# ANNUAL FISCAL REPORT Budgetary Basis 



State of Wisconsin
1999

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# State of Wisconsin 1999 Annual Fiscal Report 

## (Budgetary Basis)

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## TOMMY G. THOMPSON

Governor
George Lightbourn
Acting Secretary


October 15, 1999

The Honorable Tommy G. Thompson
The Honorable Members of the Legislature

This report presents statements of fund condition and operations (budgetary basis) of the State of Wisconsin for the fiscal year ended June 30, 1999. This satisfies the requirements of sec. 16.40(3), Wisconsin Statutes. Displayed are major sources of revenues and major categories of expenditures for the General Fund and other funds compared to the prior year.

The General Fund has an undesignated balance of $\$ 701.3$ million as of the end of the fiscal year. This is $\$ 583.7$ million higher than the $\$ 117.6$ million estimate that was projected in the final Chapter 20 fund condition statement.

General purpose revenue taxes were $\$ 9.948$ billion compared to $\$ 9.528$ billion in the prior year, an increase of $\$ 420$ million or 4.4 percent. General purpose revenue expenditures were $\$ 10.009$ billion compared to $\$ 9.695$ billion in the prior year, an increase of $\$ 314$ million or 3.2 percent.

General purpose revenue spending increases in fiscal year 1999 were largely driven by increases in three areas: School Aids increased by $\$ 197.5$ million, Corrections by $\$ 63.6$ million, and the U.W. System by $\$ 26.8$ million.

In fiscal year 1999, the State of Wisconsin continued to devote the major share of state tax collections to assistance to local school districts, municipalities and counties. Local assistance accounted for 61.2 percent of total general purpose revenue spending. Aid payments to individuals and organizations represented 16.6 percent of total general purpose revenue expenditures. The University of Wisconsin accounted for 9.2 percent of total general purpose revenue spending and state operations spending for all other state agencies accounted for 13.0 percent of the total.

The State of Wisconsin expects to publish its comprehensive annual financial report in December of 1999. The report will be prepared under generally accepted accounting principles.

Respectfully submitted,


William J. Raftery, CPA
State Controller

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## Economic Section

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## The Year In Summary

## Revenue Highlights

General purpose revenue (GPR) taxes for the fiscal year (FY) ending June 30, 1999 totaled \$9,948.4 million, an increase of 4.4 percent from FY 1998 collections of $\$ 9,528.4$ million.

Total tax collections for FY 1999 were 285.7 million or 3.0 percent above the Chapter 20 estimate (of 1998-99 statutes) of $\$ 9,662.7$ million.

Individual income taxes exceeded the estimate by $\$ 90.0$ million, sales taxes by $\$ 133.4$ million, public utility taxes by $\$ 14.5$ million, insurance company taxes by $\$ 2.1$ million, and estate taxes by $\$ 61.9$ million, but corporate/franchise/income tax collections were $\$ 21.6$ million below estimates.

Table 1

## General Purpose Revenue (GPR) Taxes By Source GPR Tax Collections (\$ Millions)

| Tax Source | FY 99 | \% of <br> Total | FY 98 | \% of <br> Total | $\begin{gathered} \text { Change } \\ \text { FY98-FY99 } \end{gathered}$ | \% Change |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Individual Income | \$5,162.2 | 51.89\% | \$5,047.3 | 52.96\% | \$ 114.9 | 2.3\% |
| General Sales \& Use | 3,284.7 | 33.02\% | 3,047.4 | 32.00\% | 237.3 | 7.8\% |
| Corporation Franchise \& Income | 635.2 | 6.38\% | 627.0 | 6.58\% | 8.2 | 1.3\% |
| Excise | 308.9 | 3.11\% | 299.1 | 3.14\% | 9.8 | 3.3\% |
| Inheritance, Estate \& Gift | 116.9 | 1.18\% | 80.1 | 0.84\% | 36.8 | 45.9\% |
| Public Utility | 287.1 | 2.89\% | 288.3 | 3.03\% | -1.2 | -0.4\% |
| Insurance Companies | 97.1 | 0.97\% | 88.1 | 0.92\% | 9.0 | 10.2\% |
| Miscellaneous | 56.3 | 0.56\% | 50.9 | 0.53\% | 5.4 | 10.6\% |
| TOTAL GPR | \$9,948.4 | 100.0\% | \$9,528.2 | 100.0\% | \$ 420.2 | 4.4\% |

## Individual Income Tax

Individual income tax collections increased 2.3 percent from $\$ 5,047.3$ million in FY 1998 to $\$ 5,162.2$ million in FY 1999. Collections were $\$ 90.0$ million ( 1.8 percent) above the $\$ 5,072.2$ million estimate. The individual income tax share of total GPR taxes decreased from 53.0 percent in FY 1998 to 51.9 percent in FY 1999.

The largest component of individual income tax collections is withholding from wages and salaries, which increased 7.6 percent from $\$ 4,308$ million to $\$ 4,636$ million. Estimated payments increased 7.6 percent from $\$ 856$ million to $\$ 921$ million, and payments with tax returns decreased 7.6 percent from $\$ 291$ million to $\$ 269$ million. Refunds increased 34.3 percent from $\$ 689$ million to $\$ 925$ million. The
large increase in refunds was attributable to tax rate reductions and a one-time increase in the school property tax credit.

The rate reductions and property tax credit increase reduced individual income tax collections by an estimated $\$ 330$ million in FY 1999. In the absence of these tax cuts, individual income tax collections would have increased $8.8 \%$ instead of $2.3 \%$.

## General Sales and Use Tax

Collections from the 5 percent general sales and use tax increased 7.8 percent from $\$ 3,047.4$ million to $\$ 3,284.7$ million. This was $\$ 133.4$ million (4.2 percent) above the $\$ 3,151.3$ million estimate.

Sales tax collections as a percentage of total GPR taxes increased from 32.0 percent in FY 1998 to 33.0 percent in FY 1999.

The year-over-year growth rate was about 9.7 percent for the third quarter of $1998,5.4$ percent for the fourth quarter of $1998,7.2$ percent for the first quarter of 1999 and 6.2 percent for the second quarter of 1999. Additional collections decreased 9.8 percent from $\$ 69.6$ million to $\$ 62.8$ million. Delinquent collections decreased 5.4 percent from $\$ 27.9$ million to $\$ 26.4$ million.

## Corporation Franchise and Income Tax

Corporate collections increased 1.3 percent from $\$ 627.0$ million in FY 1998 to $\$ 635.2$ million in FY 1999. Corporate collections as a percentage of total GPR taxes decreased from 6.6 percent to 6.4 percent. Corporate collections were $\$ 21.6$ million (3.3 percent) below the estimate of $\$ 656.8$ million.

The major source of corporate collections, estimated payments, increased 3.3 percent from $\$ 646.4$ million to $\$ 667.7$ million. Payments with tax returns increased 23.0 percent from $\$ 30.8$ million to $\$ 37.9$ million.

## Public Utility Taxes

Utility tax collections decreased 0.4 percent from $\$ 288.3$ million to $\$ 287.1$ million. Telephone taxes accounted for $\$ 149.4$ million of utility taxes with virtually all of the rest accounted for by heat, light and power companies and pipelines.

## Excise Tax

Cigarette tax collections increased 3.9 percent from $\$ 247.7$ million to $\$ 257.4$ million, or $\$ 1.3$ million above the estimate of $\$ 256.1$ million. The increase in cigarette tax collections in FY 1999 is entirely
attributable to the 34.1 percent rate increase from 44 cents to 59 cents per pack that took effect on November 1, 1997, since cigarette consumption in FY 1999 fell by an estimated 2.8 percent from FY 1998.

Liquor and wine tax collections increased 0.6 percent from $\$ 32.7$ million to $\$ 32.9$ million compared to the estimate of $\$ 32.3$ million.

Beer tax collections decreased 3.2 percent to $\$ 9.2$ million compared to the estimate of $\$ 9.5$ million. The peak year for beer tax collections was FY 1984 with $\$ 10.3$ million.

Tobacco products tax collections stayed the same as FY 1998 at $\$ 9.4$ million compared to the estimate of $\$ 10.6$ million.

## Estate Taxes

Estate taxes increased 45.9 percent from $\$ 80.1$ million to $\$ 116.9$ million in FY 1999, reflecting the volatility of the tax. FY 1999 estate tax collections are a record amount.

## Insurance Company Taxes

Insurance company taxes (generally based on premiums) increased 10.2 percent from $\$ 88.1$ million to $\$ 97.1$ million, or $\$ 2.1$ million more than the estimate of $\$ 95.0$ million.

## Miscellaneous Taxes

Miscellaneous taxes increased 10.6 percent from $\$ 50.9$ million to $\$ 56.3$ million, or $\$ 5.1$ million more than the $\$ 51.2$ million estimate. The major tax in this group is the real estate transfer fee, which increased 14.6 percent from $\$ 38.4$ million to $\$ 44.0$ million.

## Expenditure Highlights

Total state General Purpose Revenue (GPR) spending increased 1.6 percent or $\$ 150.9$ million in FY 1999, as shown in Table 2. This compares with a 7.4 percent increase in FY 1998, a figure driven by the state's commitment to fund two-thirds of K12 school costs.

The largest portion of GPR expenditures in FY 1999 was directed to school districts and local units of government, consistent with past years. Local assistance received $\$ 6,022.4$ million or 61.2 percent of total GPR spending; an increase from the 60.3 percent share paid in FY 1998. Aids to individuals received $\$ 1,636.4$ million, or 16.6 percent of total GPR spending in FY 1999 compared to 16.3 percent in FY 1998. State operations accounted for 22.2 percent of total GPR spending, down from 23.4 percent of GPR expenditures accounted for by state operations in FY 1998.

Local Assistance represented the largest share of the net increase in total GPR spending at $\$ 175.0$ million. State Operations represented a net reduction of $\$ 82.1$ million, due to the $\$ 215$ million
one-time funding expended in FY 1998 for the court-ordered Special Investment Performance Dividend (SIPD) to annuitants of the Wisconsin Retirement System. Aids to individuals increased by $\$ 58.0$ million.

By percentage change, aids to individuals showed the largest increase in spending at 3.7 percent, compared to a 6.4 percent increase in FY 1998. Local assistance payments increased 3.0 percent in FY 1999 compared to a 4.2 percent increase in FY 1998. State operations expenditures declined overall 3.6 percent in FY 1999 compared to a 17.4 percent growth in FY 1998, again due to the onetime SIPD payment.

The GPR budget is shaped by the ten largest programs, as detailed in Table 3. These programs comprise 85.3 percent of total GPR expenditures, as compared with 83.4 percent of GPR expenditures in FY 1998. Immediately following this section is a brief explanation of each program.

Table 2
GPR BUDGET BY PURPOSE
GPR Expenditures (\$ Millions)

|  | \% of <br> Total |  | FY98 | \% of <br> Total | \$ Change <br> FY98-FY99 | \% <br> Change |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | FY99 |  |  |  |  |  |
| Local Assistance | $\$ 6,022.4$ | $61.2 \%$ | $\$ 5,847.4$ | $60.3 \%$ | 175.0 | $3.0 \%$ |
| Aids to Individuals | $1,636.4$ | $16.6 \%$ | $1,578.4$ | $16.3 \%$ | 58.0 | $3.7 \%$ |
| State Operations |  |  |  |  |  |  |
| $\quad$ UW System | 903.6 | $9.2 \%$ | 876.8 | $9.0 \%$ | 26.8 | $3.1 \%$ |
| $\quad$ All Other Agencies | $1,283.0$ | $13.0 \%$ | 1391.9 | $14.4 \%$ | -108.9 | $-7.8 \%$ |
| Subtotal | $9,845.4$ | $100.0 \%$ | $\$ 9,694.5$ | $100.0 \%$ | $\$ 150.9$ | $1.6 \%$ |
| Transfer to Property Tax Fund | 100.0 |  |  |  |  |  |
| Transfer to Computer Escrow Fund | 64.0 |  |  |  |  |  |
| TOTAL GPR | $\$ 10,009.4$ |  |  |  |  |  |

Table 3

## TOP TEN PROGRAMS <br> GPR Expenditures (\$ Millions)

|  | $\%$ <br> \% of <br> Total |  | FY98 | $\%$ <br> Total | \$ Change <br> FY98-FY99 | $\%$ <br> Change |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | FY99 |  |  |  |  |  |
| School Aids | $\$ 3,859.7$ | $39.2 \%$ | $\$ 3,662.2$ | $37.8 \%$ | $\$ 197.5$ | $5.4 \%$ |
| Shared Revenues | $1,008.6$ | $10.2 \%$ | $1,008.6$ | $10.4 \%$ | 0.0 | $0.0 \%$ |
| Medical Assistance | 927.8 | $9.4 \%$ | 904.8 | $9.3 \%$ | 23.0 | $2.5 \%$ |
| UW System | 903.6 | $9.2 \%$ | 876.8 | $9.0 \%$ | 26.8 | $3.1 \%$ |
| Corrections and Related | 620.4 | $6.3 \%$ | 556.8 | $5.7 \%$ | 63.6 | $11.4 \%$ |
| Property Tax Credits | 469.3 | $4.8 \%$ | 469.3 | $4.9 \%$ | 0.0 | $0.0 \%$ |
| Community Aids | 175.4 | $1.8 \%$ | 174.6 | $1.8 \%$ | 0.8 | $0.4 \%$ |
| Tax Relief to Individuals | 167.2 | $1.7 \%$ | 173.9 | $1.8 \%$ | -6.7 | $-3.9 \%$ |
| Wisconsin Works | 134.7 | $1.4 \%$ | 149.7 | $1.5 \%$ | -15.0 | $-10.0 \%$ |
| Supplemental Security Income (SSI)* | 128.3 | $1.3 \%$ | 128.3 | $1.2 \%$ | 0 | $0.0 \%$ |
| All Others | $1,450.4$ | $14.7 \%$ | $1,589.5$ | $16.6 \%$ | -139.1 | $4.9 \%$ |
| Subtotal | $9,845.4$ | $100.0 \%$ | $\$ 9,694.5$ | $100.0 \%$ | $\$ 150.9$ | $1.6 \%$ |
| Transfer to Property Tax Fund | 100.0 |  |  |  |  |  |
| Transfer to Computer Escrow Fund | 64.0 |  |  |  |  |  |
| TOTAL GPR | $\$ 10,009.4$ |  |  |  |  |  |

*New Top 10 Program in FY 1999.

School Aids: State assistance to Wisconsin's 426 school districts increased by 5.4 percent or $\$ 197.5$ million in FY 1999. Total state aids to schools plus property tax credits enabled the state to reimburse an estimated 66.4 percent of school costs in FY 1999.

Since the 1993-94 school year, school districts have been subject to statewide revenue limits. These limits control the allowable increase in each school district's revenues by limiting the total revenue a district can collect from the combined sources of property tax levies for nondebt purposes and state general aids. These controls combined with the large increase in state school aids, succeeded in reducing the statewide gross school property tax levy by 16.4 percent in FY 1997. In FY 1998 the gross levy was increased by 2.5 percent and in FY 1999 the levy increased by 4.2 percent.

There are two major types of school aid. Approximately 89 percent of school aids are general aids, distributed by a formula designed to equalize each school district's property tax base per student, and aids to support the Milwaukee Public Schools voluntary desegregation program. The
remaining 11 percent are categorical aids, distributed based on local expenditures for specific activities or educational programs. The major categorical aid programs are programs for addressing special education needs and educational technology.

Shared Revenue: State shared revenue provides unrestricted aid to municipal and county governments. In FY 1999, the shared revenue formula distributed $\$ 930.0$ million primarily through equalized aidable revenue payments and per capita payments. The Expenditure Restraint Program distributed another $\$ 48$ million to municipalities with tax rates over 5 mills that restrained their spending increases. Two additional programs, Small Municipality Shared Revenue and County Mandate Relief, provided $\$ 10$ million to municipalities with populations under 5,000 and $\$ 20.2$ million in per capita payments to counties, respectively. The total FY 1999 shared revenue payment was $\$ 1,008.6$ million, the same as in the previous fiscal year. Statewide, shared revenue payments provide municipalities with about 23.0
percent and counties with about 5.8 percent of their operating revenues.

Medical Assistance: Wisconsin's state and federally funded Medical Assistance (MA) program pays for medical services to certain categories of low income persons. Included are recipients of Supplemental Security Income; children and lowincome families; and pregnant women and other low-income individuals who have high medical expenses. In FY 1999, total MA expenditures were $\$ 2,550.3$ billion of which $\$ 927.8$ million were GPR and the balance was federally funded. Total MA spending in FY 1999 increased by 1.5 percent over FY 1998 expenditures compared to a 2.3 percent increase in the previous year. The state funded portion of MA increased 2.5 percent in FY 1999, compared to a 4.5 percent increase the previous year.

University of Wisconsin System: Total general purpose revenue expenditures for the UW System increased by $\$ 26.8$ million, or 3.1 percent in FY 1999. Tuition at UW institutions, despite annual increases, continues to be a relative bargain in higher education. Resident undergraduate tuition at Madison was $\$ 906$ below the "Big Ten" median. UW-Milwaukee was $\$ 607$ below its peer group median and all other campuses were approximately $\$ 300$ below their peer group medians in FY 1999.

Correctional Services: Wisconsin's correctional population and related expenditures continued to increase in FY 1999. The population of incarcerated felons under the supervision of the state corrections program increased from 14,020 in FY 1998 to 16,228 in FY 1999, a 15.7 percent increase in population. Total GPR expenditures for the state corrections program increased $\$ 63.6$ million or 11.4 percent over the prior year, reaching \$620.4 million in FY 1999.

State Property Tax Credits: The School Levy Tax Credit pays local governments to reduce each property owner's taxes. Funding for the credit in FY 1999 was $\$ 469.3$ million. The School Levy Tax Credit in FY 1999 offset 9.0 percent of 1997 gross property tax collections for all purposes statewide.

Community Aids: Community Aids are state and federal funds distributed to counties to fund various human services programs. Total expenditures reached $\$ 300.3$ million in FY 1999, of which $\$ 175.4$ million was GPR. Total all fund
expenditure levels decreased by 1.9 percent or by \$5.8 million from FY 1998.

Tax Relief to Individuals: Wisconsin paid out $\$ 167.2$ million GPR in tax relief to individuals through a variety of programs during FY 1999.

The GPR funded Homestead Credit and Farmland Preservation Credit and the Farmland Tax Relief Credit, which is funded by lottery proceeds, are "circuit-breaker" tax credits. Circuit-breakers assist households to pay property taxes in excess of their ability to pay. Claimants receive a credit against their state income tax liability or a refund check.

Wisconsin's Homestead Credit pioneered property tax relief through circuit-breakers. The program remains one of the nation's leaders in providing circuit-breaker relief, ranking third among the states in comprehensiveness and per capita expenditures for residential property tax relief. The Homestead Credit provided $\$ 77.2$ million of tax relief in FY 1999. About 194,000 low-income homeowners and renters--over half of them age 60 and older--benefit from the program each year.

The Farmland Preservation Credit provides a refundable credit to farmers who qualify through exclusive agricultural zoning or individual farmland preservation agreements. Wisconsin's Farmland Preservation Credit is one of only two similar state programs in the country. Farmland Preservation Credit expenditures totaled $\$ 18.1$ million in FY 1999, a decrease of 9.5 percent from the prior year, reflecting in part a reduction in farm property tax burdens.

The Earned Income Credit program reduces income taxes for low income working families with children. In FY 1999, the Earned Income Credit paid $\$ 60.4$ million to these households, a decrease of 5.6 percent over the prior year.

Wisconsin Works: Wisconsin Works or W-2 is the state's replacement program for the Aid to Families with Dependent Children [AFDC] program. Phased in over 6 months from September 1, 1997 to March 31, 1998, W-2 is a work-based system that provides support services, such as child care and transportation, to families in order to help them achieve self-sufficiency. On average, there were approximately 22,700 AFDC or W-2 cases served over the course of FY 1998. As of August

1999, the W-2 caseload for cash assistance has fallen to just over 7,900 .

Expenditure levels in previous reports included only AFDC cash benefits. With the implementation of the W-2 program, Wisconsin now budgets the majority of the state funds dedicated to this purpose in one appropriation. In addition to W-2 cash benefits, this appropriation covers other W-2 expenditures like administration, work experience, job search, and education and training. Also included are state funds for Food Stamp and Medical Assistance eligibility determination, fraud programs and several other small public assistancetype programs. All of these funds are used to meet the federally required Maintenance of Effort. In
total, $\$ 134.7$ million of state GPR was spent on W2 and other public
assistance programs in FY 1999, a decrease of over 10 percent from the previous fiscal year. Despite this decrease, the state was still able to meet its federal Maintenance of Effort requirement in FY 1999.

SSI: Wisconsin provides a supplement to the federal supplemental security income (SSI) program which provides cash assistance to low income aged, blind and disabled workers and to disabled parents as support for their children. Total expenditures in FY 1999 were $\$ 137.6$ million, of which $\$ 128.3$ million was GPR. Total all funds expenditures increased by 5.8 percent or $\$ 7.6$ million from FY 1998.

## Comparative Condition of the General Fund

|  | FY99 Actual AFR Report |  | Chapter 20 |  |  | Variance | Note |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| OPENING BALANCE |  |  |  |  |  |  |  |
| Undesignated, Unreserved Opening Balance | \$ | 552,311 | \$ | 352,243 | \$ | 200,068 | 1 |
| Add Prior Year Designation of Continuing Balances |  | 55,792 |  | - |  | 55,792 | 2 |
| Unreserved Opening Balance |  | 608,103 |  | 352,243 |  | 255,860 |  |
| REVENUES |  |  |  |  |  |  |  |
| Taxes |  | 9,948,414 |  | 9,662,668 |  | 285,746 | 3 |
| Departmental Revenues |  | 165,276 |  | 151,227 |  | 14,049 | 4 |
| Total Revenues |  | 10,113,690 |  | 9,813,895 |  | 299,795 |  |
| Total Available Per Schedule A-1 |  | 10,721,793 |  | 10,166,138 |  | 555,655 |  |
| APPROPRIATIONS |  |  |  |  |  |  |  |
| Gross Appropriations Per General Fund Summary |  | 9,876,324 |  | 9,876,324 |  | - |  |
| New Legislation |  | 28,903 |  | - |  | 28,903 | 5 |
| Budget Increases to Sum Sufficient Appropriations |  | 38,869 |  | - |  | 38,869 | 6 |
| Budget Brought Forward From Previous Year |  | 55,792 |  | - |  | 55,792 | 7 |
| Budget Carried To Next Year for Continuing Appropriations |  | $(11,533)$ |  | - |  | $(11,533)$ | 8 |
| Compensation Reserve |  | 57,071 |  | 66,338 |  | $(9,267)$ | 9 |
| Local Government Property Insurance Fund |  | 108 |  | 2,109 |  | $(2,001)$ | 10 |
| Transfer to Property Tax Relief Fund |  | 100,000 |  | 100,000 |  | - |  |
| Transfer to Computer Escrow Fund |  | 64,000 |  | 64,000 |  | - |  |
| Less Lapses of Appropriations |  | $(200,139)$ |  | $(60,255)$ |  | $(139,884)$ | 11 |
| Total Expenditures Per Schedule A-1 |  | 10,009,395 |  | 10,048,516 |  | $(39,121)$ |  |
| General Fund Balance before Designation |  | 712,398 |  | 117,622 |  | 594,776 |  |
| Prior Period Adjustment |  | (59) |  |  |  | (59) | 12 |
| Residual Equity Transfers |  | 487 |  | - |  | 487 | 13 |
| Designation for Appropriation Authority Carried Forward |  | $(11,533)$ |  | - |  | $(11,533)$ | 14 |
| Net | \$ | 701,293 | \$ | 117,622 | \$ | 583,671 |  |

## Notes:

The opening balance difference is the difference between the budgeted and actual ending balances for the prior year, the first year of the biennium. See Note D to the Fund Statements.

2 The prior year designation for continuing balances is added to the unreserved, undesignated opening balance to arrive at the unreserved opening fund balance.

3 Actual tax collections were more than the estimated tax collections included in the published budget.

4 Actual departmental revenues were more than anticipated revenues included in the published budget. Certain budgetary lapses may have been counted as revenues in the published budget.

5 Legislation not included in the published budget.

6 Sum Sufficient appropriations are appropriations that have authority to expend amounts necessary to accomplish the purpose specified by the legislation. Appropriations are increased by expenditures that exceed the estimate.

7 As in Note 2, gross appropriations are increased for the amount of continuing balances from the preceding year.

8 Biennial appropriations are not restricted to the annual amounts recorded in the Chapter 20 schedule. The
controlling limit is the sum of the annual amounts. Therefore, any budget remaining from the first year of the biennium is carried forward to the second year of the biennium. Similarly, if the first year's budget authority is exceeded in the first year of the biennium, the agency can begin spending against the second year's budget. In FY98, the first year of the biennium, agencies had under-expended first year appropriations. The remaining budget authority is therefore carried forward to the second year. Since this amount is available for expenditure in the second year, the amount is shown as a decrease to the first year's budget and an increase to the second year's budget. In addition, any unspent budget authority in a continuing appropriation is carried forward to the succeeding year. For purposes of this table, the unspent budget authority is a reduction to the current budget and an increase to the succeeding budget.

9 Actual compensation expenditures applied against the Chapter 20 compensation reserves amounted to $\$ 57,070,676$. This total was $\$ 9,267,724$ less than the Chapter 20 reserve.

10 Repayments of loans made to the general fund are not recorded as expenditures in the AFR. This is consistent with accounting convention which holds that the receipt of loans and their repayments do not affect fund balance. However, interest on the loan is an expenditure to the fund. The $\$ 108,134$ amount in column 1 represents the amount of interest paid in FY99.

11 The amount shown is for lapses of annual or sum sufficient appropriations with expenditures less than the Chapter 20 estimate.

12 A minor adjustment to the opening balance was required.

13 Residual Equity Transfers are nonrecurring, nonroutine transfers of equity between funds. For budgetary purposes, transfers from other funds are treated as departmental revenue. In FY99, the following transfers were made to or from (amounts in parentheses) the general fund:

| Transfer from the Agricultural Chemical Cleanup Fund | $\$ 479,278$ |  |
| :--- | ---: | ---: |
| Transfer from the Transportation Fund | $\$$ | 8,034 |
|  |  | $\$ 87,312$ |

14 See also Note 8. The amount designated represents the amount of budget authority carried forward from FY99 to FY00.

## Statements of Fund Condition and Operations



## State of Wisconsin

Statement of Recorded, Revenues, Expenditures and Fund Balance-Budget vs. Actual-General Purpose Revenues-Statutory Basis
(In Thousands)

|  | BUDGET |  |  |  |  | ACTUAL |  |  |  |  |  |  |  | VARIANCE |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Published Budget | Appropriation Adjustments |  | Final <br> Budget |  | Disbursement |  |  | Reserve for June 30, 1999 | Enc | umbrances as June 30, 1998 |  | Expenditures |  |  |
| Beginning Unreserved |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Undesignated Balance.................... \$ | 352,243 | \$ | - | \$ | 352,243 | \$ | 552,311 | \$ | - | \$ | - | \$ | 552,311 | \$ | 200,068 |
| Beginning Unreserved |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Designated Balance....................... | 0 |  | - |  | 0 |  | 55,792 |  | - |  | - |  | 55,792 |  | 55,792 |
| Total. | 352,243 |  | - |  | 352,243 |  | 608,103 |  | - |  | - |  | 608,103 |  | 255,860 |
| REVENUES |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Taxes: |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Individual................................. | 5,072,240 |  | - |  | 5,072,240 |  | 5,162,239 |  | - |  | - |  | 5,162,239 |  | 89,999 |
| Corporation............................... | 656,811 |  | - |  | 656,811 |  | 635,203 |  | - |  | - |  | 635,203 |  | $(21,608)$ |
| Sales \& Use................................. | 3,151,337 |  | - |  | 3,151,337 |  | 3,284,695 |  | - |  | - |  | 3,284,695 |  | 133,358 |
| Excise.......................................... | 308,500 |  | - |  | 308,500 |  | 308,921 |  | - |  | - |  | 308,921 |  | 421 |
| Inheritance \& Gift............................ | 55,000 |  | - |  | 55,000 |  | 116,898 |  | - |  | - |  | 116,898 |  | 61,898 |
| Public Utility................................... | 272,600 |  | - |  | 272,600 |  | 287,085 |  | - |  | - |  | 287,085 |  | 14,485 |
| Insurance...................................... | 95,000 |  | - |  | 95,000 |  | 97,045 |  | - |  | - |  | 97,045 |  | 2,045 |
| Miscellaneous................................. | 51,180 |  | - |  | 51,180 |  | 56,328 |  | - |  | - |  | 56,328 |  | 5,148 |
| Total Taxes................................... | 9,662,668 |  | - |  | 9,662,668 |  | 9,948,414 |  | - |  | - |  | 9,948,414 |  | 285,746 |
| Departmental Revenue......................... | 151,227 |  | - |  | 151,227 |  | 165,276 |  | - |  | - |  | 165,276 |  | 14,049 |
| Total Revenues.............................. | 9,813,895 |  | - |  | 9,813,895 |  | 10,113,690 |  | - |  | - |  | 10,113,690 |  | 299,795 |
| TOTAL AVAILABLE............................... | 10,166,138 |  | - |  | 10,166,138 |  | 10,721,793 |  | - |  | - |  | 10,721,793 |  | 555,655 |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |  |  |  |  | LAPSE |
| Commerce..................................... | 47,598 |  | 8,754 |  | 56,352 |  | 51,454 |  | 17,654 |  | $(18,068)$ |  | 51,040 |  | 5,312 |
| Education....................................... | 5,003,311 |  | 66,686 |  | 5,069,997 |  | 5,027,046 |  | 16,057 |  | $(15,045)$ |  | 5,028,058 |  | 41,939 |
| Environmental Resources................. | 197,815 |  | 3,393 |  | 201,208 |  | 197,718 |  | 2,376 |  | $(2,852)$ |  | 197,242 |  | 3,966 |
| Human Relations \& |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Resources................................. | 2,491,760 |  | 54,604 |  | 2,546,364 |  | 2,508,876 |  | 45,991 |  | $(43,473)$ |  | 2,511,394 |  | 34,970 |
| General Executive........................... | 155,342 |  | 4,049 |  | 159,391 |  | 158,764 |  | 7,024 |  | $(8,073)$ |  | 157,715 |  | 1,676 |
| Judicial.......................................... | 81,067 |  | 4,415 |  | 85,482 |  | 85,408 |  | 5 |  | 0 |  | 85,413 |  | 69 |
| Legislative..................................... | 54,663 |  | 4,418 |  | 59,081 |  | 56,922 |  | 58 |  | (2) |  | 56,978 |  | 2,103 |
| General (incl. Shared Revenue)......... | 1,844,768 |  | 22,891 |  | 1,867,659 |  | 1,757,560 |  | 2 |  | (7) |  | 1,757,555 |  | 110,104 |
| Transfer to Property Tax Relief Fund. | 100,000 |  | 0 |  | 100,000 |  | 100,000 |  | 0 |  | 0 |  | 100,000 |  | 0 |
| Transfer to Local Government |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Property Insurance Fund............... | 2,109 |  | (108) |  | 2,001 |  | 0 |  | 0 |  | 0 |  | 0 |  | 2,001 |
| Transfer to Computer Escrow Fund.... | 64,000 |  | 0 |  | 64,000 |  | 64,000 |  | 0 |  | 0 |  | 64,000 |  | 0 |
| Compensation Reserves.................. | 66,338 |  | $(57,071)$ |  | 9,267 |  | 0 |  | 0 |  | 0 |  | 0 |  | 9,267 |
| Less: Estimated Lapse...................... | $(60,255)$ |  | 0 |  | $(60,255)$ |  | 0 |  | 0 |  | 0 |  | 0 |  | $(60,255)$ |
| TOTAL EXPENDITURES...................... | 10,048,516 |  | 112,031 |  | 10,160,547 |  | 10,007,748 |  | 89,167 |  | $(87,520)$ |  | 10,009,395 |  | 151,152 |
| Residual Equity Transfer.................. | 0 |  | 0 |  | 0 |  | 487 |  | 0 |  | 0 |  | 487 |  | 487 |
| UNRESERVED BALANCE | 117,622 |  | $(112,031)$ |  | 5,591 |  | 714,532 |  | $(89,167)$ |  | 87,520 |  | 712,885 |  | 707,294 |
| Prior Period Adjustment........................ |  |  |  |  |  |  | (59) |  |  |  |  |  | (59) |  | (59) |
| Designation for continuing balances.. | 0 |  | $(11,533)$ |  | $(11,533)$ |  |  |  | $(11,533)$ |  |  |  | $(11,533)$ |  | 0 |
| UNRESERVED |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| UNDESIGNATED BALANCE............. \$ | 117,622 | \$ | $(123,564)$ | \$ | $(5,942)$ | \$ | 714,473 | \$ | $(100,700)$ | \$ | 87,520 | \$ | 701,293 | \$ | 707,235 |

The accompanying notes are an integral part of this statement.


For more detail on expenditures, see Schedule A-2

## State Of Wisconsin

Statement of Recorded Revenues, Expenditures, and Changes in Fund Balance

## All Funds - Statutory Basis

For The Fiscal Year Ended June 30, 1999
(In Thousands)

| (In Thousands) |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | GOVERNMENTAL FUNDS |  |  |  |  | TOTAL |  |
|  | General Fund |  |  | Major Special Revenue Funds |  | Other | As of June 30, 1999 |
|  | General Purpose | Program Revenue | Subtotal | Transportation | Conservation |  |  |
| REVENUES |  |  |  |  |  |  |  |
| Taxes.................................................. | 9,948,414 \$ | 12,915 \$ | 9,961,329 \$ | 821,880 \$ | 52,253 \$ | 146,457 \$ | 10,981,919 |
| Intergovernmental Revenue.................. | 6,886 | 3,767,529 | 3,774,415 | 524,101 | 18,829 | 61,152 | 4,378,497 |
| Licenses...................................................... | 53,027 | 124,508 | 177,535 | 304,346 | 84,830 | 82,875 | 649,587 |
| Charges for Goods \& Services.............. | 4,215 | 1,446,134 | 1,450,349 | 28,432 | 19,425 | 456,267 | 1,954,472 |
| Contributions..................................... | 0 | 0 | 0 | 0 | 0 | 1,697,288 | 1,697,288 |
| Interest \& Investment Income................ | 44,723 | 53,645 | 98,368 | 10,285 | 3,096 | 5,714,017 | 5,825,766 |
| Gifts \& Donations............................... | 1 | 257,025 | 257,026 | 18 | 1,632 | 22,636 | 281,312 |
| Other Revenue.................................. | 15,873 | 303,366 | 319,239 | 12,666 | 2,988 | 630,990 | 965,883 |
| Transfers........................................ | 7,942 | $(2,252)$ | 5,690 | 0 | 13,706 | 637,440 | 656,836 |
| Other Transactions............................ | 32,609 | 175,979 | 208,588 | 0 | 21 | 10,045 | 218,654 |
| Proceeds from |  |  |  |  |  |  |  |
| Sale of Bonds and Notes................. | 0 | 0 | 0 | 99,799 | 0 | 390,204 | 490,003 |
| TOTAL REVENUES | 10,113,690 | 6,138,849 | 16,252,539 | 1,801,527 | 196,780 | 9,849,371 | 28,100,217 |


| EXPENDITURES |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Commerce..................................... | 51,040 | 148,014 | 199,054 | 0 | 1,417 | 167,185 | 367,656 |
| Education.................................................. | 5,028,058 | 2,200,071 | 7,228,129 | 0 | 170 | 308,967 | 7,537,266 |
| Environmental Resources..................... | 197,242 | 46,819 | 244,061 | 1,839,472 | 188,616 | 222,049 | 2,494,198 |
| Human Relations and |  |  |  |  |  |  |  |
| Resources ................................. | 2,511,394 | 3,318,151 | 5,829,545 | 0 | 3,167 | 746,523 | 6,579,235 |
| General Executive............................... | 157,715 | 365,373 | 523,088 | 1,299 | 0 | 2,759,298 | 3,283,685 |
| Judicial............................................. | 85,413 | 9,661 | 95,074 | 0 | 0 | 357 | 95,431 |
| Legislative................. | 56,978 | 1,103 | 58,081 | 0 | 0 | 0 | 58,081 |
| General (incl. Shared Revenue).............. | 1,921,555 | 0 | 1,921,555 | 14,656 | 0 | 611,391 | 2,547,602 |
| TOTAL EXPENDITURES | 10,009,395 | 6,089,192 | 16,098,587 | 1,855,427 | 193,370 | 4,815,770 | 22,963,154 |
| EXCESS OF REVENUES |  |  |  |  |  |  |  |
| OVER (UNDER) |  |  |  |  |  |  |  |
| EXPENDITURES.................................. | 104,295 | 49,657 | 153,952 | $(53,900)$ | 3,410 | 5,033,601 | 5,137,063 |
| BEGINNING FUND BALANCE |  |  |  |  |  |  |  |
| DESIGNATED | 55,792 | 0 | 55,792 | 0 | 0 | 0 | 55,792 |
| PRIOR PERIOD ADJUSTMENT | (59) | 6,415 | 6,356 |  |  | (113) | 6,243 |
| UNDESIGNATED | 552,311 | $(19,072)$ | 533,239 | $(380,633)$ | 51,311 | 56,463,308 | 56,667,225 |
| TOTAL | 608,044 | $(12,657)$ | 595,387 | $(380,633)$ | 51,311 | 56,463,195 | 56,729,260 |

RESIDUAL EQUITY

| TRANSFERS.. |  | 487 | (545) | (58) | 268 | 0 | (210) | 0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| ENDING FUND BALANCE |  | 712,826 | 36,455 | 749,281 | $(434,265)$ | 54,721 | 61,496,586 | 61,866,323 |
| DESIGNATED |  | 11,533 | 0 | 11,533 | 0 | 0 | 0 | 11,533 |
| UNDESIGNATED | \$ | 701,293 \$ | 36,455 \$ | 737,748 \$ | $(434,265)$ \$ | 54,721 \$ | 61,496,586 \$ | 61,854,790 |

The accompanying notes are an integral part of this statement.
(1) See Note H

## Exhibit A-3

## State of Wisconsin

Summary of Recorded Revenues and Expenditures - All Other Funds -
Statutory Basis (Including Interfund Transfers)
For The Fiscal Year Ended June 30, 1999
(In Thousands)


## TRUST \& OTHER

Expendable

| 723 | Children's Trust............................................. | 49 | 9 | 29 | 0 | 29 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 750 | State Capital Restoration................................. | 44 | 213 | 239 | 0 | 18 |
| 763 | Common School Income................................. | 7,383 | 19,194 | 22,507 | 0 | 4,070 |
| 788 | Support Collection Trust.................................. | 0 | 409,378 | 406,781 | 0 | 2,597 |

## Exhibit A-3

## State of Wisconsin

Summary of Recorded Revenues and Expenditures - All Other Funds -
Statutory Basis (Including Interfund Transfers)
For The Fiscal Year Ended June 30, 1999
(In Thousands)

| Undesignated Fund |  |  |  |  | Undesignated Fund <br> Balance As of <br> June 30,1999 |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Balance As of |  | FY 1999 |  |  |
| Funds by Category | June 30,1998 | Revenues | Adj. Expenditures | Fund Transfers |  |

TRUST \& OTHER (Continued)
 ivonexpenaabie

| 743 | Agriculture College........................................ | 305 | 0 | 0 | 0 | 305 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 744 | Common School Principal............................... | 378,869 | 28,607 | 0 | 0 | 407,476 |
| 745 | Normal School............................................... | 18,211 | 184 | 0 | 0 | 18,395 |
| 746 | University...................................................... | 234 | 0 | 0 | 0 | 234 |
| 760 | Historical Society Trust................................... | 9,431 | 1,883 | 405 | 0 | 10,909 |
| 767 | Benevolent.................................................... | 14 | 0 | 0 | 0 | 14 |
| 875 | University Trust Principal.............................. | 167,399 | 5,064 | 5,675 | 0 | 166,788 |
|  | Total Nonexpendable.................................... | 574,463 | 35,738 | 6,080 | 0 | 604,121 |


| Fixed Retirement Trust................................... | 47,383,723 | 5,796,567 | 1,596,396 | (113) * | 51,583,781 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Variable Retirement Trust.. | 6,731,235 | 997,616 | 338,282 | 0 | 7,390,569 |
| Total Pension.............................................. | 54,114,958 | 6,794,183 | 1,934,678 | (113) | 58,974,350 |


| Other |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 262 | Public Employee Trust.................................... | 237,215 |  | 707,989 |  | 501,823 |  | 0 |  | 443,381 |
| 521 | Lottery.......................................................... | 48,194 |  | 433,730 |  | 448,457 |  | 0 |  | 33,467 |
| 530 | Health Insurance Risk Sharing Plan................... | 40 |  | 1 |  | 106 |  | 0 |  | (65) |
| 531 | Local Government Property Insurance............... | 25,993 |  | 10,445 |  | 14,784 |  | 0 |  | 21,654 |
| 532 | State Life Insurance....................................... | 71,870 |  | 2,195 |  | 2,907 |  | 0 |  | 71,158 |
| 533 | Patients Compensation Fund........................... | 455,615 |  | 62,310 |  | 23,966 |  | 0 |  | 493,959 |
| 570 | Tuition Trust................................................. | 2,254 |  | 1,852 |  | 128 |  | 0 |  | 3,978 |
| 573 | Environmental Improvement............................ | 187,505 |  | 72,375 |  | 105,812 |  | 0 |  | 154,068 |
| 582 | Veterans Trust............................................... | 12,420 |  | 7,632 |  | 19,544 |  | 0 |  | 508 |
| 583 | Veterans Mortgage Loan Repayment................ | 461,902 |  | 44,893 |  | 133,733 |  | 0 |  | 373,062 |
| 587 | Transportation Infrastructure Loan................... | 375 |  | 1,314 |  | 388 |  | 0 |  | 1,301 |
|  | Total Other.. | 1,503,383 |  | 1,344,736 |  | 1,251,648 |  | 0 |  | 1,596,471 |
| TOTAL TRUST \& OTHER............................................. |  | 56,212,843 |  | 8,610,014 |  | 3,635,810 |  | (113) |  | 61,186,934 |
|  | AL - ALL FUNDS............................................ \$ | 56,463,308 | \$ | 9,849,371 | \$ | 4,815,770 | \$ | (323) | \$ | 61,496,586 |

The accompanying notes are an integral part of this statement.

* Denotes prior period adjustment


## Exhibit A-4

## Comparative Condition Of The General Fund

## Fiscal Years Ended June 30, 1999, 1998 and 1997

(In Thousands)

| As ofJune 30, 1999 | As of June 30, 1998 | As of June 30, 1997 |
| :--- | :---: | :---: |

ASSETS

| Cash \& Investment Pool Shares........................................ \$ | 867,293 | \$ | 446,212 | \$ | 498,692 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Contingent Fund Advances............................................... | 4,322 |  | 3,981 |  | 4,086 |
| Investments.. | 445 |  | 445 |  | 445 |
| Accounts Receivable...................................................... | 896,640 |  | 811,184 |  | 816,708 |
| Due from Other Funds..................................................... | 158,398 |  | 58,454 |  | 16,486 |
| Inventory ...................................................................... | 0 |  | 0 |  | 0 |
| Prepayments ............................................................... | 42,338 |  | 50,935 |  | 40,884 |
| TOTAL ASSETS.. | 1,969,436 |  | 1,371,211 |  | 1,377,301 |

LIABILITIES

| Accounts Payable.......................................................... | 521,609 | 337,998 | 330,589 |
| :---: | :---: | :---: | :---: |
| Due to Other Funds........................................................ | 282,825 | 59,090 | 301,406 |
| Tax and Other Deposits................................................... | 52,979 | 50,406 | 62,084 |
| Advance from other funds........... | 0 | 2,000 | 4,000 |
| Deferred Revenue | 35,999 | 27,889 | 26,498 |
| TOTAL LIABILITIES......................................................... | 893,412 | 477,383 | 724,577 |

FUND BALANCE

| Reserved Balances |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| GPR Encumbrances ................................................ | 89,167 |  | 87,520 |  | 99,789 |
| PR Encumbrances | 237,576 |  | 217,276 |  | 155,683 |
| Total Reserved Balances..................................... | 326,743 |  | 304,796 |  | 255,472 |
| Unreserved Designated Balances |  |  |  |  |  |
| GPR Designation For Continuing Balances................. | 11,533 |  | 55,792 |  | 10,694 |
| Unreserved Balances |  |  |  |  |  |
| GPR Unreserved Balance | 701,293 |  | 552,311 |  | 327,145 |
| Pr Unreserved Balance | 36,455 |  | $(19,071)$ |  | 59,413 |
| Total Unreserved Balances........................................ | 737,748 |  | 533,240 |  | 386,558 |
| TOTAL FUND BALANCE. | 1,076,024 |  | 893,828 |  | 652,724 |
| TOTAL LIABILITIES AND FUND BALANCES...................... \$ | 1,969,436 | \$ | 1,371,211 | \$ | 1,377,301 |

The accompanying notes are an integral part of this statement.

State of Wisconsin
Statement of Expenditures and Fund Balance-Budget vs.
Actual-All Funds-Statutory Basis
For the Fiscal Year Ended June 30, 1999

| (In Thousands) |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| BUDGET |  |  |  |  |  |  |  |  |  |  |  |  |
|  | Published Budget |  | Budget <br> Adjustments |  | Final <br> Budget |  | Disbursements |  | Reserve for Enc <br> As of June 30, 1999 | cum | brances as of <br> As of June 30, 1998 | Expenditures |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |  |  |
| Commerce..................................... \$ | 390,029 | \$ | 11,005 | \$ | 401,034 | \$ | 363,004 | \$ | 33,081 | \$ | $(28,750)$ \$ | 367,335 |
| Education...................................... | 7,332,883 |  | 89,299 |  | 7,422,182 |  | 7,361,403 |  | 97,042 |  | $(77,352)$ | 7,381,093 |
| Environmental Resources.................. | 2,183,077 |  | 89,593 |  | 2,272,670 |  | 2,289,802 |  | 792,656 |  | $(659,478)$ | 2,422,980 |
| Human Relations \& |  |  |  |  |  |  |  |  |  |  |  |  |
| Resources................................... | 6,120,171 |  | 116,849 |  | 6,237,020 |  | 6,390,799 |  | 146,734 |  | $(150,112)$ | 6,387,421 |
| General Executive........................... | 613,161 |  | 273,908 |  | 887,069 |  | 840,849 |  | 60,539 |  | $(53,207)$ | 848,181 |
| Judicial.......................................... | 90,210 |  | 5,327 |  | 95,537 |  | 95,426 |  | 5 |  | 0 | 95,431 |
| Legislative.................................... | 55,995 |  | 4,421 |  | 60,416 |  | 58,025 |  | 58 |  | (2) | 58,081 |
| General (incl. Shared Revenue)......... | 2,012,330 |  | 460,341 |  | 2,472,671 |  | 2,366,221 |  | 2 |  | (7) | 2,366,216 |
| Transfer to Local Government |  |  |  |  |  |  |  |  |  |  |  |  |
| Property Insurance Fund.................. | 2,109 |  | (108) |  | 2,001 |  | 0 |  | 0 |  | 0 | 0 |
| Transfer to Property Tax Relief Fund.. | 100,000 |  | 0 |  | 100,000 |  | 100,000 |  | 0 |  | 0 | 100,000 |
| Transfer to Computer Escrow Fund.... | 64,000 |  | 0 |  | 64,000 |  | 64,000 |  | 0 |  | 0 | 64,000 |
| Compensation Reserves................... | 66,338 |  | $(57,071)$ |  | 9,267 |  | 0 |  | 0 |  | 0 | 0 |
| Less: Estimated Lapse..................... | $(60,255)$ |  | 0 |  | $(60,255)$ |  | 0 |  | 0 |  | 0 | 0 |
| EXPENDITURES |  |  |  |  |  |  |  |  |  |  |  |  |
| PER CHAPTER 20 SCHEDULE......... \$ | 18,970,048 | \$ | 993,564 | \$ | 19,963,612 |  | 19,929,529 |  | 1,130,117 |  | $(968,908)$ | 20,090,738 |
| Appropriated and expended but not in Chapter 20 Schedule |  |  |  |  |  |  |  |  |  |  |  |  |
| Fringe Benefits |  |  |  |  |  |  |  |  |  |  |  |  |
| Insurance Premiums |  |  |  |  |  |  | 446,917 |  | 0 |  | 0 | 446,917 |
| Annuities |  |  |  |  |  |  | 1,795,063 |  | 0 |  | 0 | 1,795,063 |
| Other Fringe Benefits |  |  |  |  |  |  | 166,019 |  | 0 |  | 0 | 166,019 |
| Capital Projects |  |  |  |  |  |  | 452,070 |  | 0 |  | 0 | 452,070 |
| Other |  |  |  |  |  |  | 14,233 |  | 3,232 |  | $(5,118)$ | 12,347 |
| TOTAL EXPENDITURES |  |  |  |  |  | \$ | 22,803,831 | \$ | 1,133,349 | \$ | $(974,026)$ \$ | 22,963,154 |

The accompanying notes are an integral part of this statement.

## Notes To Fund Statements

## Note A Statutory Basis of Accounting

The State of Wisconsin Annual Fiscal Report is a report of actual financial results for the fiscal year against the state's budget as reflected in Chapter 20 of the Wisconsin Statutes. The report is not intended to display accounting information in accordance with Generally Accepted Accounting Principles (GAAP). The State's Comprehensive Annual Financial Report, which is prepared in accordance with GAAP is issued under a separate cover at the end of the calendar year. Statutes require that revenues and expenditures be recognized in the fiscal year in which they are received or paid. Exceptions are health and life insurance premiums which are paid two months in advance of the actual coverage months. The health and life insurance costs for the last two months of the fiscal year are recorded as expenditures in the following fiscal year. All investments owned by the state retirement funds are an exception to the requirement to recognize revenues and expenditures since investments are adjusted to market and the resultant unrealized gains or losses are reflected in the accounts of those funds. State statutes also provide that contributions to the state retirement funds received after August 1, which relate to earnings paid for services rendered in the previous fiscal year, may be recorded as revenues of the previous fiscal year. In addition, the state's centralized accounting records remain open until July 31 (August 15 for income, sales and use tax receipts) to permit the state departments to record revenues and expenditures applicable to the fiscal year ended June 30. Exceptions are the Building Trust Fund, the Capital Improvement Fund, and the Bond Security and Redemption Fund, which are closed as of June 30. However, the recording of charges and encumbrances applicable to the prior year is limited by the available appropriation balances of that year. In addition, state administrative policies require that revenues and expenditures be reported on a net basis; i.e., overcollections refunded are deducted from revenues, and overpayments collected are deducted from expenditures.

The July and August recording of prior fiscal years' revenues and expenditures results in accrued revenues and accounts payable in the statement of assets, liabilities and fund balances. Included in these amounts are receivables and payables between funds which are not eliminated for presentation as "due to" or "due from" other funds. Fixed assets as well as
inventories purchased are recorded as expenditures in the period in which they are paid. Encumbrances are treated as expenditures in the initial year. Unused appropriation balances may be allowed to continue for use in future years, rather than lapse to the General Fund. In these cases the continuing balances are treated as reserves for Program Revenue (PR) or General Purpose Revenue (GPR) balances. GPR consists of general taxes and miscellaneous revenues which are paid into the general fund and are then available for appropriation by the legislature. PR consists of funds also paid into the General Fund which are dedicated for specific purposes and are appropriated by the legislature as estimates through the use of revolving accounts.

## Note B Fiscal Controls

The State Constitution provides that no money shall be paid out of the Treasury except as appropriated by law. The statutes require that the Secretary of Administration and the State Treasurer sign all checks. The Secretary of Administration exercises detail allotment control over all agency appropriations and approval authority over all encumbrances. The Secretary of Administration is also responsible for the audit of expenditures.

The Department of Administration maintains separate accounts for all appropriations showing the amounts appropriated, the amounts allotted, the amounts encumbered, the amounts disbursed and certain other data necessary to the financial management and control of all state accounts. The department also maintains the general ledgers of the funds of the state including the General Fund.

## Note C Classification of Funds

Funds are generally classified in accordance with classification criteria appropriate for governmental accounting.

However, certain activities of a proprietary and fiduciary nature are combined within the Governmental and Trust, Agency and Other Funds. In addition, the activities of the State Building Trust Fund, included within the Capital Projects classification, consist of capital projects as well as projects for the maintenance and repair of state facilities.

## Note D Extraordinary Transfers and Transactions Affecting Fund Balance

## Loan to the General Fund

At the beginning of fiscal year 1999, the general fund had an outstanding loan of $\$ 2,000,000$ from the Local Government Property Insurance Fund. During FY 1999, the $\$ 2,000,000$ was repaid.

## Compensation Reserve

In FY99, Chapter 20 included a compensation reserve for employe salary and fringe benefit increases. The total amount reserved (appropriated) was $\$ 66,338,400$ and the amount expended was $\$ 57,070,676$ leaving an unspent reserve of \$9,267,724.

## Transfers From the General Fund

In FY 1999 a transfer totalling \$100,000,000 was made to the Property Tax Relief Fund (created by Act 213 of the 1995 Wisconsin Statutes) from the General Fund. A transfer totalling $\$ 64,000,000$ was made to the Computer Escrow Fund from the General Fund.

## Note E Published Budget

The published budget amounts used in Exhibit A-1 are those shown for "General Purpose Revenues" (GPR) under state statute Chapter 20, Appropriations and Budget Management, compiled July, 1998.

The adjustments column reflects statutorily required appropriation adjustments to sum-sufficient and biennial appropriations and appropriation changes enacted under the statutory authority of the Legislative Joint Finance Committee or by statutory authority under program supplements.

The State of Wisconsin utilizes a budgetary procedure within the General Fund which treats most federal grant revenues, licenses and fees and revenues for proprietary activities as dedicated for the activities to which they relate. As such, variable budgeting techniques are used and the official state budget includes them only as estimates. These accounts, referred to as Program Revenue Appropriations, are not included in Exhibit A-1. Only those appropriations made from nondedicated General Purpose Revenues are included.

## Note F Projected-to-Actual General Fund Condition

The variance between the published budgeted ending balance and actual undesignated balance at the end of fiscal year 1999 is explained as follows:

| Ending fund balance (Undesignated) per chapter 20 | \$ | 117,622 |
| :---: | :---: | :---: |
| Opening balance adjustments: |  |  |
| Prior year designation for continuing balances |  | 55,792 |
| Difference between budget and actual fund balance in the 1st year of the biennium |  | 200,068 |
| Total opening balance adjustments |  | 255,860 |
| REVENUE ADJUSTMENTS |  |  |
| Taxes received more than estimate |  | 285,746 |
| Departmental revenues more than estimate |  | 14,049 |
| Total revenue in excess of estimate |  | 299,795 |
| APPROPRIATION ADJUSTMENTS |  |  |
| Sum sufficient appropriations more than budgeted |  | $(38,869)$ |
| Adjustments for Biennial and Continuing Balances |  | $(44,259)$ |
| New Legislation |  | $(28,903)$ |
| Total Appropriation Adjustments |  | $(112,031)$ |
| LAPSES MORE THAN BUDGETED |  | 151,152 |
| PRIOR PERIOD ADJUSTMENT |  | (59) |
| RESIDUAL EQUITY TRANSFERS |  | 487 |
| DESIGNATION FOR CONTINUING |  | $(11,533)$ |
| BALANCES |  |  |
| UNDESIGNATED FUND BALANCE | \$ | 701,293 |

## Note G General Fund Cash Flow

Without corrective action, the General Fund would have experienced a short-term cash flow problem during the first half of the year. A temporary reduction in cash balances occurs every year due to a mismatch between the timing of receipts and disbursements. The majority of receipts were collected in the second half of the year while payments were more evenly distributed.

Because of this mismatch, a $\$ 350$ million operating note was issued in fiscal year 1999. Without the operating note the General Fund's cash balance would have dropped from an opening balance of \$443 million to a yearly low of \$-134 million, a reduction of $\$ 577$ million.

With the $\$ 350$ million operating note, this did not occur. The note prevented borrowing from other operating funds and ensured timely payments to local governments and the state's suppliers. The note allowed the state to acquire sufficient funds to offset July's, November's, and December's sizeable cash payments for local assistance. The proceeds of the note and their timely repayment allowed the General Fund to more closely match receipts and payments. The operating note sinking fund payments were met as scheduled and the full amount of the note plus accrued interest was repaid on June 15, 1999.

The operating note served as a cost-effective method of acquiring short term funds. The note saved the general fund $\$ 5$ million through increased investment earnings and reduced interfund borrowing.

## Note H Negative Fund Balances

The negative ending fund balance in the Transportation Fund represents commitments (encumbrances) recorded as expenditures in the current year which will be funded by the Federal and/or local governments in the future.

## Note I Unappropriated Activities

The Department of Commerce, the Commissioner of Insurance, and the Department of Regulation and Licensing enter into contracts with private vendors for programs that they manage. These contracts have not been budgeted within a state appropriation and therefore, this activity is summarized here to provide full disclosure of state agency operations.

|  | Commerce | Commissioner <br> of Insurance | Regulation <br> \& Licensing |
| :--- | ---: | ---: | ---: |
| Revenues | $\$ 217,822.00$ | $\$ 747,178.00$ | $\$ 1,269,520.00$ |
| Expenditures | $\$ 217,822.00$ | $\$ 747,178.00$ | $\$ 1,269,520.00$ |
| Balance | $\$ 0.00$ | $\$ 0.00$ | $\$ 0.00$ |

## Note J Budget Stabilzation Fund

In FY99 there was a deposit to the Budget Stablization Fund in the amount of $\$ 12$. This money is being accounted for in the General Fund.

## Note K Temporary Assistance to Needy Families (TANF)

In FY 1999, certain expenditures made with state GPR funds, were subsequently determined to be eligible for Federal reimbursement under the TANF (Temporary Assistance to Needy Families) Federal program. On September 30, 1999 the Joint Committee of Finanace directed that $\$ 48$ million be transferred from the TANF block grant under the Department of Workforce Development to the Joint Committee on Finance's supplemental appropriation for lapse to the general fund. In addition, it was specified that these funds were to be used to reimburse the general fund for earned income tax credit payments for tax year 1998.

## Supplemental Data

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For more detail on revenues, see Schedule A-2

## Exhibit B-1


$\left.\begin{array}{ccccc} \\ \text { Analysis of Revenues.-All Funds } \\ \text { As of June } 30,1999 \\ \text { (In Thousands) }\end{array}\right]$

The accompanying notes are an integral part of this statement.

## General Fund Sum Sufficient Appropriations <br> For the Fiscal Year Ended June 30, 1999 (In Thousands)

| Agency | Appr |  | Prior Year Encumbrance | Chapter 20 | Increases | Expenditures | Lapse |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| State Operations |  |  |  |  |  |  |  |
| 370 | 116 1fe | Endangered Resources General Fund............................................................ | 0 | 500 | 0 | 500 | 0 |
| 370 | 211 2da | Waste Tire Removal and Recovery... | 139 | 0 | 637 | 703 | 73 |
| 410 | 104 1c | Reimbursement Claims from Counties With State Institutions................................. | 0 | 262 | 0 | 156 | 106 |
| 435 | 610 6dm | Nursing Home Monitoring Supplement... | 0 | 0 | 0 | 0 | 0 |
| 455 | 202 2am | Officer Training Reimbursement............................................................... | 0 | 50 | 75 | 125 | 0 |
| 465 | 1031 c | Public Emergencies... | 0 | 48 | 0 | 38 | 10 |
| 505 | 402 4b | Adjudication of Equalization Appeals................................................................. | 0 | 0 | 0 | 0 | 0 |
| 505 | 405 4d | Claims Awards... | 0 | 25 | 0 | 16 | 9 |
| 525 | 101 1a | Governor'S Office Administration...... | 0 | 2,617 | 48 | 2,626 | 39 |
| 525 | 102 1b | Contingent Fund. | 0 | 22 | 0 | 22 | 0 |
| 525 | 1031 c | Membership In National Assoc.. | 0 | 103 | 0 | 103 | 0 |
| 525 | 2012 a | Executive Residence... | 0 | 205 | 21 | 221 | 5 |
| 625 | 101 1a | Circuit Courts... | 0 | 44,032 | 3,277 | 47,309 | 0 |
| 660 | 101 1a | Court Of Appeals... | 0 | 6,385 | 721 | 7,106 | 0 |
| 680 | 101 1a | Supreme Court... | 0 | 3,547 | 232 | 3,779 | 0 |
| 765 | 101 1a | Assembly.......... | 0 | 19,537 | 642 | 19,464 | 715 |
| 765 | 103 1b | Senate. | 0 | 12,733 | 470 | 13,014 | 189 |
| 765 | 104 1d | Legislative Documents.................................................................... | 0 | 7,997 | 1,710 | 9,707 | 0 |
| 765 | 308 3fa | Membership In National Assoc. | 0 | 155 | 0 | 151 | 4 |
| 855 | 101 1a | Obligation On Operating Notes....... | 0 | 13,100 | 0 | 8,932 | 4,168 |
| 855 | 102 1b | Operating Notes Expenses............. | 7 | 110 | 0 | 99 | 18 |
| 855 | 301 3a | Capitol Offices Relocation... | 0 | 2,420 | 32 | 2,452 | 0 |
| 855 | 4014 a | Interest On Overpayment Of Taxes...................... | 0 | 500 | 1,061 | 1,561 | 0 |
| 855 | 4034 c | Minnesota Income Tax Reciprocity..... | 0 | 40,000 | 0 | 39,367 | 633 |
| 855 | 405 4e | Transfer To Conservation Fund - Land Acquisition................. | 0 | 252 | 0 | 229 | 23 |
| 855 | 408 4f | Supplemental Title Fee Matching..... | 0 | 10,275 | 564 | 10,839 | 0 |
| 865 | 101 1a | Judgement \& Legal Expenses............................................................. | 0 | 50 | 0 | 39 | 11 |
| Total State Operations........................................................................................................................ |  |  | 146 | 164,925 | 9,490 | 168,558 | 6,003 |

## Aids and Local Assistance

| 115 | 202 2b | Animal Disease Indemnities............................................................................... | 0 | 109 | 0 | 24 | 85 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 115 | 402 4b | Aids To County \& District Fairs........................................................................... | 0 | 265 | 0 | 0 | 265 |
| 235 | 104 1e | MN-WI Student Reciprocity.............................................................................. | 0 | 2,000 | 106 | 2,106 | 0 |
| 235 | 109 1fy | Academic Excellence. | 0 | 3,016 | 114 | 3,130 | 0 |
| 255 | 201 2ac | General Equalization Aids.............................................................................. | 0 | 3,460,134 | 0 | 3,431,081 | 29,053 |
| 255 | 218 2fm | Charter Schools. | 0 | 0 | 350 | 350 | 0 |
| 255 | 235 2fu | Milwaukee Parental Choice Program .................................................................. | 43 | 6,600 | 21,376 | 28,019 | 0 |
| 370 | 503 5da | Aids In Lieu Of Taxes.................................................................................. | 0 | 2,100 | 274 | 2,374 | 0 |
| 435 | 714 7da | Reimburse Local Units of Government................................................................ | 138 | 400 | 0 | 488 | 50 |
| 435 | 715 7ed | State Supplement to Federal Supplemental Security Income Program ..................... | 0 | 128,282 | 0 | 128,282 | 0 |
| 445 | 102 1aa | Special Death Benefit...................................................................................... | 0 | 479 | 45 | 524 | 0 |
| 455 | 102 1b | Special Death Benefit.. | 0 | 1,100 | 0 | 336 | 764 |
| 465 | 305 3e | Disaster Recovery Aids.................................................................................... | 0 | 881 | 2,115 | 2,996 | 0 |
| 515 | 101 1a | Annunity Supplements And Payments... | 0 | 6,811 | 0 | 6,748 | 63 |
| 515 | 102 1b | Post Retirement Health Ins Premiums................................................................. | 0 | 0 | 12 | 12 | 0 |
| 835 | 108 1b | Small Municipalities Shared Revenue.. | 0 | 10,000 | 0 | 10,000 | 0 |
| 835 | 101 1c | Expenditure Restraint Program Acct.. | 0 | 48,000 | 0 | 48,000 | 0 |
| 835 | 102 1d | Shared Revenue Account. | 0 | 930,460 | 0 | 930,458 | 2 |
| 835 | 103 1f | County Mandate Relief Account......................................................................... | 0 | 20,159 | 0 | 20,159 | 0 |
| 835 | 203 2c | Homestead Tax Credit....................................................................................... | 0 | 82,000 | 746 | 77,181 | 5,565 |

## General Fund Sum Sufficient Appropriations <br> For the Fiscal Year Ended June 30, 1999 (In Thousands)

| Agency | Appr |  | Prior Year Encumbrance | Chapter 20 | Increases | Expenditures | Lapse |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Aids and Local Assistance (Continued) |  |  |  |  |  |  |  |
| 835 | 2082 ci | Development Zones Investment Credit........................................................ \$ | 0 | 3 | 0 | 0 \$ | 3 |
| 835 | 2102 cl | Development Zones Location Credit......................................................... | 0 | 2 | 0 | 0 | 2 |
| 835 | 2042 cm | Development Zones Jobs Credit... | 0 | 450 | 0 | 90 | 360 |
| 835 | 2062 cn | Development Zones Sales Tax Credit......................................................... | 0 | 200 | 0 | 155 | 45 |
| 835 | 205 2dm | Farmland Preservation Credit... | 0 | 20,000 | 0 | 18,108 | 1,892 |
| 835 | 209 2ep | Cigarette Tax Refunds... | 0 | 12,200 | 0 | 11,337 | 863 |
| 835 | 212 2f | Earned Income Tax Credit... | 0 | 76,500 | 0 | 60,376 | 16,124 |
| 835 | 302 3b | School Levy Tax Credit.... | 0 | 469,305 | 0 | 469,305 | 0 |
| 835 | 601 6a | County Assessment Aid......... | 0 | 0 | 0 | 0 | 0 |
| 855 | 402 4b | Election Campaign Payment.. | 0 | 285 | 27 | 312 | 0 |
| Total Aids and Local Assistance.. |  |  | 181 | 5,281,741 | 25,165 | 5,251,951 | 55,136 |

## Principal Repayment and Lease Rental

| 115 | 205 2D | Principal Repayment and Interest.. | 0 | 0 | 21 | 21 |  | 0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 115 | 7077 | Principal Repayment and Interest.. | 0 | 175 | 0 | 0 |  | 175 |
| 190 | 101 1c | Principal Repayment and Interest.. | 0 | 975 | 0 | 826 |  | 149 |
| 225 | 103 1c | Principal Repayment and Interest.. | 0 | 979 | 6 | 984 |  | 1 |
| 245 | 1061 e | Principal Repayment and Interest.. | 0 | 15 | 0 | 0 |  | 15 |
| 245 | 210 2e | Principal Repayment and Interest.. | 0 | 787 | 8 | 795 |  | 0 |
| 245 | 505 5e | Principal Repayment and Interest.. | 0 | 469 | (2) | 467 |  | 0 |
| 250 | 1051 e | Principal Repayment and Interest.. | 0 | 28 | 34 | 62 |  | 0 |
| 255 | 104 1d | Principal Repayment and Interest.. | 0 | 1,043 | 17 | 1,060 |  | 0 |
| 275 | 107 1er | Principal Repayment and Interest.. | 0 | 292 | 0 | 0 |  | 292 |
| 275 | 108 1es | Principal Repayment and Interest.. | 0 | 2,924 | 0 | 292 |  | 2,632 |
| 285 | 110 1d | Principal Repayment and Interest.. | 0 | 75,697 | 2,330 | 78,027 |  | 0 |
| 320 | 1031 c | Principal Repayment and Interest.. | 0 | 27,675 | 0 | 26,423 |  | 1,252 |
| 320 | 282 2c | Principal Repayment and Interest.. | 0 | 0 | 141 | 141 |  | 0 |
| 370 | 701 7aa | Principal Repayment and Interest.. | 0 | 10,421 | 0 | 10,130 |  | 291 |
| 370 | 704 7ba | Principal Repayment and Interest.. | 0 | 1,923 | 0 | 1,251 |  | 672 |
| 370 | 7057 ca | Principal Repayment and Interest.. | 0 | 2,034 | 0 | 1,980 |  | 54 |
| 370 | 7067 cb | Principal Repayment and Interest.. | 0 | 68,843 | 0 | 68,094 |  | 749 |
| 370 | 707 7cc | Principal Repayment and Interest.. | 0 | 16,602 | 0 | 16,447 |  | 155 |
| 370 | 708 7cd | Principal Repayment and Interest.. | 0 | 850 | 0 | 843 |  | 7 |
| 370 | 709 7ea | Principal Repayment and Interest.. | 0 | 465 | 0 | 449 |  | 16 |
| 410 | 10 1e | Principal Repayment and Interest.. | 0 | 49,948 | 0 | 48,950 |  | 998 |
| 410 | 307 3e | Principal Repayment and Interest.. | 0 | 3,162 | 868 | 4,030 |  | 0 |
| 435 | 207 2ee | Principal Repayment and Interest.. | 0 | 9,848 | 0 | 9,141 |  | 707 |
| 435 | 602 6e | Principal Repayment and Interest.. | 0 | 33 | 18 | 51 |  | 0 |
| 465 | 104 1d | Principal Repayment and Interest.. | 0 | 2,769 | 102 | 2,871 |  | 0 |
| 485 | 106 1f | Principal Repayment and Interest.. | 0 | 1,390 | 0 | 1,371 |  | 19 |
| 505 | 503 5c | Principal Repayment and Interest.. | 0 | 0 | 0 | , |  | 0 |
| 867 | 102 1b | Principal Repayment and Interest.. | 0 | 10,940 | 0 | 10,184 |  | 756 |
| 867 | 301 3a | Principal Repayment and Interest.. | 0 | 9,276 | 0 | 7,155 |  | 2,121 |
| 867 | 302 3b | Principal Repayment and Interest.. | 0 | 0 | 749 | 749 |  | 0 |
| 867 | 304 3d | Principal Repayment and Interest.. | 0 | 0 | 0 | 0 |  | 0 |
| 867 | 305 3e | Principal Repayment and Interest.. | 0 | 41 | 0 | 0 |  | 41 |
|  | Total Princi | al Repayment and Lease Rental.. | 0 | 299,604 | 4,292 | 292,794 |  | 11,102 |
| Pay Plan \& Supplement |  |  |  |  |  |  |  |  |
| 865 | 103 1c | Salary.................................... | 0 | 0 | 49,780 | 49,780 |  | 0 |
| 865 | 104 1d | Fringe..................................... | 0 | 76 | 7,214 | 7,290 |  | 0 |
|  |  |  | 0 | 76 | 56,994 | 57,070 |  | 0 |
| TOTAL GENERAL FUND SUM SUFFICIENTS |  |  | 327 | 5,746,346 | 95,941 | 5,770,373 |  | 72,241 |

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