOR +25 basis points | 827 |
| 2003 Series A | 31,375 | 4/3/2003 | 9/1/2030 | AAA | 4.26 | 65 percent one month LIBOR +25 basis points | 885 |
| 2003 Series A | 17,920 | 4/3/2003 | 9/1/2033 | AAA | 4.17 | 65 percent one month LIBOR +25 basis points | 684 |
| 2003 Series C | 21,225 | 11/4/2003 | 3/1/2019 | AAA | 3.32 | 65 percent one month LIBOR +25 basis points | 661 |
| 2003 Series C | 38,605 | 11/4/2003 | 3/1/2034 | AAA | 4.3 | 65 percent one month LIBOR +25 basis points | 493 |
| 2004 Series D | 110,765 | 7/27/2004 | 9/1/2035 | AAA | 4.04 | 65 percent one month LIBOR +25 basis points | 1,225 |
| 2004 Series E | 96,685 | 7/27/2004 | 9/1/2035 | AAA | 3.99 | 65 percent one month LIBOR +25 basis points | 1,399 |
| 2005 Series C | 102,040 | 8/3/2005 | 3/1/2024 | AAA | 3.34 | BMA +8 basis points until $3 / 1 / 06$, then 65 percent one month LIBOR +25 basis points | 3,664 |
| 2003 Series C | 62,690 | 8/3/2005 | 9/1/2033 | AAA | 4.07 | BMA +8 basis points until $3 / 1 / 06$, then 65 percent one month LIBOR +25 basis points | 2,043 |
| 2006 Series A | 100,980 | 1/9/2006 | 3/1/2029 | AAA | 3.65 | 65 percent of one month LIBOR +25 basis points | 2,745 |
| 2006 Series A | 59,020 | 1/9/2006 | 3/1/2037 | AAA | 4.27 | 65 percent of one month LIBOR +25 basis points | 1,078 |
|  |  |  |  |  |  |  | 16,349 |
|  |  |  |  |  |  |  | \$ 27,455 |

Swap Valuation -- The swap termination market values presented above were estimated by the Authority's counterparties to the swap agreements using proprietary valuation models based on standard valuation methodology. The market values in the table above represent the termination payments that would have been due had the swaps terminated on June 30, 2006. A positive value represents money due to the Authority by the counterparty upon termination while a negative value represents money payable by the Authority.

Termination Risk -- Counterparties to the Authority's swap agreements have ordinary termination rights that require $a$ settlement payment by the Authority or the counterparty based on the market value of the swap agreement at the time of termination. As of June 30, 2006, no termination events have occurred.

Credit Risk -- The Authority is exposed to credit risk, the risk that the counterparty fails to perform according to its contractual obligations, on all swap agreements. To mitigate this risk, the Authority has entered into swap agreements with highly rated counterparties. As of June 30, 2006, the counterparties in 91 percent of the outstanding swaps were rated AAA/Aaa and the remaining counterparty was rated $A A+/ A a 2$ by Standard and Poor's and Moody's Financial Services, respectively.

Basis and Interest Rate Risk -- This risk arises because the interest paid to the Authority is based on a taxable index (LIBOR) and the interest paid by the Authority is based on the individual tax-exempt bond issue. Based on market conditions, there may be a difference between these two rates. To minimize this risk, the Authority has chosen to use the formula that best represents the relationship between the taxable index and the Authority's historical bond rates.

Rollover Risk -- The Authority is exposed to rollover risk only on swaps that mature or may be terminated at the counterparty's option prior to the maturity of the associated bond. The Authority's swap agreements have limited rollover risk. The swap agreements contain scheduled reductions to the notional amounts that are expected to follow the scheduled and anticipated reductions in the associated bonds under a wide range of mortgage prepayment speeds.

The following swaps expose the Authority to rollover risk:

| Associated <br> Debt <br> Issuance | Bond <br> Maturity <br> Date | Swap <br> Termination <br> Date |
| :---: | :---: | :---: |
| 1987 HORB (a) 2002 Series B | $9 / 1 / 2032$ | $3 / 1 / 2020$ |
| 1987 HORB 2002 Series C | $9 / 1 / 2016$ | $9 / 1 / 2012$ |
| 1987 HORB 2002 Series D | $9 / 1 / 2022$ | $9 / 1 / 2006$ |
| 1987 HORB 2002 Series I | $3 / 1 / 2025$ | $3 / 1 / 2008$ |
| 1987 HORB 2002 Series J | $9 / 1 / 2032$ | $9 / 1 / 2006$ |
| 1987 HORB 2004 Series A | $9 / 1 / 2028$ | $9 / 1 / 2012$ |
| 1988 HORB 2002 Series E | $3 / 1 / 2028$ | $3 / 1 / 2011$ |
| 1988 HORB 2002 Series F | $9 / 1 / 2032$ | $9 / 1 / 2014$ |
| 1988 HORB 2003 Series A | $3 / 1 / 2029$ | $9 / 1 / 2014$ |
| 1988 HORB 2003 Series C | $9 / 1 / 2033$ | $3 / 1 / 2019$ |
| 1988 HORB 2005 Series C | $3 / 1 / 2028$ | $3 / 1 / 2024$ |
| 1988 HORB 2006 Series A | $9 / 1 / 2030$ | $3 / 1 / 2029$ |
| (a) Home ownership revenue bonds |  |  |

## University of Wisconsin Hospitals and Clinics Authority

In April 1997, the University of Wisconsin Hospitals and Clinics Authority (the Hospital) issued $\$ 50.0$ million of Variable Rate Demand Hospital Revenue Bonds, Series 1997. Principal payments on the Series 1997 Bonds are due annually commencing in April 2010 through April 2026. Interest is payable monthly. The effective annual estimated interest rate was 3.0 percent in 2006.

In March 2000, the Hospital issued $\$ 56.5$ million of Hospital Revenue Bonds Series 2000. Principal payments are due annually commencing in April 2007 through April 2010. Interest rates range from 5.35 percent to 5.5 percent and interest is payable semiannually on April 1 and October 1 each year beginning October 1, 2000. The effective annual interest rate was 5.9 percent in 2006.

The Series 1997 Bonds, Series 2000 Bonds, Series 2002 Bonds, Series 2004 Bonds and Series 2005 Bonds are collateralized by a security interest in substantially all of the Hospital's revenue. The borrowing agreements contain various covenants and restrictions including compliance with the terms and conditions of the lease agreement (Note 1-B) and provisions limiting the amount of additional indebtedness which may be incurred. The borrowing agreements also require the establishment and maintenance of certain funds under the control of a trustee.

In October 2002, the Hospital issued $\$ 68.5$ million of Hospital Revenue Bonds, Series 2002 (Series 2002 Bonds) consisting of $\$ 55.6$ million Series 2002A Short-term Adjustable Securities and $\$ 12.9$ million Series 2002B Fixed Interest Rate Bonds. The bond proceeds are designated to finance qualified capital projects. Principal payments on the Series 2002A Bonds range from \$500 thousand to $\$ 3.9$ million due annually commencing in April 2013
through 2032. The interest rates and the interest payment dates for the Series 2002A Bonds vary depending on if the bonds are in auction mode, daily mode, weekly mode, or in flexible mode beginning November 29, 2002. Principal payments on the Series 2002B Bonds range from $\$ 1.4$ million to $\$ 1.9$ million due annually commencing in April 2006 through April 2013. Interest rates for the Series 2002B Bonds range from 5.25 percent to 5.50 percent and interest is payable semiannually on April 1 and October 1 of each year beginning April 1, 2003. The effective annual interest rate of the Series 2002 A Bonds was 3.1 percent in 2006. The effective annual interest rate of the Series 2002B Bonds was 5.6 percent in 2006.

In October 2002, the Hospital entered into an interest rate swap in order to convert a portion of the Series 2002A Short-term Adjustable Rate Securities to fixed rates. The notional amount of this swap agreement was $\$ 21.4$ million at June 30, 2006 which matures on April 1, 2022. The terms of the swap agreement are for the Hospital to pay the counterparty a fixed rate of 3.85 percent per annum, payable semiannually, and the Hospital to receive a floating rate of 70 percent of one-month LIBOR per annum, payable monthly. As of June 30, 2006 the interest rate received by the Hospital was 3.0 percent. The Hospital will be exposed to variable rates if the counterparty to the swap defaults or if the swap is terminated. The swap exposes the Hospital to basis risk should the relationship between LIBOR and auction rate converge, changing the synthetic rate on the bonds. The Hospital does not intend to terminate this agreement. The fair value of the swap is \$173,429 at June 30, 2006.

In November 2004, the Hospital issued $\$ 60.0$ million of Hospital Revenue Bonds, Series 2004 consisting of Short-term Adjustable Rate Securities, Series 2004 ("Series 2004 Bonds"). The bond proceeds are designated to finance qualified capital projects. Principal payments on the Series 2004 Bonds range from $\$ 9.7$ million to $\$ 15.1$ million due annually commencing in April 2030 through 2034. The interest rates an the interest payment date for the Series 2004 Bonds vary depending on if the bonds are in auction mode, daily mode, weekly mode, or in flexible mode. The effective annual interest rate of the Series 2004 Bonds was 3.0 percent in 2006.

In November 2004, the Hospital entered into an interest rate swap in order to convert a portion of the Series 1997 Variable Rate Demand Bonds to fixed rates. The notional amount of this swap agreement was $\$ 26.8$ million at June 30, 2006, which matures on April 1, 2021. The terms of the swap agreement are for the Hospital to pay the counterparty a fixed rate of 3.45 percent per annum, payable semiannually, and the Hospital to receive a floating rate of 70 percent of one-month LIBOR per annum, payable monthly. In 2006, the effective interest rate received by the Hospital was 3.0 percent. The Hospital will be exposed to variable rates if the counterparty to the swap defaults or if the swap is terminated. The swap exposes the Hospital to basis risk should the relationship between LIBOR and auction rate converge,
changing the synthetic rate on the bonds. The Hospital does not intend to terminate this agreement. The fair value of the swap was \$981,481 at June 30, 2006.

In September 2005, the Hospital issued $\$ 59.8$ million of Variable Rate Demand Hospital Revenue Bonds, Series 2005 ("Series 2005 Bonds"). The bond proceeds were designated to refund a portion of the Series 2000 Bonds. Principal payments on the Series 2005 Bonds, ranging from \$460,000 to $\$ 8.1$ million are due annually in April 2007 through April 2029. Series 2005 Bonds bear interest at a weekly rate determined by a remarketing agent. Interest is payable monthly. The effective interest rate was 3.20 percent in 2006.

In September 2005, the Hospital entered into an interest rate swap in order to convert the Series 2005 Variable Rate Demand Hospital Revenue Bonds to fixed rates. The notional amount of the swap agreement was $\$ 59.5$ million at June 30, 2006, which matures on April 1, 2029. The terms of the swap agreement are for the Hospital to pay the counterparty a fixed rate of 3.313 percent per annum, payable monthly, and the Hospital will receive a floating rate of 58.3 percent of one-month LIBOR per annum plus 0.36 percent payable monthly. The effective interest rate received by the Hospital was 3.0 percent in 2006. The Hospital will be exposed to variable rates in the counterparty to the swap defaults or if the swap is terminated. The swap exposes the Hospital to basis risk should the relationship between LIBOR and auction rate converge, changing the synthetic rate of the bonds. The Hospital does not intend to terminate this agreement. The fair value of the 2005 swap agreement of $\$ 2.0$ million at June 30 , 2006.

The Series 1997 Revenue Bonds and Series 2005 Revenue Bonds with variable interest rates are subject to remarketing provisions that require the Hospital to repurchase the bonds if they cannot be sold to a third party. The Hospital has entered into standby bond purchase agreements (the "Agreements") with a commercial bank, which expire in 2008 and 2010, to provide the funding for such repurchases as necessary. In the absence of the Agreements, the Hospital would be required to replace them with similar credit arrangements, convert the related debt from variable to fixed rate debt, or fund required repurchases from available funds. As of and for the year ended June 30, 2006 there were no borrowings under the Agreements.

Scheduled principal and interest repayments on all of the Hospital's long-term debt, including the effect of the swap, are as follows (in thousands):


The Hospital is limited to total borrowings, exclusive of amounts payable to the primary government, to $\$ 235.0$ million, with limited exceptions.

The revenue bonds of the Hospital do not constitute debt of the State nor is the State liable on those bonds.

Debt service requirements for principal and interest for the Hospital's revenue bonds at June 30, 2006 are as follows (in thousands):

| Fiscal Year Ended | Principal | Interest |
| :---: | :---: | :---: |
| 2007 | \$ 2,495 | \$ 9,547 |
| 2008 | 2,960 | 9,414 |
| 2009 | 3,310 | 9,256 |
| 2010 | 3,835 | 9,081 |
| 2011 | 4,215 | 8,901 |
| 2012-2016 | 32,070 | 41,008 |
| 2017-2021 | 41,150 | 33,892 |
| 2022-2026 | 49,050 | 25,233 |
| 2027-2031 | 61,425 | 14,863 |
| 2032-2034 | 40,175 | 3,192 |
| Total | 240,685 | 164,387 |
| Deferred loss on refunding | $(7,105)$ | -- |
| Premium/Discount | 434 | -- |
| Total | \$ 234,014 | \$ 164,387 |

## State Fair Park Exposition Center, Inc.

In August 2001, the State Fair Park Exposition Center, Inc. (the Center) issued $\$ 44.9$ million of City of West Allis, Wisconsin, Variable Rate Demand Revenue Bonds, Series 2001, which were issued to finance the construction of the exposition center. The bonds call for monthly interest-only payments until date of maturity. The bonds have a final maturity date of August 1, 2028, with no set schedule for principal repayment. However, the bonds require mandatory redemption to the extent of unused bond proceeds. Repayment of the bonds is guaranteed by a ground lease and license agreement, and letter of credit issued by US Bank which expired on April 15, 2005. The letter of credit was renewed effective April 15, 2005 through April 15, 2006. The Center has not been notified of any event of default with respect to the industrial revenue bonds payable restrictive covenants as of December 31, 2005. The outstanding balance on these bonds was $\$ 40.8$ million as of December 31, 2005.

Debt service requirements for interest for the Center, at December 31, 2005 are as follows (in thousands):

| Fiscal Year Ended | Interest |  |
| :--- | ---: | ---: |
|  |  |  |
| 2006 | $\$$ | 2,531 |
| 2007 |  | 2,531 |
| 2008 | 2,531 |  |
| 2009 |  | 2,531 |
| 2010 | 2,531 |  |
| $2011-2015$ |  | 12,657 |
| $2016-2020$ |  | 12,657 |
| $2021-2025$ |  | 12,657 |
| 2026-2028 |  | 6,542 |
| Total |  |  |
|  |  |  |

## University of Wisconsin Foundation

Long-term debt of the University of Wisconsin Foundation consists of two notes payable to U.S. Bank, N.A. One of the notes is payable in accreting monthly principal installments with a final balloon payment due February 2010. The note is collateralized by certain investments equal to the outstanding loan balance. The outstanding balance as of December 31, 2005 was $\$ 2.5$ million.

The second note is a mortgage that was assumed in April 2004. The note is payable in monthly installments, including interest, with a final balloon payment due September 2009. The outstanding balance as of December 31,2005 , is $\$ 9.6$ million.

Future maturities of long-term debt as of December 31, 2005 are as follows (in thousands):
Year ended

December 31 $\quad$ Total Principal |  |  |  |
| :--- | ---: | ---: |
|  |  |  |
| 2006 | $\$$ | 625 |
| 2007 |  | 661 |
| 2008 |  | 699 |
| 2009 |  | 8,273 |
| 2010 |  | 1,855 |
| Total |  |  |

## D. Refundings, Exchanges and Early Extinguishments

## Refunding Provisions of GASB Statement No. 23

The State implemented the provisions of GASB Statement No. 23. Accounting and Financial Reporting for Refunding of Debt Reported by Proprietary Activities beginning with Fiscal Year 1996. This Statement requires proprietary activities to adopt certain accounting and reporting changes for both current refunding and advance refunding resulting in defeasance of debt. GASB Statement No. 23 permits, but does not require, retroactive application of its provisions. The State has chosen not to apply the provisions retroactively to previously issued financial statements.

In February 1996, the State participated in a refunding (1996 Series 1) of general obligation debt that fell within the provisions of GASB Statement No. 23. The State is amortizing these deferred amounts over a period of approximately 19 years, using the straight-line method.

## Current Year Refundings/General Obligation Bonds

In January 2006, the State issued $\$ 96.8$ million of general obligation refunding bonds (2006 Series 1), the proceeds of which were deposited in an escrow account to provide for future debt service payments and redemption of $\$ 102.0$ million of various general obligation bonds outstanding at the time of the refunding. As a result of the refunding, the bonds are considered defeased and the associated liability removed from the financial statements. The refunding resulted in a decrease in total debt service payments by $\$ 5.3$ million and an economic gain of $\$ 5.2$ million.

## Prior Year Refundings/General Obligation Bonds

Government Accounting Standards Board Statement No. 7 Advance Refundings Resulting in Defeasance of Debt, provides that refunded debt and assets placed in escrow for the payment of related debt service be excluded from the financial statements. At June 30, 2006, approximately $\$ 987.1$ million of general obligation bond principal have been defeased.

## Prior Year Refundings/Revenue Bonds

For financial reporting purposes, the following primary government revenue bonds have been defeased, and therefore, removed as a liability from the balance sheet:

- Environmental Improvement Fund revenue bonds - At June 30, 2006, revenue bonds outstanding of $\$ 305.5$ million have been defeased.
- Transportation revenue bonds - At June 30, 2006, revenue bonds outstanding of $\$ 375.8$ million have been defeased.


## Refundings -- Component Units

## Wisconsin Housing and Economic Development Authority

The Wisconsin Housing and Economic Development Authority (the Authority) defeased Insured Mortgage Revenue Bonds payable aggregating $\$ 48.4$ million and sold the related Insured Mortgage Loan portfolio on March 1, 1990. As of June 30, 2006, the remaining outstanding defeased debt was $\$ 27.7$ million.

## University of Wisconsin Hospitals and Clinics Authority

In September 2005, the University of Wisconsin Hospitals and Clinics Authority (Hospital) issued $\$ 59.8$ million in Variable Rate Demand Revenue Refunding Bonds, Series 2005 with an initial interest rate of 2.69 percent per annum at the time of issuance to advance refund $\$ 52.5$ million of outstanding Bond Issue Series 2000 with an interest rate range of 5.6 percent to 5.86 percent. The net proceeds of $\$ 58.2$ million (after payment of $\$ 1.6$ million in issuance costs) were used to purchase state and local government securities. Those securities were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the Fixed Rate Serial and Term Hospital Revenue Bonds, Series 2000 with maturity dates on or after April 1, 2011. As a result the refunded portion of the Bond Issues Series 2000 are considered to be defeased and the liability for those bonds has been removed from the balance sheet.

Although the advance refunding resulted in the recognition of a deferred loss of $\$ 7.3$ million, the Hospital in effect reduced its aggregate debt service payments over the next 24 years by over $\$ 14.0$ million and obtained an economic gain (difference between the present values of the debt service payments on the old and the new debt) of approximately $\$ 9.0$ million. The Hospital is amortizing the deferred loss to interest expenses over the term of the debt using the straight-line method.

## Early Extinguishments/Redemptions

## Component Units

## Badger Tobacco Asset Securitization Corporation

On December 2005 and June 2006, the trustee in aggregate redeemed $\$ 27.1$ million of the 6.125 percent turbo term bonds due June 2027.

Wisconsin Housing and Economic Development Authority

During 2006, the Wisconsin Housing and Economic Development Authority (the Authority) redeemed early various outstanding bonds according to the redemption provisions in the bond resolutions. None of these redemptions resulted in extraordinary losses due to the write-off of remaining unamortized deferred debt financing costs. A summary of these early redemptions follows (in thousands):

| Bond Issue | Redemptions <br> $\mathbf{2 0 0 6}$ |
| :--- | ---: |
| Home Ownership Revenue |  |
| Bond Resolutions: |  |
| 1987 | $\$$ |
| 1988 | 74,355 |
| All Other | 203,724 |
| Housing Revenue Bonds | 155,160 |
| General funds | 1,265 |
|  |  |

## E. Short-term Financing

The State of Wisconsin Building Commission, an agency of the State, is empowered by law to consider, authorize, issue, and sell debt obligations of the State. To date, the Commission has authorized the issuance of notes in anticipation of revenue or bond financing. When this short-term debt does not meet long-term financing criteria, it is classified among fund liabilities.

## General Obligation Commercial Paper Notes

The State has authorized General Obligation Commercial Paper Notes for the acquisition, construction, development, extension, enlargement, or improvement of land, waters, property, highway, buildings, equipment or facilities. Periodically, additional commercial paper notes are issued to pay for maturing commercial paper notes.

The State intends to make annual May 1 payments on the outstanding commercial paper notes that reflect principal amortization of the notes. The State also intends to make regular payments to the issuing and paying agent that will be equal to the interest due on maturing notes. At June 30, 2006, the amount of general obligation commercial paper notes outstanding was $\$ 100.1$ million which had interest rates ranging from 3.4 percent to 3.55 percent and maturities ranging from July 6, 2006 to August 15, 2006.

Short-term debt activity for the year ended June 30, 2006 for the general obligation commercial paper notes was as follows (in millions):

| Balance <br> July 1, 2005 | Additions | Reductions | Balance <br> June 30, 2006 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 59.7 | $\$$ | 100.4 | $\$$ | 60.0 | $\$$ |

## General Obligation Extendible Municipal Commercial Paper

The State has authorized general obligation extendible municipal commercial paper for the acquisition, construction, development, extension, enlargement, or improvement of land, waters, property, highway, buildings, equipment or facilities. Periodically, additional extendible municipal commercial papers are issued to pay for maturing extendible municipal commercial paper. The State intends to make annual May 1 payments on the outstanding extendible commercial paper that reflect principal amortization of the paper. The State also intends to make regular payments to the issuing and paying agent that will be equal to the upcoming interest due on maturing notes. At June 30, 2006, the amount of the general obligation extendible municipal commercial paper outstanding was $\$ 468.7$ million which had interest rates ranging from 3.38 percent to 3.70 percent and maturities ranging from July 5, 2006, to October 3, 2006.

Short-term debt activity for the year ended June 30, 2006 for the general obligation extendible municipal commercial paper was as follows (in millions):

| Balance <br> July 1, 2005 | Additions | Reductions | Balance <br> June 30, 2006 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ 281.7 | \$ | 222.9 | $\$$ | 35.9 | $\$$ | 468.7 |

## Petroleum Inspection Fee Revenue Extendible Municipal Commercial Paper

The State has authorized petroleum inspection fee revenue extendible municipal commercial paper to pay the costs of claims under the Petroleum Environmental Cleanup Fund Award (PECFA) Program. Periodically, additional extendible municipal commercial paper is issued to pay for maturing paper. The State may periodically deposit money into the Junior Subordinate Principal Account, which represents principal payments to be made on the extendible municipal commercial paper. The State also intends to make regular payments to the issuing and paying agent that will be equal to the upcoming interest due on maturing paper. At June 30, 2006, the amount of petroleum inspection fee revenue extendible commercial paper outstanding was \$142.3 million which had interest rates ranging from 3.45 percent to 3.7 percent and maturities ranging from July 25, 2006 to September 7, 2006.

Short-term debt activity for the year ended June 30, 2006 for the petroleum inspection fee revenue extendible municipal commercial paper was as follows (in millions):


## Transportation Revenue Commercial Paper Notes

The State authorized transportation revenue commercial paper notes to pay the costs of major highway projects and certain State transportation facilities. Periodically, additional commercial paper notes are issued to pay for maturing commercial paper notes. The State intends to make annual July 1 payments on the commercial paper notes that reflect principal amortization of the notes. The State also intends to make regular payments to the issuing and paying agent that will be equal to the upcoming interest due on maturing notes. At June 30, 2006, the amount of transportation revenue commercial paper notes outstanding was $\$ 113.9$ million which had interest rates ranging from 3.64 percent to 3.75 percent and maturities ranging from July 6, 2006 to October 2, 2006.

Short-term debt activity for the year ended June 30, 2006 for the transportation revenue commercial paper notes was as follows (in millions):

| Balance <br> July 1, 2005 | Additions | Reductions |  | Balance <br> June 30, 2006 |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 120.0 | $\$$ | -- | $\$$ | 6.1 | $\$$ |

## F. Certificates of Participation

The State established a facility in 1992 that provides lease purchase financing for property and certain service items acquired by State agencies. This facility is the Third Amended and Restated Master Lease 1992-1. Pursuant to the terms and conditions of this agreement, the trustee for the facility issues parity Master Lease certificates of participation that evidence proportionate interest of the owners thereof in lease payments. A common pool of collateral ratably secures all Master Lease certificates. Title in the property and service items purchased under the facility remains with the State and the State grants to the Trustee, for the benefit of all Master Lease certificate holders, a first security interest in the leased items. At June 30, 2006, the following parity Master Lease certificates were outstanding:

- Master Lease Certificates of Participation of 2000, Series A, in the amount of $\$ 4.0$ million. This series of Master Lease certificates have interest rates ranging from 4.6 percent to 4.75 percent and mature semi-annually through September 1, 2007.
- Master Lease Certificates of Participation of 2002, Series A, in the amount of $\$ 15.3$ million. This series of Master Lease certificates have interest rates ranging from 3.5 percent to 3.75 percent and mature semi-annually through September 1, 2007.
- Master Lease Certificates of Participation of 2002, Series C, Master Lease Certificates of Participation of 2003, Series B, and Master Lease Certificates of Participation of 2004, Series A, and Master Lease Certificates of Participation of 2005 (Revolving Credit Agreement Tax Exempt) in the amount of $\$ 27.5$ million. These Master Lease certificates evidence the State's obligation to repay tax-exempt revolving loans under a Revolving Credit Agreement, dated July 1, 2002, as amended, between U.S. Bank National Association (Trustee) and the Bank of America Leasing \& Capital LLC. These Master Lease certificates shall bear interest at the rates provided and mature on the dates in the Revolving Credit Agreement. The balance of these certificates of participation may include some accrued interest that will be payable at the next semi-annual interest payment date.
- Master Lease Certificates of Participation of 2002, Series D, in the amount of $\$ 16.7$ million. This series of Master Lease Certificates have interest rates ranging from 4.0 percent to 5.0 percent and mature semi-annually through September 1 , 2007.
- Master Lease Certificates of Participation of 2003, Series A (Revolving Credit Agreement - Taxable) in the amount of $\$ 26.8$ million. This Master Lease certificate evidences the State's obligation to repay revolving loans under a Revolving Credit Agreement, dated July 1, 2002, as amended, between U.S. Bank National Association (Trustee) and the Bank of America Leasing \& Capital LLC. The scheduled termination date under the Revolving Credit Agreement is June 30, 2007. This Master Lease certificate shall bear interest at the rates and mature on the dates provided for in the Revolving Credit Agreement. The balance of this certificate of participation may include some accrued interest that will be payable at the next semi-annual interest payment date.

The Third Amended and Restated Master Lease 1992-1 provides that certain lease schedules to the facility can be terminated if the State deposits with the Trustee an amount that is equal to the outstanding amount of the lease schedule, or in amounts that are sufficient to purchase investments that mature on dates and in amounts to make the lease payments when due. At June 30 , 2006, the State has deposited with the Trustee amounts, that when invested, will terminate lease schedules having an aggregate outstanding amount of $\$ 3.2$ million. As a result of terminating these lease schedules, the associated liability is removed from the financial statements.

## G. Arbitrage Rebate

The Tax Reform Act of 1986 requires that governmental entities issuing tax-exempt debt subsequent to August 1986, calculate and rebate arbitrage earnings to the federal government. Specifically, the excess of the aggregated amount earned on investments purchased with bond proceeds over the amount that would have been earned if the proceeds were invested at a rate equal to the bond yield, is to be rebated to the federal government. As of June 30, 2006, no material arbitrage rebate liabilities existed.

## H. Moral Obligation Debt

Through legislation enacted in 1999, the State authorized the creation of local districts. These districts (Wisconsin Center District, Southeast Wisconsin Professional Baseball Park District, and the Green Bay/Brown County Professional Football Stadium District) are authorized to issue bonds for their respective purpose, and if the State determines that certain conditions are satisfied, the State may have a moral obligation to appropriate moneys to make up deficiencies in the districts' special debt service reserve funds. To date, the Wisconsin Center District has the authority to
issue up to $\$ 200.0$ million and has issued $\$ 125.8$ million of bonds that are subject to the moral obligation. The two other local districts each have authority to issue $\$ 160.0$ million of revenue obligations that, subject to the Secretary of Administration's determination that certain conditions have been met, could carry a moral obligation of the State. All of the districts have issued revenue obligations that do not carry the moral obligation of the State.

Through legislation enacted in 1999, the State authorized the issuance of up to $\$ 170.0$ million principal amount of bonds to finance the development or redevelopment of sites and facilities to be used for public schools. If certain conditions are satisfied, and if a special debt service reserve fund is created for the bonds, the State will provide a moral obligation pledge, which would restore the special debt reserve fund established for the bonds to an amount not to exceed the maximum annual debt service on the bonds. Two bond issues of $\$ 112.0$ million have been issued that have a special debt service reserve fund secured by the State's moral obligation.

## I. Credit Agreements

## Primary Government

The State has, as part of the working bank contract, a letter of credit agreement with the US Bank National Association under which the Bank has agreed to provide to the State an open line of credit in the amount of $\$ 50.0$ million. The agreement provides for advances in anticipation of bond issuance proceeds. As of June 30, 2006, $\$ 50.0$ million was unused and available.

The State has entered into a credit agreement to provide a line of credit for liquidity support for up to $\$ 104.0$ million of general obligation commercial paper notes. The line of credit expires in March, 2013, but is subject to renewal as provided for in the credit agreement. The cost of this line of credit is 0.095 percent per year. Effective August 2, 2006, the line of credit for liquidity support will increase to $\$ 233.0$ million.

Also, the State has entered into a credit agreement to provide a line of credit for liquidity support for its transportation revenue commercial paper program. The amount of the line of credit is $\$ 116.0$ million. This line of credit expires in April, 2013, but is subject to termination and renewal as provided for in the credit agreement. The cost of this line of credit is 0.100 percent per year. Effective October 2, 2006, the line of credit for liquidity support will increase to $\$ 207.0$ million.

## NOTE 12. LEASE COMMITMENTS AND INSTALLMENT PURCHASES

The State leases office buildings, space, and equipment under a variety of agreements that vary in lease term, many of which are subject to appropriation from the State Legislature to continue the lease commitment. If such funding, i.e., through legislative appropriation, is judged to be assured, and the likelihood of cancellation through exercise of the fiscal funding clause is remote, leases are considered noncancelable and reported as either a capital lease or an operating lease.

## A. Capital Leases

## Primary Government

Capital lease commitments in the government-wide and proprietary funds statements are reported as liabilities at lease inception. The related assets along with the depreciation are also reported at that time. Lease payments are reported as a reduction of the liability.

For capital leases in governmental funds, "Other Financing Sources - Capital Lease Acquisitions" and expenditures are recorded at lease inception. Lease payments are recorded as expenditures.

The following is an analysis of the gross minimum lease payments along with the present value of the minimum lease payments as of June 30, 2006 for capital leases (in thousands):

| Fiscal Year | Governmental Activities |  | Business-type Activities |  |
| :---: | :---: | :---: | :---: | :---: |
| 2007 | \$ | 13,202 | \$ | 7,255 |
| 2008 |  | 13,797 |  | 27,395 |
| 2009 |  | 8,623 |  | 3,142 |
| 2010 |  | 2,209 |  | 2,900 |
| 2011 |  | 1,158 |  | 2,667 |
| 2012-2016 |  | 1,508 |  | 11,447 |
| 2017-2021 |  | - |  | 317 |
| Total minimum future payments |  | 40,498 |  | 55,124 |
| Less: Interest |  | $(3,658)$ |  | $(7,438)$ |
| Present value of net minimum lease payments | \$ | 36,840 | \$ | 47,686 |

Assets acquired through capital leases are valued at the lower of fair market value or the present value of minimum lease payments at the inception of the lease. The following is an analysis of capital assets recorded under capital leases as of June 30, 2006 (in thousands):

| Fiscal Year | Governmental <br> Activities | Business-type <br> Activities |  |
| :--- | :---: | :---: | ---: |
| Land and Land <br> Improvements <br> Buildings and <br> Improvements <br> Machinery and <br> Improvements <br> Less: Accumulated <br> Depreciation <br> Carrying Amount | $\$$ | $376 \$$ | 209 |

## Master Lease Program

The State established a facility in 1992 that provides lease purchase financing for property and certain service items acquired by state agencies. This facility is the Third Amended and Restated Master Lease between the State acting by and through the Department of Administration and U.S. Bank National Association. Lease purchase obligations under the Master Lease are not general obligations of the State, but are payable from appropriations of State agencies participating in the Master Lease Program, subject to annual appropriation. The interest component of each lease/purchase payment is subject to a separate determination. Pursuant to terms of the Master Lease, the Trustee for the facility issues parity Master Lease Certificates of Participation that evidence proportionate interest of the owners thereof in lease payments. The outstanding balance as of June 30, 2006 was as follows:

| Balance Due | Average Life <br> (Weighted Term) |
| :---: | :---: |
| $\$ 89,763,305$ | 3.3543 Years |

## Component Unit

Under the terms of a lease agreement, the University of Wisconsin Hospitals and Clinics Authority (the Hospital) leases facilities which were occupied by the Hospital as of June, 1996 (see Note 1B to the financial statements). The initial term of the lease is 30 years to be renewed annually with automatic extensions of one additional year on each July 1 until action is taken to stop the extensions. Included in the consideration for the lease is an amount equal to the debt service during the term of the lease agreement on all outstanding bonds issued by the State for the purpose of financing the acquisition, construction or improvement of the leased facilities. The balance at June 30, 2006 for amounts related to this agreement was $\$ 14.8$ million.

## B. Operating Leases

Operating leases, those leases not recorded as capital leases as required by FASB Statement No. 13, are not recorded in the statement of net assets. These leases contain various renewal options, the effect of which are reflected in the minimum lease payments only if it is considered that the option will be exercised. Certain other operating leases contain escalation clauses and contingent rentals which are not included in the calculation of the future minimum lease payments. The State has adopted the operating lease scheduled rent increase provisions of FASB Statement No. 13. Operating lease expenditures/expenses are recognized as incurred or paid over the lease term.

Governmental and business-type activities and fiduciary funds rental expenses under operating leases for Fiscal Year 2006 were $\$ 65.2$ million. Of this amount, $\$ 64.9$ million relates to minimum rental payments stipulated in lease agreements, $\$ 283$ thousand relates to contingent rentals, and $\$ 376$ thousand relates to sublease rental payments received. Component unit rental expenses under operating leases were $\$ 7.4$ million, of which $\$ 7.4$ million relates to minimum rental payments stipulated in lease agreements.

The following is an analysis of the future minimum rental payments due under operating leases (in thousands):

| Fiscal Year |  | Governmental Activities |  | Businesstype Activities |  | Fiduciary Funds |  | Component Units |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2007 | \$ | 43,123 | \$ | 19,343 | \$ | 67 | \$ | 7,002 |
| 2008 |  | 39,070 |  | 12,580 |  | 31 |  | 4,958 |
| 2009 |  | 30,794 |  | 10,816 |  | 6 |  | 3,578 |
| 2010 |  | 25,554 |  | 8,138 |  | 3 |  | 2,142 |
| 2011 |  | 21,493 |  | 7,052 |  | - |  | 1,879 |
| 2012-2016 |  | 49,261 |  | 20,778 |  | - |  | 1,186 |
| 2017-2021 |  | 21,737 |  | 21,543 |  | - |  | - |
| 2022-2026 |  | 1,510 |  | 22,727 |  | - |  | - |
| 2027-2031 |  | 148 |  | 26,594 |  | - |  | - |
| 2032-2036 |  | 75 |  | 4,030 |  | - |  | - |
| 2037-2041 |  | 83 |  | - |  | - |  | - |
| Thereafter |  | 292 |  | - |  | - |  | - |
| Minimum lease payments | \$ | 233,140 | \$ | 153,599 | \$ | 107 | \$ | 20,745 |

## C. Installment Purchases

The State has entered into installment purchase agreements. The following is an analysis of the gross minimum installment payments, along with the present value of the minimum installment payments, as of June 30, 2006 for installment purchases (in thousands):

| Fiscal Year | Governmental <br> Activities |  |
| :--- | :---: | ---: |
| 2007 | $\$$ | 651 |
| 2008 | 24 |  |
| Total minimum future payments <br> Less: Interest | 675 <br> Present value of net minimum <br> installment payments | $\$(9)$ |

## NOTE 13. RETIREMENT PLAN

The Wisconsin Retirement System (WRS) was established and is administered by the State of Wisconsin to provide pension benefits for State and local government public employees. The WRS consists of the Core Retirement Investment Trust, the Variable Retirement Investment Trust, and the Police and Firefighters Trust. Although separated for accounting purposes, the assets of these trust funds can be used to pay benefits for any member of the WRS, and are reported as one pension plan.

The WRS is considered part of the State of Wisconsin's financial reporting entity. Copies of the separately issued financial report that includes financial statements and required supplementary information for the year ending December 31, 2004, may be obtained by writing to:

```
Department of Employee Trust Funds
8 0 1 ~ W e s t ~ B a d g e r ~ R o a d ~
P.O. Box }793
Madison, WI 53707-7931.
```

The separately issued financial reports for the year ended December 31, 2005 will be available at a later date.

## Plan Description

The WRS, governed by Chapter 40 of the Wisconsin Statutes, is a cost-sharing multiple-employer defined benefit pension plan. It provides coverage to all eligible State of Wisconsin, local government and other public employees. Any employee of a participating employer who is expected to work at least 600 hours per year (440 hours per year for teachers) for at least one year must be covered by the WRS. As of December 31, 2005, the number of participating employers was:

|  |  |
| :--- | ---: |
| State Agencies | 58 |
| Cities | 152 |
| Counties | 71 |
| $4^{\text {th }}$ Class Cities | 34 |
| Villages | 236 |
| Towns | 218 |
| School Districts | 426 |
| Wisconsin Technical College System Board Districts | 16 |
| Cooperative Educational Service Agencies | 12 |
| Other | 189 |
|  | 1,412 |

For employees beginning participation on or after January 1, 1990 and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 are immediately vested. Employees who retire at or after age 65 ( 55 for protective occupation employees,

62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 ( 50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits. The WRS also provides death and disability benefits for employees.

## Accounting Policies and Plan Asset Matters

The financial statements of the WRS have been prepared in accordance with generally accepted accounting principles, using the flow of economic resources measurement focus and a full accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time the liabilities are incurred. Plan member contributions are recognized in the period in which contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

All assets of the WRS are invested by the State of Wisconsin Investment Board. The retirement fund assets consist of shares in the Variable Retirement Investment Trust and the Core Retirement Investment Trust. The Variable Retirement Investment Trust consists primarily of equity securities. The Core Retirement Investment Trust is a balanced investment fund made up of fixed income securities and equity securities. Shares in the Core Retirement Investment Trust are purchased as funds are made available from retirement contributions and investment income, and sold when funds for benefit payments and other expenses are needed.

The assets of the Core and Variable Retirement Investment Trusts are carried at fair value with all market value adjustments recognized in current operations. Investments are revalued monthly to current market value. The resulting valuation gains or losses are recognized as income, although revenue has not been realized through a market-place transaction.

The WRS does not have any investments (other than those issued or guaranteed by the U.S. Government) in any one organization that represent 5.0 percent or more of plan net assets.

## State Contributions Required and Contributions Made

Covered State employees in the General/Teacher category are required by statute to contribute 5.0 percent of their salary (2.9 percent for Executives and Elected Officials, 5.0 percent for Protective Occupations with Social Security, and 3.3 percent for Protective Occupations without Social Security) to the plan as of June 30, 2006. Employers may make these contributions to the plan on behalf of employees.

Employers are required to contribute an actuarially determined amount necessary to fund the remaining projected cost of future benefits. State contributions made for the years ended December 31, 2005, 2004, and 2003 were as follows (in millions):

|  | 2005 | 2004 | 2003 |
| :---: | :---: | :---: | :---: |
| Employer current service | \$ 159.2 | \$ 149.2 | \$ 140.4 |
| Percent of payroll | 4.9\% | 4.7\% | 4.5\% |
| Employer prior service | \$ 2.2 | \$ 2.0 | \$ 706.8 |
| Percent of payroll | 0.1\% | 0.1\% | 22.4\% |
| Employee required | \$ 161.6 | \$ 157.2 | \$ 154.1 |
| Percent of payroll | 5.0\% | 4.9\% | 4.9\% |
| Benefit adjustment contrib. | \$ 22.8 | \$ 16.8 | \$ 11.1 |
| Percent of payroll | 0.7\% | 0.5\% | 0.4\% |
| Percent of Required |  |  |  |
| Contributions | 100\% | 100\% | 100\% |

The WRS uses the "Entry Age Normal with Frozen Initial Liability" actuarial method in establishing employer contribution rates. Under this method, the unfunded actuarial accrued liability (UAAL) is generally affected only by the monthly amortization payments, compound interest, the added liability created by new employer units, and any liabilities caused by changes in benefit provisions. The UAAL is being amortized over a 40 year period beginning January 1, 1990. However, periodically, the Employee Trust Funds Board has reviewed and, when appropriate, adjusted the actuarial assumptions used to determine this liability. Changes in the assumptions may affect the UAAL, and the resulting actuarial gains or losses are credited or charged to employers' unfunded liability accounts.

All actuarial gains or losses arising from the difference between actual and assumed experience are reflected in the determination of the normal cost.

As of June 30, 2006 and 2005, the WRS's unfunded actuarial accrued liability was $\$ 0.3$ billion and $\$ 0.4$ billion, respectively. These amounts are presented as Prior Service Contributions Receivable on the financial statements. New prior service liabilities resulting from employers entering the WRS or increasing
their prior service coverage are recognized as contributions in the year service is granted and are added to the Prior Service Contributions Receivable. Employer contributions for prior service reduce the receivable. The receivable is increased as of calendar year end with interest at the assumed interest rate of 7.8 percent.

## NOTE 14. MILWAUKEE RETIREMENT SYSTEM

The Milwaukee Retirement System (MRS) is reported as an Investment Trust Fund. MRS participants provide assets to the State of Wisconsin, Department of Employee Trust Funds (DETF) for investing in its Core Retirement Investment Trust (CRIT) and the Variable Retirement Investment Trust (VRIT), funds of the Wisconsin Retirement System (WRS). Participation of the MRS in the CRIT and VRIT is described in the DETF Administrative Code, Chapter 10.12. The State of Wisconsin Investment Board (SWIB) manages the CRIT and VRIT with oversight by a Board of Trustees as authorized in Wis. Stat. 25.14 and 25.17. SWIB is not registered with the Securities and Exchange Commission as an investment company.

The investments of the CRIT and VRIT consist of a highly diversified portfolio of securities. Wis. Stat. 25.17(3)(a) allow investments in loans, securities and any other investments as authorized by Wis. Stat. 620.22. Permitted classes of investments include bonds of governmental units or of private corporations, loans secured by mortgages, preferred or common stock, real property and other investments not specifically prohibited by statute.

Investments are revalued monthly to fair value, with unrealized gains and losses reflected in income.

Monthly, the DETF distributes a pro-rata share of the total CRIT and VRIT earnings less administrative expenses to the MRS accounts. The MRS accounts are adjusted to fair value and gains/losses are recorded directly in the accounts per DETF Administrative Code, Chapter 10.12(2).

Neither State statute, a legal provision nor a legally binding guarantee exists to support the value of shares.

Copies of the separately issued financial report that includes financial statements along with the accompanying footnote disclosures and supplementary information for the CRIT and the VRIT may be obtained by writing to:

State of Wisconsin Investment Board
P.O. Box 7842

Madison, Wisconsin 53707-7842

## NOTE 15. OTHER EMPLOYMENT BENEFITS

In addition to providing pension benefits, the State participates in the Department of Employee Trust Funds administered post retirement life insurance and a sick leave termination benefit program that results in accounts from which employees may purchase post retirement health insurance. The State provides these benefits for retired employees in accordance with Chapter 40 of the Wisconsin Statutes.

Post retirement life insurance is provided to employees retiring before age 65 if they (1) have 20 years of creditable service, and (2) are eligible for a retirement annuity. This coverage is at the employee's expense (employee must pay the full premium) until age 65 when reduced coverage is provided at no cost. Employees retiring at or after age 65 are immediately eligible for reduced coverage at no cost. Beginning in the month in which an insured annuitant reaches age 65 , premiums are no longer collected and coverage is continued for life. Approximately 13,720 State annuitants currently qualify for coverage without premium. Post retirement life insurance is fully insured by an independent insurance carrier. Premiums are prefunded with employer paid premiums during the employee's active career. The amount of premiums is determined by the insurer. The accrued liability and assets specifically related to post employment benefits could not be determined.

In accordance with Chapter 40, Wisconsin Statutes, the State also provides that employees retiring and beginning an immediate annuity are eligible for a termination payment of unused sick leave compensated absences, in the form of an account the employee may use to purchase health insurance through the State retiree health program. This termination payment is also available at the time of employee death or layoff. The rate of conversion of unused hours to the termination account is defined in the State's various employment contracts with employees and depends on years of service, employment category, and the employees' current rate of pay. The resulting account may be used for the benefit of the employee or his/her surviving dependents. Approximately 9,620 annuitants are currently buying health insurance from these accounts. These account benefits are prefunded based on an actuarially determined percentage of payroll. The actuarial valuation is based on the frozen initial liability cost method.

Significant actuarial assumptions include an 7.8 percent assumed interest rate, 4.1 percent assumed annual salary growth, and an average sick leave accumulation of 6.5 days per year for nonUniversity employees and 7.4 days per year for University employees. The assets and reserves of the sick leave conversion program are accounted for in a fiduciary fund. The accrued benefit liability at December 31, 2005, determined through an actuarial valuation performed on that date, was $\$ 1,822.8$ million. The program's assets on that date were $\$ 1,805.7$ million. The unfunded liability was $\$ 17.1$ million.

Assets of the life insurance and health insurance benefit programs are valued at fair value.

The State's postemployment life insurance required and actual contributions totaled $\$ 5.4$ million during the calendar year ended December 31, 2005.

For that same time period, the State paid required contributions totaling $\$ 47.3$ million to fund sick leave termination payment benefits.

## NOTE 16. PUBLIC ENTITY RISK POOLS ADMINISTERED BY THE DEPARTMENT OF EMPLOYEE TRUST FUNDS

The Department of Employee Trust Funds operates five public entity risk pools: group health insurance, group income continuation insurance, protective occupation duty disability insurance, long-term disability insurance, and pharmacy benefits. The information provided in this note applies to the period ending December 31, 2005.

## A. Description of Funds

The Health Insurance Fund offers group health insurance for current and retired employees of the State government and of participating local public employers. All public employers in the State are eligible to participate. Approximately 325 local employers plus the State currently participate. The State and local government portions of the fund are accounted for separately and have separate contribution rates, benefits, and actuarial valuations. The fund includes both a self-insured, fee-for-service plan as well as various prepaid plans, primarily Health Maintenance Organizations (HMO's) and a self-insured plan that provides for pharmacy benefits of covered members.

The Income Continuation Insurance Fund offers disability wage continuation insurance for current employees of the State government and of participating local public employers. All public employers in the State are eligible to participate. Approximately 165 local employers plus the State currently participate. The State and local government portions of the fund are accounted for separately and have separate contribution rates, benefits, and actuarial valuations. The plan is self-insured.

The Duty Disability Fund offers special disability insurance for State and local Wisconsin Retirement System participants in protective occupations. Participation in the program is mandatory for all Wisconsin Retirement System employers with protective occupation employees. Approximately 486 local employers plus the State currently participate. The plan is self-insured and risk is shared between the State and local portions of the plan.

The Long-term Disability Insurance Fund offers long-term disability benefits to participants in the Wisconsin Retirement System (WRS). The long-term disability benefits provided by this program are an alternative coverage to that currently provided by the WRS. All new WRS participants on or after October 15, 1992, are eligible only for the long-term disability insurance coverage, while participating employees active prior to October 15, 1992, may elect coverage through WRS or the long-term disability insurance program.

## B. Accounting Policies for Risk Pools

Basis of Accounting - All Public Entity Risk Pools are accounted for in enterprise funds using the full accrual basis of accounting and the flow of economic resources measurement focus.

Valuation of Investments - Assets of the Health Insurance Fund are invested in the State Investment Fund. Assets of the Income Continuation Insurance, Duty Disability and Long-term Disability Insurance funds are invested in the core retirement investment trust. Investments are valued at fair value.

Unpaid Claims Liabilities - Claims liabilities are based on estimates of the ultimate cost of claims that have been reported but not settled, and of claims that have been incurred but not reported. The estimate includes the effects of inflation and other societal and economic factors. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made. Unpaid claims liability is presented at face value and is not discounted for health insurance. It is discounted using an interest rate of 7.8 percent for income continuation, long-term disability, and duty disability insurance. The liabilities for income continuation, long-term disability, health insurance and duty disability insurance were determined by actuarial methods. The Duty Disability Fund's accounting deficit is being amortized over a ten year period beginning January 1, 2007. Face values are not available.

Administrative Expenses - All maintenance expenses are expensed in the period in which they are incurred. Acquisition costs are immaterial and are treated as maintenance expenses. Premium deficiencies are not calculated because acquisition costs are immaterial. Claim adjustment expenses are also immaterial.

Reinsurance - Health insurance plans provided by HMO's and health insurance for local government annuitants are fully insured by outside insurers. All remaining risk is self-insured with no reinsurance coverage.

Risk Transfer - Participating employers are not subject to supplemental assessments in the event of deficiencies. If the assets of the fund were exhausted, participating employers would not be responsible for the fund's liabilities.

Premium Setting - Premiums are established by the Group Insurance Board (Health, Income Continuation Insurance and Long-term Disability Insurance) and the Employee Trust Funds Board (Duty Disability) in consultation with actuaries.

## C. Unpaid Claims Liabilities

As discussed in Section B of this Note, each fund establishes a liability for both reported and unreported insured events, which is an estimate of future payments of losses. The following represents changes in those aggregate liabilities for the nonreinsured portion of each fund during Calendar Year 2005 (in millions):

|  | Health Insurance |  |  | Income Continuation Insurance |  |  | Duty Disability |  | Long-term Disability Insurance |  |  | Pharmacy Benefits |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 005 | 2004 | 2005 |  | 004 | 2005 | 2004 |  | 005 | 2004 | 2005 |  | 2004 |
| Unpaid claims at beginning of the calendar year | \$ |  | \$ 8.3 | \$ 60.7 | \$ | 56.9 | \$ 347.6 | \$339.2 | \$ | 71.3 | \$ 54.0 | \$ (4.3) | \$ | -- |
| Incurred claims: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Provision for insured events of the current calendar year |  | 73.6 | 74.7 | 31.6 |  | 29.2 | 34.4 | 44.6 |  | 30.6 | 19.4 | 160.6 |  | 158.1 |
| Changes in provision for insured events of prior calendar years |  | (2.3) | 0.1 | (11.3) |  | (12.5) | 4.6 | (13.0) |  | (0.1) | 6.7 | 1.7 |  | -- |
| Total incurred claims |  | 71.3 | 74.8 | 20.3 |  | 16.7 | 39.0 | 31.6 |  | 30.5 | 26.1 | 162.3 |  | 158.1 |
| Payments: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Claims and claim adjustment expenses attributable to insured events of the current calendar year |  | 65.8 | 65.2 | 5.1 |  | 4.5 | 0.3 | 0.3 |  | 0.7 | 0.1 | 168.8 |  | 162.4 |
| Claims and claim adjustment expenses attributable to insured events of prior calendar years |  | 7.3 | 8.3 | 8.8 |  | 8.4 | 24.0 | 22.9 |  | 10.8 | 8.7 | (2.6) |  | -- |
| Total payments |  | 73.1 | 73.5 | 13.9 |  | 12.9 | 24.3 | 23.2 |  | 11.5 | 8.8 | 166.2 |  | 162.4 |
| Total unpaid claims expenses at end of the calendar year | \$ |  | \$ 9.6 | \$ 67.1 | \$ | 60.7 | \$ 362.3 | \$347.6 | \$ | 90.3 | \$ 71.3 | \$ (8.2)* |  | (4.3)* |

* Total unpaid claims at the end of 2005 is the net of $\$ 10.0$ million in unpaid claims and $\$ 18.2$ million in rebates due from pharmaceutical companies; total unpaid claims at the end of 2004 is the net of $\$ 9.3$ million in unpaid claims and $\$ 13.6$ million in rebates due from pharmaceutical companies.


## D. Trend Information

Historical trend information showing revenue and claims development information is presented in the Department of Employee Trust Funds audited financial statements. The separately issued financial report for the year ended December 31, 2004 is available at www.etf.wi.gov and on request from:

The Department of Employee Trust Funds
801 West Badger Road
P.O. Box 7931

Madison, Wisconsin 53707-7931

The December 31, 2005 financial report will be available at a later date.

## NOTE 17. SELF-INSURANCE

It is the general policy of the State not to purchase commercial insurance for the risks of losses to which it is exposed. Instead, the State believes it is more economical to manage its risks internally and set aside assets for claim settlement in its internal service fund, the Risk Management Fund. The fund services most claims for risk of loss to which the State is exposed, including damage to State owned property, liability for property damages and injuries to third parties, and worker's compensation. All funds and agencies of the State participate in the Risk Management Fund.

## State Property Damage

Property damages to State-owned properties are covered by the State's self-funded property program up to $\$ 2.5$ million per occurrence and $\$ 2.7$ million annual aggregate. When claims, which exceed $\$ 25,000$ per occurrence, total $\$ 2.7$ million, the State's private insurance becomes available. Losses to property occurring after the threshold are first subject to a $\$ 25,000$ deductible. The amount of loss in excess of $\$ 25,000$ is covered by the State's private insurance company. During Fiscal Year 2006, the excess insurance limits were written to $\$ 300$ million.

The liabilities for State property damage are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The estimate for future benefits and loss liabilities is based on the reserves on open claims and paid claims. Losses incurred but not reported are expected to be immaterial. Claims incurred but not paid as of June 30, 2006 are estimated to total $\$ 1.9$ million.

## Property Damages and Bodily Injuries to Third Parties

The State is self-funded for third party liability to a level of \$3 million per occurrence and purchases insurance in excess of this self-funded retention. The policy limit during Fiscal Year 2006 was $\$ 50$ million.

The liabilities for property damages and injuries to third parties are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The estimate for future benefits and loss liabilities for the prior fiscal year was the reserves on open claims. The estimate for future benefits and loss liabilities is calculated by an actuary based on the reserves on open claims and prior experience. No liability is reported for environmental impairment liability claims either incurred or incurred but not reported because existing case law makes it unlikely the State would be held liable for material amounts. Because actual claims liabilities depend upon complex factors such as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims incurred but not paid as of June 30, 2006 are estimated to total $\$ 37.0$ million.

## Worker's Compensation

The Worker's Compensation Program was created by Wisconsin Statutes Chapter 102 to provide benefits to workers injured on the job. All employees of the State are included in the program. An injury is covered under worker's compensation if it is caused by an accident that arose out of and in the course of employment.

The responsibility for claiming compensation is on the employee. A claim must be filed with the program within two years from the date of injury, otherwise the claim is not allowable.

The worker's compensation liability has been determined by an actuary using paid claims and current claims reserves. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities are affected by external factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Claims incurred but not paid as of June 30, 2006 are estimated to total $\$ 61.2$ million.

Changes in the balances of claims liability for the Risk Management Fund during the current and prior fiscal years are as follows (in thousands):

|  | 2006 | 2005 |  |
| :--- | :---: | :---: | :---: |
|  |  |  |  |
| Beginning of fiscal year liability | $\$ 113,165$ | $\$$ | 110,856 |
| Current year claims and changes |  |  |  |
| in estimates | 7,370 | 25,307 |  |
| Claim payments | $(20,374)$ | $(22,998)$ |  |
| Balance at fiscal year-end | $\$ 100,161$ | $\$ 113,165$ |  |

Settlements have not exceeded coverages for each of the past three fiscal years.

## Annuity Contracts

The Risk Management Fund purchased annuity contracts in various claimants' names to satisfy claim liabilities. The likelihood that the fund will be required to make future payments on those claims is remote and, therefore, the fund is considered to have satisfied its primary liability to the claimants. Accordingly, the annuity contracts are not reported in, and the related liabilities are removed from, the fund's balance sheet. The aggregate outstanding amount of liabilities removed from the financial statements at June 30, 2006 is $\$ 3.9$ million.

## NOTE 18. INSURANCE FUNDS

## Primary Government

## A. Local Government Property Insurance Fund

Created by the Legislature in 1911, the purpose of the Local Government Property Insurance Fund is to provide property insurance coverage to tax-supported local government units such as counties, towns, villages, cities, school districts and library boards. Property insured includes government buildings, schools, libraries and motor vehicles. Coverage is available on an optional basis. As of June 30, 2006, the Local Government Property Insurance Fund insured 1,156 local governmental units. The total amount of insurance in force as of June 30, 2006 was $\$ 39.9$ billion.

Valuation of Cash Equivalents and Investments - All investments of the Local Government Property Insurance Fund are managed by the State of Wisconsin Investment Board, as discussed in Note 5-B to the financial statements. At June 30, 2006, the fund had $\$ 49.1$ million of shares in the State Investment Fund which are considered cash equivalents and $\$ 4.0$ million of high grade, longterm, fixed income obligations.

Premium - Unearned premium reported as deferred revenue represents the daily pro rata portion of premium written which is applicable to the unexpired terms of the insurance policies in force. Policies are generally written for annual terms.

Unpaid Claims Liabilities - The Local Government Property Insurance Fund establishes the unpaid claim liability titled future benefits and loss liabilities on the financial statements based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled, and of claims that have been incurred but not reported. Estimated amounts of reinsurance recoverable on unpaid claims are deducted from the liability for unpaid claims. Claims liabilities are recomputed periodically to produce current estimates that reflect recent settlements, claim frequency, and other economic factors. Adjustments to future benefits and loss liabilities are charged or credited to expense in the periods in which they are made.

Policy Acquisition Costs - Since the Local Government Property Insurance Fund has no marketing staff and incurs no sales commissions, acquisition costs are minimal and charged to operations as incurred.

Reinsurance - The Local Government Property Insurance Fund uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the fund as direct insurer of the risks reinsured. The fund does not report reinsured risks as liabilities unless it is probable that those risks will not be covered
by reinsurers. As of June 30, 2006 the fund had $\$ 325.0$ million of per occurrence excess of loss reinsurance in force with a $\$ 2.0$ million combined single limit retention for each occurrence, and an annual aggregate reinsurance contract with a $\$ 18.0$ million annual aggregate retention plus a per claim retention of $\$ 5$ thousand once the aggregate is met, as respects occurrences for the term of the agreement. Premiums ceded to reinsurers, which is netted against premium revenue (charges for sales and services in the financial statements), amounted to $\$ 3.8$ million during the fiscal year. Reinsurance loss and adjusting expense recoveries earned, which reduces claims paid (benefit expense on the financial statements), amounted to $\$ 1.0$ million during the fiscal year.

## Unpaid Claims Liabilities

As discussed above, the Local Government Property Insurance Fund establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. The following represents changes in those aggregate liabilities for the fund during the past two fiscal years (in thousands):
20062005

| Unpaid claims and claim adjustment expenses at beginning of the year |  |  |
| :---: | :---: | :---: |
| Less: Reinsurance recoverable | (265) | $(3,652)$ |
| Net unpaid loss liability at beginning of year | 3,812 | 4,354 |
| Incurred claims and claim adjustment expenses: |  |  |
| Provision for insured events of the current year | 15,652 | 9,623 |
| Increase (decrease) in provision for insured events of prior years | 1,741 | 400 |
| Total incurred claims and claim adjustment expenses | 17,393 | 10,023 |
| Payments: |  |  |
| Claims and claim adjustment expenses attributable to insured events of the current year | 8,790 | 6,071 |
| Claims and claim adjustment expenses attributable to insured events prior years | 3,708 | 4,494 |
| Total payments | 12,498 | 10,565 |
| Net unpaid claims and claim adjustment expenses at end of year | 8,707 | 3,812 |
| Reinsurance recoverable | 912 | 265 |
| Total unpaid claims and claim adjustment expenses | \$9,619 | \$4,077 |

## Trend Information

Historical trend information showing revenue and claims development information is presented in the Office of the Commissioner of Insurance June 30, 2006 financial statements. Copies of these statements may be requested from:

Office of the Commissioner of Insurance
125 South Webster Street
Madison, Wisconsin 53702

## B. State Life Insurance Fund

The State Life Insurance Fund was created under Chapter 607, Wisconsin Statutes, to offer life insurance to residents of Wisconsin in a manner similar to private insurers. This fund functions much like a mutual life insurance company and is subject to the same regulatory requirements as any life insurance company licensed to operate in Wisconsin.

Premiums are reported as earned when due. Benefits and expenses are associated with earned premiums so as to result in recognition of profits over the life of the contracts. This association is accomplished by means of the provision for liabilities for future benefits and the amortization of acquisition costs.

The costs of policy issuance and underwriting, all of which vary with, and are primarily related to, the production of new business, have been deferred. These deferred acquisition costs are amortized over a forty year period, considered representative of the life of the contract. The amortization is in proportion to the ratio of annual in-force business to the amount of business issued. Such anticipated in-force business was estimated using similar assumptions to those used for computing liabilities for future policy benefits.

Deferred Acquisition Cost Assumptions

| Issue <br> Years | Interest <br> Rate | Lapse <br> Rate | Mortality |
| :--- | :--- | :--- | :--- |
|  |  |  |  |
| $1913-1966$ | $3.0 \%$ | $2.0 \%$ | None |
| $1967-1976$ | 3.0 | 2.0 | None |
| $1977-1985$ | 4.0 | 2.0 | None |
| $1986-1994$ | 5.0 | 2.0 | None |
| $1995+$ | 4.0 | 2.0 | None |
|  |  |  |  |

The State Life Insurance Fund does not pay commissions nor does it incur agent expenses.

Future benefits and loss liabilities have been computed by the net level premium method based upon estimated future investment yield and mortality. The composition of liabilities and the more material assumptions pertinent thereto are presented below (in thousands):

| Issue <br> Year | Ordinary Life Insurance in Force | Amount of Policy Liability |
| :---: | :---: | :---: |
| 1913-1966 | \$ 11,893 | \$ 8,332 |
| 1967-1976 | 35,976 | 16,265 |
| 1977-1985 | 81,275 | 21,887 |
| 1986-1994 | 53,792 | 7,280 |
| 1995+ | 38,140 | 3,623 |
|  | \$ 221,076 | \$ 57,387 |


| Bases of Assumptions |  |  |
| :---: | :---: | :---: |
| Issue Year | Interest Rate | Mortality |
| 1913-1966 | 3.0\% | American Experience, ANB* |
| 1967-1976 | 3.0 | 1958 CSO, ALB, Unisex |
| 1977-1985 | 4.0 | 1958 CSO, ALB, Female Setback 3 years |
| 1986-1994 | 5.0 | 1980 CSO, ALB, Aggregate |
| 1995+ | 4.0 | 1980 CSO, ALB, Aggregate |

* Age Next Birthday

All of the State Life Insurance Fund's ordinary life insurance in force is participating. This fund is required by statute to maintain surplus at a level between 7 percent and 10 percent of statutory admitted assets as far as practicably possible. All excess surplus is to be returned to the policyholders in the form of policyholder dividends. Policyholder dividends are declared each year in order to achieve the required level of surplus.

The statutory assets at December 31, 2005 were $\$ 83.0$ million and the statutory capital and surplus were $\$ 3.8$ million, and the capital and surplus at June 30, 2006 was $\$ 5.5$ million.

## C. Injured Patients and Families Compensation Fund

The Injured Patients and Families Compensation Fund was created in 1975 for the purpose of providing excess medical malpractice insurance for health care providers in the state. The Injured Patients and Families Compensation Fund pays that portion of a medical malpractice claim which is in excess of the legal primary insurance limit prescribed under law, or the maximum liability limit for which the health provider is insured, whichever limit is greater. Most health care providers permanently practicing or operating in the State of Wisconsin are required to pay Injured Patients and Families Compensation Fund operating fees. Risk of loss is retained by the fund.

The Future Benefits and Loss Liability account includes individual case estimates for reported losses and estimates for incurred but not reported losses based upon the projected ultimate losses. Individual case estimates of the liability for reported losses and net losses paid from inception of the Injured Patients and Families Compensation Fund are deducted from the projected ultimate loss liabilities to determine the liability for incurred but not reported losses as of June 30, 2006 as follows (in thousands):

|  |  |  |
| :--- | ---: | ---: |
| Projected ultimate loss liability | $\$$ | $1,361,409$ |
| Less: Net loss paid from inception |  | $(612,971)$ <br> $(80,206)$ |
| Less: Liability for reported losses | $\$$ | 668,232 |
| Liability for incurred but not reported losses |  |  |

The Future Benefits and Loss Liability account also includes a provision for the estimated future payment of the costs to settle claims. These ultimate loss adjustment expenses as of June 30, 2006 are estimated at 20.0 percent of the projected ultimate loss liabilities. The loss reserves are actuarially determined. The loss adjustment expenses paid from the inception of the Injured Patients and Families Compensation Fund are deducted from the projected ultimate loss adjustment expenses provision to determine the liability for loss adjustment expenses as of June 30, 2006 as follows (in thousands):
Projected ultimate loss adjustment expense
liability
Less: Loss adjustment expense paid from

inception $\quad \$$|  |
| :---: |
| Liability for loss adjustment expense |

The uncertainties inherent in projecting the frequency and severity of large claims because of the Injured Patients and Families Compensation Fund's unlimited liability coverage, and extended reporting and settlement periods, makes it likely that the amounts ultimately paid will differ from the recorded estimated liabilities. These differences cannot be quantified.

The liability for reported losses, liability for incurred but not reported losses, and liability for loss adjustment expense are maintained on a present value basis with the difference from full value being reported as a contra account to the loss reserve liabilities. The loss reserve liabilities are discounted only to the extent that they are matched by cash and invested assets. If all loss liabilities are discounted, the discounted loss liability would be as follows as of June 30, 2006 (in thousands):

| Estimated liability for Incurred But Not |  |  |  |  |  |
| :--- | ---: | ---: | :---: | :---: | :---: |
| $\quad$ Reported (IBNR) | $\$ \quad 668,232$ |  |  |  |  |
| Estimated liability for reported losses |  | 80,206 |  |  |  |
| Estimated unpaid loss adjustment expense |  | 153,137 |  |  |  |
| estimated loss liabilities | 901,575 |  |  |  |  |
| Less: Amount representing interest | (223,142) <br> Discounted loss liabilities | 678,433 |  |  |  |

The future benefits and loss liabilities are continually reviewed as adjustments to these liabilities become necessary. Such adjustments are reflected in current operations. Because of the changes in these estimates, the benefit expense for the fiscal year is not necessarily indicative of the loss experience for the year.

On behalf of the Fund's Board, the Office of the Commissioner of Insurance contracted for an actuarial audit of the Injured Patients and Families Compensation Fund, which included a review by another actuary of the reasonableness of the actuarial methodology and assumptions used in developing estimates of the Fund's loss liabilities. The actuarial audit, which was completed, on July 7, 2005, concluded that the Fiscal Year 2005 estimate of the Fund's loss liability was reasonable but conservative. The audit recommended adjusting the methodology to incorporate a specific risk margin. This was implemented in the Fiscal Year 2006 analysis. The Fund's Board approved a 5 percent risk margin for Fiscal Year 2006. This compares with an implied risk margin of about 33 percent that the actuaries had built into the Fiscal Year 2005 estimate of the Fund's loss liability.

## D. Health Insurance Risk Sharing Plan

The Health Insurance Risk Sharing Plan Fund was established in 1980 to provide major medical and Medicare supplemental insurance for persons unable to obtain this insurance in the private market or who otherwise qualify for eligibility under Section 149.12, Wis. Stats. The Health Insurance Risk Sharing Plan is
funded primarily by premiums paid by insureds of the plan, assessments made to participating insurers and reduction of provider payments rates.

The financial statements of the Health Insurance Risk Sharing Plan fund are prepared in conformity with generally accepted accounting principles for governments as prescribed by the Governmental Accounting Standards Board. Premiums are recognized as revenues over the terms of the insurance policies, and a liability for unearned premiums is established to reflect premiums received applicable to subsequent accounting periods. Participating insurers are assessed every six months, and revenue is recognized in the period covered by the assessments.

The future benefits and loss liabilities include loss reserves reflecting the accumulation of losses reported but not paid prior to the close of the accounting period and estimates of incurred but unreported losses. Loss reserves are actuarially determined and are based on historical patterns of claim payments and represent the estimated ultimate cost of settling claims incurred prior to June 30. Due to the inherent uncertainties in the reserving process, loss reserves as computed may not reflect the actual payments ultimately to be made. The methods for making such estimates and for establishing the resulting reserves are continually reviewed, and any adjustments are reflected in earnings currently.

The following represents changes in the Future Benefits and Loss Liabilities account balances for the prior two fiscal years (in thousands):

|  | 2006 | 2005 |
| :---: | :---: | :---: |
| Balance, beginning of year | \$ 22,040 | \$ 17,599 |
| Incurred related to: |  |  |
| Current year | 138,050 | 134,979 |
| Prior years | $(5,468)$ | $(1,091)$ |
| Total Incurred | 132,582 | 133,887 |
| Paid related to: |  |  |
| Current year | 123,970 | 113,955 |
| Prior years | 15,220 | 15,491 |
| Total Paid | 139,190 | 129,446 |
| Balance, end of year | \$ 15,432 | \$ 22,040 |

The Future Benefits and Loss Liabilities account also includes a reserve for loss adjustment costs to be incurred in settlement of the claims provided for in the loss reserves.

## Component Units

## E. Wisconsin Health Care Liability Insurance Plan

The Wisconsin Health Care Liability Insurance Plan (the Plan) is a statutory unincorporated association established by rule of the Commissioner of Insurance of the State of Wisconsin as mandated by the State of Wisconsin legislature. The Plan provides health care liability insurance and liability coverages normally incidental to health care liability insurance to eligible health care providers in the State of Wisconsin calling for payment of premium prior to the effective date of the policy. All insurers authorized to write personal injury liability insurance in the State of Wisconsin, with certain minor exceptions, are required to be members of the Plan.

The Plan generates its premium written revenue by selling medical malpractice insurance. Rates are calculated in accordance with generally accepted actuarial principles. The rates are set so that the Plan will be self-supporting. Profit is not the intent of the Plan.

Since the inception of the Plan in 1975, the health care liability coverage limits have increased from $\$ 200$ thousand per occurrence and \$600 thousand annual aggregate to the current limits of $\$ 1.0$ million per occurrence and $\$ 3.0$ million annual aggregate. A general liability coverage is also available to participating health care providers with limits of $\$ 1.0$ million per occurrence and $\$ 3.0$ million annual aggregate. The Plan is not covered under any reinsurance contracts.

In the event that sufficient funds are not available for the sound financial operation of the Plan, all members shall, on a temporary basis, contribute to the financial needs of the Plan. Members shall participate in the contributions in the proportion of their respective premiums to the aggregate premiums written by all members of the Plan. Such assessments shall be recouped by rate increases applied prospectively. There were no assessments for the year ended December 31, 2005.

The future benefits and loss liability includes amounts determined from individual reported losses (case reserves) and an amount, based on past experience, for losses incurred but not reported. Such liabilities are necessarily based on estimates and, while management believes that the amounts are adequate, the ultimate liability will differ from the amounts provided. The methods for making such estimates and for establishing the resulting liability are annually reviewed, and any adjustments are reflected in income currently. Specific account balances as of December 31, 2004 and December 31, 2005, are as follows (in thousands):

|  | 2005 | 2004 |
| :---: | :---: | :---: |
| Balance at January 1 | \$ 33,901 | \$ 43,760 |
| Incurred related to: |  |  |
| Current year | 10,900 | 7,534 |
| Prior years | $(12,319)$ | $(15,931)$ |
| Total Incurred | $(1,419)$ | $(8,397)$ |
| Paid related to: |  |  |
| Current year | 75 | 30 |
| Prior years | 240 | 1,432 |
| Total paid | 315 | 1,462 |
| Balance at December 31 | \$ 32,167 | \$ 33,901 |

There is inherent uncertainty in medical malpractice claims when establishing the estimates of unpaid losses and unpaid loss adjustment expenses. In 2004 and 2005, the Plan decreased its estimates of unpaid losses and unpaid loss adjustment expenses related to insured events of prior years. These decreases were greater than the estimated losses incurred for the current year, causing negative incurred losses and loss adjustment expenses.

## NOTE 19. SEGMENT INFORMATION AND CONDENSED FINANCIAL DATA

## Primary Government

The State issues revenue bonds to finance the Leveraged Loan Program, which is accounted for as part of the Environmental Improvement Fund. Investors in those bonds rely solely on the revenue generated within the Leveraged Loan Program. Assets of this program are used primarily for loans for Wisconsin municipal waste water projects. Condensed financial statement information of the Leveraged Loan Program as of and for the year ended June 30, 2006 is presented below (in thousands):

| Condensed Balance Sheet |  |  |
| :---: | :---: | :---: |
| Assets: |  |  |
| Current Assets | \$ | 100,360 |
| Other Assets |  | 752,143 |
| Total Assets | \$ | 852,503 |
| Liabilities: |  |  |
| Due to Other Funds | \$ | 2,258 |
| Other Current Liabilities (Including |  |  |
| Current Portion of Long-term Debt) |  | 50,795 |
| Noncurrent Liabilities |  | 645,243 |
| Total Liabilities |  | 698,296 |
| Fund Equity: |  |  |
| Restricted |  | 154,207 |
| Total Fund Equity |  | 154,207 |
| Total Liabilities and Fund Equity | \$ | 852,503 |

Condensed Statement of Revenues, Expenses and Changes in Fund Equity

| Operating Revenues (Expenses): |  |  |
| :--- | ---: | ---: |
| Loan Interest | $\$$ | 17,412 |
| Interest Expense | $(33,197)$ |  |
| Other Operating Expenses |  | $(2,348)$ |
| Operating Income (Loss) | $(18,133)$ |  |
| Nonoperating Revenues (Expenses): |  |  |
| Investment Income | 4,050 |  |
| $\quad$ Change in Fund Equity | $(14,083)$ |  |
| Beginning Fund Equity | 168,290 |  |
| Ending Fund Equity | $\$ 0$ |  |

Condensed Statement of Cash Flows

| Net Cash Provided (Used) by : |  |  |
| :--- | :---: | ---: |
| Operating Activities | $\$$ | $(2,401)$ |
| Noncapital Financing Activities |  | 6,724 |
| Investing Activities | 11,760 |  |
| Net Increase (Decrease) | 16,083 |  |
| Beginning Cash and Cash Equivalents |  | 82,491 |
| Ending Cash and Cash Equivalents | $\$$ | 98,574 |

## NOTE 20. COMPONENT UNITS - CONDENSED FINANCIAL INFORMATION

Significant financial data for the State's five discretely presented component units for the year ended December 31, 2005 or June 30, 2006 is presented below (in thousands):

|  | Wisconsin Housing and Economic Development Authority |  |  | Wisconsin Health Care Liability Insurance Plan |  | University of Wisconsin Hospitals and Clinics Authorit |  | University of Wisconsin <br> Foundation |  | State <br> Fair Park Exposition Center |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Condensed Balance Sheet |  |  |  |  |  |  |  |  |  |  |  |  |
| Assets: |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash, Investments and Other Assets | \$ | 3,124,797 | \$ | 71,278 | \$ | 213,410 | \$ | 2,395,788 | \$ | 5,421 | \$ | 5,810,694 |
| Due from Primary Governments |  | - |  | - |  | 1,544 |  | - |  | 170 |  | 1,714 |
| Cash and Investments with Other |  |  |  |  |  |  |  |  |  |  |  |  |
| Component Units |  | - |  | - |  | 268,689 |  | - |  | - |  | 268,689 |
| Capital Assets, net |  | 18,002 |  | - |  | 315,444 |  | 7,518 |  | 34,977 |  | 375,941 |
| Total Assets | \$ | 3,142,799 | \$ | 71,278 | \$ | 799,087 | \$ | 2,403,306 | \$ | 40,568 | \$ | 6,457,037 |
| Liabilities: |  |  |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable and Other |  |  |  |  |  |  |  |  |  |  |  |  |
| Due to Primary Government |  | 3 |  | - |  | 10,251 |  | - |  | 70 |  | 10,324 |
| Amounts Held for Other Component Un |  | - |  | - |  | - |  | 196,122 |  | - |  | 196,122 |
| Long-term Liabilities (Current and |  |  |  |  |  |  |  |  |  |  |  |  |
| Noncurrent portions) |  | 2,567,466 |  | 32,167 |  | 332,434 |  | 12,113 |  | 40,853 |  | 2,985,032 |
| Total Liabilities |  | 2,701,207 |  | 52,448 |  | 411,100 |  | 242,181 |  | 41,884 |  | 3,448,820 |
| Fund Equity: |  |  |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of |  |  |  |  |  |  |  |  |  |  |  |  |
| Restricted |  | 431,255 |  | 18,830 |  | 34,304 |  | 2,034,724 |  | - |  | 2,519,113 |
| Unrestricted |  | 7,750 |  | - |  | 250,438 |  | 118,883 |  | 4,083 |  | 381,154 |
| Total Fund Equity |  | 441,592 |  | 18,830 |  | 387,987 |  | 2,161,125 |  | $(1,316)$ |  | 3,008,217 |
| Total Liabilities and Fund Equity | \$ | 3,142,799 | \$ | 71,278 | \$ | 799,087 | \$ | 2,403,306 | \$ | 40,568 | \$ | 6,457,037 |

## Condensed Statement of Revenues, Expenses and Changes in Fund Equity

| Program Expenses: |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Depreciation | \$ | 5,467 | \$ | - | \$ | 30,950 | \$ | 277 | \$ | 1,033 | \$ | 37,726 |
| Payments to Primary Government |  | - |  | - |  | 2,325 |  | 114,714 |  | - |  | 117,039 |
| Other |  | 275,828 |  | (93) |  | 676,222 |  | 30,989 |  | 4,158 |  | 987,105 |
| Total Program Expenses: |  | 281,295 |  | (93) |  | 709,497 |  | 145,980 |  | 5,191 |  | 1,141,870 |
| Program Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Charges for Goods and Services |  | 4,077 |  | 6,167 |  | 734,388 |  | - |  | 4,178 |  | 748,810 |
| Investment and Interest Income |  | 130,354 |  | 3,308 |  | - |  | 206,760 |  | - |  | 340,421 |
| Operating Grants and Contributions |  | 137,564 |  | - |  | 827 |  | 139,892 |  | - |  | 278,283 |
| Capital Grants and Contributions |  | - |  | - |  | 9,757 |  | - |  | 57 |  | 9,814 |
| Other |  | 16,662 |  | 39 |  | 13,627 |  | 109 |  | 297 |  | 30,734 |
| Total Program Revenues |  | 288,657 |  | 9,514 |  | 758,599 |  | 346,760 |  | 4,532 |  | 1,408,062 |
| Net Program Revenue/(Expense) |  | 7,362 |  | 9,606 |  | 49,102 |  | 200,781 |  | (659) |  | 266,193 |
| General Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Contributions to Endowments |  | - |  | - |  | 136 |  | - |  | - |  | 136 |
| Change in Fund Equity |  | 27,342 |  | 9,606 |  | 62,070 |  | 200,781 |  | (669) |  | 299,131 |
| Fund Equity, Beginning of Year |  | 414,250 |  | 9,223 |  | 325,917 |  | 1,960,344 |  | (647) |  | 2,709,087 |
| Fund Equity, End of Year | \$ | 441,592 | \$ | 18,830 | \$ | 387,987 | \$ | 2,161,125 | \$ | $(1,316)$ | \$ | 3,008,217 |

## NOTE 21. RESTATEMENTS OF BEGINNING FUND BALANCES/FUND EQUITYINET ASSETS AND OTHER CHANGES

The reconciliations that follow summarize restatements of the end-of-year fund balance/fund equity/net assets as reported in the 2005 Comprehensive Annual Financial Report to the beginning-of-year fund balances/fund equity/net assets reported for Fiscal Year 2006 (in thousands):

## A. Fund Statements - Governmental Funds

|  | Major Funds |  |  |  |  | Nonmajor Funds | Total Governmental |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | eneral |  | Transportation |  |  |  |  |
| Fund Balances June 30, 2005 as reported in the 2005 Comprehensive Annual Financial Report | \$ | $(2,122,235)$ | \$ | 393,586 | \$ | 893,261 | \$ | $(835,388)$ |
| Unclaimed Property Program recognition of additional liability |  | $(19,900)$ |  | - |  | - |  | $(19,900)$ |
| Restatement of accounts payable |  | - |  | 23,676 |  | - |  | 23,676 |
| Other adjustments of assets and liabilities as of June 30, 2005 |  | 149 |  | - |  | 6 |  | 155 |
| Fund Balances July 1, 2005 as restated | \$ | $(2,141,986)$ | \$ | 417,262 | \$ | 893,267 | \$ | $(831,457)$ |
| Effect of prior period adjustments on the amount of excess revenues and other sources over expenditures and other uses of Fiscal Year 2005 | \$ | 149 | \$ | 11,128 | \$ | 6 | \$ | 11,284 |
| B. Fund Statements - Proprietary F |  |  |  |  |  |  |  |  |


|  | Major Funds |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Injured Patients and Families Compensation |  | Environmental Improvement |  | University of Wisconsin System |  | Unemployment Reserve |  | Nonmajor Funds |  | Total <br> Enterprise | Internal Service Funds |
| Fund Equity June 30, 2005 as reported in the 2005 Comprehensive Annual Financial Report | \$ | 31,706 | \$ | 1,186,566 | \$ | 3,701,127 | \$ | 923,727 | \$ | 555,425 | \$ | 6,398,551 \$ | 22,918 |
| University of Wisconsin System restatement of of buildings and equipment |  | - |  |  |  | 16,592 |  | - |  | - |  | 16,592 | - |
| Other adjustments of assets and liabilities as of June 30, 2005 |  | - |  | - |  | 8,900 |  | - |  | $(1,127)$ |  | 7,773 | (16) |
| Fund Equity July 1, 2005 as restated | \$ | 31,706 | \$ | 1,186,566 | \$ | 3,726,619 | \$ | 923,727 | \$ | 554,299 | \$ | 6,422,917 \$ | 22,902 |
| Effect of prior period adjustments on the amount of net change in fund equity of Fiscal Year 2005 | \$ | - | \$ | - | \$ | - | \$ |  | \$ | (402) | \$ | (402) \$ | (16) |

## C. Fund Statements - Fiduciary Funds

|  |  | Pension and Other Employee Benefit Trust |  | Investment Trust |  | Private Purpose Trust |  | Total Fiduciary |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Net Assets June 30, 2005 as reported in the 2005 Comprehensive Annual Financial Report | \$ | 67,804,584 | \$ | 2,784,581 | \$ | 1,458,398 | \$ | 72,047,563 |
| Adjustments of assets and liabilities as of June 30, 2005 |  | - |  | - |  | 158 |  | 158 |
| Net Assets July 1, 2005 as restated | \$ | 67,804,584 | \$ | 2,784,581 | \$ | 1,458,556 | \$ | 72,047,721 |
| Effect of prior period adjustments on the amount of net increase in net assets of Fiscal Year 2005 | \$ |  | \$ |  | \$ | 3 | \$ | 3 |

## D. Government-wide Statements

|  | Primary Government |  |  |  |  |  | Component Units |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Governmental Activities |  | Business-type Activities |  | Totals |  |  |  |
| Net Assets June 30, 2005 as reported in the 2005 Comprehensive Annual Financial Report | \$ | 5,091,125 | \$ | 6,398,984 | \$ | 11,490,109 | \$ | 2,709,087 |
| Unclaimed Property Program recognition of additional liability |  | $(19,900)$ |  | - |  | $(19,900)$ |  | - |
| Restatement of accounts payable |  | 23,676 |  | - |  | 23,676 |  | - |
| University of Wisconsin System restatement of buildings and equipment |  | - |  | 16,592 |  | 16,592 |  | - |
| Other adjustments of assets and liabilities as of June 30, 2005 |  | (286) |  | 7,773 |  | 7,487 |  | - |
| Net Assets July 1, 2005 as restated | \$ | 5,094,616 | \$ | 6,423,349 | \$ | 11,517,965 | \$ | 2,709,087 |
| Effect of prior period adjustments on the amount of net increase in net assets of Fiscal Year 2005 | \$ | 17,359 | \$ | (402) | \$ | 16,957 | \$ | - |

## NOTE 22. LITIGATION, CONTINGENCIES AND COMMITMENTS

## A. Litigation and Contingencies

The State is a defendant in various legal proceedings pertaining to matters incidental to the performance of routine governmental operations.

## Claims and Judgments Reported in Governmental Activities

The State accrues liabilities related to legal proceedings, if a loss is probable and reasonably estimable. Such losses, totaling $\$ 13.4$ million on June 30, 2006 reported in the governmental activities, are discussed below:

Litigation - The Department of Health and Family Services is involved in various legal proceedings where the ultimate disposition is estimated at $\$ 0.2$ million.

Other Claims - Work Injury Supplemental Benefits - The Work Injury Supplemental Benefit Fund, administered by the Department of Workforce Development, provides compensatory payments to survivors of fatally injured employees or disabled employees with work-related injuries. The liability for annuities to be paid to the above individuals totaled $\$ 1.4$ million at June 30 , 2006.

In addition, the U. S. Department of Health and Human Services (U.S. DHHS) determined that the Department of Workforce Development should refund the federal share of recovered AFDC overpayments. However, the State of Wisconsin has appealed the decision of the U.S. DHHS. A liability for $\$ 11.8$ million is reported at June 30, 2006.

## Other Claims, Judgments, and Contingencies

The State is also named as a party in other legal proceedings where the ultimate disposition and consequence are not presently determinable. The potential liability amount relating to an unfavorable outcome for certain of these proceedings could not be reasonably determined at this time. However, the ultimate dispositions and consequences of any single legal proceeding or all legal proceedings collectively should not have a material adverse effect on the State's financial position.

Environmental Clean-up Actions - The State is involved in environmental clean-up of property owned by the State that has the potential to cause soil and groundwater contamination. Seven sites have soil and/or groundwater contamination associated with underground storage tank releases with an estimated remediation cost of $\$ 0.8$ million.

The State is also involved in environmental remediations on nine properties that do not involve releases from underground storage tanks, with an estimated cost of $\$ 3.2$ million.

## B. Commitments

## Primary Government

In addition to legal proceedings, the State is party to commitments which normally occur in governmental operations.

In addition to the amount of encumbrances outstanding at June 30, 2006 reported as Fund Balance - Reserved for Encumbrances, additional obligations at June 30, 2006 representing multi-year, long-term commitments included (in thousands):

| Transportation Fund | $\$ 353,363$ |
| :--- | ---: |
| Transportation Revenue Bonds Capital | 40,220 |
| Projects Fund | 46,633 |
| Wireless 911 Fund |  |
| General Fund - Department of Commerce |  |
| programs, including economic and community |  |
| development programs | 21,433 |

The Environmental Improvement Fund (the Fund) was established to administer the Clean Water Fund Loan Program. Loans are made to local units of government for wastewater treatment projects for terms of up to 20 years. These loans are made at a number of prescribed interest rates based on environmental priority. The loans contractually are revenue obligations or general obligations of the local governmental unit. Additionally, various statutory provisions exist which provide further security for payment. The fund has made financial assistance commitments of \$191.6 million as of June 30, 2006. These loan commitments are expected to be met through additional federal grants and proceeds from issuance of revenue obligations.

In addition, the revenue obligation bonds of the Leveraged Loan Program in the Fund are collateralized by a security interest in all the assets of the Leveraged Loan Program. Neither the full faith and credit nor the taxing power of the State is pledged for the payment of the Fund's revenue obligation bonds. However, as the loans granted to local units of government are at an interest rate less than the revenue bond rate, the State is obligated by the Fund's General Resolution to fund, at the time each loan is made, a reserve which subsidizes the Leveraged Loan Program in an amount which offsets this interest disparity.

The Injured Patients and Families Compensation Fund may be required to purchase an annuity as a result of a claim settlement. Under specific annuity arrangements, the fund may have ultimate responsibility for annuity payments if the annuity company and the reassignment company default on annuity payments. One of the fund's annuity providers defaulted on $\$ 93$ thousand in annuity payments through June 30, 2006, which the fund subsequently paid. The annuity provider is currently making the majority of
these annuity payments, but the fund continues to make monthly annuity payments to cover defaulted payments. The fund has received reimbursement for these payments, including interest of $\$ 60$ thousand through June 30, 2006. It is unclear when the annuity provider will be able to make the remaining annuity payments and whether the fund will be able to recover the remaining annuity payments made on the behalf of the annuity provider. The total estimated replacement value of the fund's annuities as of June 30, 2006 was $\$ 145.6$ million. The fund reserves the right to pursue collection from State guarantee funds.

State Public Deposit Guarantee - As required by Wis. Stat. Sec. 34.08, the State is to make payments to public depositors for proofs of loss (e.g., loss resulting from a bank failure) up to $\$ 400$ thousand per depositor above the amount of federal insurance. This statutory requirement guarantees that the State will make payments in favor of the public depositor that has submitted a proof of loss. Payments would be made in the order in which satisfactory proofs of loss are received by the State's Department of Financial Institutions, until the designated appropriation is exhausted. At June 30, 2006, the appropriation available totaled $\$ 35.2$ million. Losses become fixed as of the date of the loss. A public depositor experiencing a loss must assign its interest in the deposit, to the extent of the amount paid, to the Department of Financial Institutions. Any recovery made by the Department of Financial Institutions under the assignment is to be repaid to the appropriation. The possibility of a material loss resulting from payments to and recovery from public depositors is remote.

The Veterans Mortgage Loan Repayment Fund accounts for the issuance and administration of veterans' first mortgage loans. The loans are made to veterans for the purchase of homes to terms up to 30 years. The loan interest rates are set by the Board of Veterans Affairs. The loans are secured by real estate mortgages. The fund has commitments for loans of $\$ 1.3$ million as of June 30, 2006. The loan commitments are expected to be met from current fund assets.

## Component Units

The Wisconsin Housing and Economic Development Authority's mission was expanded since its creation to include administration of the Agricultural and Business Programs. These programs administer funds that are legislatively appropriated to subsidize interest and provide guarantees of principal balances of qualifying loans. At June 30, 2006, outstanding loan guarantees totaled $\$ 31.2$ million.

## NOTE 23. SUBSEQUENT EVENTS

## Primary Government

## Short-term Debt

General Obligation - In August 2006, the State issued \$123.5 million of 2006 Series A general obligation commercial paper notes to be used to acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, equipment, or facilities for public purposes.

In December 2006, the State issued $\$ 91.7$ million of 2006 Series B general obligation extendible municipal commercial paper notes to be used to acquire, construct, develop, extend, enlarge, or improve land, waters, property, highways, buildings, equipment or facilities for public purposes.

In December 2006, the State issued $\$ 4.4$ million of 2006 Series C general obligation extendible municipal commercial paper notes to be used to fund veterans housing loans.

Revenue Obligation - In October 2006, the State issued \$91.3 million of 2006 Series A transportation revenue commercial paper notes to pay the costs of major highway projects and certain State transportation facilities and costs of issuance. The payment of the commercial paper notes is subordinated to the senior bonds.

Certificates of Participation - In August 2006, $\$ 71.4$ million of master lease certificates of participation were issued.

## Long-term Debt

General Obligation Bonds - In July 2006, the State issued a \$2.0 million general obligation term bond 2006, Series B to be used to fund veterans home improvement loans. The interest rate is 5.65 percent which is payable semiannually beginning May 1, 2007 with mandatory sinking fund payments beginning November 1, 2007 to the stated maturity date November 1, 2021.

In August 2006, the State issued $\$ 61.7$ million general obligation bonds 2006, Series C to be used to fund veterans primary mortgage home loans. The interest rates range from 4.00 percent to 5.00 percent and are payable semiannually, beginning May 1 , 2007. The bonds mature May 1 of the years 2008 through 2037.

In September 2006, the State issued $\$ 176.5$ million of 2006 Series D general obligation bonds to be used for the acquisition, construction, development, extension, enlargement, or improvement of land, water, property, highways, buildings, equipment, or facilities for public purposes. The interest rates range from 4.50 percent to 5.00 percent and are payable semiannually on May 1 and November 1, beginning May 1, 2007. The bonds mature May 1 of the years 2018 through 2027.

Revenue Bonds - In November 2006, the State issued \$100.0 million of 2006, Series 2 clean water revenue bonds to be used to make loans to municipalities primarily for construction or improvement of their wastewater treatment facilities, make a deposit into the Loan Credit Reserve Funds, and pay for costs of issuance. The interest rates range from 4.00 percent to 5.00 percent and are payable semiannually beginning June 1, 2007. The bonds mature June 1 of the years 2008 through 2027.

In July 2006, the State called for early redemption the 2001 Series A Petroleum Inspection Fee Revenue Bonds each in the par amount of $\$ 15.0$ million, having a 5.0 percent coupon, and due on July 1, 2007 and July 1, 2008. On August 1, 2006, the State called for early redemption the last remaining maturity of the 2000 Series A of Petroleum Inspection Fee Revenue Bonds, in the par amount of $\$ 7.9$ million, having a 5.5 percent coupon, and due July 1, 2012.

## Future Benefits and Loss Liabilities

In July 2006, the State of Wisconsin Supreme Court issued a ruling in the Bartholomew v Patients Compensation Fund case. The court reversed in part the Maurin decision in that they allowed for the stacking of caps, but upheld the wrongful death cap. The decision was a split decision and exactly how it will affect future cases is not clear. However, based solely on the portion of that decision that would allow for the stacking of caps, the fund's actuary determined that the decision would result in an increase to the fund's outstanding discounted loss liabilities of about \$10.5 million.

## Federal Share of Billings in Excess of Costs

In September 2006, the State was notified by the Federal Department of Health and Human Services (DHHS) that it has determined that the federal share of billings in excess of costs provided by the Department of Administration is $\$ 23.1$ million. DHHS proposes to collect this amount through several alternative methods. The Department of Administration intends to appeal this decision.

## Component Units

Wisconsin Housing and Economic Development Authority - In July 2006, the Authority issued $\$ 7.5$ million of variable rate demand home ownership revenue bonds, 2006 A \& B. The bonds, issued under the multifamily housing bond general resolution, are general obligations of the Authority. The Series bonds are rated Aa3 and VMIG-1 by Moody's Investor Service.

In July 2006, the Authority redeemed the following bonds (in thousands):

| Program/Bond Resolution | Amount <br> Redeeme |
| :--- | :---: | :---: |
| Home Ownership Revenue Bonds, |  |
| 1999 Series F, G, H \& I <br> Home Ownership Revenue Bonds, <br> 1998 Series F \& G | 545 |
| House Revenue Bonds, 1998 Series A, B \& C | 495 |
| House Revenue Bonds, |  |
| 2002 Series A, B, C, D, E, F, G,H \& I | 3,440 |

The Authority retired early the following bonds (in thousands):


# Required Supplementary Information 

## Required Supplementary Information

## Infrastructure Assets Reported Using the Modified Approach

The State has adopted the modified approach for reporting infrastructure assets. Under the modified approach, infrastructure assets are not depreciated as long as the State can demonstrate that these assets are properly managed and are being preserved at or above an established condition level. Instead of depreciation, the costs to maintain and preserve infrastructure assets are expensed, while additions and improvements are capitalized. The State owns approximately 11,200 centerline miles of roads and 4,900 bridges.

## Road Network

Condition assessments are completed on a two-year cycle with the most current results reported for each State road. Numerous measures are used to assess the condition of the State's road network. The State has adopted the International Roughness Index (IRI), as defined by the Federal Highway Administration, as its primary condition measure. IRI is measured on a scale of 0 to 5 , with an IRI of 2.69 or greater being defined as a "poor" ride. Roads with a "poor" IRI assessment cause negative impacts for the traveling public by decreasing driver comfort and increasing the damage to vehicles and goods. It is the State's policy to ensure no more than 15 percent of its roads receive a "poor" IRI assessment.

Recent condition assessment results are as follows:

| Year <br> Ended <br> June 30 | Miles <br> of <br> Road | Percent <br> Rated <br> "Poor" | Established <br> Percent | Variance <br> Favorablel <br> (Unfavorable) |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| 2006 | 11.200 | 5.4 | 15.0 | 9.6 |
| 2005 | 11.200 | 5.8 | 15.0 | 9.2 |
| 2004 | 11.200 | 6.1 | 15.0 | 8.9 |
| 2003 | 11,200 | 4.3 | 15.0 | 10.7 |
| 2002 | 11,200 | 4.6 | 15.0 | 10.4 |
|  |  |  |  |  |

Each year the State estimates the costs to maintain and preserve the road network at, or above, the established condition level. Actual maintenance/preservation costs compare to estimates as follows:

| Year <br> Ended <br> June 30 | Estimated <br> Costs <br> (In millions) | Actual <br> Costs <br> (In millions) | Variance <br> (In millions) <br> Favorablel <br> (Unfavorable) |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| 2006 | $\$ 495.7$ | $\$ 425.9$ | $\$$ |
| 2005 | 478.6 | 372.3 | 69.8 |
| 2004 | 450.8 | 341.1 | 106.4 |
| 2003 | 420.9 | 336.7 | 109.7 |
| 2002 | 470.7 | 437.6 | 84.2 |
|  |  |  | 33.1 |

Estimated costs are developed at the beginning of the fiscal year based on projects planned for the current and future years. The types of projects ultimately contracted and incurring costs during the year are often very different. In addition, the State of Wisconsin, Department of Transportation's multi-year contracting process, allowing encumbrances to carry forward, makes a comparison of actual to estimated amounts difficult since expenditures for the current year may have been budgeted and committed to a project in prior years.

## Bridge Network

Condition assessments are completed on a two-year cycle, with more frequent inspections completed if warranted. The most current assessment results are reported for each State bridge, making the overall assessment a blend of measures completed in the current fiscal year and those completed in the prior year. The State has adopted the National Bridge Inventory (NBI) 10-point rating scale as its primary condition measure. Using the Federal Highway Administration's definition, a bridge is considered "structurally deficient" if it has an NBI score of 4 or less on its deck, superstructure, or substructure. "Structurally deficient" bridges cause negative impacts for the public by increasing the likelihood that heavy loads will need to be rerouted to less efficient routes, thus increasing logistic costs for State businesses. It is the State's policy to ensure no more than 15 percent of its bridges are "structurally deficient".

Recent condition assessment results are as follows:

| Year <br> Ended <br> June 30 | Number <br> of <br> Bridges | Percent <br> Structurally <br> Deficient | Established <br> Percent | Variance <br> Favorablel <br> (Unfavorable) |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |
| 2006 | 4.900 | 4.3 | 15.0 | 10.7 |
| 2005 | 4.900 | 5.1 | 15.0 | 9.9 |
| 2004 | 4.900 | 5.4 | 15.0 | 9.6 |
| 2003 | 4,900 | 6.2 | 15.0 | 8.8 |
| 2002 | 4,900 | 7.6 | 15.0 | 7.4 |
|  |  |  |  |  |

Each year the State estimates the costs to maintain and preserve the bridge network at, or above, the established condition level. Actual maintenance/preservation costs compare to estimates as follows:

| Year <br> Ended <br> June 30 | Estimated <br> Costs <br> (In millions) | Actual <br> Costs <br> (In millions) | Variance <br> (In millions) <br> Favorable/ <br> (Unfavorable) |
| :---: | :---: | :---: | :---: |
|  |  |  |  |
| 2006 | $\$ 42.4$ | $\$ 31.3$ | $\$ 11.1$ |
| 2005 | 28.3 | 38.6 | $(10.3)$ |
| 2004 | 47.8 | 52.3 | $(4.5)$ |
| 2003 | 46.4 | 45.7 | 0.7 |
| 2002 | 33.6 | 38.4 | $(4.8)$ |

Estimated costs are developed at the beginning of the fiscal year based on projects planned for the current and future years. The types of projects ultimately contracted and incurring costs during the year are often very different. The State of Wisconsin, Department of Transportation's multi-year contracting process, allowing encumbrances to carry forward, makes a comparison of actual to estimated amounts difficult since expenditures for the current year may have been budgeted and committed to a project in prior years.

## Budgetary Comparison Schedule <br> General Fund <br> For the Fiscal Year Ended June 30, 2006

|  | Original Budget |  |  | Final <br> Budget | Actual Amounts |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unexpended Budgetary Fund Balances, |  |  |  |  |  |  |
| Revenues and Transfers (Inflows): |  |  |  |  |  |  |
| Taxes | \$ | 11,974,979 | \$ | 11,970,974 |  | 12,051,460 |
| Departmental: |  |  |  |  |  |  |
| Tribal Gaming |  | 74,554 |  | 118,629 |  | 88,862 |
| Other |  | 10,203,390 | (A) | 10,565,996 |  | 10,181,547 |
| Transfers from: |  |  |  |  |  |  |
| Transportation Fund |  | (A) |  | (A) |  | 338,449 |
| Nonmajor Funds |  | (A) |  | (A) |  | 34,225 |
| Total Revenues and Transfers (Inflows) |  | 22,252,923 |  | 22,655,598 |  | 22,694,544 |
| Amounts Available for Appropriation |  |  |  |  |  | 23,087,734 |
| Appropriations (Outflows): |  |  |  |  |  |  |
| Commerce |  | 349,018 |  | 354,939 |  | 262,183 |
| Education |  | 10,310,590 |  | 10,563,986 |  | 10,148,528 |
| Environmental Resources |  | 307,659 |  | 322,280 |  | 293,414 |
| Human Relations and Resources |  | 8,729,353 |  | 9,321,237 |  | 8,718,439 |
| General Executive |  | 951,329 |  | 1,038,836 |  | 688,288 |
| Judicial |  | 113,247 |  | 116,290 |  | 115,263 |
| Legislative |  | 63,707 |  | 61,907 |  | 61,343 |
| Tax Relief and Other General |  | 1,915,472 |  | 1,864,956 |  | 1,859,988 |
| Transfers to: |  |  |  |  |  |  |
| Nonmajor Funds |  | - |  | 341,813 |  | 341,813 |
| Total Appropriations (Outflows) | \$ | 22,740,376 | \$ | 23,986,246 |  | 22,489,259 |
| Fund Balances, End of Year |  |  |  |  |  | 598,475 |
| Less Encumbrances Outstanding at June 30, 2006 |  |  |  |  |  | $(520,282)$ |
| Fund Balances, End of Year |  |  |  |  |  |  |
| Budgetary Basis |  |  |  |  | \$ | 78,193 |

Reconciliation of the End of Year,
Budgetary Basis, Fund Balance to the Detail
Reported in the Annual Fiscal Report:
General Purpose:
Designated
Undesignated
Total General Purpose
Program Revenue
Fund Balances, End of Year
Budgetary Basis
(A) Interfund transfers to the General Fund were budgeted under departmental revenue during Fiscal Year 2006.

# Budgetary Comparison Schedule <br> Transportation Fund <br> For the Fiscal Year Ended June 30, 2006 

|  | Original Budget |  |  | Final <br> Budget | Actual Amounts |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Unexpended Budgetary Fund Balances, Beginning of Year |  |  |  |  | \$ | 350,169 |
| Prior Period Adjustment |  |  |  |  |  | (636) |
| Restated Unexpended Budgetary Fund Balances, Beginning of Year |  |  |  |  |  | 349,532 |
| Revenues (Inflows): |  |  |  |  |  |  |
| Taxes | \$ | 1,001,808 | \$ | 1,001,808 |  | 1,001,808 |
| Departmental |  | 1,354,956 |  | 1,354,956 |  | 1,354,956 |
| Total Revenues (Inflows) |  | 2,356,764 |  | 2,356,764 |  | 2,356,764 |
| Amounts Available for Appropriation |  |  |  |  |  | 2,706,296 |
| Appropriations and Transfers (Outflows): |  |  |  |  |  |  |
| Commerce |  | 101 |  | 101 |  | 46 |
| Environmental Resources |  | 3,218,276 |  | 3,399,922 |  | 2,039,667 |
| General Executive |  | 2,941 |  | 2,074 |  | 1,916 |
| Tax Relief and Other General |  | 20,022 |  | 20,228 |  | 21,093 |
| Transfers to: |  |  |  |  |  |  |
| General Fund |  | 338,449 |  | 338,449 |  | 338,449 |
| Total Appropriations and Transfers (Outflows) | \$ | 3,579,789 | \$ | 3,760,774 |  | 2,401,170 |
| Fund Balances, End of Year |  |  |  |  |  | 305,126 |
| Less Encumbrances Outstanding at June 30, 2006 |  |  |  |  |  | $(1,232,655)$ |
| Fund Balances, End of Year Budgetary Basis |  |  |  |  | \$ | $(927,530)$ |



## Notes To Required Supplementary Information

## NOTE 1. BUDGETARY INFORMATION

## A. Budgetary - GAAP Reporting Reconciliation

The accompanying Budgetary Comparison Schedule compares the legally adopted budget (more fully described in RSI Note 1-B) with actual data on a budgetary basis. Because accounting principles applied for purposes of developing data on the budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles (GAAP), a reconciliation of basis and perspective differences as of June 30, 2006 is presented below (in thousands):

|  | General Fund | Transportation Fund |
| :---: | :---: | :---: |
| Fund balance June 30, 2006 (budgetary basis - budgetary fund structure): |  |  |
| General Purpose Revenue - fund balance per budgetary basis Annual Fiscal Report |  |  |
| Undesignated fund balance | \$ 49,217 |  |
| Designated fund balance | 43,179 |  |
| Total General Purpose Revenue fund balance | 92,396 |  |
| Program Revenue - fund balance per budgetary basis Annual Fiscal Report | $(14,203)$ |  |
| Fund balance June 30, 2006 (budgetary basis - budgetary fund structure) |  |  |
| As reported on the budgetary comparison schedule | 78,193 | \$ $(927,530)$ |
| Reclassifications: |  |  |
| To eliminate the effect of encumbrances that were reported as expenditures under budgetary reporting (basis difference) | 520,282 | 1,232,655 |
| To reclassify activities reported in another GAAP fund type (perspective differences): |  |  |
| Enterprise funds (except for the University of Wisconsin System) | 14,369 | -- |
| University of Wisconsin System | $(320,310)$ | -- |
| Internal service funds | $(2,277)$ | -- |
| Fiduciary funds | $(18,821)$ | -- |
| Transportation Revenue Bonds debt service fund | -- | 2,875 |
| Fund balance June 30, 2006 (GAAP fund structure - budgetary basis, excluding encumbrances treated as expenditures at year end) | 271,436 | 308,001 |
| Adjustments (basis differences): |  |  |
| To accrue receivables and establish payables for individual income taxes (net) | $(795,180)$ | -- |
| To defer revenues for gross receipts public utility taxes | $(193,932)$ | -- |
| To adjust revenues and expenditures for tax-related items and other tax credit/aid programs (net) | $(307,859)$ | 9,745 |
| To adjust expenditures for the municipal and county shared revenue program | $(456,951)$ | -- |
| To adjust expenditures for State property tax credit program | $(353,412)$ | -- |
| To accrue unpaid Medicaid payments to providers (net of receivable from federal government) | $(162,908)$ | -- |
| To adjust revenues and expenditures for certain major Health and Family Services and Workforce Development human services payments to local governments | $(81,073)$ |  |
| To accrue State educational aids payments deferred until the subsequent year | $(75,000)$ | -- |
| To adjust revenues and expenditures for other items (net) | 4,406 | 69,481 |
| Fund balance June 30, 2006 (GAAP fund structure - GAAP basis) as reported on the governmental fund statements | \$(2,150,474) | \$ 387,227 |

## B. Budgetary Basis of Accounting

The State's biennial budget is prepared using a modified cash basis of accounting. The final budget is primarily a general purpose revenue and expenditure budget. General purpose revenues consist of general taxes and miscellaneous receipts which are paid into the General Fund, lose their identity, and are then available for appropriation by the Legislature. The remaining revenues consist of program revenues, which are credited by law to an appropriation to finance a specified program or State agency, and segregated revenues which are paid into separate identifiable funds.

While State departments and agencies are required to submit estimates of expected revenues for program revenue and segregated revenue categories, these estimates are not formally incorporated into the adopted budget except for revenue estimates of the Lottery Fund. As a result, legally budgeted revenues for these categories are not available and, consequently, actual amounts are reported in the budget column of the Budgetary Comparison Schedules.

Expenditure budgeting differs for the various types of appropriations. For most appropriations, budgeted expenditures equal the amount from the adopted budget plus any subsequent legislative or administrative revisions. Various supplemental appropriations were approved during the year and have been incorporated into the budget figures.

While State statutes prohibit spending beyond budgetary authority, a provision is made to include the value of accounts receivable, inventories and work in process in identifying available revenues. The State also utilizes nonbudget accounts for which no budget is established but expenditures may be incurred. As a result, actual expenditures may exceed budgeted amounts in certain categories.

The budgetary basis of accounting required by State law differs materially from the basis used to report revenues and expenditures in accordance with GAAP. Other variances arise because the State's biennial budget is developed according to the statutory required fund structure which differs extensively from the fund structure used in the GAAP basis financial statements. This difference is primarily caused by the elimination of the University of Wisconsin System, and various fiduciary, proprietary and other governmental fund activity from the statutory General and Transportation funds. Consequently, a reconciliation between budgetary basis and GAAP basis is provided in Note 1-A of the notes to the required supplementary information.

The Budgetary Comparison Schedules for the General and the Transportation Fund present both the original and final appropriated budgets, as well as the actual inflows, outflows, and fund balance on the budgetary basis. The supplementary budget comparison schedule provides this same information (with the exception of the original budget data) for the nonmajor
governmental funds with annual budgets. The capital project and debt service funds are excluded from this schedule because no comprehensive budget is approved for these funds. A special revenue fund, the Wisconsin Public Broadcasting Foundation, has also been excluded from reporting because it is a blended component unit that is neither budgeted nor included under statutory reporting. Of the permanent funds, only the Historical Society Fund and a portion of the Common School Fund are budgeted.

The State's biennial budget was passed in July 2005 . This legislation is recognized by State officials as the original budget and is treated as such on the Budgetary Comparison Schedules.

While the legal level of budgetary control for the reported funds is maintained at the appropriation line as specified by the Legislature in Chapter 20 of the Wisconsin Statutes, this level of detail is impractical for inclusion in the Comprehensive Annual Financial Report. Accordingly, a supplementary report is available upon request which provides budgetary comparisons at the legal level of control.

Appropriation unexpended balances lapse at year-end or forward to the subsequent fiscal year depending on the type of appropriation involved:

- Continuing - unexpended balances automatically forward to ensuing years until fully depleted or repealed by subsequent action of the Legislature.
- Annual:
- General Purpose Revenue - unencumbered balances lapse at year end.
- Program Revenue - unexpended cash balances may be forwarded to the next fiscal year.
- Biennial - unexpended balances or deficits automatically forward to the second year. At the end of the second year all unencumbered general purpose revenue balances lapse.
- Sum sufficient - moneys are appropriated and expended in the amounts necessary to accomplish the purpose specified.

Encumbrances may be carried over to the next fiscal year as a revision to the budgetary appropriation with Department of Administration approval. Under budgetary reporting, encumbrances are treated like expenditures and are shown as a reduction of fund balance. Under GAAP reporting, encumbrances outstanding at year end for purchase orders and contracts expected to be honored in the following year are reported as reservations of fund balance since they do not constitute expenditures or liabilities.

## C. Excess of Expenditures over Appropriations

In the Agricultural Producer Security Fund, expenditures exceeded appropriations for the following program (in thousands):

Dairy, Grain and Vegetable Security
\$ 112.2

# Supplementary Information 



# Nonmajor Governmental Funds 

SPECIAL REVENUE: Special revenue funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for a specified purpose. The State's special revenue funds are described below:

The Conservation Fund accounts for the management of the State's fish, wildlife, parks and other natural resources with funds provided from hunting and fishing licenses, recreational fees and forestry taxes.

The Election Administration Fund accounts for federal and State moneys provided to develop, administer and manage a statewide voter registration system; enabling all qualified electors, including those with disabilities, the opportunity to vote while maintaining uniform standards within the voting process and safeguarding the vote of all electors.

The Medical Assistance Trust Fund accounts for moneys received from the Medical Assistance (MA) program via Intergovernmental Transfers. The moneys are used to fund MA eligible activities.

The Utility Public Benefits Fund accounts for voluntary contributions and public benefits fees collected from customers by utilities to assist in funding low income assistance grants and energy conservation and efficiency grants.

The Petroleum Inspection Fund accounts for revenues received from inspection fees on petroleum products shipped into Wisconsin and proceeds received from revenue bonds. These resources are used for petroleum inspection programs, environmental cleanup awards, clean air and water administration and other environmental programs in the State.

The Budget Stabilization Fund accounts for moneys reserved to provide State revenue stability during periods of below-normal economic activity when actual State revenues are lower than estimated revenues.

The Wisconsin Public Broadcasting Foundation Fund accounts for financial resources generated to support the activities of the Educational Communications Board. The primary revenue sources of the fund are from gifts, grants and contributions.

The Other Environmental Special Revenue Funds, in conjunction with the Conservation Fund, account for resources used to provide for the preservation of the State's parks, forests and environment, and includes the following:

- The Heritage State Parks and Forests Fund accounts for the funding for operations and maintenance of State parks, southern State forests, and recreation areas either by making partial matching grants to "friends groups" or by accepting expenditure transfers from park and forest programs in the Conservation Fund.
- The Waste Management Fund accounts for the closure and long-term care of approved landfills from fees imposed on landfill operators.
- The Environmental Fund accounts for the development and enforcement of groundwater standards, as well as assistance in the emergency response, investigation and clean up of contaminated sites. This assistance is funded by fees on activities or substances which may contaminate groundwater and fees for solid waste tipping, pesticide licenses and oil inspections.
- The Dry Cleaner Environmental Response Fund accounts for the financial assistance for the remediation of environmental contamination caused by the spillage of dry cleaning solvents. Revenues used to fund this program are dry cleaning facility license and solvent fees.
- The Recycling Fund accounts for the moneys from the recycling surcharge tax and recycling fees, used to reduce the amount of solid waste disposed of in landfills and incinerators.

The Other Special Revenue Funds account for resources that must be used for specific purposes and include the following:

- The Wisconsin Health Education Loan Repayment Fund accounts for administrative expenditures related to issuing Health Education Loan bonds. These expenditures are funded from trustee transfers.
- The Wisconsin Election Campaign Fund accounts for taxpayer donated funding for political candidates. The donations are intended to replace special interest funds.


# Nonmajor Governmental Funds 

(Continued)

- The Investment and Local Impact Fund accounts for grants and loans to municipalities where metalliferous minerals exist to offset the negative effects of mining projects. These grants and loans are funded with taxes which have been imposed on mining activities.
- The Industrial Building Construction Loan Fund accounts for economic development grants and loans for the construction of industrial buildings. These grants and loans are funded primarily with investment income.
- The Self-insured Employers Liability Fund establishes a reserve to cover claims for employees of employers who have become insolvent. These employers were previously determined to be exempt from the requirement to carry accident or death insurance. The reserve is also used to cover the cost of insurance carrier or insurance service organization used to process, investigate, and pay valid claims from the injured employees.
- The Work Injury Supplemental Benefit Fund accounts for compensatory payments to survivors of fatally injured employees or disabled employees with work-related injuries. This compensation is provided with funds collected from State employers and insurance carriers.
- The Workers Compensation Fund accounts for the expenditures related to administering the worker's compensation laws in Wisconsin. These expenditures are funded by annual assessments of insurers and self-insured employers doing business in the State.
- The Tobacco Control Fund accounts for a portion of the moneys received from the settlement of the lawsuit between several states, including Wisconsin, and the tobacco companies. The moneys are used to fund health care related costs including grants for tobacco prevention, research, and intervention.
- The Uninsured Employers Fund accounts for the administration of insurance enforcement activities and compensation to injured employees of uninsured employers. The revenue is primarily provided by funds collected from uninsured employers.
- The Mediation Fund accounts for the resolution of disputes regarding medical malpractice. Dispute filing fees and fees charged to health care providers are the primary revenue sources.
- The State Capitol Restoration Fund accounts for moneys from private donations used to offset the costs of restoration work at the State Capitol.
- The Agricultural Chemical Cleanup Fund accounts for the portion of the costs responsible persons pay to clean up fertilizer and pesticide spills and historical handling areas. Fertilizer and pesticide licenses and registration fees primarily provide the revenue.
- The Agrichemical Management Fund accounts for the regulation and enforcement of pesticide, feed and fertilizer industries. The revenue is generated by licenses and fees assessed to these industries.
- The Agricultural Producer Security Fund accounts for the program to secure payments to producers. This fund is supported primarily with fees, surcharges, assessments, reimbursements and bond proceeds of surety bonds.
- The Historical Legacy Trust Fund accounts for moneys to commemorate the 200th anniversary of statehood. Gifts, grants, and bequests generate the revenue. Also, all moneys received by the State Sesquicentennial Commission after September 30, 1998 are reported in this fund.
- The History Preservation Partnership Trust Fund accounts for moneys received from admissions, sales, and other receipts of the Historical Society. The fund is supported primarily by program revenues from daily receipts, site deposits and other generated income from goods and services.
- The Wireless 911 Fund accounts for moneys received from surcharges on wireless telephone customers. The moneys generated by this surcharge will be used to provide grants to wireless providers and local governments to devise a system to provide wireless 911 emergency telephone service.
- The VendorNet Fund accounts for revenues, primarily subscription fees from vendors, used to carry out information technology development projects, including paying for costs associated with technology-related equipment, software and support.
- The Universal Service Fund accounts for various programs that ensure that all State residents receive essential telecommunication services at reasonable prices and that they have access to certain advanced telecommunications service capabilities. Assessment of entities in the telecommunications industry is the primary source of revenues.


# Nonmajor Governmental Funds 

(Continued)

The Capital Improvement Fund accounts for revenues from

- The Children's Trust Fund accounts for the program which provides information and encourages the development of child abuse and neglect prevention programs. This fund is supported primarily with investment income and moneys received as contributions, grants, gifts and bequests.

DEBT SERVICE: Debt service funds account for the accumulation of resources for, and the payment of, principal, interest and related costs of general long-term obligations.

The Bond Security and Redemption Fund accounts for the accumulation of resources for, and the payment of principal, interest and related costs of, general obligation bond debt.

The Annual Appropriation Bonds Fund accounts for the accumulation of resources for, and the payment of principal, interest and related costs of, the appropriation obligations issued in Fiscal Year 2004 to pay the State's unfunded accrued prior service (pension) liability and its unfunded accrued liability for sick leave conversion credits.

The Badger Tobacco Asset Securitization Fund accounts for the accumulation of resources for, and the payment of principal, interest and related costs of bonds issued by the Badger Tobacco Asset Securitization Corporation (BTASC) in Fiscal Year 2002 for the purpose of making a one-time purchase of Tobacco Settlement Revenues from the State. These bonds are revenue obligations of the BTASC secured by, and payable solely and only out of, the moneys, assets or revenues pledged by the BTASC.

The Petroleum Inspection Revenue Bonds Fund accounts for the accumulation of resources for, and the payment of principal, interest and related costs of, petroleum revenue bond obligations.

The Transportation Revenue Bonds Fund accounts for the accumulation of resources for, and the payment of principal, interest and related costs of, transportation revenue bond obligations.

CAPITAL PROJECTS: Capital projects funds account for financial resources used for the acquisition, construction, renovation or repair of major capital facilities (other than those financed by proprietary funds and trust funds). The State's capital projects funds are described below:

The Building Trust Fund accounts for repair projects of major capital facilities which are funded primarily through General Fund and agency transfers.
general obligation bond proceeds, General Fund transfers and investment pool interest earnings which are primarily used for the acquisition or construction of major capital facilities and for repair and maintenance projects.

The Transportation Revenue Bonds Fund accounts for the accumulation of financing resources for the construction, maintenance, and repair of certain major highway projects and administrative facilities.

PERMANENT: Permanent funds are used to report resources that are legally restricted to the extent that only earnings, not principal, may be used to support the State's programs.

The Common School Fund accounts for revenues received from the sale of federally granted land, fines and forfeitures from penal law breaches, and the disposal of escheated property. These moneys are used for public purpose loans to municipalities and school districts. Earnings of this fund are distributed to aid local school districts and to cover administrative costs incurred by the Public Lands Commission.

The Historical Society Fund accounts for investment income and donations received by the Wisconsin Historical Society to assist in the operations of the State's archives, research and library services, museums, historic preservation, and executive and administrative services.

The Other Permanent Funds account for various resources that are legally restricted to the extent that only earnings may be used to support the State's programs, and include the following:

- The Agricultural College Fund accounts for federal land grant revenues used as public purpose loans for municipalities and school districts.
- The Normal School Fund accounts for public purpose loans to municipalities and school districts. These loans are financed with revenues derived from the sale of federally granted land and timber. The interest generated from this fund is used to support and maintain State universities.
- The University Fund accounts for federal land grant revenues used for public loans to municipalities and school districts.
- The Benevolent Fund accounts for investment income used for the care, custody and education of residents committed to the Lincoln Hills School.

Combining Balance Sheet - Nonmajor Governmental Funds
June 30, 2006

|  |  |  |  |  |  |  |  |  |  |  |  | nds) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Special Revenue Funds |  |  |  |  |  |  |  |  |  |  |  |
|  | Conservation |  | Election <br> Administration |  | Medical Assistance Trust |  | Utility Public Benefits |  | Petroleum Inspection |  | Budget Stabilization |  |
| Assets |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 52,634 | \$ | 37,612 | \$ | 2,551 | \$ | 18,175 | \$ | 40,987 | \$ | 522 |
| Investments |  | - |  | - |  | - |  | - |  | - |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | 26,224 |  | - |  | - |  | - |  | - |  |  |
| Loans to Local Governments |  | 5,400 |  | - |  | - |  | - |  | - |  |  |
| Other Receivables |  | 3,941 |  | - |  | 29 |  | 6,029 |  | 401 |  | - |
| Due from Other Funds |  | 8,775 |  | 10 |  | 27,640 |  | 3,813 |  | 11,243 |  | 116 |
| Due from Other Governments |  | 22,709 |  | 47 |  | - |  | - |  | - |  | - |
| Inventories |  | 2,296 |  | - |  | - |  | - |  | 1 |  | - |
| Prepaid Items |  | 1,868 |  | 11 |  | - |  | 8 |  | 118 |  | - |
| Restricted and Limited Use Assets: |  |  |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | - |  | - |  | - |  | - |  | - |  | - |
| Investments |  | - |  | - |  | - |  | - |  | - |  | - |
| Other Restricted Assets |  | - |  | - |  | - |  | - |  | - |  | - |
| Total Assets | \$ | 123,846 | \$ | 37,680 | \$ | 30,220 | \$ | 28,026 | \$ | 52,750 | \$ | 638 |

## Liabilities and Fund Balances

Liabilities:
Accounts Payable and Other
Accrued Liabilities
Due to Other Funds
Interfund Payables
Due to Other Governments
Tax Refunds Payable
Deferred Revenue
Interest Payable
Advances from Other Funds
Short-term Notes Payable

| \$ | 13,835 | \$ | 817 | \$ | - | \$ | 3,766 | \$ | 39,152 | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 16,511 |  | 881 |  | 55,868 |  | 2,330 |  | 13,695 |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 11,349 |  | 49 |  | - |  | 138 |  | 455 |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 1,616 |  | - |  | - |  | - |  | - |  | - |
|  | 5,039 |  | - |  | - |  | 64 |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | 142,300 |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |
|  | 48,348 |  | 1,746 |  | 55,868 |  | 6,298 |  | 195,603 |  | - |

Payable
Total Liabilities
Fund Balances:
Reserved for
Encumbrances
Reserved for Inventorie
Reserved for Prepaid It
Reserved for Restricted
Reserved for Long-term
Receivables
Unreserved:
Undesignated
Total Fund Balance
Total Liabilities and

|  | 34,131 |  | 2,686 |  | 68 |  | 1,085 |  | 2,737 |  | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2,296 |  | - |  | - |  | - |  | 1 |  | - |
|  | 1,868 |  | 11 |  | - |  | 8 |  | 118 |  | - |
|  | 818 |  | 30,355 |  | - |  | - |  | - |  | - |
|  | 4,821 |  | - |  | - |  | - |  | - |  | - |
|  | 31,565 |  | 2,882 |  | $(25,716)$ |  | 20,635 |  | $(145,708)$ |  | 638 |
|  | 75,498 |  | 35,933 |  | $(25,648)$ |  | 21,728 |  | $(142,853)$ |  | 638 |
| \$ | 123,846 | \$ | 37,680 | \$ | 30,220 |  | 28,026 | \$ | 52,750 | \$ | 638 |


| Special Revenue Funds |  |  |  |  |  |  |  | Debt Service Funds |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Wisconsin Public Broadcasting Foundation |  | Other <br> Environmental <br> Special <br> Revenue |  | Other Special Revenue |  | Total Special Revenue Funds |  | Bond <br> Security and Redemption |  | Annual Appropriation Bonds |  | Badger <br> Tobacco Asset Securitization |
| \$ | 4,242 | \$ | 44,491 | \$ | 63,397 | \$ | 264,611 | \$ | 39,145 | \$ | - | \$ | - |
|  | 5,440 |  | - |  | - |  | 5,440 |  | - |  | - |  | - |
|  | - |  | 2,537 |  | - |  | 28,761 |  | - |  | - |  | - |
|  | - |  | - |  | - |  | 5,400 |  | - |  | - |  | - |
|  | 249 |  | 8,295 |  | 15,447 |  | 34,392 |  | - |  | 281 |  | 51,170 |
|  | - |  | 13,686 |  | 2,018 |  | 67,302 |  | 67 |  | - |  | - |
|  | - |  | 930 |  | 115 |  | 23,801 |  | - |  | - |  | - |
|  | 5 |  | - |  | 26 |  | 2,327 |  | - |  | - |  | - |
|  | 40 |  | 12,411 |  | 367 |  | 14,822 |  | - |  | - |  | 134 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 124,771 |
|  | - |  | - |  | - |  | - |  | - |  | 71,296 |  | 137,135 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 397 |
| \$ | 9,975 | \$ | 82,350 | \$ | 81,370 | \$ | 446,856 | \$ | 39,212 | \$ | 71,577 | \$ | 313,608 |


| \$ | 104 | \$ | 3,154 | \$ | 2,507 | \$ | 63,336 | \$ | - | \$ | - | \$ | - |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 251 |  | 3,542 |  | 2,934 |  | 96,012 |  | 6,727 |  | - |  | - |
|  | - |  | 300 |  | - |  | 300 |  | - |  | - |  | - |
|  | - |  | 1,789 |  | 4 |  | 13,783 |  | - |  | - |  | - |
|  | - |  | 431 |  | - |  | 431 |  | - |  | - |  | - |
|  | - |  | 5,584 |  | - |  | 7,199 |  | - |  | - |  | - |
|  | 19 |  | - |  | 4,317 |  | 9,438 |  | - |  | - |  | 51,191 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | - |  | - |  | 2,889 |  | 2,889 |  | - |  | - |  |  |
|  | - |  | - |  | - |  | 142,300 |  | - |  | - |  | - |
|  | - |  | - |  | - |  | - |  | - |  | - |  | - |
|  | 374 |  | 14,799 |  | 12,651 |  | 335,688 |  | 6,727 |  | - |  | 51,191 |
|  | - |  | 20,279 |  | 75,101 |  | 136,087 |  | - |  | - |  | - |
|  | 5 |  | - |  | 26 |  | 2,327 |  | - |  | - |  | - |
|  | 40 |  | 12,411 |  | 75 |  | 14,530 |  | - |  | - |  | 134 |
|  | - |  | - |  | - |  | 31,173 |  | - |  | - |  | 261,487 |
|  | - |  | - |  | - |  | 4,821 |  | - |  | - |  | - |
|  | 9,556 |  | 34,861 |  | $(6,483)$ |  | $(77,771)$ |  | 32,485 |  | 71,577 |  | 796 |
|  | 9,601 |  | 67,551 |  | 68,718 |  | 111,167 |  | 32,485 |  | 71,577 |  | 262,417 |
| \$ | 9,975 | \$ | 82,350 | \$ | 81,370 | \$ | 446,856 | \$ | 39,212 | \$ | 71,577 | \$ | 313,608 |

Combining Balance Sheet - Nonmajor Governmental Funds
June 30, 2006
(Continued)

|  | Debt Service Funds |  |  |  |  |  | Capital Projects Funds |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Petroleum Inspection Revenue Bonds |  | Transportation Revenue Bonds |  | Total Debt Service Funds |  | Building Trust |  | Capital Improvement |
| Assets |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | - | \$ |  | \$ | 39,145 | \$ | 34,715 | \$ | 117,719 |
| Investments |  | - |  | - |  | - |  | - |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |  |  |
| Taxes |  | - |  | - |  | - |  | - |  | - |
| Loans to Local Governments |  | - |  | - |  | - |  | - |  | - |
| Other Receivables |  | - |  | - |  | 51,451 |  | 228 |  | 3 |
| Due from Other Funds |  | - |  | - |  | 67 |  | 2,164 |  | 39,503 |
| Due from Other Governments |  | - |  | - |  | - |  | - |  | - |
| Inventories |  | - |  | - |  | - |  | - |  | - |
| Prepaid Items |  | - |  | - |  | 134 |  | - |  | - |
| Restricted and Limited Use Assets: |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents |  | 54,913 |  | 123,510 |  | 303,194 |  | - |  | - |
| Investments |  | 10,130 |  | 42 |  | 218,602 |  | - |  | - |
| Other Restricted Assets |  | 21 |  | 115 |  | 533 |  | - |  | - |
| Total Assets | \$ | 65,063 | \$ | 123,667 | \$ | 613,128 | \$ | 37,108 | \$ | 157,225 |


| Liabilities and Fund Balances |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable and Other |  |  |  |  |  |  |  |  |  |  |
| Due to Other Funds |  | - |  | 9 |  | 6,736 |  | 44 |  | 5,141 |
| Interfund Payables |  | - |  | - |  | - |  | - |  | - |
| Due to Other Governments |  | - |  | - |  | - |  | - |  | 1 |
| Tax Refunds Payable |  | - |  | - |  | - |  | - |  | - |
| Tax and Other Deposits |  | - |  | - |  | - |  | - |  | - |
| Deferred Revenue |  | - |  | - |  | 51,191 |  | - |  | - |
| Interest Payable |  | 4,589 |  | 36,040 |  | 40,629 |  | - |  | - |
| Advances from Other Funds |  | - |  | - |  | - |  | - |  | - |
| Short-term Notes Payable |  | - |  | - |  | - |  | - |  | 465,407 |
| Revenue Bonds and Notes |  |  |  |  |  |  |  |  |  |  |
| Payable |  | 57,660 |  | 71,640 |  | 129,300 |  | - |  | - |
| Total Liabilities |  | 62,806 |  | 107,689 |  | 228,413 |  | 2,053 |  | 476,327 |
| Fund Balances: |  |  |  |  |  |  |  |  |  |  |
| Reserved for |  |  |  |  |  |  |  |  |  |  |
| Encumbrances |  | - |  | - |  | - |  | 12,922 |  | 190,629 |
| Reserved for Inventories |  | - |  | - |  | - |  | - |  | - |
| Reserved for Prepaid Items |  | - |  | - |  | 134 |  | - |  | - |
| Reserved for Restricted Funds |  | - |  | - |  | 261,487 |  | - |  | - |
| Reserved for Long-term |  |  |  |  |  |  |  |  |  |  |
| Receivables |  | - |  | - |  | - |  | - |  | - |
| Unreserved: |  |  |  |  |  |  |  |  |  |  |
| Undesignated |  | 2,257 |  | 15,978 |  | 123,093 |  | 22,133 |  | $(509,731)$ |
| Total Fund Balance |  | 2,257 |  | 15,978 |  | 384,714 |  | 35,055 |  | $(319,102)$ |
| Total Liabilities and |  |  |  |  |  |  |  |  |  |  |
| Fund Balance | \$ | 65,063 | \$ | 123,667 | \$ | 613,128 | \$ | 37,108 | \$ | 157,225 |


| Capital Projects Funds |  |  |  | Permanent Funds |  |  |  |  |  |  |  | Total Nonmajor Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Transportation Revenue Bonds |  | Total Capital Projects Funds |  | Common School |  | Historical Society |  | Other Permanent |  | Total Permanent Funds |  |  |
| \$ | - | \$ | 152,434 | \$ | 63,920 | \$ | 233 | \$ |  | \$ | 64,839 | \$ | 521,030 |
|  | - |  | - |  | 105,290 |  | 11,087 |  | 4,765 |  | 121,142 |  | 126,582 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 28,761 |
|  | - |  | - |  | 469,826 |  | - |  | 16,154 |  | 485,981 |  | 491,381 |
|  | - |  | 231 |  | - |  | 29 |  | - |  | 30 |  | 86,104 |
|  | 9 |  | 41,677 |  | 1,461 |  | 8 |  | - |  | 1,468 |  | 110,514 |
|  | - |  | - |  | 8,347 |  | - |  | - |  | 8,347 |  | 32,148 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 2,327 |
|  | - |  | - |  | - |  | 3 |  | - |  | 3 |  | 14,959 |
|  | 45,379 |  | 45,379 |  | - |  | - |  | - |  | - |  | 348,573 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 218,602 |
|  | 118 |  | 118 |  | - |  | - |  | - |  | - |  | 651 |
| \$ | 45,505 | \$ | 239,838 | \$ | 648,845 | \$ | 11,361 | \$ | 21,605 | \$ | 681,811 | \$ | 1,981,632 |
| \$ | - | \$ | 7,787 | \$ | - | \$ | 14 | \$ | - | \$ | 14 | \$ | 71,694 |
|  | 29,450 |  | 34,635 |  | 1,331 |  | 97 |  | - |  | 1,428 |  | 138,811 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 300 |
|  | - |  | 1 |  | - |  | - |  | - |  | - |  | 13,785 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 431 |
|  | - |  | - |  | - |  | - |  | 15 |  | 15 |  | 7,214 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 60,629 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 40,629 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 2,889 |
|  | 113,893 |  | 579,300 |  | - |  | - |  | - |  | - |  | 721,600 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 129,300 |
|  | 143,343 |  | 621,723 |  | 1,331 |  | 111 |  | 15 |  | 1,457 |  | 1,187,282 |
|  | 81,956 |  | 285,507 |  | - |  | - |  | - |  | - |  | 421,595 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 2,327 |
|  | - |  | - |  | - |  | 3 |  | - |  | 3 |  | 14,668 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 292,660 |
|  | - |  | - |  | 437,655 |  | - |  | 12,275 |  | 449,930 |  | 454,751 |
|  | $(179,794)$ |  | $(667,392)$ |  | 209,859 |  | 11,246 |  | 9,315 |  | 230,420 |  | $(391,650)$ |
|  | $(97,838)$ |  | $(381,885)$ |  | 647,514 |  | 11,250 |  | 21,590 |  | 680,354 |  | 794,350 |
| \$ | 45,505 | \$ | 239,838 | \$ | 648,845 | \$ | 11,361 | \$ | 21,605 | \$ | 681,811 | \$ | 1,981,632 |

## State of Wisconsin

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds
For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  | Special Revenue Funds |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Conservation |  | Election <br> Administration |  | Medical Assistance Trust |  | Utility <br> Public Benefits |  | Petroleum Inspection |  | Budget Stabilization |  |
| Revenues: |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes | \$ | 83,422 | \$ | - | \$ | - | \$ | - | \$ | 77,699 | \$ | - |
| Intergovernmental |  | 45,655 |  | 126 |  | - |  | - |  | - |  | - |
| Licenses and Permits |  | 105,122 |  | - |  | 30,562 |  | 127,463 |  | 108 |  | - |
| Charges for Goods and Services |  | 10,279 |  | - |  | - |  | - |  | 65 |  | - |
| Investment and Interest Income |  | 1,682 |  | 1,837 |  | (977) |  | 1,115 |  | 2,105 |  | 16 |
| Fines and Forfeitures |  | 697 |  | - |  | - |  | - |  | - |  | - |
| Gifts and Donations |  | 1,990 |  | - |  | - |  | - |  | - |  | - |
| Other Revenues |  |  |  |  |  |  |  |  |  |  |  |  |
| Tobacco Settlement |  | - |  | - |  | - |  | - |  | - |  | - |
| Other |  | 7,447 |  | 26 |  | - |  | 14 |  | 114 |  | 89 |
| Total Revenues |  | 256,295 |  | 1,989 |  | 29,584 |  | 128,592 |  | 80,091 |  | 106 |
| Expenditures: |  |  |  |  |  |  |  |  |  |  |  |  |
| Current: |  |  |  |  |  |  |  |  |  |  |  |  |
| Commerce |  | - |  | - |  | - |  | - |  | - |  | - |
| Education |  | - |  | - |  | - |  | - |  | - |  | - |
| Transportation |  | - |  | - |  | - |  | - |  | - |  | - |
| Environmental Resources |  | 229,557 |  | - |  | - |  | - |  | 30,788 |  | - |
| Human Relations and Resources |  | - |  | - |  | 353,054 |  | - |  | - |  | - |
| General Executive |  | - |  | 13,644 |  | - |  | 120,572 |  | - |  | - |
| Judicial |  | - |  | - |  | - |  | - |  | - |  | - |
| Tax Relief and Other General Expenditures |  | - |  | - |  | - |  | - |  | - |  | - |
| Capital Outlay |  | 22,123 |  | 238 |  | - |  | - |  | 36 |  | - |
| Debt Service: |  |  |  |  |  |  |  |  |  |  |  |  |
| Principal |  | - |  | - |  | - |  | - |  | - |  | - |
| Interest |  | - |  | - |  | - |  | - |  | 4,147 |  | - |
| Other Expenditures |  | - |  | - |  | - |  | - |  | - |  | - |
| Total Expenditures |  | 251,680 |  | 13,882 |  | 353,054 |  | 120,572 |  | 34,970 |  | - |
| Excess of Revenues Over (Under) Expenditures |  | 4,616 |  | $(11,893)$ |  | $(323,470)$ |  | 8,021 |  | 45,120 |  | 106 |


| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Long-term Debt Issued <br> Long-term Debt Issued - |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| Payments to Refunding |  |  |  |  |  |  |  |  |  |  |  |
| Premium on Bonds | - |  | - |  | - |  | - |  | - |  | - |
| Transfers In | 26,049 |  | - |  | 303,416 |  | - |  | 399 |  | 27 |
| Transfers Out | $(21,357)$ |  | (6) |  | - |  | $(19,797)$ |  | $(57,355)$ |  | - |
| Capital Lease Acquisitions | 290 |  | - |  | - |  | - |  | - |  | - |
| Installment Purchase Acquisitions | - |  | - |  | - |  | - |  | - |  | - |
| Total Other Financing Sources (Uses) | 4,982 |  | (6) |  | 303,416 |  | $(19,797)$ |  | $(56,955)$ |  | 27 |
| Excess of Revenues and Other Sources Over (Under) |  |  |  |  |  |  |  |  |  |  |  |
| Expenditures and Other Uses | 9,597 |  | $(11,899)$ |  | $(20,054)$ |  | $(11,777)$ |  | $(11,835)$ |  | 132 |
| Fund Balances, Beginning of Year | 65,977 |  | 47,832 |  | $(5,594)$ |  | 33,505 |  | $(131,019)$ |  | 505 |
| Increase (Decrease) in Reserve for Inventories | (76) |  | - |  | - |  | - |  | 1 |  | - |
| Fund Balances, End of Year | 75,498 | \$ | 35,933 | \$ | $(25,648)$ | \$ | 21,728 | \$ | $(142,853)$ | \$ | 638 |



Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds
For the Fiscal Year Ended June 30, 2006
(Continued)

|  | Debt Service Funds |  |  |  |  |  | Capital Projects Funds |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Petroleum Inspection Revenue Bonds |  | Transportation Revenue Bonds |  | Total Debt Service Funds |  |  | Building Trust |  | Capital Improvement |
| Revenues: |  |  |  |  |  |  |  |  |  |  |
| Taxes | \$ | 27,659 | \$ | - | \$ | 27,659 | \$ | - | \$ |  |
| Intergovernmental |  | - |  | - |  | - |  | 3,960 |  |  |
| Licenses and Permits |  | - |  | 143,225 |  | 143,225 |  | - |  | - |
| Charges for Goods and Services |  | - |  | - |  | - |  | - |  | - |
| Investment and |  |  |  |  |  |  |  |  |  |  |
| Interest Income |  | 1,136 |  | 3,197 |  | 22,041 |  | 1,729 |  | 6,724 |
| Fines and Forfeitures |  | - |  | - |  | - |  | - |  | - |
| Gifts and Donations |  | - |  | - |  | - |  | 75 |  | 53 |
| Other Revenues |  |  |  |  |  |  |  |  |  |  |
| Tobacco Settlement |  | - |  | - |  | 121,227 |  | - |  | - |
| Other |  | - |  | - |  | - |  | 3,260 |  | - |
| Total Revenues |  | 28,794 |  | 146,422 |  | 314,151 |  | 9,024 |  | 6,777 |


| Expenditures: |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Current: |  |  |  |  |  |  |  |  |  |  |
| Commerce |  | - |  | - |  | - |  | - |  | 4,732 |
| Education |  | - |  | - |  | - |  | 63 |  | 15,411 |
| Transportation |  | - |  | - |  | - |  | 574 |  | 124,049 |
| Environmental Resources |  | - |  | - |  | - |  | 4,441 |  | 33,269 |
| Human Relations and |  |  |  |  |  |  |  |  |  |  |
| Resources |  | - |  | - |  | - |  | 507 |  | 3,094 |
| General Executive |  | - |  | - |  | - |  | 642 |  | 2,332 |
| Judicial |  | - |  | - |  | - |  | - |  | - |
| Tax Relief and Other |  |  |  |  |  |  |  |  |  |  |
| General Expenditures |  | 158 |  | - |  | 3,331 |  | 180 |  | 7,564 |
| Capital Outlay |  | - |  | - |  | - |  | 11,020 |  | 251,710 |
| Debt Service: |  |  |  |  |  |  |  |  |  |  |
| Principal |  | 57,660 |  | 71,640 |  | 426,357 |  | - |  | - |
| Interest |  | 9,143 |  | 72,119 |  | 462,500 |  | - |  | 12,729 |
| Other Expenditures |  | - |  | 37 |  | 2,514 |  | - |  | 411 |
| Total Expenditures |  | 66,960 |  | 143,796 |  | 894,702 |  | 17,427 |  | 455,303 |
| Excess of Revenues Over (Under) Expenditures | Excess of Revenues Over |  |  |  |  | $(580,551)$ |  | $(8,403)$ |  | $(448,526)$ |
| Other Financing Sources (Uses): |  |  |  |  |  |  |  |  |  |  |
| Long-term Debt Issued |  | - |  | - |  | - |  | - |  | 469,097 |
| Long-term Debt Issued - |  |  |  |  |  |  |  |  |  |  |
| Refunding Bonds |  | - |  | - |  | 133,829 |  | - |  | - |
| Payments to Refunding |  |  |  |  |  |  |  |  |  |  |
| Bond Escrow Agent |  | - |  | - |  | $(93,592)$ |  | - |  | - |
| Premium on Bonds |  | - |  | - |  | 37,014 |  | - |  | - |
| Transfers In |  | 38,157 |  | - |  | 449,072 |  | 13,839 |  | 102,397 |
| Transfers Out |  | (399) |  | $(6,110)$ |  | $(64,986)$ |  | $(4,052)$ |  | $(136,057)$ |
| Capital Lease Acquisitions |  | - |  | - |  | - |  | - |  | - |
| Installment Purchase |  |  |  |  |  |  |  |  |  |  |
| Acquisitions |  | - |  | - |  | - |  | - |  | 2,457 |
| Total Other Financing Sources (Uses) |  | 37,757 | Total Other Financing |  |  | 461,338 |  | 9,787 |  | 437,895 |
| Excess of Revenues and Other |  |  |  |  |  |  |  |  |  |  |
| Expenditures and Other Uses |  | (409) |  | $(3,484)$ |  | $(119,213)$ |  | 1,383 |  | $(10,630)$ |
| Fund Balances, Beginning |  |  |  |  |  |  |  |  |  |  |
| Increase (Decrease) in |  |  |  |  |  |  |  |  |  |  |
| Reserve for Inventories |  | - |  | - |  | - |  | - |  | - |
| Fund Balances, End of Year | \$ | 2,257 | \$ | 15,978 | \$ | 384,714 | \$ | 35,055 | \$ | $(319,102)$ |


|  | Capital Projects Funds |  |  |  | Permanent Funds |  |  |  |  |  |  | Total Nonmajor Governmental Funds |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Transportation Revenue Bonds |  | Total Capital Projects Funds |  | Common School |  | Historical Society |  | Other Permanent |  | Total Permanent Funds |  |  |
| \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | - | \$ | 208,887 |
|  | - |  | 3,960 |  | - |  | - |  | - |  | - |  | 50,649 |
|  | 453 |  | 453 |  | - |  | - |  | - |  | - |  | 517,257 |
|  | - |  | - |  | 1 |  | 4 |  | 561 |  | 565 |  | 14,189 |
|  | 2,485 |  | 10,938 |  | 30,186 |  | 695 |  | 2 |  | 30,883 |  | 74,823 |
|  | - |  | - |  | 21,646 |  | - |  | - |  | 21,646 |  | 35,090 |
|  | - |  | 128 |  | - |  | 90 |  | - |  | 90 |  | 11,251 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 121,227 |
|  | - |  | 3,260 |  | 1 |  | - |  | - |  | 1 |  | 13,170 |
|  | 2,939 |  | 18,739 |  | 51,833 |  | 789 |  | 563 |  | 53,184 |  | 1,046,544 |
|  | - |  | 4,732 |  | - |  | - |  | - |  | - |  | 40,124 |
|  | - |  | 15,474 |  | 28,200 |  | 541 |  | - |  | 28,741 |  | 48,730 |
|  | 14,892 |  | 139,516 |  | - |  | - |  | - |  | - |  | 139,516 |
|  | - |  | 37,710 |  | - |  | - |  | - |  | - |  | 363,490 |
|  | - |  | 3,601 |  | - |  | - |  | - |  | - |  | 365,469 |
|  | - |  | 2,974 |  | - |  | - |  | - |  | - |  | 137,195 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 347 |
|  | 480 |  | 8,225 |  | - |  | - |  | - |  | - |  | 11,556 |
|  | 137,947 |  | 400,678 |  | - |  | 27 |  | - |  | 27 |  | 423,420 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 426,357 |
|  | - |  | 12,729 |  | - |  | - |  | - |  | - |  | 479,376 |
|  | 514 |  | 925 |  | - |  |  |  |  |  | - |  | 3,439 |
|  | 153,833 |  | 626,563 |  | 28,200 |  | 568 |  | - |  | 28,768 |  | 2,439,019 |
|  | $(150,894)$ |  | $(607,823)$ |  | 23,633 |  | 221 |  | 563 |  | 24,417 |  | (1,392,475) |
|  | 158,400 |  | 627,497 |  | - |  | - |  | - |  | - |  | 627,497 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 133,829 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | $(93,592)$ |
|  | 7,882 |  | 7,882 |  | - |  | - |  | - |  | - |  | 44,896 |
|  | $6,110$ |  | $122,346$ |  |  |  | - |  | - |  |  |  | 931,557 |
|  | $(2,797)$ |  | $(142,906)$ |  | $(1,269)$ |  | (26) |  | - |  | $(1,295)$ |  | $(354,422)$ |
|  | - |  | - |  | - |  | - |  | - |  | - |  | 1,406 |
|  | - |  | 2,457 |  | - |  | - |  | - |  | - |  | 2,457 |
|  | 169,595 |  | 617,277 |  | 16,274 |  | (26) |  | - |  | 16,248 |  | 1,293,629 |
|  | 18,701 |  | 9,454 |  | 39,907 |  | 195 |  | 563 |  | 40,664 |  | $(98,846)$ |
|  | $(116,539)$ |  | $(391,339)$ |  | 607,607 |  | 11,055 |  | 21,027 |  | 639,689 |  | 893,267 |
|  | - |  | - |  | - |  | - |  | - |  | - |  | (71) |
| \$ | $(97,838)$ | \$ | $(381,885)$ | \$ | 647,514 | \$ | 11,250 | \$ | 21,590 | \$ | 680,354 | \$ | 794,350 |

Budgetary Comparison Schedule
Nonmajor Budgeted Governmental Funds
For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  |  | Special Revenue |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Conservation |  |  |  | Election Administration |  |  | Medical <br> Assistance Trust |  |  |  |  | Utility Public Benefits |  |  |
|  |  | Budget | Actual |  | Budget |  | Actual |  | Budget |  | Actual |  | Budget |  | Actual |  |
| Unexpended Budgetary Fund Balances, Beginning of Year |  |  | \$ | 57,830 |  |  | \$ | 47,832 |  |  | \$ | $(53,828)$ |  |  | \$ | 29,392 |
| Revenues (Inflows): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes \$ | \$ | 84,001 |  | 84,001 | \$ | - |  | - | \$ | - |  | - | \$ | - |  | - |
| Budgeted Transfers from: General Fund |  | - |  | - |  | - |  | - |  | 341,813 |  | 341,813 |  | - |  | - |
| Nonmajor Fund |  | 4,255 |  | 4,255 |  |  |  | - |  |  |  | - |  |  |  | - |
| Departmental |  | 187,930 |  | 187,930 |  | 1,942 |  | 1,942 |  | 46,205 |  | 46,205 |  | 108,742 |  | 108,742 |
| Total Revenues |  | 276,186 |  | 276,186 |  | 1,942 |  | 1,942 |  | 388,018 |  | 388,018 |  | 108,742 |  | 108,742 |
| Amounts Available for Appropriation |  |  |  | 334,017 |  |  |  | 49,774 |  |  |  | 334,190 |  |  |  | 138,134 |
| Appropriations and Transfers (Outflows): |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Commerce |  | 1,486 |  | 1,486 |  |  |  | - |  |  |  | - |  |  |  |  |
| Education |  | 1,111 |  | 479 |  | - |  | - |  |  |  | - |  | - |  | - |
| Environmental Resources |  | 338,851 |  | 265,852 |  | - |  | - |  | - |  | - |  | - |  | - |
| Human Relations and Resources |  | 89 |  | 15 |  | - |  | - |  | 359,936 |  | 359,936 |  | 10,187 |  | 10,187 |
| General Executive |  |  |  | - |  | 41,866 |  | 13,888 |  |  |  | - |  | 122,408 |  | 111,818 |
| Judicial |  | - |  | - |  |  |  | - |  |  |  | - |  | - |  | - |
| Tax Relief and Other General |  | 7 |  | 156 |  | - |  | - |  | - |  | - |  | - |  | - |
| Budgeted Transfers to: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| General Fund |  | - |  | - |  | - |  | - |  | - |  | - |  | - |  | - |
| Nonmajor Fund |  | - |  | - |  | - |  | - |  |  |  | - |  | - |  | - |
| Total Appropriations and Transfers | \$ | 341,544 |  | 267,989 | \$ | 41,866 |  | 13,888 | \$ | 359,936 |  | 359,936 | \$ | 132,595 |  | 122,005 |
| Fund Balances |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of Year |  |  |  | 66,028 |  |  |  | 35,886 |  |  |  | $(25,745)$ |  |  |  | 16,129 |
| Less Encumbrances Outstanding at June 30, 2006 |  |  |  | $(37,163)$ |  |  |  | $(2,686)$ |  |  |  | (68) |  |  |  | $(1,366)$ |
| Fund Balances, End of Year Budgetary Basis |  |  | \$ | 28,865 |  |  | \$ | 33,200 |  |  | \$ | $(25,813)$ |  |  | \$ | 14,763 |




## Nonmajor Enterprise Funds

ENTERPRISE: Enterprise funds account for business-like State activities that provide goods and/or services to the public and are financed primarily through user charges. The State's enterprise funds are described below:

The State Fair Park Fund accounts for the annual State Fair and various year round major sports events, agricultural and industrial expositions, and other programs of civic interest. Its revenues are derived from admissions, fees, rents and sales, with no contributions from the State.

The Homes For Veterans Fund accounts for nursing home and assisted living facilities for veterans and their spouses. The costs associated with providing this care are funded by private pay charges, the U.S. Department of Veterans Affairs and Medical Assistance.

The Mendota Mental Health Institute Fund and the Winnebago Mental Health Institute Fund account for the diagnosis, care and treatment of individuals with mental and emotional disturbances. The services are provided with funds collected from third parties and contributions from the State.

The Northern Developmental Disabilities Center Fund, the Central Developmental Disabilities Center Fund and the Southern Developmental Disabilities Center Fund account for services provided to developmentally disabled citizens with the goal of ultimately returning such persons to the community if possible. These services are provided with funds collected from third parties and contributions from the State.

The Institutional Farm Operations Fund accounts for the revenues and expenses associated with employing inmates in agricultural and other work activities. The associated costs are funded from farm product sales and a General Fund supplement.

The Correctional Canteen Operations Fund accounts for the program which provides goods for the education, recreation, and convenience of inmates. Charges made to inmates are the primary source of funds for these activities.

The Lottery Fund accounts for State managed lottery activities used to provide property tax relief to taxpayers. Revenues, which are derived from ticket sales, are used to pay winners, commissions to retailers, operating expenses and property tax relief.

The Health Insurance Risk Sharing Plan Fund provides major medical and Medicare supplemental coverage for residents who are unable to obtain health insurance coverage in the private market. This service is funded by premiums paid by insureds of the Plan, assessments of health insurers doing business in the State, reduction of health care provider payments, and general purpose revenue from the State.

The Local Government Property Insurance Fund accounts for property insurance coverage provided to local governments. This insurance is financed with premiums collected from policyholders and income on investments.

The State Life Insurance Fund accounts for the program to provide State sponsored life insurance to residents in a manner consistent with private insurers. This insurance is financed with premiums collected from policyholders and investment earnings.

The Income Continuation Insurance Fund accounts for longterm and short-term disability benefits (up to 75 percent of gross salary) for employees of the State and of participating local public employers and operates on a self-insured basis. This fund also accounts for the collection of contributions and investment activity providing funding for the benefits.

The Duty Disability Fund accounts for the compensation of protective category employees of the State Retirement System for duty-related disabilities, as well as the collection of contributions and investment activity providing funding for the benefits.

The Long-term Disability Insurance Fund accounts for longterm disability benefits paid to State Retirement System participants, as well as the collection of contributions and investment activity providing funding for the benefits.

The Health Insurance Fund accounts for group health insurance plans provided on a self-insured, fee for service basis or prepaid basis to current and retired employees of the State and of participating local public employers.

The Veterans Trust Fund accounts for various programs for veterans, including loans and grants to individuals and organizations and the operations of the State Veterans Museum. Revenues to finance this program are primarily derived from veteran loan payments and investment income.


The Veterans Mortgage Loan Repayment Fund accounts for the issuance and administration of veterans' first mortgage loans. Funding sources are primarily derived from bond proceeds, mortgage payments, and investment income.

The Wisconsin Education Revenue Bonds Fund accounts for bond proceeds to provide health education loans to fulltime medical and dental students at qualifying universities or colleges.

The Transportation Infrastructure Loan Fund accounts for the development of innovative financing mechanisms that will more effectively use federal financial transportation resources. Federal Highway Administration funds, and interest from the fund balance and from loan recipients, are the primary revenues for this fund.

Combining Balance Sheet - Nonmajor Enterprise Funds
June 30, 2006

|  | State Fair Park |  | Homes for Veterans |  |  | Mendota Mental Health Institute | Winnebago Mental Health Institute |  | (In Thousands) |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  | ern mental ities er |  |  |  |
| Assets |  |  |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 61 |  |  | \$ | 15,119 | \$ | 53 | \$ | 29 | \$ | 23 |
| Investments |  | - |  | - |  | - |  | - |  |  |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |  |  |
| Loans Receivable |  | - |  | - |  | - |  | - |  | - |
| Other Receivables |  | 1,461 |  | 871 |  | 6,333 |  | 8,838 |  | 4,507 |
| Due from Other Funds |  | 1 |  | 501 |  | 2,948 |  | 1,110 |  | 116 |
| Due from Other Governments |  | - |  | 13,507 |  | 1,089 |  | 504 |  | - |
| Inventories |  | 126 |  | 991 |  | 490 |  | 575 |  | 127 |
| Prepaid Items |  | 201 |  | 686 |  | 569 |  | 589 |  | 132 |
| Deferred Charges |  | - |  | - |  | - |  | - |  | - |
| Other Assets |  | - |  | - |  | - |  | - |  | - |
| Total Current Assets |  | 1,849 |  | 31,674 |  | 11,482 |  | 11,645 |  | 4,906 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |  |  |
| Investments |  | - |  | - |  | - |  | - |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |  |  |
| Loans Receivable |  | - |  | - |  | - |  | - |  | - |
| Other Receivables |  | 1,011 |  | - |  | - |  | - |  | - |
| Deferred Charges |  | 172 |  | 35 |  | - |  | - |  | - |
| Depreciable Capital Assets (net of accumulated depreciation) |  | 55,188 |  | 27,240 |  | 17,339 |  | 12,612 |  | 4,907 |
| Nondepreciable Capital Assets |  | 2,010 |  | 30,411 |  | 1,540 |  | 1,140 |  | 90 |
| Other Assets |  | - |  | - |  | - |  | - |  | - |
| Total Noncurrent Assets |  | 58,382 |  | 57,686 |  | 18,879 |  | 13,752 |  | 4,997 |
| Total Assets | \$ | 60,231 | \$ | 89,361 | \$ | 30,361 | \$ | 25,397 | \$ | 9,903 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities | \$ | 1,310 | \$ | 3,799 | \$ | 2,632 | \$ | 2,647 | \$ | 320 |
| Due to Other Funds |  | 1,095 |  | 5,779 |  | 3,958 |  | 4,815 |  | 1,675 |
| Interfund Payables |  | 10,137 |  | - |  | 950 |  | 2,448 |  | 8,417 |
| Due to Other Governments |  |  |  | 24 |  | - |  | 64 |  | - |
| Tax and Other Deposits |  | 258 |  | 11 |  | - |  | - |  | - |
| Deferred Revenue |  | 3,344 |  | - |  | 12 |  | - |  | - |
| Interest Payable |  | 275 |  | 72 |  | - |  | - |  | - |
| Short-term Notes Payable |  | 923 |  | 1,072 |  | - |  | - |  | - |
| Current Portion of Long-term Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | - |  | - |  | - |  | - |  | - |
| Compensated Absences |  | 67 |  | 650 |  | 895 |  | 834 |  | 126 |
| Capital Leases |  | 90 |  | - |  | 53 |  | 36 |  | - |
| General Obligation Bonds Payable |  | 1,723 |  | 253 |  | - |  | - |  | - |
| Total Current Liabilities |  | 19,223 |  | 11,659 |  | 8,500 |  | 10,845 |  | 10,538 |
| Noncurrent Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities |  | - |  | - |  | - |  | - |  | - |
| Deferred Revenue |  | - |  | - |  | - |  | - |  | - |
| Noncurrent Portion of Long-term Liabilities: |  |  |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | - |  | - |  | - |  | - |  | - |
| Compensated Absences |  | 68 |  | 802 |  | 1,114 |  | 922 |  | 193 |
| Capital Leases |  | 437 |  | - |  | 381 |  | 381 |  | - |
| General Obligation Bonds Payable |  | 32,896 |  | 8,817 |  | - |  | - |  | - |
| Total Noncurrent Liabilities |  | 33,401 |  | 9,619 |  | 1,495 |  | 1,303 |  | 193 |
| Total Liabilities |  | 52,623 |  | 21,278 |  | 9,995 |  | 12,148 |  | 10,732 |
| Fund Equity |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 21,246 |  | 47,544 |  | 18,445 |  | 13,334 |  | 4,997 |
| Restricted for Future Benefits |  | - |  | - |  | - |  | - |  | - |
| Restricted for Other Purposes |  | - |  | - |  | - |  | - |  | - |
| Unrestricted |  | $(13,639)$ |  | 20,538 |  | 1,922 |  | (86) |  | $(5,826)$ |
| Total Fund Equity |  | 7,608 |  | 68,082 |  | 20,366 |  | 13,249 |  | (829) |
| Total Liabilities and Fund Equity | \$ | 60,231 | \$ | 89,361 | \$ | 30,361 | \$ | 25,397 | \$ | 9,903 |



Combining Balance Sheet - Nonmajor Enterprise Funds
June 30, 2006
(Continued)

|  | State Life Insurance |  | Income Continuation Insurance |  | Duty Disability |  |  | Long-term Disability Insurance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 2,193 | \$ | 89,792 | \$ | 245,448 | \$ | 292,271 |
| Investments |  | - |  | - |  | - |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Loans Receivable |  | - |  | - |  | - |  | - |
| Other Receivables |  | 1,206 |  | 2,656 |  | 205 |  | 13 |
| Due from Other Funds |  | - |  | 363 |  | - |  | - |
| Due from Other Governments |  | - |  | - |  |  |  |  |
| Inventories |  |  |  |  |  |  |  |  |
| Prepaid Items |  | 6 |  |  |  |  |  |  |
| Deferred Charges |  | - |  | - |  |  |  |  |
| Other Assets |  | - |  | - |  | - |  | - |
| Total Current Assets |  | 3,406 |  | 92,811 |  | 245,653 |  | 292,284 |
| Noncurrent Assets: |  |  |  |  |  |  |  |  |
| Investments |  | 75,850 |  | - |  | - |  | - |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Loans Receivable |  | 3,709 |  | - |  | - |  | - |
| Other Receivables |  | - |  |  |  |  |  |  |
| Deferred Charges <br> Depreciable Capital Assets (net of accumulated depreciation) |  | 590 |  | - |  | - |  | - |
|  |  | 116 |  | - |  | - |  | - |
| Nondepreciable Capital Assets |  | - |  | - |  | - |  |  |
| Other Assets |  | - |  | - |  | - |  |  |
| Total Noncurrent Assets |  | 80,266 |  | - |  | - |  | - |
| Total Assets | \$ | 83,671 | \$ | 92,811 | \$ | 245,653 | \$ | 292,284 |
| Liabilities |  |  |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities | \$ | 626 | \$ | 147 | \$ | 2,191 | \$ | 72 |
| Due to Other Funds |  | 16 |  | 220 |  | 156 |  | 112 |
| Interfund Payables |  | - |  |  |  |  |  |  |
| Due to Other Governments |  | - |  |  |  |  |  |  |
| Tax and Other Deposits |  | 16,790 |  | - |  | - |  |  |
| Deferred Revenue |  | - |  | 126 |  | - |  | - |
| Interest Payable |  | - |  | - |  | - |  | - |
| Short-term Notes Payable |  | - |  | - |  | - |  | - |
| Current Portion of Long-term Liabilities: |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | 1,958 |  | 13,885 |  | 24,326 |  | 11,477 |
| Compensated Absences |  | 3 |  | - |  | - |  | - |
| Capital Leases |  | - |  | - |  |  |  | - |
| General Obligation Bonds Payable |  | - |  | - |  | - |  | - |
| Total Current Liabilities |  | 19,392 |  | 14,377 |  | 26,672 |  | 11,660 |
| Noncurrent Liabilities: |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities |  | - |  | - |  | - |  | - |
| Deferred Revenue |  | - |  | - |  | - |  | - |
| Noncurrent Portion of Long-term Liabilities: |  |  |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | 58,792 |  | 53,202 |  | 337,968 |  | 78,825 |
| Compensated Absences |  | 5 |  | - |  | - |  | - |
| Capital Leases |  | - |  | - |  | - |  | - |
| General Obligation Bonds Payable |  | - |  | - |  | - |  | - |
| Total Noncurrent Liabilities |  | 58,796 |  | 53,202 |  | 337,968 |  | 78,825 |
| Total Liabilities |  | 78,189 |  | 67,579 |  | 364,640 |  | 90,486 |
| Fund Equity |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 116 |  | - |  | - |  | - |
| Restricted for Future Benefits |  | 5,367 |  | 25,232 |  | - |  | 201,798 |
| Restricted for Other Purposes |  | - |  | - |  | - |  | - |
| Unrestricted |  | - |  | - |  | $(118,987)$ |  | - |
| Total Fund Equity |  | 5,483 |  | 25,232 |  | $(118,987)$ |  | 201,798 |
| Total Liabilities and Fund Equity | \$ | 83,671 | \$ | 92,811 | \$ | 245,653 | \$ | 292,284 |



Combining Statement of Revenues, Expenses, and Changes in
Fund Equity - Nonmajor Enterprise Funds
For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  |  |  |  |  |
| :--- | ---: | :--- | ---: | :--- |
|  |  |  |  |  |


|  | Central Developmental Disabilities Center | Southern Developmental Disabilities Center |  | Institutional Farm Operations |  | Correctional Canteen Operations |  | Lottery |  | Health Insurance Risk Sharing Plan |  | Local Government Property Insurance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 65,487 \$ | \$ 43,765 | \$ | 4,567 | \$ | 9,921 | \$ | 509,057 | \$ | 145,560 | \$ | 21,177 |
|  | - |  |  | - |  |  |  | - |  | - |  | - |
|  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | - | - |  | - |  | ${ }^{-}$ |  | - |  | - |  | - |
|  | - | - |  | - |  | 229 |  | 184 |  | - |  | - |
|  | 65,487 | 43,765 |  | 4,567 |  | 10,151 |  | 509,242 |  | 145,560 |  | 21,177 |
|  | 47,335 | 34,241 |  | 1,614 |  | 792 |  | 5,660 |  | 236 |  | 103 |
|  | 14,128 | 9,914 |  | 2,544 |  | 9,082 |  | 59,451 |  | 6,639 |  | 1,239 |
|  | - | - |  | - |  | - |  | 293,884 |  | - |  | - |
|  | 1,271 | 1,025 |  | 384 |  | 3 |  | 50 |  | - |  | - |
|  | - | - |  | - |  | - |  | - |  | 128,925 |  | 17,393 |
|  | - | - |  | - |  | - |  | - |  | - |  | - |
|  | - | - |  | - |  | 91 |  | 84 |  | 73 |  | 90 |
|  | 62,734 | 45,181 |  | 4,542 |  | 9,969 |  | 359,129 |  | 135,874 |  | 18,825 |
|  | 2,753 | $(1,416)$ |  | 25 |  | 182 |  | 150,113 |  | 9,687 |  | 2,353 |
|  | 50 | 444 |  | 78 |  | - |  |  |  | 2,501 |  | - |
|  | - | - |  | - |  | - |  | $(5,325)$ |  | 1,971 |  | 2,059 |
|  | 4 | - |  | 9,148 |  | - |  | - |  | - |  | - |
|  | - | (38) |  | (12) |  | - |  | - |  | - |  | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |
|  | 58 | - |  | - |  | 8 |  | - |  | - |  | - |
|  | - | - |  | - |  | - |  | $(122,141)$ |  | - |  | - |
|  | - | - |  | - |  | - |  | - |  | - |  | - |
|  | - | (1) |  | - |  | - |  | - |  | - |  | - |
|  | 112 | 404 |  | 9,214 |  | 8 |  | $(127,466)$ |  | 4,472 |  | 2,059 |
|  | 2,865 | $(1,011)$ |  | 9,240 |  | 190 |  | 22,647 |  | 14,159 |  | 4,412 |
|  |  |  |  | 8 |  | - |  | - |  | - |  | - |
|  | $\begin{gathered} 2,051 \\ \end{gathered}$ | $\begin{gathered} 927 \\ (2.739) \end{gathered}$ |  | $\begin{gathered} 1,188 \\ (9753) \end{gathered}$ |  | $\begin{gathered} 458 \\ (537) \end{gathered}$ |  | $\begin{array}{r} 661 \\ (13.917) \end{array}$ |  | (6) |  | (2) |
|  | 966 | $(2,823)$ |  | 675 |  | 110 |  | 9,390 |  | 14,153 |  | 4,410 |
|  | 11,043 | 8,853 |  | 7,102 |  | 2,022 |  | 63,339 |  | 9,249 |  | 34,518 |
| \$ | 12,008 \$ | \$ 6,030 | \$ | 7,777 | \$ | 2,132 | \$ | 72,729 | \$ | 23,402 | \$ | 38,927 |

(Continued)

Combining Statement of Revenues, Expenses, and Changes in
Fund Equity - Nonmajor Enterprise Funds
For the Fiscal Year Ended June 30, 2006

|  | State Life Insurance |  | Income Continuation Insurance |  | Duty Disability |  |  | Long-term Disability Insurance |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |  |  |
| Charges for Goods and Services | \$ | 2,192 | \$ | - | \$ | - |  | - |
| Participant and Employer Contributions |  | - |  | 11,291 |  | 43,700 |  | - |
| Federal Subsidy for Medicare Part D |  | - |  | - |  | - |  | - |
| Investment and Interest Income |  | $(4,700)$ |  | - |  | - |  | - |
| Other Income |  | 7 |  | - |  | 12 |  | 1 |
| Total Operating Revenues |  | $(2,502)$ |  | 11,291 |  | 43,712 |  | 1 |
| Operating Expenses: |  |  |  |  |  |  |  |  |
| Personal Services |  | 270 |  | - |  | - |  | - |
| Supplies and Services |  | 328 |  | 1,803 |  | - |  | 876 |
| Lottery Prize Awards |  | - |  | - |  | - |  | - |
| Depreciation |  | 30 |  | - |  | - |  | - |
| Benefit Expense |  | 3,474 |  | 20,841 |  | 39,787 |  | 31,442 |
| Interest Expense |  | 652 |  | - |  | - |  | - |
| Other Expenses |  | 1,091 |  | 364 |  | 309 |  | 212 |
| Total Operating Expenses |  | 5,845 |  | 23,008 |  | 40,097 |  | 32,530 |
| Operating Income (Loss) |  | $(8,347)$ |  | $(11,717)$ |  | 3,616 |  | $(32,529)$ |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |  |  |
| Operating Grants |  | - |  | - |  | - |  | - |
| Investment and Interest Income |  | - |  | 9,768 |  | 25,837 |  | 33,824 |
| Gain (Loss) on Disposal of Capital Assets |  | - |  | - |  | - |  | - |
| Interest Expense |  | - |  | - |  | - |  | - |
| Gifts and Donations |  | - |  | - |  | - |  | - |
| Other Revenues |  | - |  | - |  | - |  | - |
| Other Expenses: |  |  |  |  |  |  |  |  |
| Property Tax Credits |  | - |  | - |  | - |  | - |
| Grants Disbursed |  | - |  | - |  | - |  | - |
| Other |  | - |  | - |  | - |  | - |
| Total Nonoperating Revenues (Expenses) |  | - |  | 9,768 |  | 25,837 |  | 33,824 |
| Income (Loss) before Transfers |  | $(8,347)$ |  | $(1,949)$ |  | 29,452 |  | 1,295 |
| Capital Contributions |  | - |  | - |  | - |  | - |
| Transfers In |  | - |  | - |  | - |  | - |
| Transfers Out |  | (5) |  | - |  | - |  | - |
| Net Change in Fund Equity |  | $(8,352)$ |  | $(1,949)$ |  | 29,452 |  | 1,295 |
| Total Fund Equity, Beginning of Year |  | 13,835 |  | 27,181 |  | $(148,440)$ |  | 200,503 |
| Total Fund Equity, End of Year | \$ | 5,483 | \$ | 25,232 | \$ | $(118,987)$ | \$ | 201,798 |



## Combining Statement of Cash Flows - Nonmajor Enterprise Funds

 For the Fiscal Year Ended June 30, 2006|  |  |  |  |
| :--- | :--- | :--- | :--- |
|  |  |  |  |


(Continued)

## State of Wisconsin

## Combining Statement of Cash Flows - Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2006

$\left.\begin{array}{lcccc} & \begin{array}{c}\text { State Life } \\ \text { Insurance }\end{array} & \begin{array}{c}\text { Income } \\ \text { Continuation } \\ \text { Insurance }\end{array} & \begin{array}{c}\text { Long-term } \\ \text { Disability } \\ \text { Insurance }\end{array} \\ \hline \text { Disability }\end{array}\right]$

Cash Flows from Capital and Related

## Financing Activities:

Proceeds from Issuance of Debt
Capital Contributions
Repayment of Bonds and Notes
Interest Payments
Capital Lease Obligations
Proceeds from Sale of Capital Assets
Payments for Purchase of Capital Assets
Other Cash Inflows from Capital Financing Activities
Other Cash Outflows from Capital Financing Activities
Net Cash Provided (Used) by Capital and Related Financing Activities

Cash Flows from Investing Activities:
Proceeds from Sale and Maturities of
Investment Securities
Purchase of Investment Securities
Cash Payments for Loans Originated
Collection of Loans
Investment and Interest Receipts
Net Cash Provided (Used) by Investing Activities
Net Increase (Decrease) in Cash and
Cash Equivalents
Cash and Cash Equivalents, Beginning of Year
Cash and Cash Equivalents, End of Year


## State of Wisconsin

## Combining Statement of Cash Flows - Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2006

|  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- |
|  |  |  |  |  |

Noncash Investing, Capital and
Financing Activities:

| Assets Acquired through Capital Leases | \$ | 24 | \$ | - | \$ | - | \$ |  | \$ |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Contributions/Transfer In (Out) of Noncash Assets and Liabilities from/to Other Funds |  |  |  | 45 |  |  |  |  |  |  |
| Net Change in Unrealized Gains and Losses |  |  |  | - |  | - |  | - |  |  |

Other



## State of Wisconsin

## Combining Statement of Cash Flows - Nonmajor Enterprise Funds For the Fiscal Year Ended June 30, 2006

|  |  |  |  |
| :--- | :--- | :--- | :--- |
|  |  |  |  |

Noncash Investing, Capital and
Financing Activities:
Assets Acquired through Capital Leases $\quad$ \$
Contributions/Transfer In (Out) of Noncash Assets and Liabilities from/to Other Funds Net Change in Unrealized Gains and Losses $(9,344)$
Other

| Health Insurance |  |  | $\begin{gathered} \text { Veterans } \\ \text { Trust } \\ \hline \end{gathered}$ |  | Veterans Mortgage Loan Repayment |  | WisconsinEducationRevenueBonds |  | Transportation Infrastructure Loan |  |  | Total <br> All Nonmajor Funds |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 20,337 | \$ | $(4,800)$ | \$ | $(9,247)$ | \$ |  | (67) | \$ | 68 | \$ | 79,387 |
|  | - |  | 633 |  | 23 |  |  | - |  | - |  | 11,814 |
|  | - |  | (84) |  | (5) |  |  | - |  | - |  | 251 |
|  | - |  | - |  | - |  |  | - |  | - |  | 4,700 |
|  | - |  | - |  | 19,764 |  |  | - |  | - |  | 20,416 |
|  | - |  | - |  | - |  |  | - |  | - |  | 2,778 |
|  | (708) |  | 7,544 |  | 26,873 |  |  | 36 |  | (27) |  | 36,981 |
|  | $(37,154)$ |  | 157 |  | (1) |  |  | - |  | - |  | $(36,081)$ |
|  | $(4,130)$ |  | - |  | - |  |  | - |  | - |  | $(14,851)$ |
|  |  |  | 8 |  | - |  |  | - |  | - |  | (938) |
|  | $(5,068)$ |  | (1) |  | (8) |  |  | - |  | - |  | $(3,998)$ |
|  | - |  | ( |  | (236) |  |  | - |  | - |  | (331) |
|  | - |  | - |  | 101 |  |  | - |  | - |  | 113 |
|  | 178 |  | (70) |  | (124) |  |  | - |  | - |  | $(9,666)$ |
|  | - |  | 6 |  | 30 |  |  | - |  | - |  | 645 |
|  | 826 |  | 67 |  | (88) |  |  | - |  | - |  | $(1,633)$ |
|  | - |  | (4) |  | (4) |  |  | - |  | - |  | (59) |
|  | - |  | (22) |  | - |  |  | - |  | - |  | 539 |
|  | 5,279 |  | - |  | (25) |  |  | - |  | - |  | 2,750 |
|  | 3,069 |  | - |  | - |  |  | - |  | - |  | 42,146 |
|  | $(37,707)$ |  | 8,235 |  | 46,298 |  |  | 36 |  | (27) |  | 55,576 |
| \$ | $(17,370)$ | \$ | 3,435 | \$ | 37,051 | \$ |  | (31) | \$ | 41 | \$ | 134,963 |


| \$ | \$ | - | \$ | - | \$ | - | \$ |  | \$ | 24 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | - | - |  | - |  | - |  | - |  | 8 |
|  | - | - |  | - |  | - |  | - |  | $(18,095)$ |
|  | - | - |  | - |  | - |  | - |  | 4 |



INTERNAL SERVICE: Internal service funds account for the operations of State agencies which render services to other State agencies, institutions, or other governmental units on a costreimbursement basis. The State's internal service funds are described below:

The Technology Services Fund accounts for computer and telephone services provided to State and local governmental agencies and school systems. The moneys to finance these services come from computing service charges and telephone and data network charges.

The Fleet Services Fund accounts for the costs associated with providing vehicle and aircraft services to State agencies. Moneys to finance these services come from user fees and the sale of used vehicles.

The Financial Services Fund accounts for the costs associated with providing accounting, auditing, payroll and other financial services to State agencies. Moneys to finance these services come from State agency user fees.

The Facilities Operations and Maintenance Fund accounts for the costs of operating State-owned facilities including utilities, heat, protective services, custodial and maintenance services and minor repair projects. The moneys to finance these costs are supplied from rents charged for facility and parking use and a general purpose revenue supplement for maintenance of the capitol and executive residence.

The Risk Management Fund accounts for the costs of losses for damage to property owned by agencies, personal injury or property damage liabilities incurred by a State officer, agent or employee, and workers' compensation costs for State employees. Moneys to finance these costs come from charges to State agencies.

The Badger State Industries Fund accounts for the program which gives inmates work experience in manufacturing goods and providing services. The sale of goods and services provides the moneys necessary to run the program.

Combining Balance Sheet - Internal Service Funds June 30, 2006

|  | Technology Services |  | Fleet Services |  |  | Financial Services |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |
| Current Assets: |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 8,773 | \$ | - | \$ | 3,801 |
| Receivables (net of allowance): |  |  |  |  |  |  |
| Other Receivables |  | 67 |  | 86 |  | - |
| Due from Other Funds |  | 13,194 |  | 1,577 |  | 48 |
| Due from Component Units |  | - |  | 3 |  | - |
| Due from Other Governments |  | 201 |  | 37 |  | - |
| Inventories |  | 922 |  | 60 |  | - |
| Prepaid Items |  | 362 |  | 31 |  | 30 |
| Deferred Charges |  | - |  | - |  | - |
| Total Current Assets |  | 23,519 |  | 1,795 |  | 3,878 |
| Noncurrent Assets: |  |  |  |  |  |  |
| Advances to Other Funds |  | 2,889 |  | - |  | - |
| Deferred Charges |  | - |  | - |  | - |
| Depreciable Capital Assets (net of accumulated depreciation) |  | 29,093 |  | 22,141 |  | 5 |
| Nondepreciable Capital Assets |  | - |  | - |  | - |
| Total Noncurrent Assets |  | 31,982 |  | 22,141 |  | 5 |
| Total Assets | \$ | 55,500 | \$ | 23,935 | \$ | 3,883 |
| Liabilities |  |  |  |  |  |  |
| Current Liabilities: |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities | \$ | 8,170 | \$ | 1,029 | \$ | 171 |
| Due to Other Funds |  | 5,185 |  | 139 |  | 642 |
| Interfund Payables |  | - |  | 22,776 |  | - |
| Due to Other Governments |  | 5 |  | 19 |  | - |
| Interest Payable |  | 28 |  | - |  | - |
| Short-term Notes Payable |  | - |  | - |  | - |
| Current Portion of Long-term Liabilities: |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | - |  | - |  | - |
| Capital Leases |  | 3,618 |  | 50 |  | - |
| Installment Contract Payable |  | 236 |  | - |  | - |
| Compensated Absences |  | 704 |  | 82 |  | 84 |
| General Obligation Bonds Payable |  | - |  | - |  | - |
| Total Current Liabilities |  | 17,944 |  | 24,094 |  | 897 |
| Noncurrent Liabilities: |  |  |  |  |  |  |
| Noncurrent Portion of Long-term Liabilities: |  |  |  |  |  |  |
| Future Benefits and Loss Liabilities |  | - |  | - |  | - |
| Capital Leases |  | 7,042 |  | 108 |  | - |
| Compensated Absences |  | 1,201 |  | 64 |  | 347 |
| General Obligation Bonds Payable |  | - |  | - |  | - |
| Total Noncurrent Liabilities |  | 8,242 |  | 172 |  | 347 |
| Total Liabilities |  | 26,187 |  | 24,266 |  | 1,244 |
| Fund Equity |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt |  | 17,641 |  | 21,982 |  | 5 |
| Unrestricted |  | 11,673 |  | $(22,313)$ |  | 2,635 |
| Total Fund Equity |  | 29,314 |  | (331) |  | 2,639 |
| Total Liabilities and Fund Equity | \$ | 55,500 | \$ | 23,935 | \$ | 3,883 |



# Combining Statement of Revenues, Expenses, and Changes in <br> Fund Equity - Internal Service Funds <br> For the Fiscal Year Ended June 30, 2006 

|  | Technology Services |  |  | Fleet Services | Financial Services |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Operating Revenues: |  |  |  |  |  |  |
| Charges for Goods and Services | \$ | 123,016 | \$ | 14,130 | \$ | 8,666 |
| Other Income |  | 16 |  | 158 |  | - |
| Total Operating Revenues |  | 123,032 |  | 14,288 |  | 8,666 |
| Operating Expenses: |  |  |  |  |  |  |
| Personal Services |  | 20,495 |  | 2,570 |  | 3,385 |
| Supplies and Services |  | 90,915 |  | 8,313 |  | 4,154 |
| Depreciation |  | 8,077 |  | 3,610 |  | 16 |
| Benefit Expense |  |  |  | - |  | - |
| Total Operating Expenses |  | 119,487 |  | 14,493 |  | 7,556 |
| Operating Income (Loss) |  | 3,545 |  | (205) |  | 1,111 |
| Nonoperating Revenues (Expenses): |  |  |  |  |  |  |
| Investment and Interest Income |  | 6 |  | - |  | - |
| Gain (Loss) on Disposal of Capital Assets |  | (18) |  | 36 |  | - |
| Interest Expense |  | (70) |  | (9) |  | - |
| Other Revenues |  | 103 |  | - |  | 4 |
| Other Expenses: |  |  |  |  |  |  |
| Federal Settlement |  | $(5,714)$ |  | (1) |  | (433) |
| Other |  | - |  | - |  | - |
| Total Nonoperating Revenues (Expenses) |  | $(5,693)$ |  | 25 |  | (429) |
| Net Income (Loss) |  | $(2,148)$ |  | (180) |  | 681 |
| Transfers In |  | 3,643 |  | 543 |  | - |
| Transfers Out |  | $(9,002)$ |  | (84) |  | (78) |
| Net Change in Fund Equity |  | $(7,507)$ |  | 279 |  | 603 |
| Total Fund Equity, Beginning |  | 36,821 |  | (610) |  | 2,036 |
| Total Fund Equity, Ending | \$ | 29,314 | \$ | (331) | \$ | 2,639 |



## State of Wisconsin

## Combining Statement of Cash Flows - Internal Service Funds

For the Fiscal Year Ended June 30, 2006

|  | Technology Services |  | Fleet Services |  | Financial Services |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cash Flows from Operating Activities: |  |  |  |  |  |  |
| Cash Receipts from Customers | \$ | 126,423 | \$ | 14,613 | \$ | 11,227 |
| Cash Payments to Suppliers for Goods and Services |  | $(87,944)$ |  | $(8,351)$ |  | $(3,572)$ |
| Cash Payments to Employees for Services |  | $(20,067)$ |  | $(2,546)$ |  | $(3,351)$ |
| Cash Payments for Benefits |  | - |  | - |  | - |
| Other Sources of Cash |  | 16 |  | 158 |  | 4 |
| Other Uses of Cash |  | $(5,611)$ |  | (1) |  | (433) |
| Net Cash Provided (Used) by Operating Activities |  | 12,816 |  | 3,873 |  | 3,875 |
| Cash Flows from Noncapital |  |  |  |  |  |  |
| Financing Activities: |  |  |  |  |  |  |
| Interest Payments |  | (21) |  | - |  | - |
| Interfund Loans Received |  | - |  | - |  | - |
| Interfund Loans Repaid |  | - |  | $(3,300)$ |  | - |
| Interfund Advances Collected |  | 25 |  | - |  | - |
| Transfers In |  | 3,643 |  | 516 |  | - |
| Transfers Out |  | $(9,002)$ |  | (57) |  | (78) |
| Net Cash Provided (Used) by Noncapital Financing Activities |  | $(5,356)$ |  | $(2,841)$ |  | (78) |
| Cash Flows from Capital and |  |  |  |  |  |  |
| Related Financing Activities: |  |  |  |  |  |  |
| Proceeds from Issuance of Debt |  | 12,092 |  | - |  | - |
| Repayment of Bonds and Notes |  | - |  | - |  | - |
| Interest Payments |  | (36) |  | (9) |  | - |
| Capital Lease Obligations |  | $(1,536)$ |  | (41) |  | - |
| Proceeds from Sale of Capital Assets |  | - |  | 226 |  | - |
| Payments for Purchase of Capital Assets |  | $(24,450)$ |  | $(1,207)$ |  | - |
| Other Cash Outflows from Capital |  |  |  |  |  |  |
| Financing Activities |  | (236) |  | - |  | - |
| Net Cash Provided (Used) by Capital and Related Financing Activities |  | $(14,165)$ |  | $(1,032)$ |  | - |
| Cash Flows from Investing Activities: Investment and Interest Receipts |  | 6 |  | - |  | - |
| Net Cash Flows from Investing Activities |  | 6 |  | - |  | - |
| Net Increase (Decrease) in Cash and Cash Equivalents |  | $(6,698)$ |  | - |  | 3,797 |
| Cash and Cash Equivalents, Beginning of Year |  | 15,471 |  | - |  | 4 |
| Cash and Cash Equivalents, End of Year | \$ | 8,773 | \$ | 0 | \$ | 3,801 |


|  | Facilities Operations and Maintenance | Risk Management | Badger State Industries | Totals |
| :---: | :---: | :---: | :---: | :---: |
| \$ | 55,724 \$ $(18,752)$ $(14,831)$ - - $(691)$ | $\begin{gathered} 38,659 \$ \\ (3,598) \\ (1,281) \\ (20,220) \\ 31 \\ (122) \\ \hline \end{gathered}$ | $\begin{gathered} 16,927 \$ \\ (13,291) \\ (5,563) \end{gathered}$ | $\begin{array}{r} 263,573 \\ (135,508) \\ (47,639) \\ (20,220) \\ 208 \\ (6,858) \\ \hline \end{array}$ |
|  | 21,450 | 13,469 | $(1,928)$ | 53,556 |
|  | (1) $\begin{gathered} 5,991 \\ (12,290) \\ \hline \end{gathered}$ | $(4,727)$ | $\begin{array}{r} - \\ 290 \\ - \\ - \\ 713 \\ (339) \\ \hline \end{array}$ | $\begin{array}{r} (22) \\ 290 \\ (8,027) \\ 25 \\ 10,863 \\ (21,805) \\ \hline \end{array}$ |
|  | $(6,300)$ | $(4,766)$ | 664 | $(18,677)$ |
|  | $\begin{array}{r} 2,196 \\ (10,152) \\ (8,946) \\ (445) \\ - \\ (4,134) \end{array}$ |  | (118) <br> (66) <br> (21) (181) | $\begin{array}{r}14,288 \\ (10,270) \\ (9,057) \\ (2,043) \\ 226 \\ (29,972) \\ \\ (236) \\ \hline\end{array}$ |
|  | $(21,482)$ | - | (385) | $(37,064)$ |
|  | 37 | - | - | 43 |
|  | 37 | - | - | 43 |
|  | $\begin{aligned} & (6,294) \\ & 11,731 \\ & \hline \end{aligned}$ | $8,703$ | $\begin{aligned} & (1,649) \\ & 1,652 \end{aligned}$ | $\begin{array}{r} (2,142) \\ 28,859 \\ \hline \end{array}$ |
| \$ | 5,437 \$ | 8,703 \$ | 3 \$ | 26,717 |

Combining Statement of Cash Flows - Internal Service Funds
For the Fiscal Year Ended June 30, 2006
(Continued)


Noncash Investing, Capital and Financing Activities:

| Assets Acquired through Capital Leases | \$ | \$ | \$ |
| :--- | :--- | :--- | :--- |

Other

| Facilities <br> Operations <br> and <br> Maintenance |  | Risk <br> Management |  | Badger <br> State <br> Industries |
| :---: | :---: | :---: | :---: | :---: |


| $\$$ | - \$ | $-\$$ | $-\$$ |
| :--- | :--- | :--- | :--- |
|  | -471 | - | - |



## Fiduciary Funds

FIDUCIARY: Fiduciary funds are maintained to account for assets held by the State acting in the capacity as a trustee or agent. The State's fiduciary funds, consisting of pension and other employee benefit trust, investment trust, private-purpose trust, and agency funds, are described below:

## PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS:

Pension and other employee benefit trust funds are used to report resources that are required to be held in trust for members and beneficiaries of the public employee retirement system or other employee benefit plans.

The Wisconsin Retirement System Fund accounts for the collection of employee and employer contributions, the investment of assets, and the payment of retirement, disability, and death benefits to current and former employees of the State and participating local Wisconsin governments and their beneficiaries.

The Accumulated Sick Leave Fund accounts for the collection of employer contributions, the investment of assets, and termination payments of employees' unused sick leave balances at the time they retire.

The Reimbursed Employee Expense Fund accounts for the collection of voluntary payroll deferrals, the investment of assets, and the reimbursement of qualifying medical, dependent care, and transportation expenses of State employees, in compliance with Internal Revenue Code Sections 132 and 425.

The Life Insurance Fund accounts for transactions related to the collection and payment of premiums for State and local participating employees' group life insurance contracts with a life insurance carrier.

INVESTMENT TRUST FUNDS: Investment trust funds account for assets invested on a commingled basis by the State on behalf of other governmental entities. The State's investment trust funds are described below:

The Local Government Pooled Investment Fund was established to enable local governments in the State to voluntarily invest any idle local moneys. The sources of this fund are local government investment deposits and their share of the investment earnings of the fund. Deductions occur as withdrawals are requested by local governments.

The Milwaukee Retirement System Fund accounts for funds of the Milwaukee Public Schools invested as part of the fixed and variable investment trusts of the Wisconsin Retirement System.

PRIVATE-PURPOSE TRUST: Private-purpose trust funds are used to report all other trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

The Tuition Trust Fund accounts for the program that allows participants to invest in order to meet the cost of future tuition expenses.

The BadgerRx for Individuals Fund accounts for the program that, through the leveraged bargaining powers established by the State for employee health insurance, provides discounts and rebates on prescription drugs to participating individuals in the State.

The College Savings Program Trust Fund accounts for the program that allows participants to invest in a college savings account to cover tuition, fees and the costs of room and board, books, supplies and equipment required for the enrollment or attendance of a beneficiary at an eligible educational institution.

AGENCY FUNDS: Agency funds report those assets for which the State acts solely in a custodial capacity. The State's agency funds are described below:

The Insurance Company Liquidation Account Fund accounts for the assets of insurance companies that are liquidated. These assets are used to pay claims and administrative costs associated with the liquidation.

The Inmate and Resident Fund accounts for the assets of inmates and residents in State institutions.

The Bank and Insurance Company Deposits Fund accounts for the statutorily required deposits of securities with the State by banks and insurance companies doing business in the State.

The Support Collection Trust Fund accounts for the centralized receipt and disbursement of court ordered temporary or permanent maintenance, child support or family support and related fees.

Combining Statement of Fiduciary Net Assets - Pension and Other Employee
Benefit Trust Funds
June 30, 2006
(In Thousands)

| Wisconsin |  | Reimbursed |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Retirement | Accumulated | Employee | Life <br> System | Sick Leave |

## Assets

Cash and Cash Equivalents
Securities Lending Collateral
Prepaid Items

| $\$$ | $-\$$ | 334,177 | $\$$ | 4,412 | $\$$ | $-\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| $5,842,133$ | - | - | - | $5,842,133$ |  |  |
| 3,674 | - | 438 | 2,400 | 6,511 |  |  |

Receivables (net of allowance):
Prior Service Contributions
Prior Service Contributions
Receivable
Benefits Overpayment Receivabl

| 330,909 | - | - | - | 330,909 |
| ---: | ---: | ---: | ---: | ---: |
|  | 2,577 | - | - | - |
|  | 54,292 | - | 251 | -577 |
|  | 2,774 | - | - | - |
|  | - | - | - | 2,774 |
|  | 121,068 | - | - | - |
| 184,193 | - | - | - | 121,068 |
| 236,026 | - | - | - | 184,193 |
|  | 1,891 | - | - | 236,026 |
|  | 933,730 | $1,657,411$ | 251 | 2,867 |

Investments:
Fixed Income
Stocks
Limited Partnerships
Preferred Securities
Convertible Securities
Mortgages
Real Estate
Multi-asset Investments
Total Investments
Inventories
Capital Assets
Total Assets

## Liabilities

Accounts Payable and Other
Accrued Liabilities
Securities Lending Collateral Liability
Annuities Payable
Advance Contributions
Due to Other Funds
Interfund Payables
Due to Other Governments
Financial Futures Contracts
Investment Payable

| 67,639 | - | 4,229 | - | 71,868 |
| ---: | ---: | ---: | ---: | ---: |
| $5,842,133$ | - | - | - | $5,842,133$ |
| 224,167 | - | - | - | 224,167 |
| 270 | - | - | 370 |  |
| 72,478 | - | 111 | - | 112,595 |
| $1,654,676$ | 39,674 | - | - | - |
| 27,577 | - | - | - | $2,657,411$ |
| 872 | - | - | - | 2,537 |
| 180,352 | - | - | - | - |
| - | $1,822,881$ | 4,340 | 5,466 | 180,352 |

## Net Assets

Held in Trust for Pension Benefits and Other Purposes
\$
73,853,373 \$
129,033
\$
762 \$
(199) \$

73,982,969

## State of Wisconsin

Combining Statement of Changes in Fiduciary Net Assets - Pension and Other Employee Benefit Trust Funds
For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  |  | Wisconsin Retirement System |  | Accumulated Sick Leave |  | Reimbursed Employee Expense |  | Life Insurance |  | Totals |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Additions |  |  |  |  |  |  |  |  |  |  |
| Contributions: |  |  |  |  |  |  |  |  |  |  |
| Employer Contributions | \$ | 562,023 | \$ | 46,968 | \$ | - | \$ | 5,841 | \$ | 614,832 |
| Employee Contributions |  | 664,303 |  | - |  | 23,552 |  | 34,800 |  | 722,655 |
| Total Contributions |  | 1,226,326 |  | 46,968 |  | 23,552 |  | 40,640 |  | 1,337,487 |
| Investment Income: |  |  |  |  |  |  |  |  |  |  |
| Net Appreciation (Depreciation) in Fair Value of Investments |  | 7,391,167 |  | - |  | - |  | - |  | 7,391,167 |
| Interest |  | 583,741 |  | - |  | - |  | - |  | 583,741 |
| Dividends |  | 462,058 |  | - |  | - |  | - |  | 462,058 |
| Securities Lending Income |  | 262,999 |  | - |  | - |  | - |  | 262,999 |
| Other |  | 69,070 |  | - |  | - |  | - |  | 69,070 |
| Investment Income of Investment, Private Purpose and Other Employee Trust Funds |  | - |  | 212,654 |  | 237 |  | (54) |  | 212,837 |
| Less: |  |  |  |  |  |  |  |  |  |  |
| Investment Expense |  | $(189,422)$ |  | - |  | - |  | - |  | $(189,422)$ |
| Securities Lending Rebates and Fees |  | $(249,596)$ |  | - |  | - |  | - |  | $(249,596)$ |
| Investment Income Distributed to Other Funds |  | $(294,318)$ |  | - |  | - |  | - |  | $(294,318)$ |
| Net Investment Income |  | 8,035,700 |  | 212,654 |  | 237 |  | (54) |  | 8,248,537 |
| Interest on Prior Service Receivable |  | 25,006 |  | - |  | - |  | - |  | 25,006 |
| Miscellaneous Income |  | 317 |  | - |  | - |  | 503 |  | 821 |
| Total Additions |  | 9,287,349 |  | 259,622 |  | 23,789 |  | 41,089 |  | 9,611,850 |
| Deductions |  |  |  |  |  |  |  |  |  |  |
| Retirement Benefits and Refunds: |  |  |  |  |  |  |  |  |  |  |
| Retirement, Disability, and |  |  |  |  |  |  |  |  |  |  |
| Beneficiary |  | 3,171,811 |  | - |  | - |  | - |  | 3,171,811 |
| Separations |  | 21,211 |  | - |  | - |  | - |  | 21,211 |
| Total Retirement Benefits and Refunds |  | 3,193,022 |  | - |  | - |  | - |  | 3,193,022 |
| Distributions |  | - |  | - |  | 22,801 |  | - |  | 22,801 |
| Other Benefit Expense |  | - |  | 158,235 |  | - |  | 40,790 |  | 199,026 |
| Unusual Write-off of Receivable |  | 11 |  | - |  | - |  | - |  | 11 |
| Administrative Expense |  | 17,100 |  | 101 |  | 901 |  | 503 |  | 18,606 |
| Total Deductions |  | 3,210,133 |  | 158,336 |  | 23,702 |  | 41,294 |  | 3,433,465 |
| Net Increase (Decrease) |  | 6,077,216 |  | 101,286 |  | 87 |  | (204) |  | 6,178,385 |
| Net Assets - Beginning of Year |  | 67,776,157 |  | 27,747 |  | 675 |  | 5 |  | 67,804,584 |
| Net Assets - End of Year | \$ | 73,853,373 | \$ | 129,033 | \$ | 762 | \$ | (199) | \$ | 73,982,969 |

Combining Statement of Fiduciary Net Assets - Investment Trust Funds June 30, 2006


State of Wisconsin
Combining Statement of Changes in Fiduciary Net Assets - Investment Trust Funds For the Fiscal Year Ended June 30, 2006

|  |  | Local <br> Government <br> Pooled <br> Investment | Milwaukee <br> Retirement <br> System |
| :--- | :--- | :--- | :--- |
|  |  |  | (In Thousands) |

Combining Statement of Fiduciary Net Assets - Private-Purpose Trust Funds June 30, 2006
(In Thousands)

|  | Tuition Trust |  | $\begin{gathered} \text { BadgerRx } \\ \text { for } \\ \text { Individuals } \end{gathered}$ |  | College Savings Program Trust |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 627 | \$ | 68 | \$ | 6,196 | \$ | 6,891 |
| Prepaid Items |  | - |  | - |  | 2 |  | 2 |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Loans Receivable |  | - |  | 183 |  | - |  | 183 |
| Other Receivables |  | 33 |  | - |  | 66 |  | 98 |
| Total Receivables |  | 33 |  | 183 |  | 66 |  | 282 |
| Investments: Investments of Private Purpose |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |
| Trust Funds |  | 9,694 |  | - |  | 1,712,923 |  | 1,722,617 |
| Total Investments |  | 9,694 |  | - |  | 1,712,923 |  | 1,722,617 |
| Total Assets |  | 10,355 |  | 251 |  | 1,719,186 |  | 1,729,792 |
| Liabilities |  |  |  |  |  |  |  |  |
| Accounts Payable |  | 1 |  | - |  | 33 |  | 34 |
| Due to Other Funds |  | - |  | 5 |  | 9 |  | 15 |
| Advances from Other Funds |  | - |  | 200 |  | - |  | 200 |
| Total Liabilities |  | 1 |  | 205 |  | 43 |  | 249 |
| Net Assets |  |  |  |  |  |  |  |  |
| Held in Trust | \$ | 10,353 | \$ | 46 | \$ | 1,719,143 | \$ | 1,729,543 |

Combining Statement of Changes in Fiduciary Net Assets -
Private-Purpose Trust Funds
For the Fiscal Year Ended June 30, 2006
(In Thousands)

|  | Tuition <br> Trust | BadgerRx <br> for <br> Individuals | College <br> Savings <br> Program <br> Trust | Totals |
| :--- | ---: | ---: | ---: | ---: | ---: |

State of Wisconsin
Combining Statement of Fiduciary Net Assets - Agency Funds
June 30, 2006
(In Thousands)

|  | Insurance Company Liquidation Account |  | Inmate and Resident |  | Bank and Insurance Company Deposits |  | Support Collection Trust |  | Totals |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assets |  |  |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 26,021 | \$ | 11,053 | \$ | - | \$ | 33,235 | \$ | 70,309 |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |  |  |
| Due from Other Funds |  | - |  | 528 |  | - |  | 76 |  | 605 |
| Other Receivables |  | - |  | 204 |  | - |  | 3,148 |  | 3,351 |
| Total Receivables |  | - |  | 732 |  | - |  | 3,224 |  | 3,956 |
| Investments |  | - |  | 704 |  | - |  | - |  | 704 |
| Other Assets |  | - |  | - |  | 300,015 |  | - |  | 300,015 |
| Total Assets | \$ | 26,021 | \$ | 12,489 | \$ | 300,015 | \$ | 36,459 | \$ | 374,984 |
| Liabilities |  |  |  |  |  |  |  |  |  |  |
| Accounts Payable | \$ | 26,021 | \$ | 4 | \$ | - | \$ | 36,459 | \$ | 62,484 |
| Due to Other Funds |  | - |  | 246 |  | - |  | - |  | 246 |
| Tax and Other Deposits |  | - |  | 12,240 |  | 300,015 |  | - |  | 312,255 |
| Total Liabilities | \$ | 26,021 | \$ | 12,489 | \$ | 300,015 | \$ | 36,459 | \$ | 374,984 |

# Combining Statement of Changes in Assets and Liabilities - Agency Funds For the Fiscal Year Ended June 30, 2006 

|  | Balance July 1, 2005 |  | Additions |  | Deductions |  | BalanceJune 30,2006 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Insurance Company Liquidation Account |  |  |  |  |  |  |  |  |
| Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 25,262 | \$ | 1,070 | \$ | 311 | \$ | 26,021 |
| Total Assets | \$ | 25,262 | \$ | 1,070 | \$ | 311 | \$ | 26,021 |
| Liabilities: |  |  |  |  |  |  |  |  |
| Accounts Payable and Other |  |  |  |  |  |  |  |  |
| Accrued Liabilities | \$ | 25,262 | \$ | 1,070 | \$ | 311 | \$ | 26,021 |
| Total Liabilities | \$ | 25,262 | \$ | 1,070 | \$ | 311 | \$ | 26,021 |
| Inmate and Resident |  |  |  |  |  |  |  |  |
| Assets: |  |  |  |  |  |  |  |  |
| Cash and Cash Equivalents | \$ | 10,867 | \$ | 99,217 | \$ | 99,030 | \$ | 11,053 |
| Investments |  | 731 |  | 198 |  | 225 |  | 704 |
| Receivables (net of allowance): |  |  |  |  |  |  |  |  |
| Due from Other Funds |  | 487 |  | 8,111 |  | 8,069 |  | 528 |
| Other Receivables |  | 163 |  | 6,437 |  | 6,396 |  | 204 |
| Total Assets | \$ | 12,248 | \$ | 113,963 | \$ | 113,721 | \$ | 12,489 |
| Liabilities: |  |  |  |  |  |  |  |  |
| Accounts Payable and Other Accrued Liabilities | \$ | 3 | \$ | 27 | \$ | 27 | \$ | 4 |
| Due to Other Funds |  | 205 |  | 10,410 |  | 10,369 |  | 246 |
| Tax and Other Deposits |  | 12,040 |  | 74,422 |  | 74,222 |  | 12,240 |
| Total Liabilities | \$ | 12,248 | \$ | 84,859 | \$ | 84,617 | \$ | 12,489 |

## Bank and Insurance Company Deposits

## Assets:

Other Assets:
Assets Held in Custody for Others
Total Assets

## Liabilities:

Tax and Other Deposits
Total Liabilities

| $\$$ | 293,207 | $\$$ | 72,443 | $\$$ | 65,635 | $\$$ | 300,015 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $\$$ | 293,207 | $\$$ | 72,443 | $\$$ | 65,635 | $\$$ | 300,015 |
|  |  |  |  |  |  |  |  |
| $\$$ | 293,207 | $\$$ | 72,443 | $\$$ | 65,635 | $\$$ | 300,015 |
| $\$$ | 293,207 | $\$$ | 72,443 | $\$$ | 65,635 | $\$$ | 300,015 |

## Combining Statement of Changes in Assets and Liabilities - Agency Funds

 For the Fiscal Year Ended June 30, 2006| Balance |  |  |  |
| :---: | :---: | :---: | :---: |
| July 1, 2005 | Additions | Deductions | Balance <br> June 30, 2006 |

## Support Collection Trust

Assets:
Cash and Cash Equivalents
Receivables (net of allowance):
Due from Other Funds
Other Receivables
Total Assets

Liabilities:
Accounts Payable and Other Accrued Liabilities

Total Liabilities

| $\$$ | 37,732 | $\$$ | $5,871,993$ | $\$$ | $5,876,490$ | $\$$ |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  |  |  |  | 33,235 |  |  |
|  | 179 | 1,341 | 1,444 | 76 |  |  |
| $\$$ | 4,612 | 1,697 | 1,162 | 3,148 |  |  |


| $\$$ | 40,524 | $\$$ | 26,263 | $\$$ | 30,327 | $\$$ | 36,459 |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $\$$ | 40,524 | $\$$ | 26,263 | $\$$ | 30,327 | $\$$ | 36,459 |

## Total - All Agency Funds

Assets:
Cash and Cash Equivalents
Investments
Receivables (net of allowance):
Due from Other Funds
Other Receivables
Other Assets:
Assets Held in Custody for Others
Total Assets

| $\$$ | 73,862 | $\$$ | $5,972,279$ | $\$$ | $5,975,831 ~ \$$ |
| ---: | ---: | ---: | ---: | ---: | ---: |
| 731 | 198 | 225 | 70,309 |  |  |
|  | 666 | 9,452 |  | 704 |  |
|  | 2,775 | 8,134 | 9,513 | 605 |  |
|  | 293,207 | 72,443 | 65,635 | 3,351 |  |
| $\$$ | 371,241 | $\$$ | $6,062,505$ | $\$$ | $6,058,762 \$$ |

Liabilities:
Accounts Payable and Other
Accrued Liabilities
Due to Other Funds
Tax and Other Deposits
Total Liabilities

| $\$$ | 65,789 | $\$$ | 27,360 | $\$$ | 30,666 | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 205 | 10,410 | 10,369 | 62,484 |  |  |
|  | 305,247 | 146,865 | 139,857 | 246 |  |  |
| $\$$ | 371,241 | $\$$ | 184,634 | $\$$ | 180,891 | $\$$ |

## STATISTICAL SECTION

## State of Wisconsin <br> Statistical Section Narrative and Table of Contents

## Narrative

The statistical section of Wisconsin's Comprehensive Annual Financial Report provides additional historical perspective, context, and detail to assist financial statement users in understanding the government's economic condition. The State's financial trends, revenue capacity, debt capacity, demographic and economic information, and operating information are presented in the following sections:

## Financial Trends Information

The following schedules are intended to assist users in understanding and assessing how the State's financial position has changed over time. Information is presented at both the entity wide and fund level perspective.



## Revenue Capacity Information

The following information is intended to assist users in understanding and assessing the factors affecting the State's ability to generate tax revenues to finance its continued operations.

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## Demographic and Economic Information

The following information provides demographic and economic indicators to assist the reader in understanding the socioeconomic environment within which the State's financial activities takes place.
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Net Assets by Component
(Accrual Basis of Accounting)

For the Last Five Fiscal Years (In Thousands)

|  | 2006 |  | 2005 (a) |  | 2004 |  | 2003 |  | 2002 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt | \$ | 12,291,617 | \$ | 11,499,433 | \$ | 11,146,113 | \$ | 11,090,111 | \$ | 10,684,294 |
| Restricted |  | 1,218,005 |  | 1,314,931 |  | 1,321,877 |  | 657,578 |  | 551,012 |
| Unrestricted |  | $(8,238,766)$ |  | (7,723,238) |  | $(7,776,238)$ (b) |  | (4,799,930) |  | $(3,582,988)$ |
| Total Governmental Activities Net Assets | \$ | 5,270,855 | \$ | 5,091,125 | \$ | 4,691,753 | \$ | 6,947,758 | \$ | 7,652,320 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, Net of Related Debt | \$ | 3,243,637 | \$ | 2,997,647 | \$ | 2,870,433 | \$ | 2,828,388 | \$ | 2,626,925 |
| Restricted |  | 3,336,784 |  | 3,222,638 |  | 2,852,436 |  | 3,012,860 |  | 3,038,832 |
| Unrestricted |  | 140,047 |  | 178,697 |  | 439,290 |  | 304,167 |  | 483,535 |
| Total Business-type Activities Net Assets | \$ | 6,720,467 | \$ | 6,398,984 | \$ | 6,162,158 | \$ | 6,145,416 | \$ | 6,149,292 |
| Primary Government: |  |  |  |  |  |  |  |  |  |  |
| Invested in Capital Assets, <br> Net of Related Debt | Invested in Capital Assets, |  |  |  |  |  |  |  |  | 13,311,219 |
| Restricted |  | 4,554,789 |  | 4,537,569 |  | 4,174,313 |  | 3,670,438 |  | 3,589,844 |
| Unrestricted |  | $(8,098,719)$ |  | (7,544,541) |  | $(7,336,948)$ |  | (4,495,763) |  | (3,099,453) |
| Total Primary Government Net Assets | \$ | 11,991,322 | \$ | 11,490,109 | \$ | 10,853,911 | \$ | 13,093,174 | \$ | 13,801,612 |

(a) In 2005, GASB Statement No. 46, Net Assets Restricted by Enabling Legislation, was implemented.
(b) In 2004, GASB Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, was implemented. Prior years have not been restated.

Source: State of Wisconsin, Department of Administration, State Controller's Office

|  | 2006 |  | 2005 |  | 2004 |  | 2003 |  |  | 2002 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Expenses |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Commerce | \$ | 267,195 | \$ | 257,112 | \$ | 281,753 |  | \$ | 224,377 | \$ | 194,927 |
| Education |  | 6,270,218 |  | 5,818,372 |  | 5,749,391 |  |  | 5,675,138 |  | 5,440,440 |
| Transportation |  | 1,774,161 |  | 1,801,595 |  | 1,795,548 |  |  | 1,590,710 |  | 1,714,215 |
| Environmental Resources |  | 466,997 |  | 418,616 |  | 444,295 |  |  | 474,969 |  | 531,983 |
| Human Relations and Resources |  | 8,436,702 |  | 8,441,099 |  | 8,000,799 |  |  | 8,158,215 |  | 7,997,351 |
| General Executive |  | 542,303 |  | 478,782 |  | 425,265 |  |  | 489,442 |  | 416,294 |
| Judicial |  | 114,853 |  | 111,690 |  | 109,788 |  |  | 107,835 |  | 106,954 |
| Legislative |  | 59,938 |  | 57,047 |  | 57,631 |  |  | 59,758 |  | 59,948 |
| Tax Relief and Other General Expenses |  | 857,866 |  | 837,970 |  | 1,572,126 | (a) |  | 843,757 |  | 820,618 |
| Intergovernmental - Shared Revenue |  | 1,016,718 |  | 1,011,052 |  | 1,058,182 |  |  | 1,107,958 |  | 1,095,991 |
| Interest on Debt |  | 477,465 |  | 424,217 |  | 382,219 |  |  | 292,579 |  | 297,572 |
| Total Governmental Activities |  | 20,284,418 |  | 19,657,549 |  | 19,876,997 |  |  | 19,024,739 |  | 18,676,293 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Injured Patients and Families Compensation |  | $(2,307)$ |  | 77,624 |  | 36,094 |  |  | 102,878 |  | 72,923 |
| Environmental Improvement |  | 42,764 |  | 39,482 |  | 42,246 |  |  | 42,560 |  | 42,491 |
| University of Wisconsin System |  | 3,519,740 |  | 3,425,045 |  | 3,278,414 |  |  | 3,075,475 |  | 2,935,234 |
| Unemployment Reserve |  | 821,122 |  | 844,869 |  | 1,068,647 |  |  | 1,186,584 |  | 1,071,756 |
| Veterans Mortgage Loan Repayment |  | 25,822 |  | 29,126 |  | 32,667 |  |  | 47,280 |  | 53,888 |
| Other Business-type |  | 2,057,039 |  | 1,930,104 |  | 1,848,895 |  |  | 1,667,260 |  | 1,545,356 |
| Total Business-type Activities |  | 6,464,181 |  | 6,346,250 |  | 6,306,963 |  |  | 6,122,037 |  | 5,721,648 |
| Total Primary Government Expenses | \$ | 26,748,598 | \$ | 26,003,799 | \$ | 26,183,959 |  | \$ | 25,146,777 | \$ | 24,397,940 |
| Program Revenues (All Types Consolidated): |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Charges for Services | \$ | 1,518,636 | \$ | 1,313,598 | \$ | 1,307,486 |  | \$ | 1,162,827 | \$ | 1,098,149 |
| Operating Grants and Contributions |  | 5,723,527 |  | 5,826,288 |  | 5,559,517 |  |  | 5,425,725 |  | 4,933,780 |
| Capital Grants and Contributions |  | 600,681 |  | 666,843 |  | 635,565 |  |  | 635,402 |  | 669,128 |
| Total Governmental Activities |  | 7,842,844 |  | 7,806,729 |  | 7,502,568 |  |  | 7,223,954 |  | 6,701,057 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Charges for Services: |  |  |  |  |  |  |  |  |  |  |  |
| University of Wisconsin System |  | 2,403,104 |  | 2,330,027 |  | 2,130,641 |  |  | 1,940,491 |  | 1,756,157 |
| Unemployment Reserve |  | 729,124 |  | 766,985 |  | 695,099 |  |  | 614,932 |  | 744,891 |
| Other Activities |  | 2,179,044 |  | 2,089,092 |  | 2,011,499 |  |  | 1,836,206 |  | 1,601,766 |
| Operating Grants and Contributions |  | 332,362 |  | 356,738 |  | 457,859 |  |  | 497,258 |  | 297,085 |
| Capital Grants and Contributions |  | 35,719 |  | 34,523 |  | 20,799 |  |  | 35,514 |  | 61,776 |
| Total Business-type Activities |  | 5,679,353 |  | 5,577,365 |  | 5,315,897 |  |  | 4,924,400 |  | 4,461,674 |
| Total Primary Government Revenues | \$ | 13,522,197 | \$ | 13,384,094 | \$ | 12,818,465 |  | \$ | 12,148,354 | \$ | 11,162,731 |
| Net (Expense)/Revenue |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities | \$ | $(12,441,574)$ | \$ | (11,850,820) | \$ | (12,374,429) |  | \$ | $(11,800,786)$ | \$ | $(11,975,237)$ |
| Business-type Activities |  | $(784,827)$ |  | $(768,884)$ |  | $(991,065)$ |  |  | $(1,197,637)$ |  | $(1,259,974)$ |
| Total Primary Government Net Expense | \$ | $(13,226,400)$ | \$ | (12,619,706) | \$ | $(13,365,494)$ |  | \$ | $(12,998,423)$ | \$ | (13,235,210) |
| General Revenues and Other Changes in Net Assets |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |
| Income Taxes | \$ | 6,867,020 | \$ | 6,467,377 | \$ | 5,956,292 |  | \$ | 5,502,423 | \$ | 5,415,337 |
| Sales and Excise Taxes |  | 4,489,663 |  | 4,395,292 |  | 4,249,709 |  |  | 4,102,350 |  | 4,048,716 |
| Public Utility Taxes |  | 250,088 |  | 255,727 |  | 254,229 |  |  | 273,892 |  | 243,970 |
| Motor Fuel (Transportation-related) Taxes |  | 990,688 |  | 989,638 |  | 950,497 |  |  | 924,503 |  | 892,162 |
| Other Taxes |  | 565,252 |  | 564,583 |  | 524,729 |  |  | 483,617 |  | 443,449 |
| Investment Earnings |  | 72,643 |  | 42,710 |  | 23,507 |  |  | 22,353 |  | 29,019 |
| Contributions and Miscellaneous |  | 405,356 |  | 444,184 |  | 466,711 |  |  | 920,407 |  | 1,358,785 |
| Special Items - Tobacco Settlement Sale |  | - |  | - |  | - |  |  | - |  | 1,275,002 |
| Transfers |  | (1,022,896) |  | $(1,008,160)$ |  | (1,007,395) |  |  | (1,099,606) |  | $(1,059,422)$ |
| Total Governmental Activities |  | 12,617,813 |  | 12,151,349 |  | 11,418,280 |  |  | 11,129,938 |  | 12,647,018 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |  |  |
| Investment Earnings |  | 49,660 |  | 11,484 |  | $(4,813)$ |  |  | 18,192 |  | 10,668 |
| Contributions and Miscellaneous |  | 9,388 |  | 678 |  | 5,378 |  |  | 2,080 |  | 6,511 |
| Transfers |  | 1,022,896 |  | 1,008,160 |  | 1,007,395 |  |  | 1,099,606 |  | 1,059,422 |
| Total Business-type Activities |  | 1,081,945 |  | 1,020,323 |  | 1,007,961 |  |  | 1,119,877 |  | 1,076,600 |
| Total Primary Government | \$ | 13,699,757 | \$ | 13,171,672 | \$ | 12,426,241 |  | \$ | 12,249,815 | \$ | 13,723,618 |
| Change in Net Assets |  |  |  |  |  |  |  |  |  |  |  |
| Governmental Activities | \$ | 176,239 | \$ | 300,528 | \$ | $(956,149)$ |  | \$ | $(670,848)$ | \$ | 671,781 |
| Business-type Activities |  | 297,117 |  | 251,438 |  | 16,895 |  |  | $(77,760)$ |  | $(183,373)$ |
| Total Primary Government | \$ | 473,357 | \$ | 551,966 | \$ | $(939,254)$ |  | \$ | $(748,609)$ | \$ | 488,407 |

(a) In 2004, Annual Appropriation Bonds were issued to payoff the State's unfunded accrued prior service (pension) liability and its unfunded accrued liablity for accumulated sick leave. The 2004 balance for Tax Relief and Other General Expenses includes $\$ 782.4$ million of employee benefit liability expenses.

## State of Wisconsin

Fund Balances of Governmental Funds (Modified Accrual Basis of Accounting)

For the Last Ten Fiscal Years

|  |  | 2006 |  | 2005 |  | 2004 |  | 2003 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Fund: |  |  |  |  |  |  |  |  |
| Reserved | \$ | 356,451 | \$ | 337,245 | \$ | 365,739 | \$ | 395,611 |
| Unreserved |  | $(2,506,925)$ |  | ( $2,459,480$ ) (a) |  | $(2,296,847)$ |  | $(2,638,150)$ (b) |
| Total General Fund | \$ | (2,150,474) | \$ | (2,122,235) | \$ | (1,931,108) | \$ | $(2,242,539)$ |
| All Other Governmental Funds: |  |  |  |  |  |  |  |  |
| Reserved | \$ | 1,761,116 | \$ | 1,500,475 | \$ | 1,481,174 | \$ | 1,055,003 |
| Unreserved, Reported in: |  |  |  |  |  |  |  |  |
| Special Revenue Funds |  | $(265,660)$ |  | $(157,366)$ |  | $(526,460)$ |  | $(94,756)$ (b) |
| Debt Service Funds |  | 123,093 |  | 231,994 |  | 314,488 |  | 25,991 |
| Capital Projects Funds |  | $(667,392)$ |  | $(530,032)$ |  | $(363,325)$ |  | $(433,813)$ |
| Permanent Funds |  | 230,420 |  | 241,776 |  | 283,939 |  | 386,811 |
| Total All Other Governmental Funds | \$ | 1,181,577 | \$ | 1,286,847 | \$ | 1,189,816 | \$ | 939,236 |

(a) In 2005, the Unclaimed Property Fund was reclassified from a private purpose trust fund to the General Fund. Prior years have not been restated.
(b) In 2003, the fund balance of the Tobacco Settlement Endowment Fund (a special revenue fund) totaling $\$ 287.1$ million was transferred to the General Fund.
(c) In 2002, the Tobacco Settlement Endowment Fund and the Medical Assistance Trust Fund were created and had unreserved fund balances of $\$ 283.8$ million and $\$ 361.0$ million, respectively, at June 30, 2002.
(d) Prior to 2002, activities of the permanent funds were reported in nonexpendable trust funds not included in this schedule

| 2002 |  | 2001 |  | 2000 |  | 1999 |  | 1998 |  | 1997 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | $\begin{array}{r} 392,995 \\ (1,877,328) \end{array}$ | \$ | $\begin{array}{r} 374,025 \\ (1,588,872) \end{array}$ | \$ | $\begin{array}{r} 609,700 \\ (1,440,049) \end{array}$ | \$ | $\begin{array}{r} 321,232 \\ (1,229,946) \end{array}$ | \$ | $\begin{array}{r} 320,603 \\ (1,595,010) \end{array}$ | \$ | $\begin{array}{r} 298,974 \\ (1,771,729) \end{array}$ |
| \$ | (1,484,333) | \$ | $(1,214,847)$ | \$ | $(830,349)$ | \$ | $(908,714)$ | \$ | $(1,274,407)$ | \$ | $(1,472,755)$ |
| \$ | 982,544 | \$ | 814,728 | \$ | 784,021 | \$ | 720,618 | \$ | 588,958 | \$ | 531,106 |
|  | 271,321 (c) |  | $(400,365)$ |  | $(74,749)$ |  | $(200,756)$ |  | $(254,421)$ |  | 19,307 |
|  | 20,484 |  | 9,155 |  | 7,787 |  | 6,320 |  | 7,055 |  | 4,295 |
|  | $(511,890)$ |  | $(459,547)$ |  | $(458,399)$ |  | $(373,448)$ |  | $(311,761)$ |  | $(209,347)$ |
|  | 324,733 (d) |  | - |  | - |  | - |  | - |  | - |
| \$ | 1,087,192 | \$ | $(36,029)$ | \$ | 258,660 | \$ | 152,734 | \$ | 29,831 | \$ | 345,361 |

## Changes in Fund Balances of Governmental Funds (Modified Accrual Basis of Accounting)


(a) In 2006, the Transportation Fund transferred $\$ 338.4$ million to the General Fund as required by 2005 Wisconsin Act 25. Also in that year, the General Fund transferred $\$ 303.4$ million to the Medical Assistance Trust Fund.
(b) In 2005, the Unclaimed Property Fund was reclassified from a private purpose trust fund to the General Fund. Years prior to 2005 have not been restated for this reclassification.
(c) In 2005, the Transportation and Utility Public Benefits funds transferred $\$ 170.0$ million and $\$ 20.0$ million, respectively, to the General Fund to fund a portion of the shared revenue program. Also in that year, the General Fund transferred $\$ 175.9$ million to the Medical Assistance Trust Fund.
(d) In 2004, the State issued $\$ 1,794.9$ million of Annual Appropriation Bonds to pay for the unfunded accrued prior service (pension) liability for sick leave conversion credits. The General Fund reported a related Employee Benefit Liability expenditure of $\$ 1,487.6$ million.
(e) In 2004, the Transportation and Utility Public Benefits funds transferred $\$ 230.0$ million and $\$ 17.6$ million, respectively, to the General Fund to fund a portion of the shared revenue program. Also in that year, the General Fund transferred $\$ 176.3$ million to the Medical Assistance Trust Fund.
(f) In 2003, the Tobacco Settlement Endowment Fund transferred $\$ 287.1$ million to the General Fund to fund a portion of the shared revenue program. Also in that year, the General Fund transferred $\$ 322.5$ million to the Medical Assistance Trust Fund.
Source: State of Wisconsin, Department of Administration, State Controller's Office

(g) In 2002 through 2006, governmental fund types included activities of the General Fund, special revenue funds, capital project funds, debt service funds, and permanent funds. Years prior to 2002 were not restated for GASB Statement No. 34. Fiscal Year 2002 was restated to appropriately reflect transfers to discretely presented component units as expenditures. (h) Prior to 2002, fines and forfeitures were reported as Other Revenues
(i) In 2002, tobacco settlement revenues included $\$ 1,275.0$ million of revenues reported in the Tobacco Settlement Endowment Fund, which was used to account for the proceeds from the sale of the State's right to receive payments under the Attorney General Master Tobacco Settlement of 1998.
(j) Prior to 2002, bond premiums and discounts were netted with long-term debt issued.
(k) In 2002, the Tobacco Settlement Endowment Fund transferred $\$ 992.4$ million to the General Fund to fund a portion of the shared revenue program, as well as other General Fund programs. Also in that year, the General Fund transferred a net $\$ 562.3$ million to the Medical Assistance Trust Fund.
(I) Beginning in 2001, certain capital purchases formerly reported with functional expenditures are included in capital outlay.
( m . In 2000, the State distributed $\$ 699.7$ million to individual taxpayers in a one-time sales tax rebate.

|  | 2005 | 2004 |  | 2003 |  | 2002 |  | 2001 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Personal Income by Source: |  |  |  |  |  |  |  |  |  |
| Farm Earnings \$ | 1,220 | \$ | 1,357 | \$ | 1,348 | \$ | 864 | \$ | 923 |
| Forestry, Fishing, Related Activities | 345 |  | 346 |  | 347 |  | 358 |  | 409 |
| Mining | 271 |  | 251 |  | 214 |  | 204 |  | 212 |
| Utilities | 1,154 |  | 1,129 |  | 1,042 |  | 1,029 |  | 976 |
| Construction | 8,953 |  | 8,461 |  | 7,943 |  | 7,668 |  | 7,518 |
| Manufacturing | 31,460 |  | 30,774 |  | 29,482 |  | 28,729 |  | 28,312 |
| Wholesale Trade | 7,548 |  | 7,047 |  | 6,520 |  | 6,369 |  | 6,094 |
| Retail Trade | 8,987 |  | 8,867 |  | 8,683 |  | 8,552 |  | 8,215 |
| Transportation and Warehousing | 5,066 |  | 4,797 |  | 4,535 |  | 4,431 |  | 4,382 |
| Information | 3,118 |  | 3,020 |  | 2,740 |  | 2,735 |  | 2,779 |
| Finance and Insurance | 8,910 |  | 8,643 |  | 8,243 |  | 7,721 |  | 7,419 |
| Real Estate and Rental and Leasing | 2,034 |  | 1,889 |  | 1,721 |  | 1,599 |  | 1,555 |
| Professional and Technical Services | 7,725 |  | 7,221 |  | 6,775 |  | 6,680 |  | 6,760 |
| Management of Companies and Enterprises | 3,666 |  | 3,482 |  | 3,246 |  | 2,907 |  | 2,711 |
| Administrative and Waste Services | 3,749 |  | 3,506 |  | 3,216 |  | 3,219 |  | 3,070 |
| Educational Services | 1,579 |  | 1,481 |  | 1,392 |  | 1,311 |  | 1,231 |
| Health Care and Social Assistance | 15,525 |  | 14,873 |  | 13,874 |  | 13,121 |  | 12,156 |
| Arts, Entertainment, and Recreation | 1,058 |  | 1,045 |  | 1,036 |  | 1,020 |  | 944 |
| Accommodations and Food Services | 3,202 |  | 3,102 |  | 2,952 |  | 2,766 |  | 2,660 |
| Other Services, except Public Administration | 3,914 |  | 3,826 |  | 3,693 |  | 3,590 |  | 3,333 |
| Federal, Civilian | 2,273 |  | 2,255 |  | 2,071 |  | 2,004 |  | 1,926 |
| Military | 767 |  | 688 |  | 634 |  | 458 |  | 374 |
| State and Local | 17,658 |  | 17,046 |  | 16,539 |  | 15,564 |  | 14,870 |
| Other (b) | 43,905 |  | 41,624 |  | 40,032 |  | 40,408 |  | 40,058 |
| Total Personal Income \$ | 184,087 | \$ | 176,728 | \$ | 168,278 | \$ | 163,309 | \$ | 158,888 |
| Per Capita Personal Income (Dollars) \$ | 33,251 | \$ | 32,112 | \$ | 30,754 | \$ | 30,025 | \$ | 29,400 |
| (a) Only five years of comparative data is presented because of changes in the industry classification system from the Standard Industrial Classification (SIC) to the North American Industry Classification System (NAICS) beginning in calendar year 2001. <br> (b) Includes dividends, interest, rental income, residence adjustment, government transfer to individuals, and deductions for social insurance. |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |

## Personal Income Tax Rates

For the Last Ten Calendar Years

| Year | Top Rate | Top Income Tax Rate is Applied to Taxable Income in Excess of |  |  |  |  |  | Average <br> Tax Rate (a) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Single |  | ried Filing Jointly |  | Head of Household |  |
| 2006 | 6.75 \% | \$ | 137,410 | \$ | 183,210 | \$ | 91,600 | (b) \% |
| 2005 | 6.75 |  | 132,580 |  | 176,770 |  | 88,390 | (b) |
| 2004 | 6.75 |  | 129,150 |  | 172,200 |  | 86,100 | 4.47 |
| 2003 | 6.75 |  | 126,420 |  | 168,560 |  | 84,280 | 4.41 |
| 2002 | 6.75 |  | 124,200 |  | 165,600 |  | 82,800 | 4.38 |
| 2001 | 6.75 |  | 116,330 |  | 155,100 |  | 77,550 | 4.40 |
| 2000 | 6.75 |  | 116,890 |  | 155,850 |  | 77,930 | 4.58 |
| 1999 | 6.77 |  | 15,240 |  | 20,320 |  | 10,160 | 5.29 |
| 1998 | 6.77 |  | 15,000 |  | 20,000 |  | 10,000 | 4.92 |
| 1997 | 6.93 |  | 15,000 |  | 20,000 |  | 10,000 | 5.15 |

(a) Average tax rate as a percentage of Wisconsin Adjusted Gross Income (WAGI)
(b) Information is currently not available.

Source: Wisconsin Department of Revenue

Personal Income Filers and Liability by Income Level Calendar Year $2004{ }^{(\mathrm{a})}$ and Nine Years Prior

| 2004 |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Income Level | Number of Filers | Percentage of Total |  | Personal Income Tax Liabilitiy | $\begin{aligned} & \text { Percentage } \\ & \text { of Total } \end{aligned}$ | Net Income <br> Tax Rate (b) |
| \$1,000,000 and Higher | 2,348 | 0.09 \% | \$ | 407,398,070 | 7.85 \% | 6.40 \% |
| \$500,000 to 999,999 | 5,289 | 0.19 |  | 223,703,253 | 4.31 | 6.26 |
| \$200,000 to 499,999 | 29,446 | 1.08 |  | 508,824,259 | 9.81 | 5.97 |
| \$100,000 to 199,999 | 153,016 | 5.61 |  | 1,043,127,159 | 20.10 | 5.31 |
| \$70,000 to 99,999 | 269,996 | 9.89 |  | 1,077,998,340 | 20.78 | 4.83 |
| \$50,000 to 69,999 | 334,864 | 12.27 |  | 874,257,132 | 16.85 | 4.39 |
| \$30,000 to 49,999 | 490,765 | 17.98 |  | 740,825,185 | 14.28 | 3.84 |
| \$10,000 to 29,999 | 747,504 | 27.39 |  | 303,670,439 | 5.85 | 2.09 |
| Less than \$10,000 | 696,153 | 25.51 |  | 9,061,954 | 0.17 | 0.44 |
| Total | 2,729,381 | 100.00 \% | \$ | 5,188,865,791 | 100.00 \% | $4.47 \%$ |

1995

| Income Level | Number of Filers | Percentage of Total |  | Personal Income Tax Liabilitiy | Percentage of Total | Net Income Tax Rate (b) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$1,000,000 and Higher | 1,100 | 0.04 \% | \$ | 159,087,278 | 4.12 \% | 6.68 \% |
| \$500,000 to 999,999 | 2,522 | 0.10 |  | 112,427,241 | 2.91 | 6.63 |
| \$200,000 to 499,999 | 14,244 | 0.56 |  | 266,689,866 | 6.90 | 6.42 |
| \$100,000 to 199,999 | 53,598 | 2.12 |  | 420,793,840 | 10.89 | 6.02 |
| \$70,000 to 99,999 | 126,039 | 4.98 |  | 579,715,119 | 15.00 | 5.65 |
| \$50,000 to 69,999 | 264,937 | 10.48 |  | 838,913,387 | 21.71 | 5.40 |
| \$30,000 to 49,999 | 463,473 | 18.32 |  | 917,511,479 | 23.74 | 5.03 |
| \$10,000 to 29,999 | 805,100 | 31.83 |  | 544,667,530 | 14.09 | 3.57 |
| Less than \$10,000 | 798,191 | 31.56 |  | 24,477,558 | 0.63 | 0.96 |
| Total | 2,529,204 | 100.00 \% |  | 3,864,283,298 | $100.00 \%$ | $5.01 \%$ |

(a) Tax information is gathered on a calendar year basis. Since tax forms are filed in the following year, the information from tax year 2004 is the most current data available.
(b) Net income tax rate equals personal income tax liability as a percentage of Wisconsin Adjusted Gross Income (WAGI).

Ratio of Outstanding Debt by Type

|  | 2006 | 2005 |  | 2004 |  | 2003 |  | 2002 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Governmental Activities: |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds \$ | 4,041,982 | \$ | 3,763,973 | \$ | 3,560,219 | \$ | 3,090,875 | \$ | 2,962,588 |
| Annual Appropriation Bonds | 1,792,488 |  | 1,792,290 |  | 1,792,092 |  | - |  | - |
| Transportation Revenue Bonds | 1,485,558 |  | 1,386,493 |  | 1,359,849 |  | 1,137,467 |  | 965,264 |
| Petroleum Inspection Revenue Bonds | 190,984 |  | 210,446 |  | 224,658 |  | 188,119 |  | 199,797 |
| Badger Tobacco Asset Securitization |  |  |  |  |  |  |  |  |  |
| Corporation Bonds | 1,474,084 |  | 1,520,788 |  | 1,566,993 (b) |  | - |  | - |
| Capital Leases | 36,840 |  | 22,856 |  | 20,326 |  | 40,315 |  | 20,690 |
| Installment Contracts | 666 |  | 1,571 |  | 2,770 |  | 3,653 |  | 1,249 |
| Business-type Activities: |  |  |  |  |  |  |  |  |  |
| General Obligation Bonds | 896,268 |  | 893,196 |  | 859,262 |  | 913,452 |  | 996,238 |
| Environmental Improvement Revenue Bonds | 690,873 |  | 652,213 |  | 692,111 |  | 623,418 |  | 659,451 |
| Capital Leases | 47,686 |  | 48,427 |  | 48,577 |  | 40,916 |  | 37,779 |
| Total Primary Government \$ | 10,657,429 | \$ | 10,292,253 | \$ | 10,126,857 | \$ | 6,038,215 | \$ | 5,843,056 |
| Percentage of Personal Income (a) | 5.79\% |  | 5.82\% |  | 6.02\% |  | 3.70\% |  | 3.68\% |
| Per Capita | 1,925 |  | 1,870 |  | 1,851 |  | 1,110 |  | 1,081 |

(a) These ratios are calculated using personal income and population for the prior calendar year.
(b) In 2004, GASB Technical Bulletin No. 2004-1, Tobacco Settlement Recognition and Financial Reporting Entity Issues, was implemented. Prior years have not been restated.

SOURCE: Details regarding the State's outstanding debt can be found in the notes to the financial statements.
Schedule C-2 lists personal income and population data by year.

# Ratio of General Obligation Bonded Debt and Appropriation Bonds to Personal Income and Per Capita 

For the Last Ten Fiscal Years

|  |  | 2006 |  | 2005 |  | 2004 |  | 2003 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| General Obligation Bonds: |  |  |  |  |  |  |  |  |
| Payable from Governmental Funds | \$ | 3,879,823 | \$ | 3,596,453 | \$ | 3,389,177 | \$ | 2,917,331 |
| Payable from Internal Service Funds |  | 162,159 |  | 167,520 |  | 171,042 |  | 173,544 |
| Payable from Enterprise Funds |  | 896,267 |  | 893,195 |  | 859,261 |  | 913,452 |
| Total General Obligation Bonds |  | 4,938,249 |  | 4,657,168 |  | 4,419,480 |  | 4,004,327 |
| Annual Appropriation Bonds (b) |  | 1,792,488 |  | 1,792,290 |  | 1,792,092 |  | - |
| Net Bonded Debt to be Paid with General Resources | \$ | 6,730,737 | \$ | 6,449,458 | \$ | 6,211,572 | \$ | 4,004,327 |
|  |  |  |  |  |  |  |  |  |
| Personal Income | \$ | 184,086,823 | \$ | 176,728,394 | \$ | 168,277,834 | \$ | 163,308,733 |
| Ratio of Net Bonded Debt to Personal Income (c) |  | 3.7\% |  | 3.6\% |  | 3.7\% |  | 2.5\% |
| Population |  | 5,536 |  | 5,504 |  | 5,472 |  | 5,439 |
| Net Bonded Debt per Capita (in Dollars)(c) | \$ | 1,216 | \$ | 1,172 | \$ | 1,135 | \$ | 736 |

(a) Prior to 2002, the University of Wisconsin System financial statements were separately presented, following generally accepted accounting principles for colleges and universities as prescribed by the American Institute of Certified Public Accountants and the National Association of College and University Business Officers. The amounts "Payable from Enterprise Fund" for years prior to 2002 included general obligation debt expected to be paid from both resources of the University of Wisconsin System and general purpose revenues of the State. With the implementation of GASB Statement No. 34 in 2002, the University of Wisconsin System was reclassified as an enterprise fund. As a result, beginning in 2002, general obligation debt expected to be paid from resources of the University of Wisconsin System enterprise fund was reported in that enterprise fund, while debt expected to be paid from general purpose revenues of the State was reported through governmental funds.
(b) 2003 Wisconsin Acts 33 and 84 were enacted and authorized the issuance of appropriation obligations to obtain proceeds to pay the State's anticipated unfunded accrued prior service (pension) liability under Wis. Stat. Section $40.05(2)(b)$ and its unfunded accrued liability for sick leave conversion credits under Wis. Stat. Section $40.05(4)(b)$, (bc), and (bw) and Subchapter IX of Chapter 40. The bonds are not general obligations of the State, and do not constitute "public debt" of the State as that term is used in the Constitution and in the State Statutes. The payment of the principal of, and premium, if any, and interest on the Bonds is subject to annual appropriation; that is, payments due in any fiscal year of the State will be made only to the extent sufficient amounts are appropriated by the Legislature. The State is not legally obligated to appropriate any amounts for payment of debt service on the Bonds.
(c) These ratios are calculated using personal income and population for the prior calendar year.

[^2]|  | 2002 |  |  | 2001 |  | 2000 |  | 1999 |  | 1998 |  | 1997 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| \$ | 2,802,708 | (a) \$ |  | 1,892,416 | \$ | 1,769,042 | \$ | 1,743,979 | \$ | 1,737,666 | \$ | 1,700,434 |
|  | 159,880 |  |  | 108,224 |  | 108,059 |  | 104,564 |  | 106,661 |  | 96,361 |
|  | 996,238 | (a) |  | 1,714,566 |  | 1,543,094 |  | 1,530,809 |  | 1,451,843 |  | 1,287,160 |
|  | 3,958,826 |  |  | 3,715,206 |  | 3,420,195 |  | 3,379,352 |  | 3,296,170 |  | 3,083,955 |
|  | - |  |  | - |  | - |  | - |  | - |  | - |
| \$ | 3,958,826 |  | \$ | 3,715,206 | \$ | 3,420,195 | \$ | 3,379,352 | \$ | 3,296,170 | \$ | 3,083,955 |
| \$ | 158,888,404 |  | \$ | 153,547,595 | \$ | 144,702,139 | \$ | 138,667,104 | \$ | 129,098,510 | \$ | 121,718,449 |
|  | 2.5\% |  |  | 2.4\% |  | 2.4\% |  | 2.4\% |  | 2.6\% |  | 2.5\% |
|  | 5,404 |  |  | 5,374 |  | 5,333 |  | 5,298 |  | 5,266 |  | 5,230 |
| \$ | 733 |  | \$ | 691 | \$ | 641 | \$ | 638 | \$ | 626 | \$ | 590 |

## Legal Debt Margin

For the Last Ten Calendar Years
(In Thousands)

| Calendar <br> Year | Annual <br> Debt <br> Limit | Total Net <br> Debt Applicable <br> to Limit (a) | Legal Debt <br> Margin | Legal Debt <br> Margin as a <br> Percentage of <br> Debt Limit |
| :---: | :---: | :---: | :---: | :---: |
| $2006($ b) | $\$$ | $3,517,374$ | $\$$ | 891,285 |
| 2005 | $3,209,502$ | $\$ 71,640$ | $2,626,089$ |  |
| 2004 | $2,933,909$ | 664,435 | $2,737,862$ | $74.7 \%$ |
| 2003 | $2,705,327$ | 499,030 | $2,269,474$ | 85.3 |
| 2002 | $2,514,949$ | 481,000 | $2,206,297$ | 77.4 |
| 2001 | $2,343,628$ | 485,645 | $2,033,949$ | 81.6 |
| 2000 | $2,147,411$ | 538,795 | $1,857,983$ | 80.9 |
| 1999 | $1,999,256$ | 482,360 | $1,608,616$ | 79.3 |
| 1998 | $1,867,462$ | 475,485 | $1,516,896$ | 74.9 |
| 1997 | $1,748,057$ | 404,310 | $1,391,977$ | 75.9 |
|  |  |  | $1,343,747$ | 74.5 |

## Calculation of Annual Pubic Debt Limit for 2006:

Wis. Stat. Sec. 18.05 limits the amount of public debt contracted in any calendar year to the lesser of:
(1) Three-fourths of one percent of the aggregate value of taxable property
or
(2) Five percent of aggregate value of taxable property Less: Net indebtedness at January 1

The lessor of (1) or (2) is:
\$ 3,517,374
\$ 23,449,160
$\begin{array}{r}5,445,615 \\ \hline \$ \quad 18,003,545\end{array}$
$\$ 3,517,374$
(a) Consists of bonds issued less refundings.
(b) Debt issued through December 2, 2006.

## Department of Transportation Revenue Bond Coverage

| Year |  | Gross <br> Revenues (a) | Operating <br> Expenses (b) |  | Net <br> Revenues |  | Debt Service |  |  |  |  |  | Pledged <br> Revenue <br> Coverage |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Principal |  | Interest |  | Total Debt Service |  |
| 2006 | \$ | 455,986 | \$ | 98 |  |  | \$ | 455,888 | \$ | 61,120 | \$ | 63,739 | \$ | 124,859 | 3.65 |
| 2005 |  | 425,596 |  | 138 |  | 425,458 |  | 57,885 |  | 65,433 |  | 123,318 | 3.45 |
| 2004 |  | 417,029 |  | 55 |  | 416,974 |  | 46,870 |  | 57,083 |  | 103,953 | 4.01 |
| 2003 |  | 322,278 |  | 71 |  | 322,207 |  | 38,115 |  | 52,738 |  | 90,853 | 3.55 |
| 2002 |  | 324,967 |  | 105 |  | 324,862 |  | 36,560 |  | 46,454 |  | 83,014 | 3.91 |
| 2001 |  | 316,061 |  | 36 |  | 316,025 |  | 33,705 |  | 39,488 |  | 73,193 | 4.32 |
| 2000 |  | 313,155 |  | 66 |  | 313,089 |  | 30,860 |  | 41,063 |  | 71,923 | 4.35 |
| 1999 |  | 295,938 |  | 49 |  | 295,889 |  | 30,750 |  | 47,063 |  | 77,813 | 3.80 |
| 1998 |  | 282,850 |  | 56 |  | 282,794 |  | 29,710 |  | 45,733 |  | 75,443 | 3.75 |
| 1997 |  | 257,590 |  | 80 |  | 257,510 |  | 25,385 |  | 52,982 |  | 78,367 | 3.29 |

The State of Wisconsin, Department of Transportation finances certain state highway projects and related transportation facilities through the issuance of revenue bonds. The revenue bonds, $\$ 1,410.3$ million outstanding at June 30, 2006, are secured by a pledge of the registration fees collected under Wis. Stat. Sec. 341.25 and investments.
(a) Includes revenues from Wis. Stat. Sec. 341.25 registration and registration-related fees including fees collected under the International Registration Plan, a multi-state plan for the collection of registration fees from interstate trucking, and interest earnings.
(b) Includes administrative operating expenses.

## Environmental Improvement Fund Revenue Bond Coverage

| For the Last Ten Fiscal Years |  |  |  |  |  |  |  |  |  |  |  |  | (In Thousands) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Gross <br> Revenues (a) |  | Operating <br> Expenses (b) |  | Net <br> Revenues |  | Debt Service |  |  |  |  |  | Pledged <br> Revenue <br> Coverage |
|  |  |  |  | Principal |  |  |  | Interest |  | Total Debt Service |  |
| 2006 | \$ | 86,289 |  |  | \$ | 2,348 | \$ | 83,941 | \$ | 44,775 | \$ | 33,197 | \$ | 77,972 | 1.08 |
| 2005 |  | 64,321 |  | 2,292 |  | 62,029 |  | 39,340 |  | 33,677 |  | 73,017 | 0.85 |
| 2004 |  | 66,741 |  | 2,088 |  | 64,653 |  | 37,545 |  | 34,527 |  | 72,072 | 0.90 |
| 2003 |  | 72,959 |  | 2,065 |  | 70,894 |  | 36,405 |  | 34,646 |  | 71,051 | 1.00 |
| 2002 |  | 67,330 |  | 2,052 |  | 65,278 |  | 30,975 |  | 32,426 |  | 63,401 | 1.03 |
| 2001 |  | 63,268 |  | 1,891 |  | 61,377 |  | 27,245 |  | 31,012 |  | 58,257 | 1.05 |
| 2000 |  | 58,747 |  | 1,497 |  | 57,250 |  | 23,530 |  | 30,905 |  | 54,435 | 1.05 |
| 1999 |  | 54,177 |  | 1,675 |  | 52,502 |  | 24,200 |  | 26,651 |  | 50,851 | 1.03 |
| 1998 |  | 48,124 |  | 1,322 |  | 46,802 |  | 14,270 |  | 26,192 |  | 40,462 | 1.16 |
| 1997 |  | 41,128 |  | 1,491 |  | 39,637 |  | 13,560 |  | 22,692 |  | 36,252 | 1.09 |

(a) Includes operating revenue from loan repayment and interest income from revenue bonds
(b) Includes allocated administrative and general costs.

## Petroleum Inspection Fee Revenue Bond Coverage

For Last Seven Fiscal Years
(In Thousands)

| Year (a) | Fees Remitted to the Trustees (b) |  |  | Debt Service |  |  |  |  | Pledged <br> Revenue <br> Coverage |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Principal |  | Interest |  | Total Debt Service |  |
| 2006 | \$ | 114,949 | \$ | 18,205 | \$ | 13,728 | \$ | 31,933 | 3.60 |
| 2005 |  | 115,901 |  | 12,735 |  | 13,555 |  | 26,290 | 4.41 |
| 2004 |  | 116,634 |  | 12,070 |  | 11,507 |  | 23,577 | 4.95 |
| 2003 |  | 117,336 |  | 11,440 |  | 12,632 |  | 24,072 | 4.87 |
| 2002 |  | 110,689 |  | - |  | 11,304 |  | 11,304 | 9.79 |
| 2001 |  | 114,304 |  | 1,750 |  | 10,930 |  | 12,680 | 9.01 |
| 2000 |  | 32,503 |  | - |  | - |  | - | $\mathrm{n} / \mathrm{a}$ (c) |

(a) This program began on March 2, 2000.
(b) Includes Petroleum Inspection Fees remitted by the State of Wisconsin to the Program Trustee for the four-month period March 2000 through June 2000. In contrast, the fees collected by the State of Wisconsin for the 12 -month period ended June 30,2000 totaled $\$ 111.6$ million.
(c) The debt service coverage ratio is not applicable for Fiscal Year 2000 since there was no debt service paid prior to July 1,2000 . However, the ratio of remitted fees to debt service payments to be made on July 1,2000 , is 6.56 : the $\$ 32.5$ million in fees remitted to the Trustee, divided by the $\$ 4.95$ million of debt service payments.

SOURCE: Wisconsin Department of Commerce

State of Wisconsin
Schedule C-7
Badger Tobacco Asset Securitization Corporation Bond Coverage ${ }^{(a)}$

For Last Five Fiscal Years
(In Thousands)

| Year (b) | Revenues |  | Debt Service |  |  |  |  |  | Pledged <br> Revenue <br> Coverage |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  | Principal |  | Interest |  | Total Debt Service |  |
| 2006 | \$ | 130,043 | \$ | 46,605 | \$ | 93,619 | \$ | 140,224 | 0.93 |
| 2005 |  | 140,379 |  | 45,975 |  | 96,409 |  | 142,384 | 0.99 |
| 2004 |  | 137,977 |  | - |  | 97,643 |  | 97,643 | 1.41 |
| 2003 |  | 9,123 |  | - |  | 50,991 |  | 50,991 | 0.18 (c) |
| 2002 |  | 32 |  | - |  | - |  | - | n/a (d) |

[^3]|  | Direct |  |  | Debt Service |  |  | Pledged |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Gross Revenues (a) | Operating <br> Expenses (b) | Net <br> Revenues | Principal | Interest | Total Debt Service | Revenue Coverage (c) |

Home Ownership Revenue Bonds

| 2006 | $\$$ | 275,626 | $\$$ | 11,041 | $\$$ | 264,585 | $\$$ | 172,640 | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :--- |
| 2005 |  | 263,962 | 9,804 | 254,158 | 192,850 | 62,099 | $\$ 249,130$ | 1.07 |  |
| 2004 |  | 418,843 | 9,437 | 409,406 | 422,310 | 59,809 | 482,119 | 1.00 |  |
| 2003 |  | 633,445 | 8,158 | 625,287 | 528,825 | 78,782 | 607,607 | 0.85 |  |
| 2002 |  | 429,838 | 8,287 | 421,551 | 300,645 | 88,279 | 388,924 | 1.03 |  |
| 2001 | 286,366 | 7,731 | 278,635 | 178,905 | 95,138 | 274,043 | 1.08 |  |  |
| 2000 | 250,352 | 8,379 | 241,973 | 217,333 | 90,506 | 307,839 | 1.02 |  |  |
| 1999 | 392,684 | 8,947 | 383,737 | 305,265 | 94,414 | 399,679 | 0.79 |  |  |
| 1998 | 298,596 | 8,627 | 289,969 | 213,512 | 96,940 | 310,452 | 0.96 |  |  |
| 1997 | 222,298 | 8,229 | 214,069 | 126,974 | 91,441 | 218,415 | 0.92 |  |  |

Housing Revenue Bonds

| 2006 | $\$$ | 87,115 | $\$$ | 4,313 | $\$$ | 82,802 | $\$$ | 177,785 |
| ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2005 | 72,123 | 3,381 | 68,742 | 60,675 | 22,448 | $\$$ | 200,233 | 0.41 |
| 2004 | 70,811 | 4,099 | 66,712 | 35,175 | 22,942 | 83,059 | 0.83 |  |
| 2003 |  | 66,740 | 3,772 | 62,968 | 119,420 | 24,162 | 143,582 | 1.15 |
| 2002 | 66,480 | 3,449 | 63,031 | 16,725 | 25,884 | 42,609 | 0.44 |  |
| 2001 | 59,553 | 4,346 | 55,207 | 15,230 | 25,919 | 41,149 | 1.48 |  |
| 2000 | 58,054 | 4,139 | 53,915 | 35,279 | 26,176 | 61,455 | 0.35 |  |
| 1999 | 59,653 | 4,211 | 55,442 | 18,387 | 27,384 | 45,771 | 1.21 |  |
| 1998 | 67,721 | 5,107 | 62,614 | 12,822 | 25,803 | 38,625 | 1.48 |  |
| 1997 | 62,229 | 4,278 | 57,951 | 12,439 | 26,586 | 39,025 | 1.38 |  |

Housing Rehabilitation and Home Improvement Revenue Bonds

| 2006 | $\$$ | 2,442 | $\$$ | 370 | $\$$ | 2,072 | $\$$ | - | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | :--- |
| 2005 | 2,283 | 333 | 1,950 | - | - | - | - | $\mathrm{n} / \mathrm{a}$ |  |
| 2004 | 1,941 | 297 | 1,644 | - | - | - | $\mathrm{n} / \mathrm{a}$ |  |  |
| 2003 | 1,941 | 145 | 1,796 | - | - | - | $\mathrm{n} / \mathrm{a}$ |  |  |
| 2002 | 2,241 | 69 | 2,172 | - | - | - | $\mathrm{n} / \mathrm{a}$ |  |  |
| 2001 | 2,177 | 106 | 2,071 | - | - | - | $\mathrm{n} / \mathrm{a}$ |  |  |
| 2000 | 2,765 | 122 | 2,643 | 6,125 | 145 | 6,270 | 0.43 (d) |  |  |
| 1999 | 5,038 | 255 | 4,783 | 1,465 | 484 | 1,949 | 2.44 |  |  |
| 1998 | 5,199 | 556 | 4,643 | 550 | 600 | 1,150 | 4.09 |  |  |
| 1997 | 5,746 | 646 | 5,100 | 13,061 | 895 | 13,956 | 0.35 (e) |  |  |

Wisconsin Housing and Economic Development Authority Revenue Bond Coverage

For the Last Ten Fiscal Years
(Continued)

|  | Direct |  |  | Debt Service |  |  | Pledged |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Year | Gross Revenues (a) | Operating Expenses (b) | Net <br> Revenues | Principal | Interest | Total Debt Service | Revenue Coverage (c) |


| Business Development Revenue Bonds |  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2006 | $\$$ | 3,894 | $\$$ | 6 | $\$$ | 3,888 | $\$$ | 3,630 | $\$$ |
| 2005 | 2,734 | 9 | 2,725 | 2,450 | 276 | $\$$ | 3,886 | 1.00 |  |
| 2004 | 5,240 | 7 | 5,233 | 4,935 | 288 | 5,223 | 1.00 |  |  |
| 2003 | 3,075 | 8 | 3,067 | 2,550 | 505 | 3,055 | 1.00 |  |  |
| 2002 | 3,660 | 10 | 3,650 | 2,990 | 642 | 3,632 | 1.00 |  |  |
| 2001 | 4,657 | 13 | 4,644 | 3,445 | 1,186 | 4,631 | 1.00 |  |  |
| 2000 | 11,854 | 12 | 11,842 | 10,905 | 968 | 11,873 | 1.00 |  |  |
| 1999 | 11,240 | 15 | 11,225 | 9,030 | 2,163 | 11,193 | 1.00 |  |  |
| 1998 | 11,264 | 25 | 11,239 | 8,495 | 2,800 | 11,295 | 1.00 |  |  |
| 1997 | 9,778 | 190 | 9,588 | 6,470 | 3,200 | 9,670 | 0.99 |  |  |

Single Family Drawdown Revenue Bonds

| (f) | $\$$ | 129,329 | $\$$ | 2 | $\$$ | 129,327 | $\$$ | 127,215 | $\$$ |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| 2006 | 188,601 | 5 | 188,596 | 185,976 | 2,092 | $\$$ | 129,307 | 2,924 | 188,900 |
| 2004 | 212,366 | 6 | 212,360 | 209,050 | 3,252 | 212,302 |  |  |  |
| 2003 | 157,155 | 5 | 157,150 | 154,000 | 3,114 | 157,114 | 1.00 |  |  |
| 2002 | 199,567 | 2 | 199,565 | 195,431 | 4,148 | 199,579 | 1.00 |  |  |
| 2001 | 92,053 | 5 | 92,048 | 84,350 | 7,748 | 92,098 | 1.00 |  |  |
| 2000 | 64,936 | 5 | 64,931 | 57,345 | 7,382 | 64,727 | 1.00 |  |  |
| 1999 | 94,695 | 3 | 94,692 | 91,090 | 3,602 | 94,692 | 1.00 |  |  |

(a) Includes mortgage payments received.
(b) Includes administrative and general costs, mortgage insurance premiums, lender service fees, and for the Housing Revenue Bonds includes the FAF (financial adjustment factor) expense and that portion of the FAF not yet expensed.
(c) 1997 through 2005 include gains/losses due to the increases/decreases in fair market value of investments as a result of the implementation of GASB Statement No. 31. The Pledged Revenue Coverage excludes these amounts.
(d) Remainder of bonds redeemed in Fiscal Year 2000.
(e) Includes a scheduled redemption of $\$ 4.9$ million of Housing and Rehabilitation Loan Revenue Bonds and $\$ 6.0$ million of scheduled redemptions of Home Improvement Revenue Bonds.
(f) Fiscal year 1999 was the first year of this program.

## Demographic and Economic Statistics

For the Last Ten Years

| Calendar <br> Year | Population <br> (In Thousands) | Personal <br> Income <br> (In Thousands) | Per Capita <br> Personal <br> Income | Unemployment <br> Rate (a) | Public <br> School <br> Enrollment (b) |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2005 | 5,536 | $\$$ | $184,086,823$ | $\$$ | 33,251 |
|  |  |  |  |  |  |
| 2004 | 5,504 | $176,728,394$ | 32,112 | $4.7 \%$ | 837,313 |
| 2003 | 5,472 | $168,277,834$ | 30,754 | 4.9 | 853,363 |
| 2002 | 5,439 | $163,308,733$ | 30,025 | 5.6 | 855,139 |
| 2001 | 5,404 | $158,888,404$ | 29,400 | 5.5 | 854,688 |
| 2000 | 5,374 | $153,547,595$ | 28,573 | 4.6 | 855,725 |
| 1999 | 5,333 | $144,702,139$ | 27,135 | 3.5 | 875,038 |
| 1998 | 5,298 | $138,667,104$ | 26,175 | 3.0 | 859,387 |
| 1997 | 5,266 | $129,098,510$ | 24,514 | 3.4 | 881,248 |
| 199 | 5,230 | $121,718,449$ | 23,273 | 3.7 | 859,469 |
|  |  |  |  | 3.5 | 852,130 |

(a) Seasonally adjusted
(b) 2004-2005 school year Kindergarten through Grade 12

Calendar year information is not yet available for 2006.

[^4]2005 and Nine Years Prior ${ }^{(a)}$

| Employer | 2005 |  | 1996 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | Employees (b) | Rank | Employees (b) | Rank |
| Wal-Mart Associates Inc. | Greater than 9,999 | 1 | Greater than 9,999 | 3 |
| UW-Madison | Greater than 9,999 | 2 | Greater than 9,999 | 1 |
| Milwaukee Public School | Greater than 9,999 | 3 | Greater than 9,999 | 2 |
| Department of Corrections | Greater than 9,999 | 4 | - | - |
| Menard Inc. | 7,500-9,999 | 5 | - | - |
| City of Milwaukee | 7,500-9,999 | 6 | 7,500-9,999 | 4 |
| Kohler Co. | 5,000-7,499 | 7 | 5,000-7,499 | 7 |
| Kohl's Deparment Stores Inc. | 5,000-7,499 | 8 | - | - |
| Walgreen Co. | 5,000-7,499 | 9 | - | - |
| Marshfield Clinic | 5,000-7,499 | 10 | - | - |
| Department of Health and Family Services | - | - | 7,500-9,999 | 5 |
| Shopko Stores Inc. | - | - | 5,000-7,499 | 6 |
| County of Milwaukee | - | - | 5,000-7,499 | 8 |
| General Motors Corporation | - | - | 5,000-7,499 | 9 |
| Allen-Bradley Co. Inc | - | - | 5,000-7,499 | 10 |

(a) March data
(b) Number of employees per employer and percentage of total employment is confidential information.

## State of Wisconsin

## Full Time Equivalent State Government Employees by Function/Program

For the Last Ten Fiscal Years

| Functions/Programs | $\mathbf{2 0 0 6}$ |  | $\mathbf{2 0 0 5}$ | $\mathbf{2 0 0 4}$ | $\mathbf{2 0 0 3}$ |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | 1,476 |  |  |  | $\mathbf{2 0 0 2}$ |
| Commerce |  | 1,499 | 1,571 | 1,552 |  |
| Education | 30,458 | 30,443 | 30,570 | 30,489 | 30,057 |
| $\quad$ University of Wisconsin System | 886 | 862 | 869 | 902 | 945 |
| $\quad$ Other Education | 3,247 | 3,348 | 3,558 | 3,712 | 3,803 |
| Transportation | 2,609 | 2,613 | 2,738 | 2,832 | 2,937 |
| Environmental Resources | 19,337 | 19,604 | 20,114 | 19,958 | 19,919 |
| Human Relations and Resources | 3,036 | 2,985 | 3,055 | 3,165 | 3,263 |
| General Executive | 783 | 779 | 777 | 772 | 769 |
| Judicial | 734 | 732 | 726 | 768 | 769 |
| Legislative | 62,565 | 62,866 | 63,978 | 64,149 | 64,080 |
| Totals |  |  |  |  |  |
|  |  | $-0.48 \%$ | $-1.74 \%$ | $-0.27 \%$ | $0.11 \%$ |

Totals exclude limited term employees.
Measurement date for most positions is the last full payperiod prior to June 30. In the case of the University of Wisconsin System, an April payperiod is used to better capture individuals who do not have full-year appointments.

Sources: State of Wisconsin, Department of Administration, State Controller's Office
University of Wisconsin System
Wisconsin State Legislature and legislative service agencies

| 2001 | 2000 | 1999 | 1998 | 1997 | Change from 1997 to 2006 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1,706 | 1,690 | 1,695 | 1,694 | 1,739 | -15.14\% |
| 29,196 | 28,382 | 27,793 | 27,218 | 26,825 | 13.54\% |
| 959 | 948 | 927 | 918 | 935 | -5.22\% |
| 3,932 | 3,820 | 3,746 | 3,676 | 3,672 | -11.58\% |
| 2,964 | 2,849 | 2,815 | 2,756 | 2,730 | -4.40\% |
| 19,223 | 18,284 | 18,084 | 17,515 | 17,141 | 12.81\% |
| 3,285 | 3,257 | 3,216 | 3,208 | 3,118 | -2.61\% |
| 782 | 770 | 748 | 737 | 727 | 7.70\% |
| 796 | 796 | 789 | 763 | 759 | -3.30\% |
| 62,843 | 60,796 | 59,813 | 58,485 | 57,645 | 8.54\% |
| 3.37\% | 1.64\% | 2.27\% | 1.46\% |  |  |

## Operating Indicators by Function

For the Last Ten Fiscal Years

|  | 2006 | 2005 | 2004 | 2003 |
| :---: | :---: | :---: | :---: | :---: |
| Commerce |  |  |  |  |
| Agriculture |  |  |  |  |
| Farm Inspections (Calendar Year) | (a) | 23,539 | 24,766 | 25,608 |
| State Fair Park |  |  |  |  |
| State Fair Attendance | 860,078 | 879,322 | 809,484 | 894,709 |
| Education |  |  |  |  |
| Historical Society |  |  |  |  |
| Visitors to Historic Sites and State Museum | (a) | 242,931 | 235,523 | 238,591 |
| Public Instruction |  |  |  |  |
| Licensed School Staff | (a) | 68,589 | 68,469 | 69,871 |
| Ratio of Students to Licensed Staff | (a) | 12.6 | 12.8 | 12.6 |
| State's Share of Spending per Student | (a) | (a) | \$5,445 | \$5,392 |
| University of Wisconsin System |  |  |  |  |
| Enrollment (Full Time Equivalent) | 136,882 | 135,190 | 135,798 | 135,652 |
| Number of Degrees Conferred | (a) | 30,842 | 32,021 | 29,153 |
| Technical College System |  |  |  |  |
| Enrollment (Degree/Career Programs) | (a) | 174,894 | 176,082 | 172,415 |
| Transportation |  |  |  |  |
| Motor Vehicle Registrations (Calendar Year) | (a) | 5,371,800 | 5,278,402 | 5,160,673 |
| Licensed Drivers (Calendar Year) | (a) | 4,049,450 | 3,993,348 | 3,933,924 |
| Environmental Resources |  |  |  |  |
| Natural Resources |  |  |  |  |
| Park Visitors (Calendar Year) | (a) | 12,900,000 | 14,300,000 | 14,100,000 |
| Annual Park Admission Stickers (Calendar Year) | (a) | 367,251 | 346,730 | 371,710 |
| Fishing and Hunting Licenses (Calendar Year) | (a) | 3,125,816 | 3,106,580 | 3,118,324 |
| State Hatchery Fish Stocked (Calendar Year) | (a) | 10,929,000 | 10,913,000 | 14,288,000 |
| Human Relations and Resources |  |  |  |  |
| Corrections (Average Daily Population): |  |  |  |  |
| Adults in Correctional Facilities | 22,412 | 22,596 | 22,331 | 21,825 |
| Juveniles in Detention Facilities | 596 | 658 | 693 | 799 |
| Health and Family Services |  |  |  |  |
| Medicaid Caseload (Average Monthly) | 833,433 | 805,702 | 775,052 | 677,800 |
| Clients in Care and Treatment Centers(g) | 1,187 (a) | 1,825 | 1,874 | 1,895 |
| FoodShare Recipients (Average Monthly) | 363,678 | 339,820 | 320,219 (f) | 288,855 |
| Workforce Development (Calendar Year): |  |  |  |  |
| Wisconsin Works (W-2) Participants | (a) | 24,244 | 27,754 | 27,308 |
| Unemployment Insurance Initial Claims | (a) | 615,122 | 631,263 | 723,018 |
| Unemployment Insurance Benefits (In Thousands) | (a) | \$846,984 | \$919,619 | \$1,209,351 |
| Military Affairs |  |  |  |  |
| National Guard Assigned Strength | 9,764 | 9,777 | 9,936 | 9,993 |
| Veterans Affairs (Calendar Year): |  |  |  |  |
| Residents of Veterans Homes | (a) | (a) | 798 | 805 |
| General Executive |  |  |  |  |
| Administration |  |  |  |  |
| Construction Projects Initated (Calendar Year) | (a) | 780 | 889 | 588 |
| State Patrol Troopers/Inspectors (Authorized) | 382/111 | 372/111 | 393/115 | 401/118 |
| State Patrol Citations Issued (Calendar Year) | (a) | 158,379 | 184,220 | 176,833 |
| Employee Trust Funds (Calendar Year) |  |  |  |  |
| Active Employees in Pension Plan | (a) | 70,006 | 70,933 | 71,031 |
| Active Employees in Group Health Plan | (a) | 68,044 | 68,758 | 68,755 |
| (a) Information is currently not available. |  |  |  |  |
| (b) Technical College information for 1997 includes basic education students. |  |  |  |  |
| (c) Wisconsin Works (W-2) replaced Aid to Families with Dependent Children (AFDC) in September, 1997. |  |  |  |  |
| (d) Average monthly Medicaid caseload increased due to the start of Badger Care. |  |  |  |  |
| (e) Average monthly Medicaid caseload increased due to the start of Family Planning Waiver and SeniorCare. |  |  |  |  |
| (f) FoodShare Wisconsin replaced the Food Stamp Program in Wisconsin on October 15, 2004. |  |  |  |  |
| (g) Care and Treatment Center population is based on a daily average, except for the Wisconsin Resource Center from 2002 through 2006 (which is based on a client count on the last day of the month). |  |  |  |  |


| 2002 | 2001 | 2000 | 1999 | 1998 | 1997 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 28,670 | 29,374 | 30,905 | 34,761 | 37,750 | 39,999 |
| 773,650 | 904,059 | 903,846 | 881,313 | 911,384 | 922,267 |
| 257,244 | 276,627 | 259,931 | 294,355 | 318,710 | 318,468 |
| 69,228 | 68,456 | 67,243 | 66,186 | 65,094 | 64,326 |
| 12.7 | 12.8 | 13.1 | 13.3 | 13.5 | 13.7 |
| \$5,231 | \$5,052 | \$4,809 | \$4,514 | (a) | (a) |
| 133,700 | 131,383 | 129,962 | 128,370 | 125,390 | 123,850 |
| 28,894 | 28,217 | 27,026 | 26,782 | 26,537 | 26,417 |
| 164,912 | 158,639 | 155,990 | 155,466 | 152,408 | 214,379 (b) |
| 5,038,541 | 4,946,305 | 4,798,056 | 4,713,643 | 4,449,217 | 4,503,904 |
| 3,839,930 | 3,835,549 | 3,801,798 | 3,733,077 | 3,709,957 | 3,672,469 |
| 14,100,000 | 13,700,000 | 14,100,000 | 14,200,000 | 14,400,000 | 13,000,000 |
| 373,140 | 380,961 | 401,565 | 405,216 | 405,096 | 373,080 |
| 3,083,839 | 2,500,105 | 2,491,340 | 2,460,228 | (a) | (a) |
| 11,229,000 | 15,110,000 | 13,480,000 | 11,475,000 | 9,370,000 | (a) |
| 21,025 | 20,450 | 19,805 | 17,691 | 14,803 | 12,958 |
| 836 | 907 | 896 | 913 | 870 | 894 |
| 553,723 | 496,116 | 445,175 (d) | 396,425 | (a) | (a) |
| 1,904 | 1,823 | 1,866 | 1,891 | 1,876 | 1,906 |
| 251,868 | 208,127 | 188,094 | 182,601 | 200,596 | 244,767 |
| 25,049 | 23,129 | 20,962 | (a) | (a) | (c) |
| 721,543 | 744,806 | 529,993 | 464,599 | 487,693 | 471,612 |
| \$1,203,352 | \$856,754 | \$566,465 | \$504,455 | \$496,156 | \$492,612 |
| 9,885 | 10,051 | 9,885 | (a) | (a) | (a) |
| 744 | 742 | 745 | 741 | 745 | 744 |
| 822 | 689 | 952 | 808 | 844 | 781 |
| 401/118 | 401/118 | 396/113 | 386/113 | 386/112 | 386/112 |
| 173,885 | 162,856 | 146,742 | 135,758 | 147,600 | 157,850 |
| 71,222 | 70,512 | 68,330 | 66,716 | 65,663 | 64,381 |
| 68,090 | 64,619 | 62,476 | 62,110 | 60,558 | 60,115 |

## Capital Asset Statistics by Function

For the Last Ten Fiscal Years

|  | 2006 | 2005 | 2004 | 2003 |
| :---: | :---: | :---: | :---: | :---: |
| Commerce |  |  |  |  |
| State Fair Park |  |  |  |  |
| Number of Buildings | 42 | 42 | 42 | 41 |
| Acres of Land | 197 | 197 | 197 | 197 |
| Education |  |  |  |  |
| Educational Communications Board |  |  |  |  |
| Communication Tower Sites | 18 | 17 | 17 | 17 |
| Historical Society |  |  |  |  |
| Historic Sites | 8 | 8 | 8 | 8 |
| Public Instruction |  |  |  |  |
| Residential Schools | 2 | 2 | 2 | 2 |
| University of Wisconsin System |  |  |  |  |
| Number of Campuses | 26 | 26 | 26 | 26 |
| Technical College System |  |  |  |  |
| Number of Districts and Campuses | 16 and 47 | 16 and 47 | 16 and 47 | 16 and 47 |
| Transportation |  |  |  |  |
| Miles of State Highways | (a) | 11,772 | 11,753 | 11,753 |
| Environmental Resources |  |  |  |  |
| Natural Resources |  |  |  |  |
| Number of State Parks and Recreational Areas | 50 | 50 | 49 | 48 |
| Acres of State Parks and Recreational Areas | 83,304 | 82,083 | 79,250 | 77,911 |
| Number of State Forests | 13 | 13 | 13 | 13 |
| Acres of State Forests | 506,620 | 506,620 | 506,620 | 502,827 |
| Number of State Trails | 33 | 33 | 33 | 30 |
| Miles of State Trails | 987 | 984 | 978 | 847 |
| Number of Fish Hatcheries | 13 | 14 | 14 | 14 |
| Human Relations and Resources |  |  |  |  |
| Corrections |  |  |  |  |
| Number of Adult Correctional Institutions | 19 | 19 | 19 | 17 |
| Number of Adult Correctional Centers | 16 | 16 | 16 | 16 |
| Number of Juvenile Facilities | 4 | 4 | 4 | 4 |
| Health and Family Services |  |  |  |  |
| Number of Care \& Treatment Centers | 7 | 7 | 7 | 7 |
| Military Affairs |  |  |  |  |
| National Guard Armories (b) | 76 | (a) | (a) | 68 |
| Flight Centers | 3 | 3 | 3 | 3 |
| Veterans Affairs |  |  |  |  |
| Number of Veterans Homes | 2 | 2 | 2 | 2 |
| General Executive |  |  |  |  |
| Administration |  |  |  |  |
| Number of DOA Owned Buidings | 25 | 25 | 25 | 25 |
| Number of General Fleet Vehicles (All Agencies) | 7,227 | (a) | 7,228 | 7,246 |
| Number of Aircraft | 19 | 21 | 27 | 30 |
| Public Lands |  |  |  |  |
| Acres of Land | 77,845 | 77,755 | 79,490 | 79,500 |

(a) Information is currently not available.
(b) Current information is from the Department of Military Affairs, data prior to 2004 is from the Wisconsin Blue Book.

SOURCE: Wisconsin Blue Book, Various State Departments/Agencies

|  |  |  |  |  |  |
| ---: | ---: | ---: | ---: | ---: | ---: |
| 2002 |  |  |  |  |  |

# Local Government Property Insurance Fund <br> Ten-Year Claims Development Information 

| Fiscal and Policy Year Ended June 30 |  |  |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |

The table above illustrates how the Local Government Property Insurance Fund's earned revenues (net of insurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by the fund as of the end of each of the last ten years. The rows of the table are defined as follows:
(1) These lines show the total of each fiscal year's earned contribution revenues and investment revenues, amount of reinsurance premium ceded and net earned revenues.
(2) This line shows each fiscal year's other operating cost of the fund including overhead and claims expense not allocable to individual claims.
(3) This section shows the fund's incurred claims and allocated claims adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
(4) This section of ten rows shows the cumulative amounts paid as of the end of successive years for each policy year.

SOURCE: Wisconsin Office of Commissioner of Insurance

# Local Government Property Insurance Fund <br> Ten-Year Claims Development Information 

5. Reestimated ceded
losses and expenses $\begin{array}{llllllll}\$ & 1,020 \$ & 8,339 \$ & 3,544 \$ & 5,922 \$ & 2,939 \$ & 352 \$ & 3,647\end{array}$ 0 \$ 1,806 \$
6. Reestimated incurred claims
and expense:

| End of policy year | 7,103 | 8,313 | 8,416 | 8,253 | 13,050 | 13,858 | 14,406 | 11,118 | 9,623 | 15,652 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| One year later | 6,357 | 8,180 | 7,785 | 7,692 | 12,773 | 14,014 | 12,722 | 11,024 | 10,087 |  |
| Two years later | 6,393 | 8,620 | 7,714 | 8,135 | 13,459 | 14,898 | 13,007 | 11,977 |  |  |
| Three years later | 6,460 | 8,620 | 7,714 | 7,741 | 13,492 | 14,995 | 13,004 |  |  |  |
| Four years later | 6,460 | 8,620 | 7,714 | 7,760 | 13,437 | 15,181 |  |  |  |  |
| Five years later | 6,460 | 8,620 | 7,714 | 7,760 | 13,437 |  |  |  |  |  |
| Six years later | 6,460 | 8,620 | 7,714 | 7,760 |  |  |  |  |  |  |
| Seven years later | 6,460 | 8,620 | 7,714 |  |  |  |  |  |  |  |
| Eight years later | 6,460 | 8,620 |  |  |  |  |  |  |  |  |

7. Increase (decrease) in
estimated incurred claims and $\begin{array}{lllllllllllllllll}\text { expense from end of policy year } & (643) & 307 & (702) & (493) & 387 & 1,323 & (1,402) & 859 & 464 & 0\end{array}$
(5) This line represents the reestimated losses assumed by reinsurers as of the end of the current fiscal year for each of the policy years presented.
(6) This section of ten rows shows how each policy year's incurred claims increased or decreased as of the end of successive years. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
(7) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.
The columns of the table show data for successive policy years.

# Income Continuation Insurance Risk Pool <br> Ten-Year Claims Development Information 

Calendar and Policy Year Ended December 31 (In Millions)

|  | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1. Net earned required contributions and investment revenues | \$ 11.4 | \$ 17.0 | \$ 17.0 | \$ 19.5 | 8.2 | 7.9 \$ | 3.7 \$ | 25.5 \$ | 20.5 \$ | 17.9 |
| 2. Unallocated expenses | 0.9 | 1.1 | 1.2 | 1.5 | 0.8 | 1.9 | 1.7 | 1.9 | 2.1 | 2.1 |
| 3. Estimated incurred claims as of the end of the policy year | 18.7 | 19.1 | 19.3 | 17.3 | 21.4 | 28.9 | 17.1 | 23.4 | 29.2 | 31.6 |
| 4. Paid (cumulative) as of: |  |  |  |  |  |  |  |  |  |  |
| End of policy year | 2.4 | 2.5 | 2.5 | 2.4 | 3.2 | 5.5 | 3.5 | 4.5 | 4.5 | 5.1 |
| One year later | 4.6 | 5.4 | 4.5 | 4.6 | 6.4 | 10.0 | 7.7 | 8.8 | 9.7 |  |
| Two years later | 5.2 | 5.7 | 4.8 | 5.3 | 8.0 | 12.1 | 9.0 | 10.5 |  |  |
| Three years later | 5.5 | 6.1 | 5.2 | 6.0 | 9.0 | 13.0 | 9.9 |  |  |  |
| Four years later | 5.8 | 6.5 | 5.5 | 6.6 | 9.6 | 13.6 |  |  |  |  |
| Five years later | 6.1 | 6.8 | 5.8 | 7.0 | 10.0 |  |  |  |  |  |
| Six years later | 6.4 | 7.1 | 6.1 | 7.3 |  |  |  |  |  |  |
| Seven years later | 6.8 | 7.3 | 6.3 |  |  |  |  |  |  |  |
| Eight years later | 7.1 | 7.5 |  |  |  |  |  |  |  |  |
| Nine years later | 7.3 |  |  |  |  |  |  |  |  |  |
| 5. Reestimated incurred claims: |  |  |  |  |  |  |  |  |  |  |
| End of policy year | 18.7 | 19.1 | 19.3 | 17.3 | 21.4 | 28.9 | 17.1 | 23.4 | 29.2 | 31.6 |
| One year later | 12.1 | 12.1 | 9.8 | 9.8 | 18.0 | 20.4 | 15.8 | 17.0 | 20.5 |  |
| Two years later | 9.3 | 9.3 | 8.2 | 10.2 | 16.3 | 18.9 | 14.4 | 16.6 |  |  |
| Three years later | 9.9 | 8.7 | 7.4 | 11.5 | 14.3 | 16.7 | 14.3 |  |  |  |
| Four years later | 9.2 | 8.3 | 12.4 | 10.1 | 13.1 | 16.6 |  |  |  |  |
| Five years later | 8.2 | 8.7 | 7.4 | 9.4 | 12.7 |  |  |  |  |  |
| Six years later | 8.0 | 8.8 | 7.5 | 9.4 |  |  |  |  |  |  |
| Seven years later | 8.7 | 8.6 | 7.4 |  |  |  |  |  |  |  |
| Eight years later | 8.9 | 8.6 |  |  |  |  |  |  |  |  |
| Nine years later | 8.8 |  |  |  |  |  |  |  |  |  |
| 6. Increase (decrease) in estimated incurred claims from end of policy year | (9.8) | (10.5) | (11.9) | (7.9) | (8.7) | (12.3) | (2.8) | (6.8) | (8.7) | 0.0 |

The table above illustrates how the Income Continuation Insurance Fund Risk Pool's earned revenues and investment income compare to related costs of loss assumed by the fund as of the end of each of the last ten years. The rows of the table are defined as follows:
(1) This line shows the total of each calendar year's earned contribution and investment revenues.
(2) This line shows each calendar year's other operating costs of the funds including overhead and claims expenses not allocable to individual claims.
(3) This line shows the fund's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
(4) This section shows the cumulative amounts paid as of the end of successive years for each policy year.
(5) This section shows each policy year's incurred claims as reestimated at the end of each successive policy year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
(6) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3 ) and shows whether this latest estimate of claims cost is greater or less than originally thought.
As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.

SOURCE: Wisconsin Department of Employee Trust Funds


[^5]
# Long-term Disability Insurance Risk Pool <br> Ten-Year Claims Development Information 

| (In Millions) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1996 |  | 1997 |  | 1998 |  | 1999 |  | 2000 | 2001 | 2002 | 2003 |  | 2004 | 2005 |
| 1 Net earned required contributions and investment revenues | \$ 36.1 | \$ | 38.9 | \$ | 37.7 | \$ | 36.1 | \$ | (3.0) \$ | (6.9) \$ | \$ (22.9) \$ | 52.5 | \$ | 33.4 \$ | 24.1 |
| 2 Unallocated expenses | 0.2 |  | 0.2 |  | 0.4 |  | 0.6 |  | 0.3 | 1.0 | 0.8 | 0.7 |  | 1.1 | 1.0 |
| 3 Estimated incurred claims as of the end of the policy year | 4.5 |  | 4.5 |  | 7.7 |  | 9.1 |  | 9.4 | 10.0 | 11.7 | 15.9 |  | 19.4 | 30.6 |
| 4 Paid (cumulative) as of: | 01 |  | 01 |  | 01 |  | 01 |  | 02 | 0.5 | 0.0 | 03 |  | 0.1 | 0.7 |
| One year later | 0.7 |  | 0.4 |  | 0.8 |  | 0.6 |  | 0.8 | 1.0 | 1.1 | 1.6 |  | 1.9 |  |
| Two years later | 1.4 |  | 0.9 |  | 1.6 |  | 1.3 |  | 1.5 | 2.0 | 2.5 | 3.9 |  |  |  |
| Three years later | 2.0 |  | 1.4 |  | 2.1 |  | 2.3 |  | 2.6 | 3.0 | 3.9 |  |  |  |  |
| Four years later | 2.5 |  | 1.8 |  | 2.9 |  | 3.2 |  | 3.4 | 3.9 |  |  |  |  |  |
| Five years later | 3.0 |  | 2.3 |  | 3.6 |  | 4.1 |  | 4.2 |  |  |  |  |  |  |
| Six years later | 3.7 |  | 2.7 |  | 4.2 |  | 4.8 |  |  |  |  |  |  |  |  |
| Seven years later | 4.2 |  | 3.1 |  | 4.8 |  |  |  |  |  |  |  |  |  |  |
| Eight years later | 4.6 |  | 3.3 |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later | 4.9 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 5 Reestimated incurred claims: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| End of policy year | 4.5 |  | 4.5 |  | 7.7 |  | 9.1 |  | 9.4 | 10.0 | 11.7 | 15.9 |  | 19.4 | 30.6 |
| One year later | 4.3 |  | 2.5 |  | 5.1 |  | 6.1 |  | 4.9 | 8.7 | 8.4 | 12.0 |  | 14.1 |  |
| Two years later | 5.4 |  | 3.6 |  | 6.8 |  | 8.2 |  | 7.2 | 8.3 | 12.7 | 18.3 |  |  |  |
| Three years later | 6.1 |  | 3.7 |  | 6.0 |  | 7.8 |  | 8.5 | 10.2 | 12.9 |  |  |  |  |
| Four years later | 5.7 |  | 4.2 |  | 8.0 |  | 9.9 |  | 9.3 | 10.0 |  |  |  |  |  |
| Five years later | 5.9 |  | 4.2 |  | 7.5 |  | 10.6 |  | 8.5 |  |  |  |  |  |  |
| Six years later | 6.5 |  | 4.9 |  | 8.1 |  | 9.6 |  |  |  |  |  |  |  |  |
| Seven years later | 6.5 |  | 5.1 |  | 9.0 |  |  |  |  |  |  |  |  |  |  |
| Eight years later | 6.6 |  | 4.8 |  |  |  |  |  |  |  |  |  |  |  |  |
| Nine years later | 6.8 |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 6 Increase (decrease) in estimated incurred claims from end of policy year | 2.3 |  | 0.3 |  | 1.3 |  | 0.5 |  | (0.9) | 0.0 | 1.2 | 2.4 |  | (5.3) | 0.0 |

The table above illustrates how the Long-term Disability Insurance Fund Risk Pool's earned revenues and investment income compare to related costs of loss assumed by the fund as of the end of each of the last ten years. The rows of the table are defined as follows:
(1) This line shows the total of each calendar year's earned contribution and investment revenues.
(2) This line shows each calendar year's other operating costs of the funds including overhead and claims expenses not allocable to individual claims.
(3) This line shows the fund's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
(4) This section shows the cumulative amounts paid as of the end of successive years for each policy year.
(5) This section shows each policy year's incurred claims as reestimated at the end of each successive policy year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
(6) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3 ) and shows whether this latest estimate of claims cost is greater or less than originally thought.
As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.

SOURCE: Wisconsin Department of Employee Trust Funds

|  |  |  | 1996 |  | 1997 | 1998 | 1999 | 2000 |  | 2001 |  | 2002 | 2003 | 2004 | 2005 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | Net earned required contributions and investment revenues | \$ | 59.9 | \$ | 54.4 \$ | 54.8 \$ | 59.4 \$ | 64.5 | \$ | 77.6 | \$ | 83.8 \$ | 85.1 \$ | 90.4 \$ | 90.9 |
| 2 | Unallocated expenses |  | 2.7 |  | 2.7 | 2.9 | 3.6 | 3.7 |  | 4.8 |  | 3.9 | 5.7 | 6.8 | 7.7 |
| 3 | Estimated incurred claims as of the end of the policy year |  | 54.9 |  | 55.5 | 58.5 | 64.8 | 69.9 |  | 73.7 |  | 70.5 | 73.2 | 74.6 | 73.6 |
| 4 | Paid (cumulative) as of: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | End of policy year |  | 46.1 |  | 45.8 | 42.4 | 51.6 | 55.9 |  | 61.1 |  | 62.5 | 65.1 | 65.2 | 65.8 |
|  | One year later |  | 55.1 |  | 53.8 | 55.0 | 62.6 | 64.4 |  | 68.2 |  | 69.3 | 73.4 | 72.2 |  |
|  | Two years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  | 69.4 | 73.7 |  |  |
|  | Three years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  | 69.4 |  |  |  |
|  | Four years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  |  |  |  |  |
|  | Five years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  |  |  |  |  |  |  |
|  | Six years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 |  |  |  |  |  |  |  |  |
|  | Seven years later |  | 55.4 |  | 54.0 | 55.4 |  |  |  |  |  |  |  |  |  |
|  | Eight years later |  | $55.4$ |  | 54.0 |  |  |  |  |  |  |  |  |  |  |
|  | Nine years later |  | 55.4 |  |  |  |  |  |  |  |  |  |  |  |  |
| 5 | Reestimated incurred claims: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
|  | End of policy year |  | 54.9 |  | 55.5 | 58.5 | 64.8 | 69.9 |  | 73.7 |  | 70.5 | 73.2 | 74.6 | 73.6 |
|  | One year later |  | 54.3 |  | 54.1 | 55.3 | 62.8 | 64.7 |  | 68.3 |  | 69.5 | 73.5 | 72.2 |  |
|  | Two years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  | 69.4 | 73.7 |  |  |
|  | Three years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  | 69.4 |  |  |  |
|  | Four years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  | 68.3 |  |  |  |  |  |
|  | Five years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 | 64.6 |  |  |  |  |  |  |  |
|  | Six years later |  | 55.4 |  | 54.0 | 55.4 | 62.7 |  |  |  |  |  |  |  |  |
|  | Seven years later |  | 55.4 |  | 54.0 | 55.4 |  |  |  |  |  |  |  |  |  |
|  | Eight years later |  | 55.4 |  | 54.0 |  |  |  |  |  |  |  |  |  |  |
|  | Nine years later |  | 55.4 |  |  |  |  |  |  |  |  |  |  |  |  |
| 6 | Increase (decrease) in estimated incurred claims from end of policy year |  | 0.5 |  | (1.5) | (3.1) | (2.1) | (5.3) |  | (5.4) |  | (1.1) | 0.5 | (2.4) | 0.0 |

The table above illustrates how the Health Insurance Fund Risk Pool's earned revenues and investment income compare to related costs of loss assumed by the fund as of the end of each of the last ten years. The rows of the table are defined as follows:
(1) This line shows the total of each calendar year's earned contribution and investment revenues.
(2) This line shows each calendar year's other operating costs of the funds including overhead and claims expenses not allocable to individual claims.
(3) This line shows the fund's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
(4) This section shows the cumulative amounts paid as of the end of successive years for each policy year.
(5) This section shows each policy year's incurred claims as reestimated at the end of each successive policy year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
(6) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3 ) and shows whether this latest estimate of claims cost is greater or less than originally thought.
As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.

# Health Insurance Risk Pool (Pharmacy Benefit) 

Two-Year Claims Development Information

1. Net earned required contributions and investment revenues
2. Unallocated expenses
3. Estimated incurred claims as of the end of the policy year
4. Paid (cumulative) as of:

End of policy year 162.4
One year later 159.8
5. Reestimated incurred claims:

End of policy year 158.1
One year later
6. Increase (decrease) in estimated incurred claims from end of policy year
158.1
160.6
168.8
160.6
159.8
191.6
9.5
7.6
1.7

The table above illustrates how the BadgerRX for Individuals Fund Risk Pool's earned revenues and investment income compare to related costs of loss assumed by the fund as of the end of the calendar year. The pharmacy benefit plan began operation in 2004. The rows of the table are defined as follows:
(1) This line shows the total of each calendar year's earned contribution and investment revenues.
(2) This line shows each calendar year's other operating costs of the funds including overhead and claims expenses not allocable to individual claims.
(3) This line shows the fund's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
(4) This section shows the cumulative amounts paid as of the end of successive years for each policy year. Paid claims include payments expected to be reimbursed as rebate payments from participating pharmaceutical companies.
(5) This section shows each policy year's incurred claims as reestimated at the end of each successive policy year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. Incurred claims are presented net of anticipated rebates.
(6) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3 ) and shows whether this latest estimate of claims cost is greater or less than originally thought.
As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy.


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[^0]:    Excludes various units of State government (certain boards, commissions, councils, divisions, and offices), which are attached to agencies for administrative purposes.

[^1]:    The notes to the financial statements are an integral part of this statement.

[^2]:    SOURCES: U.S. Department of Commerce, Bureau of Census
    U.S. Department of Commerce, Bureau of Economic Analysis

    Wisconsin Department of Administration
    Wisconsin Department of Revenue

[^3]:    (a) As reported in the Badger Tobacco Asset Securitization Corporation (BTASC) debt service sub-fund.
    (b) This program began on April 17, 2002. BTASC was reported as a discretely presented component unit in the 2002 and 2003 Comprehensive Annual Financial Reports and as a blended component unit for 2004 and beyond.
    (c) Debt service expenditures of 2003 were primarily covered by bond proceeds remaining in the debt service sub-fund.
    (d) Debt service expenditures in 2002 were paid by the BTASC general sub-fund out of bond proceeds.

[^4]:    SOURCES: U.S. Department of Commerce, Bureau of Economic Analysis
    Wisconsin Department of Public Instruction
    Wisconsin Department of Workforce Development

[^5]:    The table above illustrates how the Duty Disability Insurance Fund Risk Pool's earned revenues and investment income compare to related costs of loss assumed by the fund as of the end of each of the last ten years. The rows of the table are defined as follows:
    (1) This line shows the total of each calendar year's earned contribution and investment revenues.
    (2) This line shows each calendar year's other operating costs of the funds including overhead and claims expenses not allocable to individual claims.
    (3) This line shows the fund's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year).
    (4) This section shows the cumulative amounts paid as of the end of successive years for each policy year.
    (5) This section shows each policy year's incurred claims as reestimated at the end of each successive policy year. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
    (6) This line compares the latest reestimated incurred claims amount to the amount originally established (line 3 ) and shows whether this latest estimate of claims cost is greater or less than originally thought.
    As data for individual policy years mature, the correlation between original estimates and reestimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.

