

**SCOTT WALKER**  
**OFFICE OF THE GOVERNOR**  
**STATE OF WISCONSIN**

P.O. BOX 7863  
MADISON, WI 53707

August 6, 2015

The Honorable Alberta Darling, Co-Chair  
Joint Committee on Finance  
317 East, State Capitol  
Madison, WI 53702

The Honorable John Nygren, Co-Chair  
Joint Committee on Finance  
309 East, State Capitol  
Madison, WI 53702

Dear Senator Darling and Representative Nygren:

Attached are the signed minutes of the July 16, 2015, meeting under s. 13.10, Wisconsin Statutes.

Pursuant to s. 13.10(4), Wisconsin Statutes, I am objecting to the Committee's action under one item of the minutes.

Under item II, paragraph 3, the Joint Committee on Finance required the Department of Transportation to transfer \$3,000,000 SEG in fiscal year 2014-15 from its routine maintenance activities, state funds appropriation under s. 20.395(3)(es) to its highway system management and operations, state funds appropriation under s. 20.395(3)(eq). The Joint Committee on Finance also provided a supplement of \$12,885,100 SEG to the appropriation under s. 20.395(3)(eq) from the unappropriated balance of the transportation fund.

I object to item II, paragraph 3, as it relates to transferring \$3,000,000 SEG from the routine maintenance activities, state funds appropriation under s. 20.395(3)(es) to the highway system management and operations, state funds appropriation under s. 20.395(3)(eq).

The 2013-15 biennial budget, 2013 Wisconsin Act 20, separated funding for county-performed maintenance on state highways and other maintenance activities on state highways into two appropriations and permitted the Department of Transportation to work with counties on alternate contracting methods for county-performed maintenance. In working with the counties, the department developed a performance based maintenance program that will be used to pilot more efficient methods for performing state highway maintenance. I am concerned that transferring \$3,000,000 SEG out of the appropriation used to reimburse counties for performing

The Honorable Alberta Darling, Co-Chair  
The Honorable John Nygren, Co-Chair  
August 6, 2015  
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state highway maintenance may result in insufficient funding for this new performance-based maintenance program.

As a result of this veto, I am requesting the Department of Administration secretary not to transfer \$3,000,000 SEG from the routine maintenance activities, state funds appropriation under s. 20.395(3)(es) to the highway system management and operations, state funds appropriation under s. 20.395(3)(eq) and instead provide a supplement of \$15,885,100 SEG in fiscal year 2014-15 to the appropriation under s. 20.395(3)(eq) from the unappropriated balance of the transportation fund.

Sincerely,

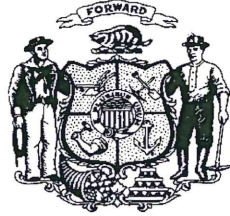


Scott Walker  
Governor

# STATE OF WISCONSIN

SENATE CHAIR  
**Alberta Darling**

317 East, State Capitol  
P.O. Box 7882  
Madison, WI 53707-7882  
Phone: (608) 266-5830



ASSEMBLY CHAIR  
**John Nygren**

309 East, State Capitol  
P.O. Box 8953  
Madison, WI 53708-8953  
Phone: (608) 266-2343

## JOINT COMMITTEE ON FINANCE

Minutes of the Meeting under s. 13.10

July 16, 2015

Co-chair Nygren presided and called the meeting to order.

Present: Senators Darling, Olsen, Harsdorf, Vukmir, Tiffany, Marklein, L. Taylor, Erpenbach  
Representatives Nygren, Kooyenga, Loudenbeck, Schraa, C. Taylor, Hintz

Absent: Representatives Knudson, Czaja

### I. Department of Corrections

Moved by Representative Nygren and seconded by Senator Darling to approve the Department of Corrections' request of a one-time transfer of \$11,137,800 GPR in fiscal year 2014-15, including \$3,044,000 GPR from its corrections contracts and agreements appropriation under s. 20.410(1)(ab), \$3,100,000 GPR from its services for drunken driving offenders appropriation under s. 20.410(1)(bd), \$4,793,800 GPR from its energy costs; energy-related assessments appropriation under s. 20.410(1)(f), and \$200,000 GPR from its serious juvenile offenders appropriation under s. 20.410(3)(cg), to its general program operations appropriation under s. 20.410(1)(a) to maintain health services at the department's adult correctional institutions.

Ayes, 14; Noes, 0; Absent, 2 (Knudson, Czaja)

### II. Department of Transportation

Moved by Senator Erpenbach and seconded by Senator L. Taylor to approve the Department of Transportation's request of a one-time supplement of \$15,885,100 SEG in fiscal year 2014-15 from the Committee's appropriation under s. 20.865(4)(u) to the department's highway system management and operations, state funds appropriation under s. 20.395(3)(eq) to cover expenditures for salt used on state highways, signage for the conversion of U.S. Highway 41 to Interstate Highway 41, signage for the increase of the maximum state speed limit to 70 miles per hour, and other nondeferrable highway maintenance and repairs.

Additionally, stipulate that the approval of future requests for maintenance funding under s. 13.10 is contingent upon the department's submission of quarterly reports to the Committee regarding the fiscal status of the routine maintenance and highway system management and operations appropriations. Specify that these reports include the following information: (a) a summary of the department's planned expenditures from these appropriations through the end of the current fiscal year; (b) estimates of the current and anticipated ending balances of these appropriations in the current fiscal year; and (c) a list of any anticipated, unfunded maintenance activities and the related costs for which the department believes it will need funding in excess of annually appropriated amounts in the current fiscal year. Require that these reports be submitted to the Committee no later than 10 business days following the first day of each quarter of the fiscal year, beginning with the report due in October 2015.

Ayes, 4; Noes, 10 (Nygren, Kooyenga, Loudenbeck, Schraa, Darling, Olsen, Harsdorf, Vukmir, Tiffany, Marklein); Absent, 2 (Knudson, Czaja)

Moved by Representative Nygren and seconded by Senator Darling to modify the Department of Transportation's request for a supplement of \$15,885,100 SEG and instead transfer \$3,000,000 SEG from the unencumbered balance in the routine maintenance activities, state funds appropriation under s. 20.395(3)(es) to the highway system management and operations, state funds appropriation under s. 20.395(3)(eq) and fund the remainder of the department's request (\$12,885,100) from the unappropriated balance of the transportation fund.



Vetoed  
in Part

Additionally, stipulate that the approval of future requests for maintenance funding under s. 13.10 is contingent upon the department's submission of biannual reports to the Committee regarding the fiscal status of the routine maintenance and highway system management and operations appropriations. Specify that these reports include the following information: (a) a summary of the department's planned expenditures from these appropriations through the end of the current fiscal year; (b) estimates of the current and anticipated ending balances of these appropriations in the current fiscal year; and (c) a list of any anticipated, unfunded maintenance activities and the related costs for which the department believes it will need funding in excess of annually appropriated amounts in the current fiscal year. Require that these reports be submitted to the Committee no later than 10 business days following the first day of the second and fourth quarters of the fiscal year, beginning with the report due in October 2015.

Ayes, 10; Noes, 4 (C. Taylor, Hintz, L. Taylor, Erpenbach); Absent, 2 (Knudson, Czaja)

### III. Department of Workforce Development

The request in Item III was withdrawn from the agenda.

IV. Department of Natural Resources

Moved by Representative C. Taylor and seconded by Senator L. Taylor to approve the Department of Natural Resources' request to obligate up to \$532,800 in fiscal year 2014-2015 stewardship program land acquisition funds for the purchase of two parcels of railroad right-of-way from Wisconsin Central Limited (a subsidiary of Canadian National Railway Company), including a parcel of approximately 71 acres totaling \$283,700 for the Devil's River State Trail in Manitowoc County, and a parcel of approximately 14 acres for \$249,100 for the Wild Rivers State Trail in Barron County.

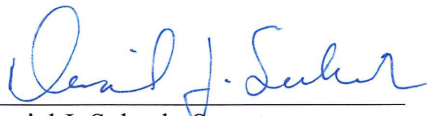
Ayes, 4; Noes, 9 (Nygren, Kooyenga, Loudenbeck, Schraa, Darling, Olsen, Vukmir, Tiffany, Marklein); Absent, 3 (Knudson, Czaja, Harsdorf)

Moved by Representative Loudenbeck and seconded by Senator Olsen to approve the Department of Natural Resources' request, but to specify that the department may obligate no more than \$401,900 (a 25 percent discount of \$532,800) in fiscal year 2014-2015 stewardship program land acquisition funds for the purchase of two parcels of railroad right-of-way from Wisconsin Central Limited (a subsidiary of Canadian National Railway Company), including a parcel of approximately 71 acres for the Devil's River State Trail in Manitowoc County, and a parcel of approximately 14 acres for the Wild Rivers State Trail in Barron County.

Ayes, 10; Noes, 3 (C. Taylor, Hintz, Erpenbach); Absent, 3 (Knudson, Czaja, Harsdorf)

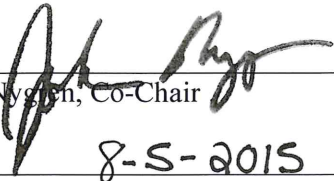
Reports

Accepted a report from the Department of Administration on the number of federally-funded positions approved during the fiscal quarter ended March 31, 2015, submitted to the Committee as required under s. 16.50, Wisconsin Statutes.



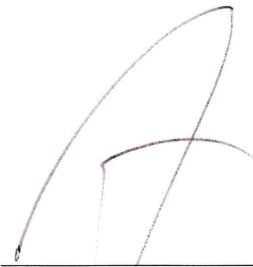
Daniel J. Subach, Secretary

Date: July 24, 2015



John Nygren, Co-Chair

Date: 8-5-2015



Scott Walker, Governor

Date: 8-6-2015

**SUMMARY  
JOINT COMMITTEE ON FINANCE  
GPR APPROPRIATION STATUS  
2013-15 Biennium  
16-Jul-15**

	<u>2013-14</u>	<u>2014-15</u>	<u>2013-15 Biennium</u>	<u>Releases to Date</u>	<u>Remaining Reserve</u>
<b>Current Biennial Appropriation Reserved Amount [s. 20.865(4)(a)]</b>	<b>\$67,492,600</b>	<b>\$62,502,500</b>	<b>\$129,995,100</b>		
<u>Reserved For:</u>					
Reserve for Administration -- Capital Investment	\$25,000,000	\$0	\$25,000,000	\$25,000,000	\$0
Reserve for Children and Families -- Office of Inspector General	104,700	233,600	338,300	311,500	26,800
Reserve for Children and Families -- Out-of-Home Care Extension for Youths	0	945,700	945,700	907,100	38,600
Reserve for Corrections -- Office of Inspector General	935,900	935,900	1,871,800	1,871,800	0
Reserve for Corrections -- IT Funding and Staffing	1,871,500	2,456,100	4,327,600	4,327,600	0
Reserve for Corrections -- Funding for GPS Tracking	241,200	415,100	656,300	0	656,300
Reserve for GAB -- Voter Identification Position Funding	230,400	230,400	460,800	0	460,800
Reserve for Health Services -- Sheboygan Tuberculosis Response	2,508,900	2,159,000	4,667,900	2,391,400	2,276,500
Reserve for Health Services -- Comprehensive Community Services	0	10,202,000	10,202,000	10,202,000	0
Reserve for Public Instruction -- Student Information System*	3,700,000	3,400,000	7,100,000	7,100,000	0
Reserve for WEDC -- Marketing Funding	3,750,000	3,750,000	7,500,000	7,500,000	0
Reserve for WEDC -- 2014-15 Funding Reserve	0	35,274,700	35,274,700	35,274,700	0
Transfer from WEDC -- Program and Operations Appropriation (1/8/14)--Alt. 2	14,650,000	0	14,650,000	14,650,000	0
Transfer from WEDC -- Program and Operations Appropriation (1/8/14)--Alt. 4	14,500,000	2,500,000	17,000,000	17,000,000	0
<b>Reserved Balance</b>	<b>\$67,492,600</b>	<b>\$62,502,500</b>	<b>\$129,995,100</b>	<b>\$126,536,100</b>	<b>\$3,459,000</b>
<u>Releases from Reserved Balance:</u>					
Reserved for Corrections -- Office of Inspector General (9/18/13)	\$935,900	\$935,900	\$1,871,800		
Reserved for Corrections -- IT Funding and Staffing (9/18/13)	1,871,500	2,456,100	4,327,600		
Reserved for Health Services -- Sheboygan Tuberculosis Response (11/15/13)	394,500	0	394,500		
Reserved for Public Instruction -- Student Information System (1/8/14)	3,700,000	3,400,000	7,100,000		
Reserve for WEDC -- Marketing Funding (1/8/14)	0	3,750,000	3,750,000		
Reserve for WEDC -- 2014-15 Funding Reserve (1/8/14)	0	35,274,700	35,274,700		
Reserve WEDC -- Marketing Funding (Act 139 transferred funding to DWD)	3,750,000	0	3,750,000		
Transfer from WEDC -- Program Ops (Act 139 transferred funding to DWD)	14,650,000	0	14,650,000		
Transfer from WEDC -- Program Ops (Act 139 transferred funding to DWD)	14,500,000	2,500,000	17,000,000		
Reserve for Children and Families -- Office of Inspector General (1/15/14)	77,900	233,600	311,500		
Reserve for Health Services -- Sheboygan Tuberculosis Response (Act 263 transferred funding to DOJ (Shot Spotter Program)	0	175,000	175,000		
Reserve for Children and Families -- Out-of-Home Care Extension for Youths (Act 334)	0	907,100	907,100		
Reserve for Health Services -- Sheboygan Tuberculosis Response (5/6/14)	0	1,635,900	1,635,900		
Reserve for Health Services -- Comprehensive Community Services (5/6/14)	0	10,202,000	10,202,000		
Reserve for Administration -- Capital Investment (5/29/14 JFC Approval Letter)	25,000,000	0	25,000,000		
Reserve for Health Services -- Sheboygan Tuberculosis Response (5/2/14 JFC Approval Letter)	186,000	0	186,000		
<b>Total Releases</b>	<b>\$65,065,800</b>	<b>\$61,470,300</b>	<b>\$126,536,100</b>		
<b>Remaining Reserved Balance</b>	<b>\$2,426,800</b>	<b>\$1,032,200</b>	<b>\$3,459,000</b>		
<b>Current Biennial Appropriation Unreserved Amount [s. 20.865(4)(a)]</b>	<b>\$133,600</b>	<b>\$133,600</b>	<b>\$267,200</b>		
<u>Releases from Unreserved Balance</u>					
Judicial Commission -- Supplement for Accumulated Leave Payment (1/8/14)	\$48,900	\$0	\$48,900		
<b>Total Releases</b>	<b>\$48,900</b>	<b>\$0</b>	<b>\$48,900</b>		
<b>Net Unreserved Balance Remaining</b>	<b>\$84,700</b>	<b>\$133,600</b>	<b>\$218,300</b>	<b>\$48,900</b>	<b>\$218,300</b>
<b>TOTAL AVAILABLE</b>	<b>\$2,511,500</b>	<b>\$1,165,800</b>	<b>\$3,677,300</b>		

\*\$7,100,000 was originally appropriated for FY 14. Action by the Committee on January 8, 2014, allocated the funds in both fiscal years of the biennium.

**SUMMARY**  
**JOINT COMMITTEE ON FINANCE**  
**PR APPROPRIATION STATUS**  
**2013-15 Biennium**  
**16-Jul-15**

	<u>2013-14</u>	<u>2014-15</u>	<u>2013-15</u> <u>Biennium</u>	<u>Releases</u> <u>to Date</u>	<u>Remaining</u> <u>Reserve</u>
<b>Current Biennial Appropriation Amount [s. 20.865(4)(g)]</b>	<b>\$4,700</b>	<b>\$6,200</b>	<b>\$10,900</b>		
<u>Reserved For:</u>					
Reserve for Corrections – Funding for GPS Tracking	4,700	6,200	10,900		
Reserved Balance	\$4,700	\$6,200	\$10,900	\$0	\$10,900
 <u>Releases from Reserved Balance</u>					
	\$0	\$0	\$0		
Total Releases	\$0	\$0	\$0		
<b>Remaining Reserved Balance</b>	<b>\$4,700</b>	<b>\$6,200</b>	<b>\$10,900</b>		

SUMMARY  
 JOINT COMMITTEE ON FINANCE  
 FED APPROPRIATION STATUS  
 2013-15 Biennium  
 16-Jul-15

	<u>2013-14</u>	<u>2014-15</u>	<u>2013-15 Biennium</u>	<u>Releases to Date</u>	<u>Remaining Reserve</u>
Current Biennial Appropriation Amount [s. 20.865(4)(m)]	\$300,000	\$2,000,000	\$2,300,000		
<u>Reserved For:</u>					
Reserve for Children and Families -- Electronic Benefit Transfer System	\$300,000	\$2,000,000	\$2,300,000	\$1,265,000	\$1,035,000
Reserved Balance	\$300,000	\$2,000,000	\$2,300,000	\$1,265,000	\$1,035,000
<u>Releases from Reserved Balance</u>					
Reserved for Children and Families -- Electronic Benefit Transfer (3/25/15)	\$0	\$1,265,000	\$1,265,000		
Total Releases	\$0	\$1,265,000	\$1,265,000		
Remaining Reserved Balance	\$300,000	\$735,000	\$1,035,000		



SUMMARY  
 JOINT COMMITTEE ON FINANCE  
 SEG APPROPRIATION STATUS  
 2013-15 Biennium  
 16-Jul-15

	<u>2013-14</u>	<u>2014-15</u>	<u>2013-15 Biennium</u>	<u>Releases to Date</u>	<u>Remaining Reserve</u>
Current Biennial Appropriation Amount [s. 20.865(4)(u)]	\$0	\$20,276,000	\$20,276,000		
<u>Reserved For:</u>					
Reserve for WEDC -- 2014-15 Funding Reserve	0	20,276,000	20,276,000	20,276,000	0
Reserved Balance	\$0	\$20,276,000	\$20,276,000	\$20,276,000	\$0
<u>Releases from Reserved Balance</u>					
Reserved WEDC -- 2014-15 Funding Reserve (1/8/14)	\$0	\$20,276,000	20,276,000		
Total Releases	\$0	\$20,276,000	\$20,276,000		
Remaining Reserved Balance	\$0	\$0	\$0		

**SUMMARY**

**DETAIL OF JOINT FINANCE COMMITTEE APPROPRIATED LEVELS  
2013-15 Biennium  
16-Jul-15**

	<u>2013-14</u>	<u>2014-15</u>	<u>2013-15 Biennium</u>
<b>20.865(4)(a) Appropriation Total Summary - GPR</b>			
Act 32 (Biennial Budget)	\$133,600	\$133,600	\$267,200
Reserve for Administration -- Capital Investment	25,000,000	0	25,000,000
Reserve for Children and Families -- Office of Inspector General	104,700	233,600	338,300
Reserve for Children and Families -- Out-of-Home Care Extension for Youths	0	945,700	945,700
Reserve for Corrections -- Office of Inspector General	935,900	935,900	1,871,800
Reserve for Corrections -- IT Funding and Staffing	1,871,500	2,456,100	4,327,600
Reserve for Corrections -- Funding for GPS Tracking	241,200	415,100	656,300
Reserve for GAB -- Voter Identification Position Funding	230,400	230,400	460,800
Reserve for Health Services -- Sheboygan Tuberculosis Response	2,508,900	2,159,000	4,667,900
Reserve for Health Services -- Comprehensive Community Services	0	10,202,000	10,202,000
Reserve for Public Instruction -- Student Information System*	3,700,000	3,400,000	7,100,000
Reserve for WEDC -- Marketing Funding	3,750,000	3,750,000	7,500,000
Reserve for WEDC -- 2014-15 Funding Reserve	0	35,274,700	35,274,700
Transfer from WEDC -- Program and Operations Appropriation (1/8/14)--Alt. 2	14,650,000	0	14,650,000
Transfer from WEDC -- Program and Operations Appropriation (1/8/14)--Alt. 4	14,500,000	2,500,000	17,000,000
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Current Total	<b>\$67,626,200</b>	<b>\$62,636,100</b>	<b>\$130,262,300</b>
 <b>20.865(4)(g) Appropriation Total Summary - PR</b>			
Act 32 (Biennial Budget)	\$0	\$0	\$0
Reserve for Corrections -- Funding for GPS Tracking	4,700	6,200	10,900
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Current Total	<b>\$4,700</b>	<b>\$6,200</b>	<b>\$10,900</b>
 <b>20.865(4)(m) Appropriation Total Summary - FED</b>			
Act 32 (Biennial Budget)	\$0	\$0	\$0
Reserve for Children and Families -- Electronic Benefit Transfer System	300,000	2,000,000	2,300,000
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Current Total	<b>\$300,000</b>	<b>\$2,000,000</b>	<b>\$2,300,000</b>
 <b>20.865(4)(u) Appropriation Total Summary - SEG</b>			
Act 32 (Biennial Budget)	\$0	\$0	\$0
Reserve for WEDC -- 2014-15 Funding Reserve	0	20,276,000	20,276,000
	-----	-----	-----
Current Total	<b>\$0</b>	<b>\$20,276,000</b>	<b>\$20,276,000</b>

\*\$7,100,000 was originally appropriated for FY 14. Action by the Committee on January 8, 2014, allocated the funds in both fiscal years of the biennium.